# Water Allocation Plan

for the Southern Basins and Musgrave Prescribed Wells Areas

DRAFT FOR PUBLIC CONSULTATION

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## **Acknowledgement of Country**

The Eyre Peninsula Landscape Board formally acknowledges and respects the Traditional Owners of the Lands and Waters of the Eyre Peninsula: the Wirangu People, the Barngarla People, the Nauo People, the people of the Far West Coast, and the Gawler Ranges People. We pay our respects to their Elders past and present. We acknowledge and respect the deep spiritual attachment and the relationship that Aboriginal people have to Country, and their enduring connection to this land.

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## 1 Introduction

## 1.1 Background to the Water Allocation Plan

This document is the Water Allocation Plan for the Southern Basins and Musgrave Prescribed Wells Areas, 2025. The Water Allocation Plan (the Plan) for the Southern Basins and Musgrave Prescribed Wells Areas (PWAs) is prepared pursuant to Part 4, Division 2 of the *Landscape South Australia Act 2019* (the Landscape Act) and is consistent with the objects and requirements of this Act. It replaces the Water Allocation Plan for the Southern Basins and Musgrave Prescribed Wells Areas, 2016.

This Plan manages the groundwater resources of the Quaternary, Tertiary and Basement aquifers of the Southern Basins and Musgrave PWAs and provides water to ecosystems dependent on these groundwater sources (for example, red gums, wetlands, soaks) to protect them from impacts due to the taking of water. The groundwater managed through this Plan is divided into consumptive pools, including Bramfield, Coffin Bay, and Uley South, which provide public water supplies.

The Landscape Act requires the Eyre Peninsula Landscape Board (the Board) to prepare and review a plan for each of the prescribed water resources in its region. The Landscape Act allows a Plan to relate to more than one prescribed water resource. Both the Southern Basins and the Musgrave PWAs were amalgamated into a single Plan in 2016 and this Plan also covers both water resources. The development of this Plan and the 10-year statutory review have been undertaken simultaneously by the Board.

This Plan has been produced using the *Intergovernmental Agreement on a National Water Initiative* (NWI) (COAG 2004) as a guiding document. The NWI is an agreement signed by all state and territory governments and the Australian Government. It sets out principles on which freshwater resources should be shared for the benefit of communities, freshwater ecosystems and economic development. These principles relate to matters such as the need for science-based water planning, adaptive management of the resource, open engagement with communities, secure water rights for consumptive purposes and the provision of environmental water requirements.

This Plan is a statutory document that provides for the management of water property rights through a legally robust licensing regime, the apportioning of available water in a resource for groundwater dependent ecosystems (GDEs) and for consumptive purposes, the management of the taking and use of water and the transfer of water rights between users. This Plan aims to achieve an equitable long-term balance between environmental, social and economic needs for water. This Plan also sets out the requirements for those water affecting activities that are specific to the areas managed by this Plan and are additional to those contained in the Eyre Peninsula Water Affecting Activity Control Policy.

This Plan does not encompass the management, take and use of surface water or water in watercourses as these resources are not prescribed currently.

The Board has commissioned significant research and investigation, including groundwater modelling, to further develop the knowledge and understanding of the region's groundwater

systems. This knowledge underpins the ability to adaptively manage the groundwater resources over time.

## 1.1.1 Objectives

By managing the take and use of water from the groundwater resources within the Southern Basins and Musgrave PWAs within the limits set by the Plan, this Plan aims to meet the following objectives:

- Allocate water for licensed consumptive purposes including (but not limited to) public water supply, irrigation for agricultural and recreational purposes and mining, in a manner that seeks to protect the sustainability of the water resources.
- Minimise the impact of the authorised taking of water on:
  - other water resources (adjacent or overlying water resources)
  - groundwater dependent ecosystems (GDEs)
  - existing users of groundwater, including for stock and domestic purposes.
- Acknowledge Aboriginal water interests relating to:
  - the traditional and cultural importance of groundwater
  - legal rights to take water arising from Native Title determinations
  - possible economic benefits from entitlements to groundwater in the future.
- Minimise the risk of seawater intrusion due to the taking of authorised water in coastal aquifers.
- Minimise the risk of increasing groundwater salinities from the authorised taking of water.

## 1.1.2 History of groundwater management

Drinking water supply for the majority of the Eyre Peninsula is sourced from a range of local groundwater aquifers, including the Southern Basins Prescribed Wells Area (Uley South, Uley Wanilla, Lincoln South and Coffin Bay) and the Musgrave Prescribed Wells Area (Bramfield) for Elliston, as well as the River Murray, via the Morgan to Whyalla and Iron Knob to Lock pipelines. Of the region's groundwater systems, those within the Southern Basins and Musgrave PWAs provide water of sufficient quality and quantity to support a range of uses, including public supply, agriculture, industry, recreation and domestic consumption.

To better manage and protect these critical resources, the Southern Basins and Musgrave Proclaimed Regions were declared in March 1987 under Section 41 of the *Water Resources Act* 1976. This marked the beginning of formal groundwater regulation in the region. Subsequently, water allocation plans were developed under the *Water Resources Act* 1997, replacing earlier management documents from 1997. The inaugural Plans for the Southern Basins and Musgrave PWAs were adopted in December 2000 and January 2001, respectively. The Board reviewed these Plans in accordance with the requirements of the *Natural Resources Management Act* 2004 and subsequently made the decision to amend both plans and to combine them into a single plan in 2016.

Pursuant to the transitional provisions in the Landscape Act (Schedule 5, Division 7), the original proclamations for the Southern Basins and Musgrave Proclaimed Regions made in 1987 remain in

force and effect, as though the regions were proclaimed as the Southern Basins and Musgrave PWAs by regulation made under Section 101 of the Landscape Act.

The 2016 Water Allocation Plan (the previous Plan) was made pursuant to Chapter 4, Part 2, Divisions 2 and 3 of the superseded *Natural Resources Management Act 2004*. It introduced a more rigorous framework for groundwater extraction, aiming to balance consumptive use with environmental sustainability. It established annual extraction limits based on scientific assessments and groundwater level monitoring, with trigger levels used to adjust allocations when thresholds were reached – helping to prevent the overuse of groundwater and rising salinity.

However, over the past decade, groundwater levels have continued to decline, particularly in the Uley South Basin, the region's primary source of potable water. This decline is driven by reduced rainfall, altered recharge patterns, and sustained extraction pressure. If groundwater levels fall below sea level, seawater intrusion could permanently compromise the quality of the water resource. In recognition of the status and condition of the region's water resources and legislative requirements, the Board has now prepared this amended Plan, which supersedes all previous Plans.

Concurrently, to secure long-term water supply and reduce reliance on stressed aquifers and the River Murray, the South Australian Government is investing \$470 million in a desalination plant at Port Lincoln. This infrastructure will supplement existing sources, including the Iron Knob–Kimba pipeline and local groundwater basins.

## 1.2 Description of Prescribed Wells Areas

#### 1.2.1 Southern Basins Prescribed Wells Area

The Southern Basins PWA covers an area of 870 km<sup>2</sup> and comprises all or parts of the Hundreds of Lincoln, Wanilla, Lake Wangary, Uley, Sleaford and Flinders (Figure 1-1). The main townships near the PWA are Port Lincoln and Coffin Bay. The land surface is predominantly undulating, with elevations ranging from sea level to approximately 200 m above Australian Height Datum (AHD).

The PWA can be described as having an undulating topographic relief which is typical of the ancient dune systems which formed about 100,000 years ago, with dramatic coastal cliffs rising to around 140 m above the sea. Inland, there are generally large, enclosed depressions with elevations that are often close to sea level, while basement rock outcrops form topographic highs up to 200 m above sea level. The dunes are capped by a very hard calcrete layer with a soil cover that is thin or absent over large areas. The groundwater resources of the Southern Basins PWA are found within the Quaternary Bridgewater Formation sedimentary aquifer, the Tertiary Sands sedimentary aquifer and the Basement fractured rock aquifer.

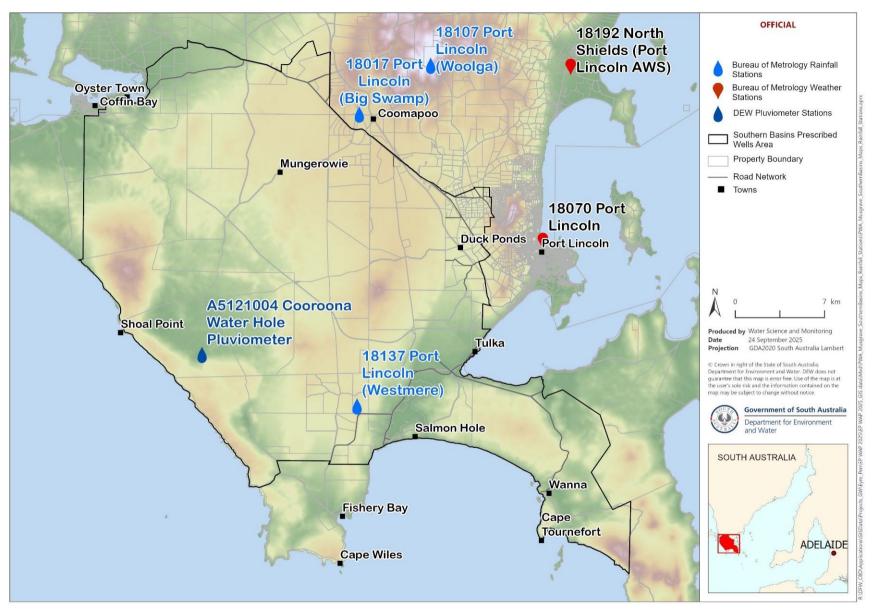


Figure 1-1 Indicative map of the Southern Basins Prescribed Wells Area

There are limited surface water resources because of the permeable nature of the dune landscape, which readily absorbs most of the rainfall. The few surface water features that do persist include Sleaford Mere, a permanent saline lake which is the surface expression of the regional watertable, and Big Swamp and Little Swamp which are ephemeral lakes which generally contain brackish water derived from surface water flows originating in catchments predominantly external to the PWA. The overall water regime of both Big and Little Swamps is not considered to be primarily dependent on groundwater. However, both swamps contribute water to the regional groundwater system during periods of overflow. Red gum communities adjacent to Big and Little Swamps are likely to be dependent on the shallow groundwater, especially during dry periods.

## 1.2.2 Musgrave Prescribed Wells Area

The Musgrave PWA spans an area of 3,595 km<sup>2</sup> and comprises the Hundreds of Colton, Talia, Tinline, Squire, Ward, Hudd, Kappawanta, Blesing, Way, Pearce and Haig. The PWA encompasses the townships of Elliston and Bramfield. Elevations range from sea level to approximately 248 mAHD at Mount Wedge (Figure 1-2).

The PWA features a varied landscape shaped by both coastal and inland geomorphic processes. Topographically, the Musgrave PWA is underlain largely by coastal dune systems, part of the Quaternary Bridgewater Formation, which are geologically and geomorphologically similar to those found in the Southern Basins PWA.

These coastal dunes form prominent north–south aligned ridges and interdunal depressions, particularly along the western fringe, where Lake Newland, Salt Lake, Middle Lake and other ephemeral lakes occupy lower-lying areas. These interdunal wetlands represent areas where the shallow watertable intersects the land surface, forming seasonal or permanent wetland systems that receive local surface runoff and are directly connected to underlying aquifers.

Moving inland, the terrain transitions to gently undulating plains and low hills. These areas include local depressions that host wetland features such as Lake Hamilton and Sheringa Lagoon, which also reflect the surface expression of groundwater. The elevation gradient from inland areas toward the coast influences the regional direction of groundwater flow, supporting natural discharge zones in the western part of the PWA.

The predominant land use is extensive stock grazing, although some cropping is also practised in areas where soil depth, fertility and extent are suitable. This pattern is particularly visible in the more cleared eastern portions of the PWA.

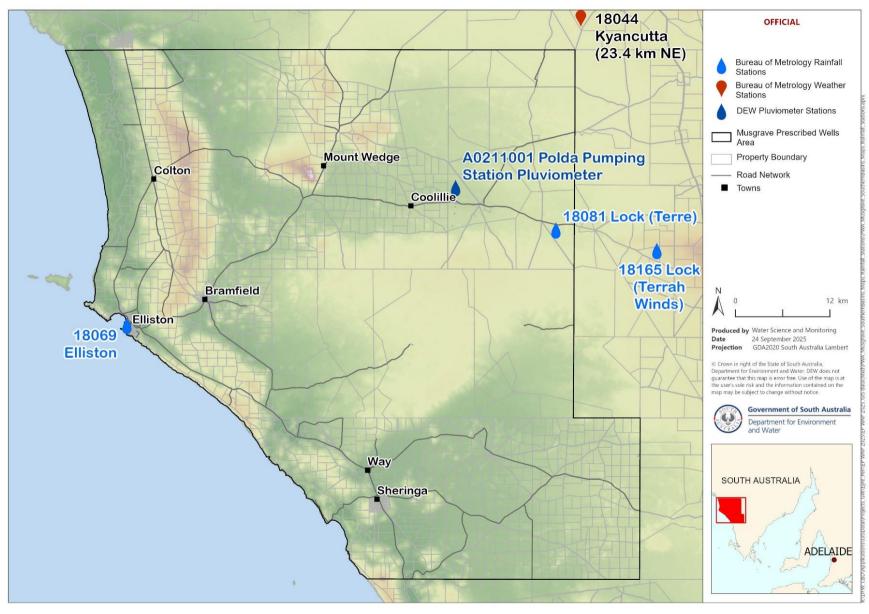


Figure 1-2 Indicative map of the Musgrave Prescribed Wells Area

#### 1.3 Climate

The Eyre Peninsula experiences a Mediterranean climate characterised by cool, wet winters and hot, dry summers. The southern areas have a milder, wetter climate compared with the warmer and drier north and north-west parts of the region (URPS 2025). Annual rainfall across Eyre Peninsula is generally higher in the coastal areas than inland. Average annual rainfall varies from approximately 397 mm in the north-west of the Musgrave PWA to around 555 mm in the Southern Basins PWA (DEW 2025b).

The Bureau of Meteorology's (BoM's) rainfall variability map (1900 to 2023) shows that the Eyre Peninsula predominantly falls within the moderately low rainfall variability category, with a variability index ranging from 0.5 to 0.75 (BoM et al. 2019). This indicates that, on an annual scale, the region has historically experienced relatively stable rainfall compared to inland Australia, where rainfall is far more erratic. However, seasonal analyses reveal a more complex pattern.

From 1989 to 2018, rainfall patterns reveal a noticeable decline in autumn and spring rainfall, particularly around locations like Kyancutta and Port Lincoln, while winter rainfall remains moderately reliable (Figure 1-3). Summer rainfall is the least dependable, displaying erratic patterns and limited consistency. The timing of the autumn break, defined as receiving 15 mm of rain over 3 days, varies across the peninsula. Occurring in early May in the south, late May to early June in central areas and as late as July in the north. This break has slightly shifted over the years, appearing later in northern regions and earlier in some coastal zones (BoM et al. 2019).

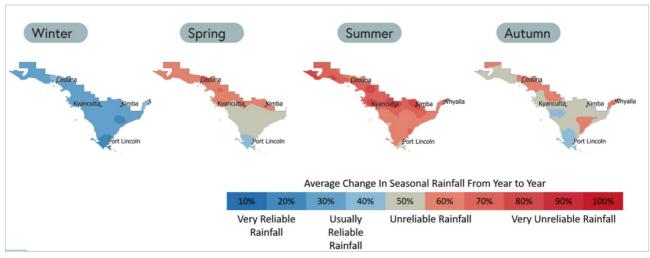


Figure 1-3 Rainfall reliability maps for Eyre Peninsula, sourced from BoM et al. 2019

The Eyre Peninsula experiences average annual maximum temperatures of 18 to 27°C and average summer maximum temperatures of 21 to 33°C. A significant increase in the number of days exceeding 38°C has been recorded over the past 2 decades. From 2004 to 2024, BOM weather stations 018070 Port Lincoln and 018192 North Shields recorded an average of 5days per year above 38 °C, compared to an average of 2 days per year between 1974 and 2003. At BOM station 018044 Kyancutta, the average rose to 25 days per year between 2004 and 2024, compared with 22 days per year between1974 to 2003. The highest annual total was recorded in 2019, with 44 days exceeding 38 °C (BoM 2025). The temperature anomaly maps for the period 1990 to 2024 reveal a clear warming trend across South Australia, including the Eyre Peninsula (Figure 1-4). During the

Millennium Drought (1997 to 2009), temperatures were near to slightly above average, compounding the impacts of reduced rainfall. From 2013 onwards, the region experienced frequent above-average temperatures, with extreme heat events evident in 2013, 2014, 2016, 2019, 2020, 2023 and 2024.

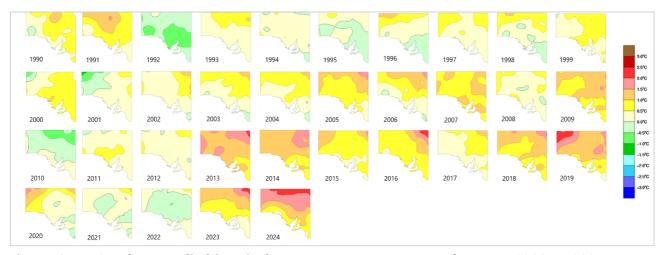


Figure 1-4 South Australia historical mean temperature anomaly maps, 1990 to 2024 sourced from BoM 2025

Data from a network of rainfall and weather stations operated by the BoM and the Department for Environment and Water (DEW) have been strategically selected to represent rainfall distribution and temperature patterns across the Southern Basins and Musgrave PWAs (Figure 1-1 and Figure 1-2). These stations are used to calculate long-term averages and evaluate changes in rainfall over time.

### 1.3.1 Southern basins climate conditions

The Southern Basins PWA, located within the southern portion of the peninsula, generally experiences a cooler, wetter Mediterranean climate, especially along the southern and western coastal margins. The long-term annual rainfall totals (1971 to 2024) based on Big Swamp and Westmere rainfall stations, range from 370 to 870 mm/y with a long-term average annual rainfall of 555 mm. The pronounced wet winter period is between May and August, during which mean monthly rainfall exceeds mean monthly potential evaporation.

The long-term trends for Big Swamp and Westmere show a significant downward trend in annual rainfall, particularly over the past 2 decades. In 2024, total annual rainfall at Big Swamp was recorded at 412 mm, representing a 26% decline (143 mm below) from the long-term average of 555 mm/y (Figure 1-5). Similarly, Westmere recorded 428 mm, which is 23% below the same long-term average (Figure 1-6).

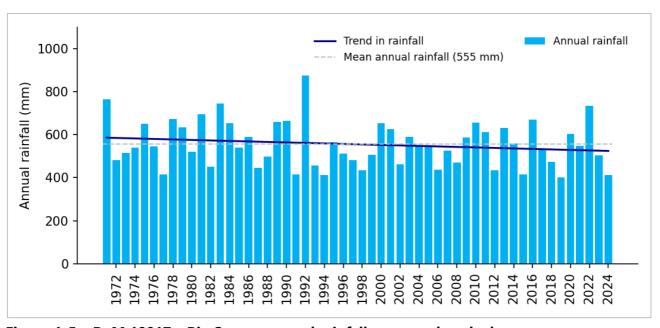


Figure 1-5 BoM 18017 – Big Swamp annual rainfall compared to the long-term average

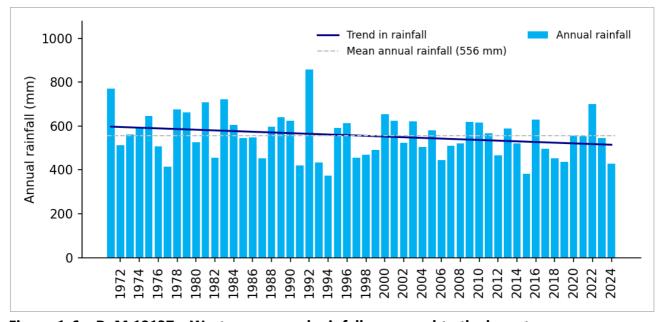


Figure 1-6 BoM 18137 – Westmere annual rainfall compared to the long-term average

Climate pattern shifts are shown by the cumulative deviation rainfall chart for Westmere station (Figure 1-7). The chart presents the relationship between annual rainfall trends and long-term climate variability overtime. The blue bars represent yearly rainfall (1906 to 2024), while the orange line shows how rainfall has deviated from the long-term average over time. An upward trend represents a period where rainfall was above the long-term average rainfall, and a downward trend indicates a drier than average period. From the early 1900s to around the mid-1950s, rainfall was relatively stable but often fell below the long-term average. A marked increase in rainfall occurred from the 1960s through the 1980s, with this period contributing to a significant rise, indicating wetter than average conditions. Following a peak around the early 1990s, there is a notable downward trend in the cumulative deviation, indicating a shift to drier conditions in recent

decades. The decline aligns with well-documented dry periods in Southern Australia, including the Millennium Drought (1997 to 2009).

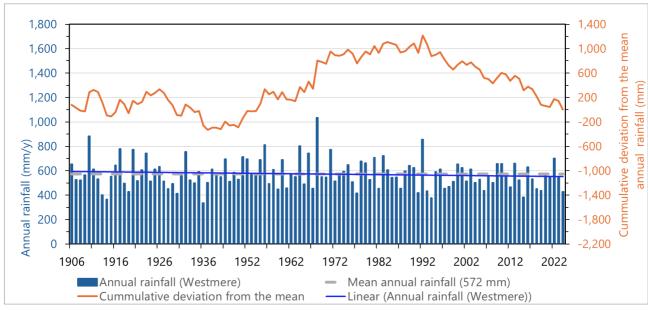


Figure 1-7 Annual rainfall and cumulative deviation from the average annual rainfall for BoM station 18137 – Westmere

The annual average maximum temperature data from the 18070 Port Lincoln and 018192 North Shields weather stations (Figure 1-8) reveal a clear long-term warming trend. Between 1910 and 1980, maximum temperatures remained relatively stable, averaging around 20°C. However, beginning in the mid-1990s, there is a marked increase in maximum temperatures, with the highest values recorded in the past 2 decades. This warming trend closely coincides with the decline in annual rainfall over the same period, indicating a shift toward hotter and drier conditions.

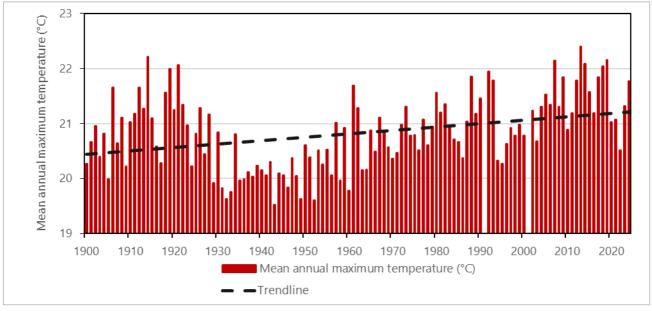


Figure 1-8 Annual average maximum temperature for BoM 18070 Port Lincoln and 018192

North Shields weather stations

## 1.3.2 Musgrave climate conditions

The Musgrave PWA, located in the north-western inland portion of the lower Eyre Peninsula, is characterised by a semi-arid climate typically with hot, dry summers and mild, wet winters. Annual rainfall based on Elliston and Terrah Winds rainfall stations ranges from 218 to 641 mm/y with a long-term (1971 to 2024) average annual rainfall of 397 mm. Rainfall is predominantly winterdominant, while summers are typically hot and dry, and winters are mild and wetter. Due to the arid conditions, recharge events are sporadic and often limited, generally occurring only after extreme rainfall events or episodic wet years. Average monthly rainfall exceeds average monthly potential evaporation only in June and July.

The long-term trends for Elliston (Figure 1-9) and Terrah Winds (Figure 1-10) show significant downward trends in annual rainfall, particularly over the past 2 decades. In 2024, total annual rainfall at Elliston was recorded at 345 mm, representing a 19% decline (79 mm below) from the long-term average of 424 mm/y. Terrah Winds recorded 283 mm, which is a 24% decline (87 mm below) from the long-term average of 370 mm/y.

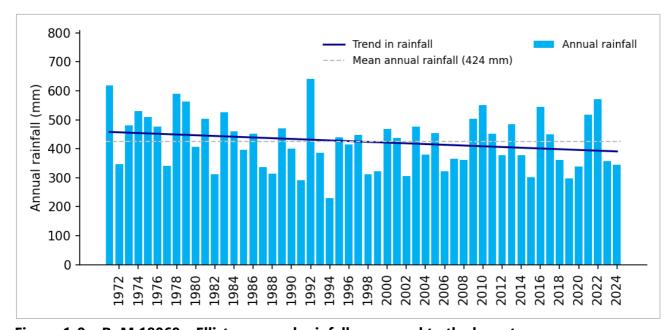


Figure 1-9 BoM 18069 – Elliston annual rainfall compared to the long-term average

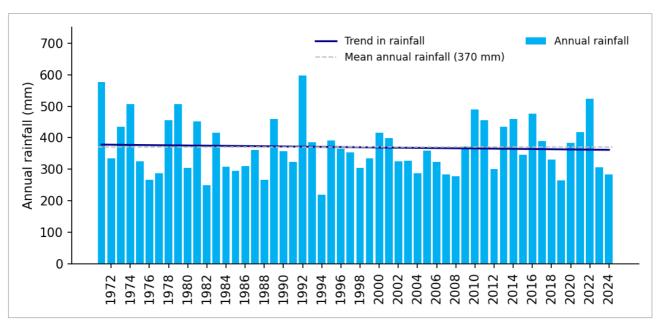


Figure 1-10 BoM 18165 – Terrah Winds annual rainfall compared to the long-term average

Climate pattern shifts are shown by the cumulative deviation rainfall chart for Elliston, covering the period 1882 to 2024 (Figure 1-11). The blue bars represent yearly rainfall while the orange line shows how rainfall has deviated from the long-term average over time. An upward trend represents a period where rainfall was above the long-term average rainfall, and a downward trend indicates a drier than average period. Between the 1880s and late 1950s, rainfall patterns exhibited pronounced variability, with frequent below-average years indicating a period of fluctuating but generally drier conditions.

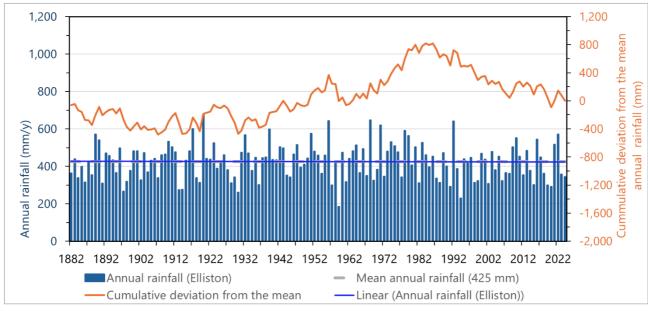


Figure 1-11 Annual rainfall and cumulative deviation from average annual rainfall for BoM station 18069 – Elliston

A notable upward trend in the cumulative deviation from the mean (CDFM) was observed from the 1950s to the mid-1980s, indicating a sustained period of above-average rainfall and a shift toward wetter climatic conditions. From the late 1980s onward, the CDFM shows a gradual and consistent decline, marking a transition to drier conditions that continues into recent decades. Although a

brief recovery occurred in the early 1990s, it was subsequently followed by a sustained decline that coincided with the onset of the Millennium Drought.

The annual average maximum temperature data from the 018044 Kyancutta weather station show a long-term increasing trend in annual maximum temperatures from 1931 to 2022 (Figure 1-12). Earlier decades (1930s to 1970s) experienced relatively stable temperatures around 24 to 25°C, with some year-to-year variability. However, from the late 1990s onward, a noticeable warming trend is evident, with several of the hottest years on record occurring in the 2000s and 2010s. The rise in maximum temperature during recent decades aligns with broader climate change observations and likely contributes to increased evaporation and reduced water availability.

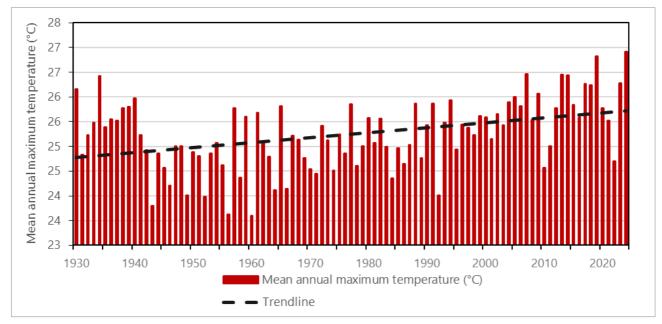


Figure 1-12 Annual average maximum temperature for BOM 018044 Kyancutta weather station

## 1.3.3 Climate variability and impacts

Groundwater systems in the Eyre Peninsula are highly vulnerable to impacts of climate variability due to their reliance on localised winter rainfall for recharge. These unconfined Quaternary Limestone aquifers lack significant surface water inputs and are therefore sensitive to changes in rainfall and temperature (Green et al. 2012).

Projections for the Eyre Peninsula by 2050, using the high-emissions scenario (RCP 8.5), indicate annual rainfall will decrease by 5 to 10% compared to the 1994 to 2023 average, with northern areas seeing larger drops in summer and autumn, and southern areas in spring (My Climate View 2025). Average temperatures will rise and the number of hot days will increase across all locations. These changes will be accompanied by greater year-to-year variability, leading to more frequent dry years and fewer heavy rainfall events.

Hydrological modelling by the Department for Environment and Water (DEW 2012) highlights the non-linear relationship between rainfall and recharge: even small reductions in rainfall can lead to disproportionately large declines in recharge, as drier conditions often fail to meet the infiltration threshold (Figure 1-13). Simulations suggest that by 2070, recharge could decline by up to 49% in

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the Musgrave PWA and 47% in the Southern Basins PWA, with a 10% drop in rainfall potentially causing a >30% reduction in recharge due to increased evapotranspiration and reduced water surplus.

The reliability of recharge is also expected to deteriorate. Under future climate scenarios, the frequency of low recharge years (below the 20<sup>th</sup> percentile) may increase by up to 200%, while high recharge years (above the 80<sup>th</sup> percentile) could decrease by up to 70%. This shift signals a transition from relatively stable recharge patterns to prolonged drought conditions, placing cumulative stress on groundwater systems.

Investigations by DEW (2024c) focused on the Bramfield consumptive pool to estimate potential changes in Quaternary Limestone aquifer groundwater levels under projected climate change. Using the Hydrograph Analysis: Rainfall and Time-Trends (HARTT) modelling framework, 3 global climate models – 2 from the South Australian Climate Ready dataset and one from New South Wales and Australian Regional Climate Modelling (NARCliM) 1.5 were applied, incorporating both Representative Concentration Pathways 4.5 and 8.5. Results indicate a significant decline in watertable depth, with median projections ranging from a decline in watertable depth of 0.8 to 8 m by 2065 (Figure 1-14).

Building on this, DEW (2025a) developed a groundwater flow model to further assess the risk of aquifer drying and seawater intrusion in the Bramfield area. Based on NARCliM 2.0 projections, an average 14% decline in rainfall by 2050 is anticipated. While public water supply and irrigation wells are expected to remain viable under current conditions, stock and domestic wells are more vulnerable. Anecdotal evidence suggests that a number of non-licenced wells have lost access to groundwater in recent years.

In addition to reduced availability, groundwater quality is also at risk. Lower watertables may lead to seawater intrusion particularly in coastal margins such as Coffin Bay, Uley South, Lincoln Basins and the Bramfield resources.

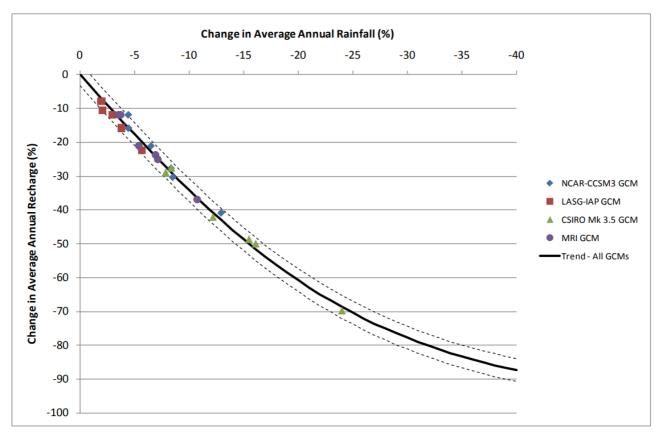


Figure 1-13 Changes in modelled recharge for changes in rainfall in the Musgrave PWA, taken from Green et al. (2012)

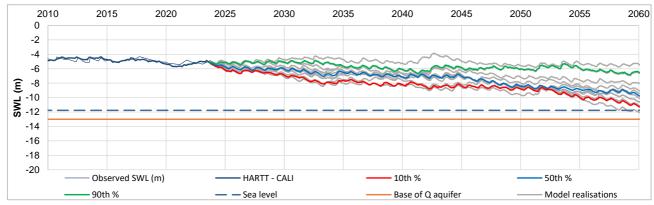


Figure 1-14 Hydrograph projection for monitoring station WAD031 including the 10th, 50th and 90th percentile rainfall datasets, from DEW (2024d)

where SWL is the relative Standing water level

## 1.4 Hydrogeology of the Prescribed Wells Areas

A scientific understanding of the hydrogeology of the PWAs and its application in developing this Plan has been derived from 4 main sources:

• DFW (2011b) A Literature Review of the Southern Basins and Musgrave Prescribed Wells Area Hydrogeology and Ecology, Report, Government of South Australia, Department for Water, South Australia.

- Stewart et al. (2012) Science Support for the Musgrave and Southern Basins Prescribed Wells Areas Water Allocation Plan, Technical Report 2012/15, Government of South Australia, Department for Water, Adelaide.
- Stewart (2013) *Additional Science Support for the Eyre Peninsula Water Allocation Plan*, Technical Report 2013/19, Government of South Australia, Department of Environment, Water and Natural Resources, Adelaide.
- DEW (2024e) Groundwater levels and storage capacity of the Southern Basins Prescribed Wells
   Area Uley Wanilla and Lincoln South, Government of South Australia, Department for
   Environment and Water, Adelaide.
- DEW (2025c) Supporting science for the review and amendment of the Water Allocation Plan for the Southern Basins and Musgrave PWAs, Draft, DEW Technical Report 2025/XX, Government of South Australia, Department of Environment and Water, Adelaide.

## 1.4.1 Regional geological setting

The Eyre Peninsula forms part of the Gawler Craton, a major tectonic province in South Australia. The craton's margins are defined by adjacent crustal regions that have undergone deformation. The peninsula's geological evolution spans nearly 2,700 million years (Table 1-1), making it one of the most complete geological records in South Australia. The oldest rock units, part of the Sleaford Complex, are of Late Archaean to Early Proterozoic age (2,700 to 2,300 million years ago (Ma)). The craton has remained tectonically stable since approximately 1,450 Ma. Over the last one million years, widespread deposits of aeolian dune sands, alluvial silts and sands, conglomerates and calcareous crusts formed a thin but persistent surface veneer across much of the peninsula (Twidale et al. 1985).

Table 1-1 Stratigraphy and lithological characteristic of Eyre Peninsula

Period	Age (million years)	Environment	Sediment/rock type	Geological unit
Quaternary	Up to 1	Wind deposited dunes (aeolian)	Limestone	Bridgewater Formation
Tertiary	30 to 40	Rivers and lakes (fluvial)	Sands and clays	Wanilla Formation, Poelpena Formation
Jurassic	150 to 200	Rivers and lakes (fluvial)	Sands and clays (carbonaceous)	Polda Formation
Early Proterozoic	1,700 to 2,000	Basement	Quartzite, gneiss, schist, iron formation, marble, granite gneiss, amphibolite	Hutchison Group, Lincoln Complex
Archean	2,300 to 2,700	Basement	Gneiss, granite gneiss	Sleaford Complex

## 1.4.2 Aquifers

Groundwater resources within the PWAs of the Eyre Peninsula are primarily hosted in 4 main aquifer systems: Quaternary Limestone, Tertiary Sands, Jurassic sedimentary and Basement fractured rock aquifers. Among these, the Quaternary Limestone aquifer is the most significant in both the Southern Basins and Musgrave PWAs as it contains low salinity to brackish water as a result of effective recharge from incident rainfall, which is attributed to the region's thin soil cover and the highly permeable nature of the limestone. The freshwater resources stored in the Quaternary Limestone are critical to the long-term water security of the Eyre Peninsula water supply.

## 1.4.2.1 Quaternary Limestone aquifer

The Quaternary Limestone aquifer (Bridgewater Formation) forms a generally thin layer over the older Tertiary sediments and is continuous across both PWAs. The limestone consists of sand-size shell fragments, calcareous algae fragments and quartz grains that were deposited as large barrier dunes on ancient shorelines during the Pleistocene era when sea levels were higher than today. These sediments are known to be over 130 m thick in parts of the Uley South Basin. Wind-blown sand sheets form extensive layers extending inland from the coast. The Bridgewater Formation varies from consolidated to unconsolidated across the formation and karstic features are common. Surface-solution features such as sink holes are ubiquitous and enhance rainfall recharge via preferential flow.

The majority of groundwater extractions from within the PWAs are from the Quaternary Limestone aquifer (see Section 4). Groundwater salinities range between 400 and 1,800 milligrams per litre (mg/L), and well yields are generally high, ranging between 5 and 50 litres per second (L/sec).

Maps of the Quaternary Limestone aquifer watertable elevations indicate 2 predominant groundwater flow directions within the Southern Basins PWA: a west to north-westerly trend and a west to south-westerly trend (Figure 1-15). In contrast, groundwater in the Musgrave PWA predominantly flows in a west to south-westerly trend (Figure 1-16). In both instances, groundwater ultimately discharges to the sea. Hydrochemical evidence indicates that groundwater in the Quaternary Limestone aquifer in the Uley South Basin is less than 30 years old (Love et al. 1994).

The saturated thickness and porosity of the Quaternary Limestone aquifer, and hence the amount of groundwater stored within the aquifer, varies spatially throughout the prescribed areas. Generally, the saturated thickness is small in the areas of highest elevation, which are furthest inland (for example, the Lincoln North and Polda Basins), but increases toward the coast. There are considerable areas over which the saturated thickness is less than 10 m, which suggests low robustness of these aquifers when compared to many of the groundwater systems across South Australia. The Quaternary Limestone aquifer saturated thickness can also vary rapidly over time as the watertable fluctuates in response to rainfall.

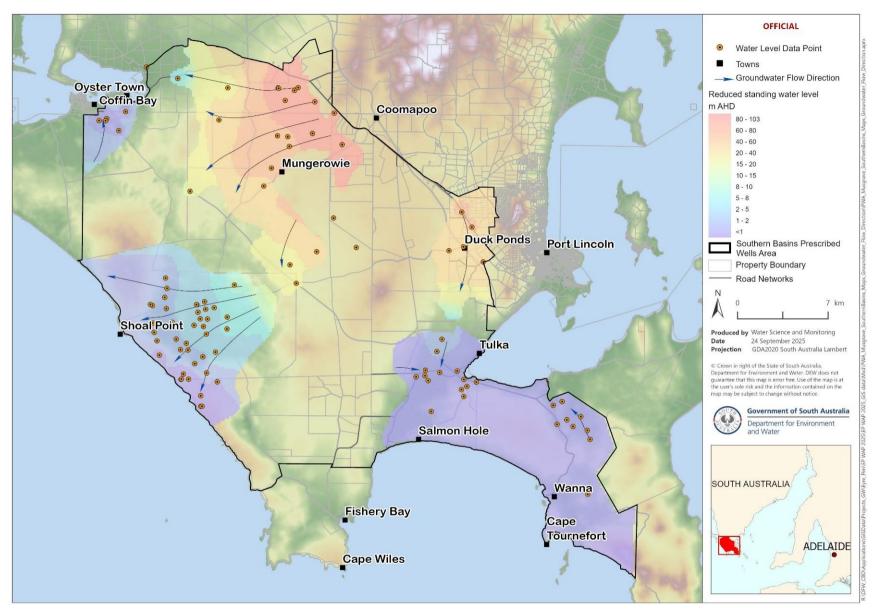


Figure 1-15 Indicative groundwater flow directions (based on Autumn 2024 water levels) for the Quaternary Limestone aquifer in the Southern Basins PWA

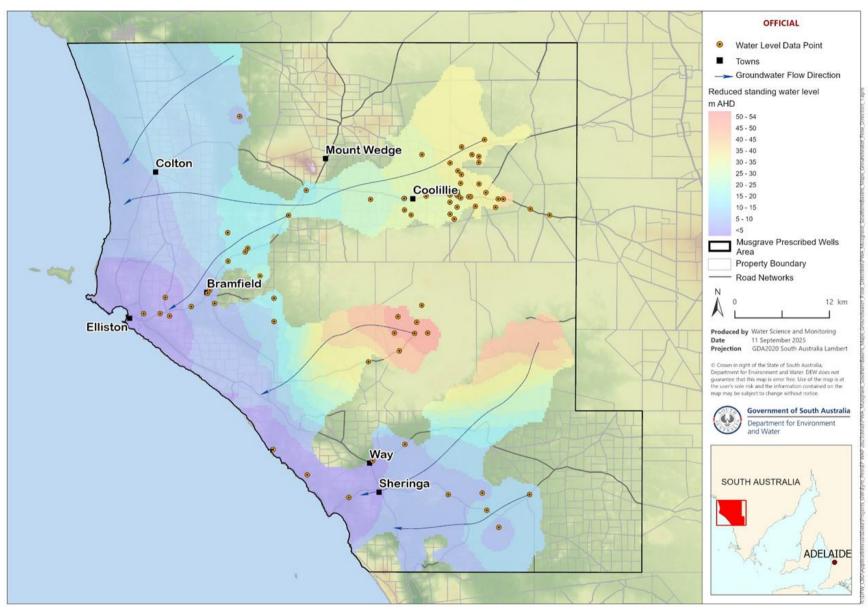


Figure 1-16 Indicative groundwater flow directions (based on Autumn 2024 water levels) for the Quaternary Limestone aquifer in the Musgrave PWA

The Quaternary Limestone aquifer has been subdivided into discrete basins, which contain significant volumes of groundwater in storage. These basins are separated by areas where the Quaternary Limestone aquifer is dry or has a very small saturated thickness (which would result in poor connectivity).

## 1.4.2.2 Tertiary Sands aquifer

The Tertiary Sands aquifer extends over most of the PWAs and consists of unconsolidated fine to medium grained quartz sand, silt and clay. The Wanilla Formation forms the Tertiary Sands aquifer in the Southern Basins PWA and consists of fine-grained to gravelly fluvial sands and clays interbedded with variable thicknesses of silty carbonaceous clay at its base. It generally infills troughs in the underlying basement surface and has a maximum thickness of around 80 m. Groundwater salinities range between 500 and 7,500 mg/L and well yields are generally less than 0.5 L/sec.

The Poelpena Formation forms the Tertiary Sands aquifer in the Musgrave PWA and consists of poorly sorted, fine to coarse grained quartz sand, silt and clay. The formation has a highly variable thickness but commonly exceeds 100 m in the eastern part of the Musgrave PWA. Salinities range between 240 and 35,000 mg/L with well yields averaging about 1 L/sec.

The Tertiary Sands aquifer is generally separated from the overlying Quaternary Limestone (QL) aquifer by low permeability confining layers. Within the Musgrave PWA, clays at the top of the unit act as a confining layer between the sand layers and the overlying QL aquifer. Within the Southern Basins PWA, the Uley Formation confining layer is a sequence of sandy clay and clayey sands that separates the underlying sand aquifer from the overlying QL aquifer. This formation is observed to be absent in some areas within both PWAs. Where the overlying Quaternary sequence is absent or dry, the Uley Formation can contain the watertable.

Hydrochemical evidence indicates groundwater in the Tertiary Sands aquifer is generally older than 35 years and perhaps is of the order of 3,000 to 6,500 years old (Harrington et al. 2006).

### 1.4.2.3 Jurassic aquifer

The Jurassic aquifer occurs primarily in the east of the Musgrave PWA in a deep east–west trending trough that occurs below the Tertiary sediments. It consists of fine-grained sands, sandstone and conglomerate of the Polda Formation that is up to 86 m thick. Groundwater salinities within this sequence are high, ranging between 30,000 and 50,000 mg/L.

The Jurassic aguifer does not occur in the Southern Basins PWA.

## 1.4.2.4 Basement aquifers

There are 2 broad groups of Basement aquifers. The Hutchison Group comprises a basal quartzite sequence, which is overlain by carbonate, banded iron formation, amphibolite and schist (all of which are subject to mineral exploration). The Hutchison Group is comprised of crystalline rocks of mainly very low permeability. However, during the Tertiary weathering process, local solution cavities have formed near the surface in some of the carbonate rocks (marble and calcsilicate gneiss).

Rocks of the Lincoln Complex and Sleaford Complex consist mainly of very low permeability granite, granite gneiss and amphibolite. Although there is limited data, hydrochemical evidence

indicates that Basement groundwater is generally older than 35 years (possibly older than 1,000 years) and salinities range between 500 and 30,000 mg/L.

The Basement fractured rock aquifers typically show irregular yields and salinities that are difficult to predict due to the highly variable nature of the joints and fractures that control groundwater mixing and movement. The Basement aquifer around Green Patch (immediately north-west of the Southern Basins PWA) has been developed for irrigation purposes, although the volumes extracted are likely to be low.

## 1.4.3 Aquifer recharge and discharge processes

Recharge and discharge processes provide inputs and outputs to the groundwater systems. These processes occur naturally where recharge to aquifers can occur from rainfall and surface water, and discharge from aquifers can occur by evapotranspiration, lateral flow to the sea and discharge to surface water features such as swamps and wetlands. Human activities can also contribute to these processes, through Managed Aquifer Recharge schemes or extraction by pumping from wells (including extraction for public water supply).

Natural groundwater discharge processes are ongoing and continuous (Freeze and Cherry 1979), whereas groundwater recharge is quite variable as it is primarily controlled by rainfall duration and intensity, the nature of the soil profile and the underlying geology. Vegetation is also understood to be significant for recharge and discharge processes in terms of interception of rainfall by the leaf canopy and transpiration of water in the soil profile or shallow watertable via the root system.

Groundwater level trends give an indication of the state of balance between the discharge processes and the variable recharge inputs from rainfall. Groundwater level declines indicate that discharges from the aquifer (which may also include extraction) are higher than the recharge entering the aquifer. Conversely, groundwater level rises are observed when recharge exceeds the groundwater discharge processes.

In general, systems without extraction tend to remain in steady state (that is, long-term water levels remain static with only seasonal variations observed). However, within the Quaternary Limestone aquifers of the Southern Basins and Musgrave PWAs, declines in groundwater level are commonly observed in systems where no extraction from wells is occurring, indicating that natural discharge rates exceed the recharge to the system.

## 1.4.3.1 Quaternary aquifer recharge

Hydrogeological assessments have shown that the Quaternary Limestone aquifer, which is either exposed or covered by thin soils, readily receives recharge from rainfall. Its groundwater levels are strongly influenced by seasonal rainfall and recharge dynamics. Karst features such as sinkholes, visible in surface geology, act as preferential pathways for infiltration (Ordens et al. 2011; Somaratne et al. 2018), and high transmissivity values from aquifer tests suggest extensive secondary porosity such as fractures and dissolution features (Sibenaler 1976; Watkins et al. 2015).

As there is no evidence of regional scale lateral inflows from other nearby aquifers outside the prescribed areas, it can be concluded that the main groundwater resources within the Southern Basins and Musgrave PWAs are dependent on recharge from local rainfall as their main input, which is also the predominant control on water levels.

## 1.4.3.2 Recharge of Uley South Basin in the Southern Basins PWA

Groundwater recharge has been extensively investigated in the Uley South Basin with high variability in estimated recharge rates. Estimated recharge rates range from less than 25 to more than 240 mm/y. Much of this variability is due to the natural spatial and temporal variability in recharge. However, the method applied to estimate recharge is also likely to influence the result. In summarising recharge in the Uley South Basin, the Water Allocation Plan for the Southern Basins and Musgrave Prescribed Wells Area, the Eyre Peninsula Natural Resources Management Board (EPNRMB) (2016) gave a recharge rate of 129 mm/y based on the work of Ordens et al. (2011), noting that the then-stable groundwater levels could not be sustained with lower recharge rates and the extraction rate of ≈5,700 ML per year (Stewart 2013).

Figure 1-17 shows hydrographs spanning 2009 to 2024 for daily groundwater level trends for observation wells ULE135 and ULE196, alongside monthly rainfall data from the nearby Cooroona water hole pluviometer (Station A5121034), located within the Uley South Basin. Both groundwater hydrographs demonstrate a clear seasonal pattern, with groundwater level peaks typically occurring between May and October each year, following the winter rainfall period (June to August). These wet season months correspond with recharge events when rainfall is sufficient to infiltrate the unsaturated zone and raise the watertable.

Conversely, the lowest groundwater levels (that is, troughs) are generally observed during January to April, coinciding with late summer and early autumn, when rainfall is minimal and evapotranspiration is highest. Over the 15-year period, both wells exhibit a gradual long-term decline in groundwater levels, particularly evident from 2013 onwards, reflecting the effects of below-average rainfall years and potential sustained groundwater extraction.

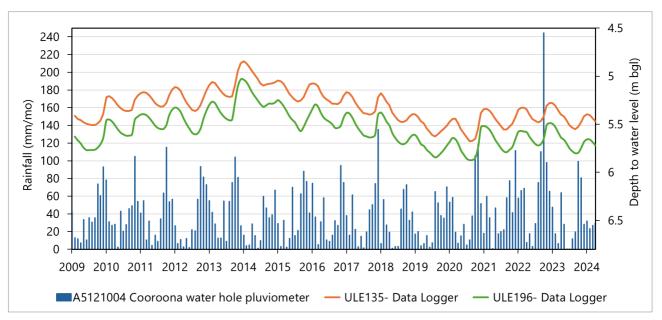


Figure 1-17 Uley South Basin water level and rainfall correlation where (mm/mo) is millimetres per month, (m bql) is metres below ground level

According to the calibrated transient groundwater model developed by DEW, the long-term average recharge across the model domain from 1961 to 2024 is estimated at 89 mm/y, while the average over the last decade (2015 to 2024) has declined to 52 mm/y (DEW 2020b). This figure masks considerable spatial heterogeneity. Areas underlain by deep carbonate sands, particularly

along the western margins of the basin, experience the highest recharge rates, reaching up to 153 mm/y. These zones are characterised by minimal vegetation and highly permeable soils, which promote rapid infiltration of rainfall. In contrast, the central basin – composed largely of shallow calcareous soils over calcrete – experiences moderate recharge, averaging around 84 mm/y. Meanwhile, recharge is lowest or effectively absent in regions covered by dense mallee woodland, particularly in the eastern basin, where evapotranspiration exceeds precipitation. These areas contribute little to recharge due to the water uptake by deep-rooted vegetation and the limited infiltration capacity of soils (Swaffer 2017; Allison et al. 1985).

## 1.4.3.3 Recharge of Polda and Bramfield Basins in the Musgrave Basin PWA

Groundwater recharge in the Musgrave Basin PWA has been investigated through long-term monitoring and modelling. A hydrograph from observation well SQR101, located in Polda Basin, alongside monthly rainfall data from the Polda pumping station pluviometer (Station A0211001), illustrates the aquifer's response to rainfall events (Figure 1-18). This hydrograph shows strong agreement between data logger and manual measurements, confirming data reliability. Groundwater levels generally decline when monthly rainfall is below 50 mm, while rainfall exceeding 60 mm often results in a rise in the groundwater table. However, not all rainfall above 60 mm/month triggers recharge, likely due to low rainfall intensity or rainfall occurring in the hotter months.

Recharge estimates in the Bramfield area were reported by Love et al. (1994) using the chloride mass balance method, ranging from 15 to 78 mm/y (average 31 mm/y). Additional estimates using the watertable fluctuation method (with specific yields of 0.1 to 0.3) suggested recharge rates of 130 to 151 mm/y in 2 wells, though these were considered less reliable. The authors also noted that recharge is most likely when monthly rainfall exceeds 60 mm.

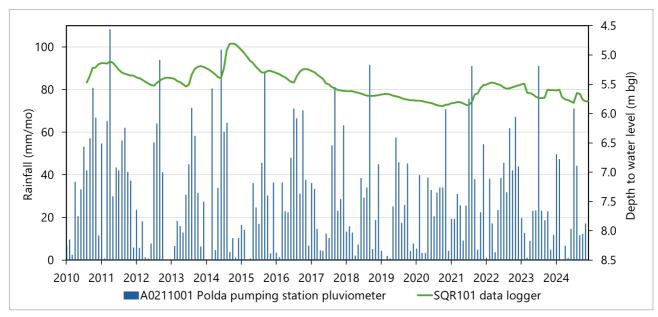


Figure 1-18 Polda Basin water level and rainfall correlation where (mm/mo) is millimetres per month, (m bgl) is metres below ground level

As part of the National Water Grid Fund project into the sustainability of the groundwater resources in the Bramfield Basin, investigations are underway to better understand the relationship between rainfall and groundwater recharge within the Bramfield lens in the context of a changing

climate. The Commonwealth Scientific and Industrial Research Organisation (CSIRO) is leading the work, which includes installing an underground drip water monitoring network to identify rainfall recharge thresholds and conducting hydrochemical and environmental tracer analysis to estimate recharge rates. Preliminary results suggest a range of average annual recharge estimates: 15 to 25 mm/y using tritium under saturated flow assumptions, 15 to 65 mm/y under combined unsaturated and saturated flow, 2 to 24 mm/y using CFC-12, and 16 to 33 mm/y using chloride mass balance. Stable isotope data also suggest a potential monthly rainfall threshold of around 60 mm for recharge to occur, though this requires further refinement.

Recent transient modelling by DEW (2025a) for the Bramfield area estimates recharge across the model domain ranging from 0.1 to 67 mm/y. Recharge zones were delineated based on soil type, vegetation cover and depth to water, with initial rates informed by groundwater level fluctuations and rainfall correlations. These were calibrated against historical estimates (Love et al. 1994) to achieve a good model fit. Recharge is applied seasonally from May to October, when rainfall typically exceeds evapotranspiration and watertable rises are observed.

The average recharge for the baseline period of 1965 to 1994 is 24 mm/y and over the full modelling period (1965 to 2024), the long-term average recharge is 19 mm/y. However, in the most recent decade (2015 to 2024), the average recharge has declined significantly to 7.8 mm/y, with values ranging from 0.1 to 32 mm/y. These findings are consistent with the Uley South model discussed above and highlight a significant decline in recharge over the past decade, reinforcing the need for adaptive groundwater management strategies in the Musgrave Basin PWA.

The Bramfield lens is likely connected to other saturated lenses in the Musgrave PWA; however, the main inflow to the Quaternary Limestone aquifer is rainfall recharge. Recharge to the Quaternary Limestone is reliant upon annual rainfall but with a high degree of spatial and temporal variability. Higher recharge (>100 mm/y) may occur preferentially through karst features, while lower recharge (<12 mm/y) is expected in areas covered by native vegetation.

## 1.4.3.4 Tertiary Sands aguifer recharge

Recharge to the Tertiary Sands aquifer is limited due to confinement by clay layers. Where the clay is thin or absent, vertical leakage from the overlying Quaternary Limestone aquifer may occur. In the Uley South Basin, recharge to the Tertiary Sands aquifer is inferred to occur primarily via lateral inflow from upgradient areas and downward leakage from the Quaternary Limestone aquifer in the Uley Wanilla lens, supported by groundwater isotope and chemistry data (Evans 1997; Harrington et al. 2006). Groundwater levels in the Tertiary Sands aquifer downgradient of Uley East Basin have remained stable, while those downgradient of Uley Wanilla Basin have declined since the mid-1980s. This decline correlates with falling Quaternary Limestone aquifer levels, suggesting reduced recharge from Quaternary Limestone to Tertiary Sands (TS) in that area.

Evidence from Dowie and Love (1996) suggests that improvements in TS salinity during aquifer tests may result from leakage through preferential flow paths, rather than uniform clay permeability. Hydrochemical data in the Bramfield area, using Piper plots, show similar water quality ranges in both aquifers, reinforcing the conceptual model of Quaternary Limestone-derived recharge to the TS (DEW 2025a). In addition, stable isotope analysis shows Quaternary Limestone and TS groundwater types plot near the Adelaide meteoric water line, indicating rapid recharge

with minimal evapotranspiration. This supports the idea that Quaternary Limestone recharge occurs after significant rainfall events and TS recharge follows via downward leakage.

Overall, the Tertiary Sands aquifer receives limited but episodic recharge, primarily via leakage from the Quaternary Limestone aquifer, with spatial variability influenced by geology, vegetation and rainfall intensity.

## 1.4.3.5 Jurassic aquifer recharge

Given the high groundwater salinity of the Jurassic aquifer, its depth below the ground surface and the fact there is no known outcrop of Jurassic sediments, it is highly unlikely that any recharge has occurred to this aquifer in modern times.

## 1.4.3.6 Basement aquifer recharge

Recharge to the Basement aquifer is likely to occur in areas where basement rocks are exposed at the ground surface (for example, in the hills around Green Patch or north of Big Swamp). The recharge rate is a function of the degree of fracturing, the composition of the rock and the presence of any impermeable clayey weathered zone at the surface. In addition, it is possible that some vertical leakage from overlying aquifers may also occur. Because of the limited areas of outcrop, inputs to this aquifer on a regional scale are not likely to vary greatly over time.

## 1.5 Historic trends of extraction

Water was first reticulated on Eyre Peninsula in 1922 from the Tod Reservoir. Over the following years, pipelines were constructed across the Peninsula to supply regional towns as far north as Ceduna. As demand increased, it became clear that additional sources were needed to supplement the Tod Reservoir. Groundwater resources were progressively added to the supply system, beginning with the commissioning of the Uley Wanilla Basin in 1947. Over the next 4 decades, several other basins were developed including: Lincoln Basin (1962), Polda Basin (1963), Robinson Basin for Streaky Bay (1973), Bramfield Basin for Elliston (1974), Uley South Basin (1976) and Coffin Bay Basin (1986). In 2007 water from the River Murray was introduced via the Iron Knob–Kimba pipeline.

Figure 1-19 illustrates the sources and volumes of water extracted annually to meet demand and highlights when regulation of groundwater extraction in the PWAs was first implemented. It is important to note that data prior to the commencement of metering in 2004–05 may include estimates. Notable spikes in extraction occurred in 1950 due to the wool boom and in the 1970's during a livestock boom, with total water supply peaking at nearly 15 gigalitres (GL). Following water restrictions introduced in 2002 during the Millennium Drought, demand generally declined and then reminded relative stable over the last 15 years.

SA Water's 2024 Water Security Response Plan Eyre Peninsula states they provide 8 GL/y of water through the Eyre Peninsula public water supply systems. This water supports industry, primary production and residential customers. While annual demand varies with seasonal conditions, it is trending upward due to population growth and industrial expansion (SA Water 2024). According to the plan, primary production accounts for the largest share of water demand (38%), followed by residential use (31%), commercial and industrial sectors (19%) and public institutions and

recreational use (12%) (Figure 1-20). This increasing demand is placing pressure on existing groundwater sources, which are becoming less sustainable under current extraction rates.

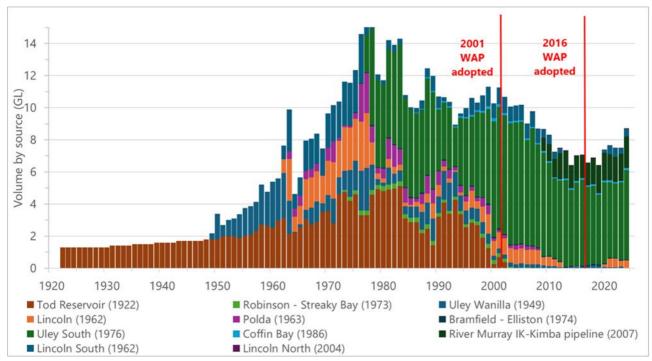


Figure 1-19 Historical use and sources of public water supply for the Eyre Peninsula, including the prescribed water resources

Several sources have since been retired from public supply:

- Tod Reservoir was decommissioned in 2002 due to high salinity and pesticide contamination from upstream agricultural runoff.
- Extractions from Robinson Basin ceased in 2007 due to rising groundwater salinity, with Streaky Bay now supplied via the Ceduna Pipeline.
- A Ministerial Notice of Prohibition, which restricted the taking of water in Polda Basin, was put in place in 2008 due to diminished water availability. In 2016, the Ministerial Notice of Prohibition was revoked to allow for the water allocation plan to be implemented; SA Water relinquished its water entitlement for the basin in 2015.

Over the past decade, Eyre Peninsula's water supply has faced, declining rainfall and rising salinity in groundwater sources. The Southern Basins PWA, particularly the Uley South Basin, continues to supply the majority of the region's drinking water. However, successive years of low rainfall have resulted in low recharge of aquifers, prompting concerns about the long-term sustainability of current groundwater extraction rates.

The 2016 Plan introduced an adaptive groundwater management framework for managing groundwater allocations, particularly in areas where water resources were under pressure due to declining rainfall and recharge. Through the framework, allocations are determined annually based on groundwater storage levels, which are influenced by rainfall and recharge, taking into account the impact of natural and anthropogenic discharges from the system. A reference level (based on 1993 groundwater storage) was used to assess the resource condition. When storage levels fell

below defined trigger thresholds, allocation percentages were reduced proportionally for each consumptive pool managed via this process.

Since the introduction of the 2016 Plan, groundwater levels in the Bramfield and Sheringa consumptive pools have remained just above the trigger threshold for a zero-allocation declaration. Low water levels have resulted in allocations from the Polda and Uley North consumptive pools remaining within the zero-allocation zone for most of the Plan's duration.

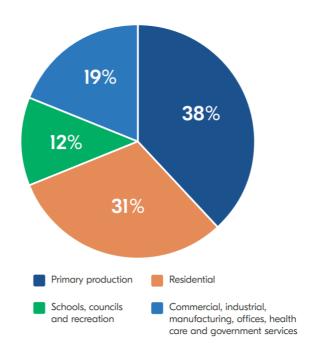


Figure 1-20 Water demand on the Eyre Peninsula by customer segment (from SA Water 2024)

### 2 Condition of groundwater resources

Long-term assessment of groundwater resources within the Southern Basins and Musgrave Prescribed Wells Areas indicates a persistent decline in groundwater levels, reflecting increasing stress on the region's aquifers. Consequent impacts include rising groundwater salinity and reductions in overall groundwater storage.

To address uncertainty regarding potential climate change, declining rainfall and rising salinity, targeted investigations have been undertaken in the Uley South, Uley Wanilla, Lincoln South Coffin Bay and Bramfield Basins, including the following:

- A multi-model approach was commissioned by SA Water to simulate groundwater flow and seawater intrusion in the Uley South Basin (DEW 2024c). This modelling effort built on previous field and modelling studies and incorporated new data collected during the investigation. The multi-model framework helps address both conceptual and parameter uncertainty, providing a robust basis for future supply planning.
- A project jointly funded by the Australian Government (via the National Water Grid Fund) and
  the South Australian Government titled 'Ensuring water security, economic prosperity and
  nature positive outcomes for Elliston' commenced in 2024 to assess the long-term sustainability
  of fresh groundwater resources within the Bramfield area under changing climate conditions
  and increasing demand (DEW 2025a). The study focuses on the resource's capacity to support
  cultural water flows, water-dependent ecosystems and licenced and non-licensed users.
- An investigation was undertaken in 2024 to assess the current state and condition of the fresh groundwater resources that comprise the Uley Wanilla and Lincoln South public water supply consumptive pools. It also evaluated their capacity to sustain GDEs and further groundwater extractions into the future (DEW 2024e).
- Recent geophysical studies in Coffin Bay, including reprocessed airborne electromagnetic (AEM)
  data (Munday et al. 2024) and surface geophysics conducted in April 2025, have provided
  valuable insights into the extent and dynamics of the freshwater lens within the Quaternary
  Limestone aquifer.

Below is a summary of trends in rainfall, water levels, salinity and the volumes of water extracted for licenced purposes from the various groundwater resources within the PWAs. Locality maps are included and correspond with each graph which presents correlating rainfall data from the closest BoM station with available long-term rainfall data, groundwater level measurements from the existing observation well network and extraction data from licensed water users within the pool. Rainfall trends are represented by the cumulative deviation from average annual rainfall. An upward slope of the cumulative deviation line indicates a period of above average rainfall whilst a downward slope indicates a period of below average rainfall.

The following Sections refer to the groundwater resources of the Quaternary Limestone aquifer across both PWAs as consumptive pools. The term consumptive pool is provided for under the Landscape Act and represents a management area within a resource whereby specific management actions are required. A map of the consumptive pools for each PWA can be found in Figure 4-1 and Figure 4-2. Further discussion on consumptive pools is provided in Section 9.

### 2.1 Southern Basins Prescribed Wells Area

### 2.1.1 Coffin Bay Consumptive Pool

Over the past decade, groundwater levels in the Coffin Bay Consumptive Pool (Figure 2-1) have remained relatively stable, which can be seen in observation wells LKW038 and LKW027. This stability is likely due to the wells' coastal location, where variations in groundwater levels are buffered by proximity to the ocean and are less sensitive to fluctuations in rainfall or extraction volumes (see Figure 2-2).

Groundwater extraction data shows historical peaks in the late 1990s, followed by a marked reduction in recent years. Despite relatively stable allocation volumes, the decline in actual extraction suggests reduced water demand or enhanced water management practices within the consumptive pool. Water restrictions were rescinded after the drought broke but water use did not return to pre-drought levels. Licensed groundwater extraction from the Coffin Bay Consumptive Pool in 2023–2024 was 118 ML, which is an increase of 13% compared to 105 ML extracted in 2022–23.

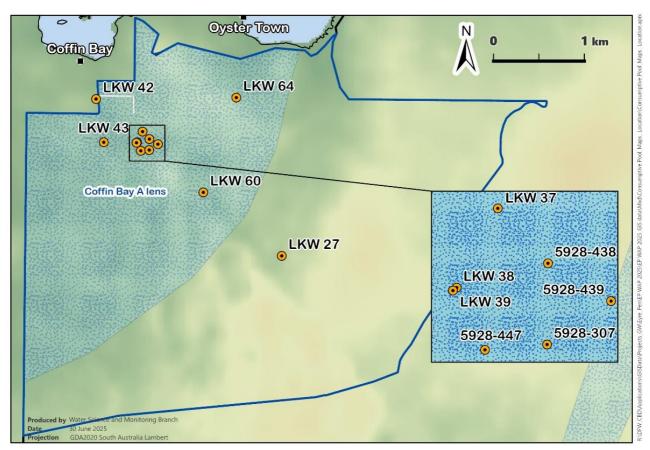


Figure 2-1 Location map for wells and rainfall stations for the Coffin Bay Consumptive Pool
The Port Lincoln (Big Swamp) BoM station is located approximately 1.3 km west.

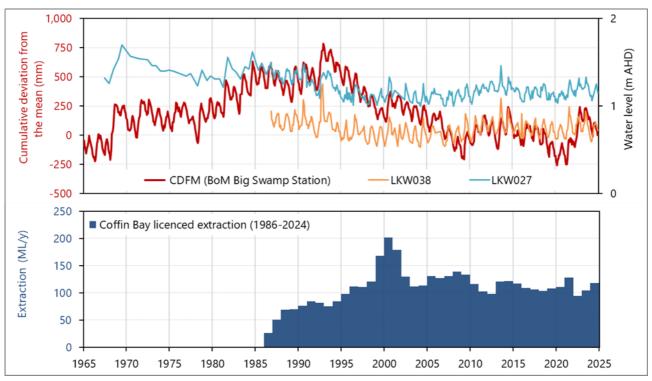


Figure 2-2 Groundwater level, rainfall and extraction trends for the Coffin Bay Consumptive Pool

Geophysical investigations, including reprocessed airborne electromagnetic (AEM) data and surface surveys (Munday et al. 2024, 2025), reveal that the saltwater interface rises beneath the public water supply wellfield – likely due to pumping-induced upconing (Figure 2-3).

Combined evidence from groundwater salinity data, downhole measurements and geophysical investigations indicates that upconing of underlying saltwater is the primary risk to the Coffin Bay resource (Munday et al. 2025). This suggests that salinity increases are being driven by localised intensive extraction rather than broader aquifer-wide impacts. This risk can be mitigated by measures such as expanding the wellfield footprint or extending the time period over which equivalent volumes of groundwater are taken.

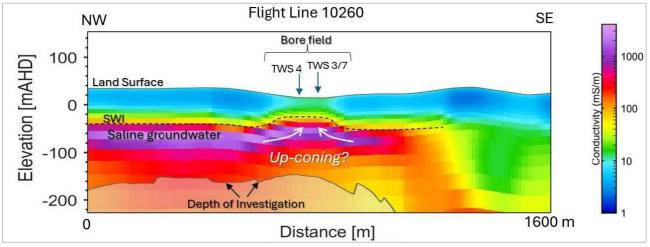


Figure 2-3 Conductivity-depth Section for a subset of flightline 10260 which transects the south-western margin of the Coffin Bay wellfield (from Munday et al. 2024)

### 2.1.2 Uley North Consumptive Pool

Over the past 20 years, groundwater levels have varied in the Uley North Consumptive Pool (Figure 2-4), with changes ranging from a decline of 1.19 m to a rise of 1.03 m and a median decline of approximately 0.4 m. ULE0179 demonstrates a dynamic hydrological response, with groundwater levels closely aligned with rainfall variability (Figure 2-5). This is particularly evident in the correlation with the CDFM rainfall trend, where peaks and troughs in water levels correspond with wet and dry climatic periods, respectively, indicating a direct rainfall—recharge relationship.

A long-term declining trend in groundwater levels is evident in most observation wells (Figure 2-6). In 2024, reduced standing water levels (RSWL) in 10 out of 13 monitoring wells (77%) remained classified as below average or lower. ULE183 has experienced a gradual decline in groundwater levels beginning in the 1990s, following a relatively sharp decline period during the late 1960s through the 1980s. This change in downward trend may be influenced by factors such as changes in groundwater extraction, land use, or recharge conditions.

Extraction volumes appear to follow a similar pattern to rainfall variability, indicating a strong relationship between climatic conditions and extraction rates. Periods of low rainfall often coincide with reduced extraction, while the peak in 2014 aligns with a phase of relatively higher rainfall. However, a significant reduction in pumping is observed in the years that followed, with no licenced extraction reported since 2019.

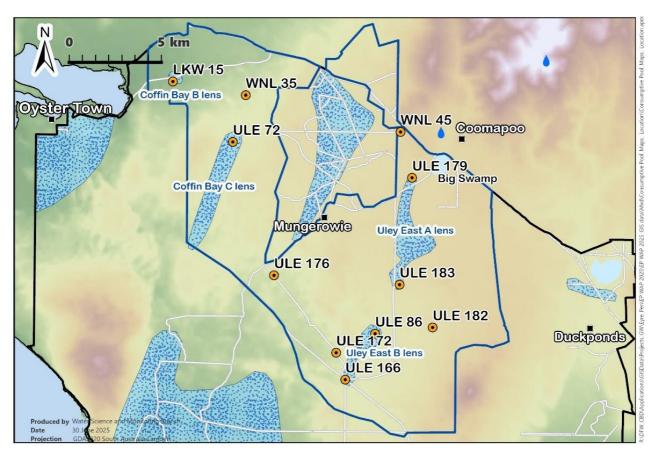


Figure 2-4 Location map for wells and rainfall stations for Uley North Consumptive Pool

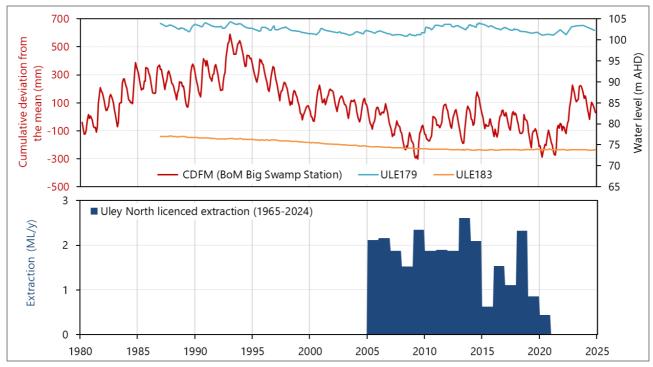


Figure 2-5 Groundwater level, rainfall and extraction trends for the Uley North Consumptive Pool

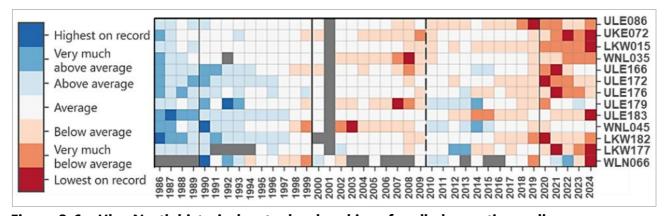


Figure 2-6 Uley North historical water level rankings for all observation wells

Only one well is currently monitored for salinity in the Uley North area. This well has shown a consistent increase in salinity levels, rising from 780 mg/L in 2009 to 1,140 mg/L in 2024. The Uley Wanilla Consumptive Pool, located within the Uley North Consumptive Pool, also exhibits an increasing trend in salinity and is detailed in the next Section 2.1.3.

### 2.1.3 Uley Wanilla Basin

The Uley Wanilla Basin (Figure 2-7) was the first groundwater basin to be developed in 1949, after recognition that the Tod River Reservoir was insufficient to supply the region's growing demand for water. Extractions from Uley Wanilla Basin have been decreasing steadily since 1993, with marked reductions from 2008. Extraction in 2023–24 was 11.60 ML, similar to the extracted volume in 2022-23.

Representative observation wells illustrate common or important groundwater level trends in Uley Wanilla Basin (Figure 2-8 and Figure 2-9). The dominant driver of groundwater levels in the Uley

Wanilla Basin is not known with certainty. By way of example, observation well ULE007 shows a large rise in groundwater levels between 1968 and 1972 that coincides with above-average rainfall and large increases in extraction, whereas a slower decline in groundwater levels observed at this observation well between 1973 and 1978 corresponds with a large increase in extraction and rainfall totals commensurate with the long-term average (DEW 2024e). However, since around 2010, rates of extraction in the Uley Wanilla Bhave been consistently low (DEW 2024e) allowing for a clearer expression of the relationship between rainfall and the corresponding response in groundwater levels.

Observation wells with long-term records (for example, ULE007, ULE036) show very large groundwater level declines of around 8 m. This strongly suggests the risk of detrimental impacts to local GDEs (for example, to Wanilla River red gums). This decline has been increasing with time (EPNRMB 2016). The status of the median groundwater level of all Uley Wanilla groundwater resource observation wells has been classified 'lowest on record' for 4 consecutive years over the period 2018 to 2021 (DEW 2020a, 2021a, 2022a, 2023a) and similar groundwater level trends have been observed in Uley South Basin (DEW 2024e).

From 2010 to 2016, a period of mostly above average rainfall, groundwater level recovery was observed in most Uley Wanilla observation wells. In the period 2017 to 2019, annual rainfall was below average and a rapid decline in groundwater levels was observed. Annual rainfall in 2020 and 2022 was above average and yet recovery in groundwater levels is not apparent in most observation wells. These observations of somewhat inconsistent responses suggest there have been changes in the groundwater level response to rainfall that could be attributable to recent changes in the timing and/or intensity of rainfall and consequently, lower rates of rainfall recharge. Further scientific investigations are required to test this hypothesis.

A highly parameterised groundwater model of Uley South (Knowling et al. 2015) demonstrated that between 1978 and 2012, groundwater extraction contributed to aquifer depletion at rates 1.4 to 2.9 times greater than climate impacts. These findings were broadly confirmed by modelling undertaken by DEW in 2020. Given the similarities between Uley South and Uley Wanilla – both karstic limestone systems in the same climatic and physiographic setting – it is likely that historical extractions have also driven groundwater level declines in the Uley Wanilla Basin.

As recharge is solely from rainfall, any additional extraction will proportionally reduce natural discharge and slightly deplete aquifer storage. This poses a risk to groundwater dependent ecosystems (GDEs), which rely on these flows and storage for their health and survival.

The majority of salinity monitoring wells within Uley Wanilla Basin are located within the public water supply wellfield with a salinity ranging between 488 mg/L and 1,086 mg/L with a median of 570 mg/L. The 10-year salinity monitoring shows a general increasing trend, with rates of change varying from a decrease of 0.3% per year to an increase of 3.6% per year, with an increasing median rate of 1.0%.

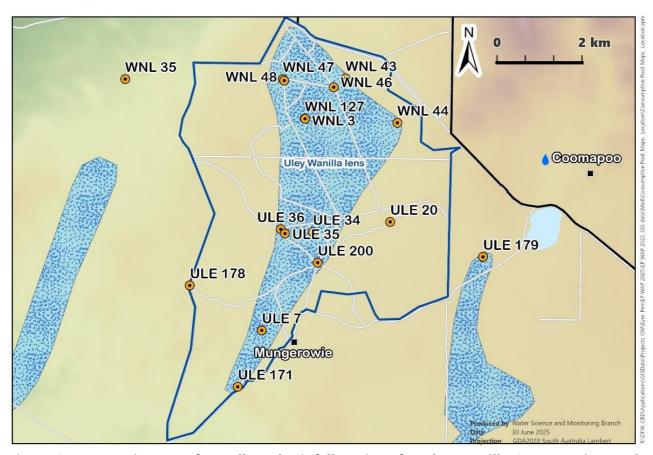


Figure 2-7 Location map for wells and rainfall stations for Uley Wanilla Consumptive Pool.

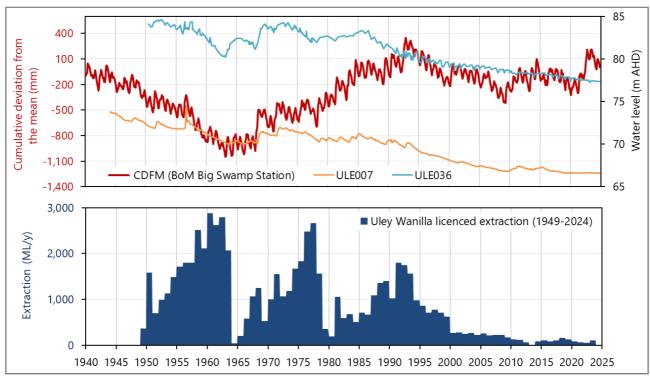


Figure 2-8 Groundwater level, rainfall and extraction trends for Uley Wanilla Consumptive Pool

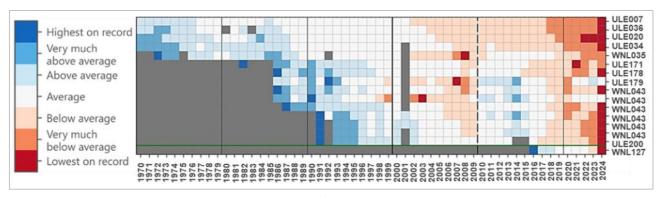


Figure 2-9 Uley Wanilla historical rankings for all observation wells

### 2.1.4 Lincoln North Consumptive Pool

Extraction volumes in the Lincoln North Consumptive Pool (Figure 2-10) generally follow a pattern similar to rainfall variability, suggesting a strong link between climatic conditions and extraction rates. Licenced groundwater extraction at Lincoln North began in 2005, with notable peaks recorded in the period 2012 to 2014 and again in 2024 (Figure 2-11 and Figure 2-12). However, some current licence holders are exempt from reporting their extraction, which requires reconsideration. The lowest recorded extraction was 9 ML in 2023, approximately 80% lower than the 47 ML extracted in 2024.

Groundwater level monitoring in the Lincoln North pool is limited, with data available only for the periods 1999 to 2002 and from 2016 onwards. In 2016, 6 monitoring wells were drilled: LNC20, LNC21, LNC22 and LNC25 have screened zones that target the Quaternary Limestone aquifer while LNC23 and LNC24 intersect both the Quaternary Limestone and Tertiary Sands aquifers. Currently, only basic driller's logs are available for these wells, limiting detailed geological and hydrogeological interpretation.

A general decline in groundwater levels is evident across the observation wells, with the lowest levels recorded in 2021 and relatively higher levels observed in 2016. Notably, wells LNC021 and LNC022 showed a significant rise in groundwater levels in 2023 following a decline during 2021 and 2022 (Figure 2-11 and Figure 2-12). This downward trend appears to correlate with periods of reduced rainfall, suggesting a strong link between recharge and climate variability.

Since 2016 monitoring wells within the Quaternary Limestone aquifer have recorded groundwater level declines ranging from 1.4 to 4.4 m, while longer term data indicates an overall decline of approximately 4.5 m. Notably, well LNC020, located within 3 km of historical monitoring well 6028-128, provides a valuable comparison point with combined data from 1999 to 2024 showing a groundwater level reduction of 4.7 m, from 65.1 to 60.4 mAHD. In 2025, the saturated thickness ranges from approximately 15 m in the south to less than 5 m in the north. This variability suggests that saturation may have been more extensive in the past and now poses a risk of dry wells or reduced yields, particularly during peak demand periods.

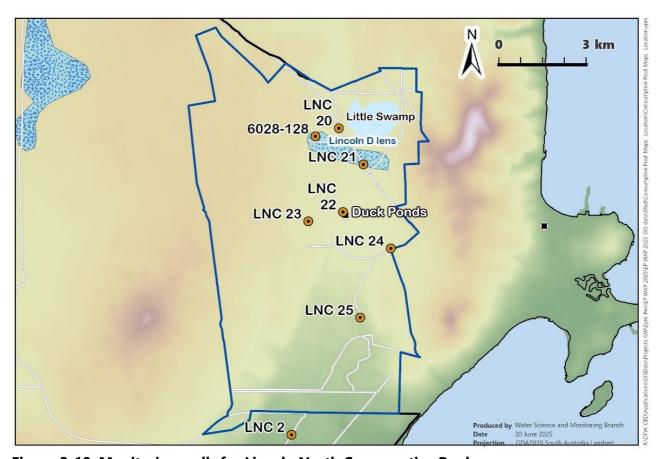


Figure 2-10 Monitoring wells for Lincoln North Consumptive Pool

The Port Lincoln (Big Swamp) BoM station located approximately 5.6 km north-west.

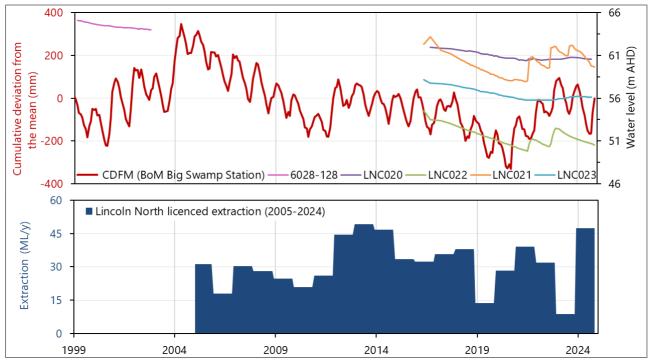


Figure 2-11 Groundwater level, rainfall and extraction trends for Lincoln North Consumptive Pool

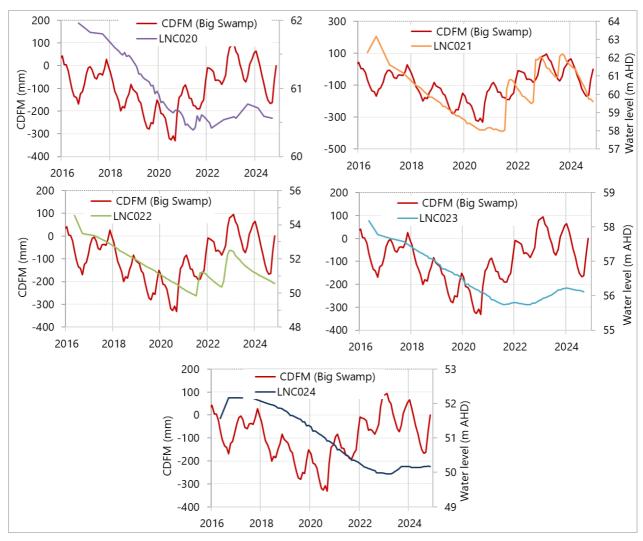


Figure 2-12 Groundwater level hydrographs for selected observation wells in Lincoln North

Salinity levels have increased despite relatively stable extraction rates. Between 2017 and 2025, salinity at LNC020 rose from 670 to 1,120 mg/L and at LNC022 from 2,770 to 3,580 mg/L. In contrast, LNC024 remained relatively stable, ranging between 900 and 980 mg/L. Given the limited extractions in this area, these declines are likely driven by prolonged below-average rainfall and reduced recharge.

Anecdotal evidence suggests that upstream dams in Green Patch, north of the Lincoln North Consumptive Pool, have reduced flow through Little Swamp, potentially decreasing aquifer recharge from associated streams (GS Bobrige, personal Communication, April 2015). However, the Department of Water, Land and Biodiversity Conservation (DWLBC) Report 2009/26 (Alcorn 2009) found that in median-to-wet years, farm dams have minimal impact on annual streamflow – typically around 5%. During dry years, the impact increases to approximately 12%, raising concerns during extended dry periods. Nevertheless, this is unlikely to significantly affect recharge to the Quaternary Limestone aquifers, as the streams are predominantly gaining and underlain by Basement aquifers. Little Swamp, Big Swamp and numerous minor surface water bodies are generally ephemeral and rely on rainfall and local surface water inflows as water sources. Surface water from Little Swamp and Big Swamp has been observed to either overflow or infiltrate down to the Quaternary Limestone aquifers of the Lincoln and Uley Basins respectively (Harrington et al. 2006; Evans et al. 2009). The taking of groundwater from adjacent consumptive pools will not

impact these surface water bodies as they are disconnected and lie at a higher elevation than the watertable.

### 2.1.5 Uley South Consumptive Pool

Prior to the commencement of groundwater extraction in 1977, groundwater levels in the Uley South Consumptive Pool (Figure 2-13) exhibited a gradual long-term decline, with natural fluctuations occurring intermittently in response to seasonal variability (Figure 2-14). Average to above-average groundwater levels prevailed from the 1960s to the mid-1990s. The highest groundwater levels were recorded in the early 1970s, mid-1980s and early 1990s, prior to the onset of the Millennium Drought in 1997. Relatively high extraction volumes also coincided with these peak water level periods, indicating sufficient recharge. During the Millennium Drought (1997 to 2009), groundwater levels in most observation wells were classified as below average to very low (Figure 2-15). Despite these low levels, groundwater levels remained relatively stable throughout the period. This stability is primarily attributed to the expansion of the public water supply wellfield, which facilitated a more even distribution of extraction across the area, combined with demand management measures that reduced extraction from approximately 7,000 ML/y to around 5,000 ML/y from 2010 onwards.

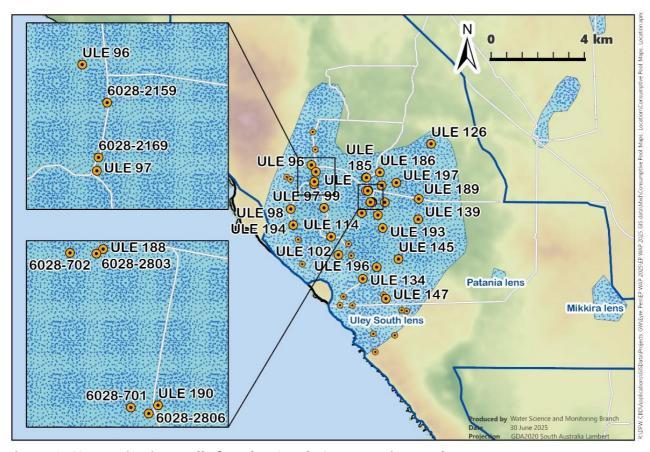


Figure 2-13 Monitoring wells for Uley South Consumptive Pool

The Port Lincoln (Westmere) BoM station is located approximately 0.16 km east.

Over the last decade, changes in groundwater level across 38 observation wells have ranged from a 0.55 m decline to a 0.11 m rise, with a median change of around 0.4 m decline. A recovery in groundwater levels was observed between 2011 and 2017, followed by a general decline beginning in 2018. In 2024, winter-recovered groundwater levels in 20 out of 38 monitoring wells (53%) within

the Quaternary Limestone aquifer of the Uley South Consumptive Pool are classified as below average or lower (DEW 2025c). Peak extraction from Uley South of around 7,500 ML occurred around 2000 which was followed by a reduction during 2010 and 2011 to around 5,000 ML, with extraction rates over the last 10 years remaining relatively stable. Licensed extraction in 2023–24 from the Uley South Consumptive Pool totals 5,580 ML, an increase of 16.0% compared to 2022-23.

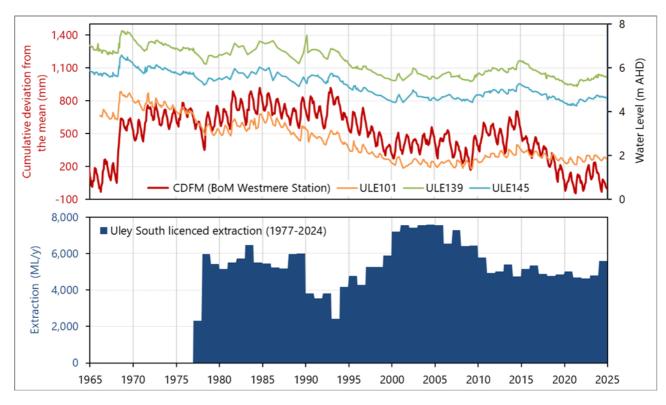


Figure 2-14 Groundwater level, rainfall and extraction trends for the Uley South Consumptive Pool

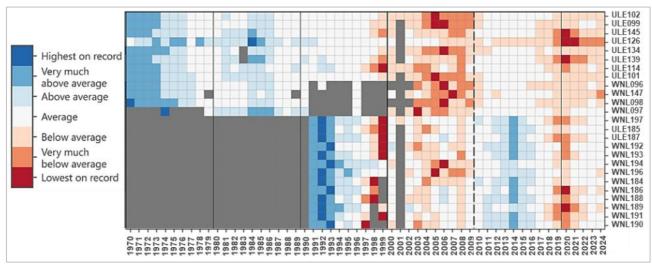


Figure 2-15 Uley South historical rankings for all observation wells

Figure 2-16and Figure 2-17indicate a consistent upward trend in salinity levels across the Uley South Consumptive Pool. Over this 10-year period, annual salinity increases ranged from 1.5% to

2.0%, with a median increase of 0.3%. In 2024, salinity concentrations measured in 29 observation wells within the Quaternary Limestone aquifer varied from 448 to 3,195 mg/L, reflecting a progressive decline in groundwater quality. Historic monitoring of groundwater salinity from public water supply wells, since extraction commenced, indicated generally stable trends until the mid-2000s when salinity started rising.

In 2025, a Risk Management and Monitoring Plan was established by DEW, to manage the risk of seawater intrusion into the Uley South Consumptive Pool, in response to an SA Water request for a higher allocation. The Minister approved a higher allocation with a licence condition requiring strict compliance with the Risk Management and Monitoring Plan, which remains in effect in 2025–26<sup>1</sup>. However, sustained extraction at this higher level was assessed as posing significant risks.

Within the central portion of Uley South, salinity levels are notably lower (<500 mg/L), suggesting dilution from rainfall recharge. Salinity in the Tertiary Sands aquifer ranges from 400 to 1,550 mg/L. Near the margins of the Quaternary Limestone aquifer, groundwater chemistry closely resembles that of the underlying Tertiary Sand aquifer. This supports the hypothesis that Tertiary Sand aquifer water may flow into the Quaternary Limestone aquifer in areas where the Tertiary Clay confining layer is absent.

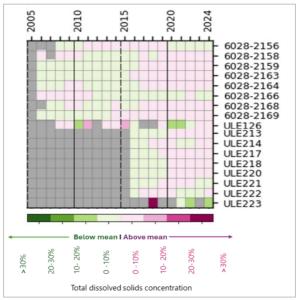


Figure 2-16 Uley South historical total dissolved solids (TDS) percentage difference for all observation wells

<sup>&</sup>lt;sup>1</sup> In accordance with the Landscape Act, non-compliance with the Risk Management and Monitoring Plan may constitute an offence by breaching a prescribed condition of a water management authorisation or could be considered a breach of the water management authorisation (e.g. the water licence) if the holder of a water licence contravenes or fails to comply with a condition of the water licence.

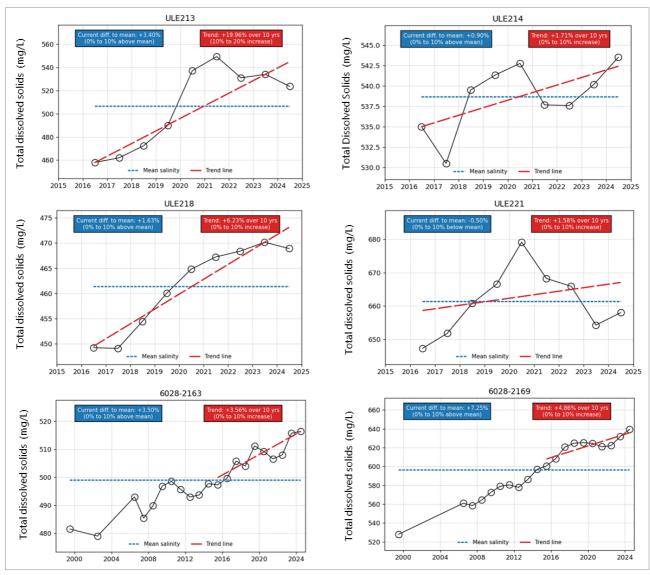


Figure 2-17 Representative salinity graphs for wells in the Quaternary Limestone aquifer in the Uley South Consumptive Pool

### 2.1.6 Lincoln South Basin

Groundwater extraction from the Lincoln South Basin (Figure 2-18) commenced in 1961. From the late 1990s, rates of extraction varied between around 900 to 1,000 ML/y, until reductions began in 2008–09, and decreased further in 2012–13, due to risks of upconing of underlying high-salinity groundwater. Extraction from this area was negligible between 2012–13 and 2018–19. However, regular extraction resumed in recent years, averaging approximately 475 ML/year (Figure 2-19).

Since the 1960s, a long-term decline in rainfall has been reflected by corresponding decreases in groundwater levels across all observation wells in the Lincoln South network (Figure 2-19). These declines align with periods of significantly reduced rainfall, marked by sharp drops in 1962, 1968, 1971, 1978 and 1992. In contrast, periods of groundwater level recovery were observed between the late 1960s to early 1970s, the mid-1980s, and the early 1990s prior to the onset of the Millennium Drought (1997 to 2009). During the drought period, below-average to very low groundwater levels began to be recorded. A subsequent period of notable recovery occurred between 2013 and 2017, followed by renewed declines in groundwater levels (Figure 2-19). In 2023

and 2024, groundwater levels (measured at their post-winter maximum) in 100% of Lincoln South observation wells were classified 'below average' or lower (Figure 2-20). Some wells were showing groundwater levels near or below mean sea level, despite above-average rainfall in 2020. Observation well LNC002 is located further inland; historically, groundwater levels in that well were as high as 5 mAHD but have declined to around 2 mAHD over the past 50 years. Even in high rainfall years, groundwater levels in this resource are not materially recovering.

The Lincoln South freshwater lenses (refer to Figure 4-5) are contiguous with the surrounding brackish Quaternary Limestone aquifer and exist in the landscape due to the difference in density between the fresh and brackish groundwater. The brackish aquifer is itself directly connected to the ocean and evidence strongly suggests it is also directly connected to the saline lake, Sleaford Mere (EPNRMB 2016). Groundwater levels measured at many of the observation wells located within Lincoln South are now at, or below, mean sea level. Consequently, instead of these resources discharging to the ocean or Sleaford Mere, as would have occurred prior to development of the natural system, a reversal in hydraulic gradient has occurred and recharge is now being induced from the ocean and very likely also induced from the saline water that comprises Sleaford Mere, combined with a small loss in aquifer storage (DEW 2024e).

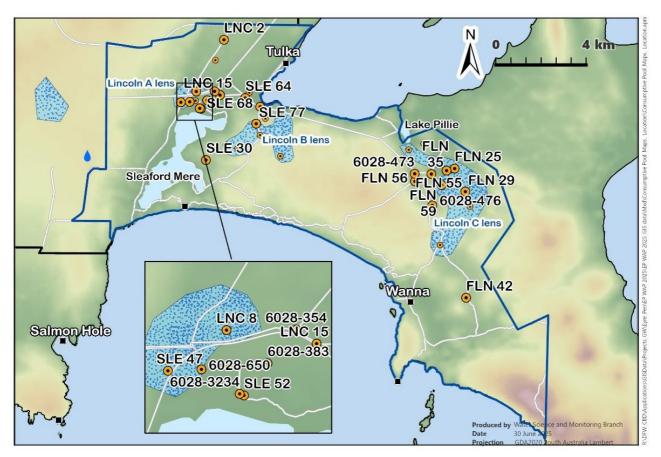


Figure 2-18 Location map for wells and rainfall stations for Lincoln South Consumptive Pool
The Port Lincoln (Westmere) BoM station is located approximately 0.63 km west.

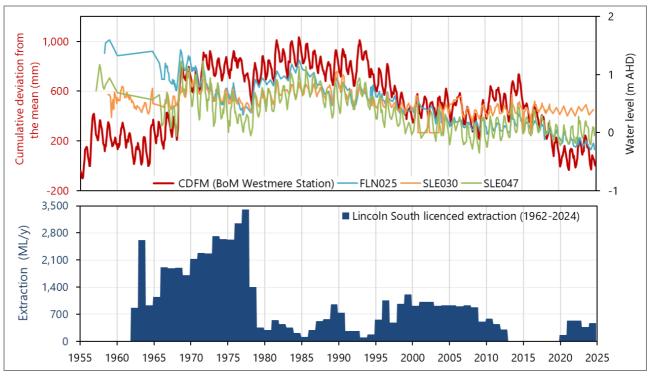


Figure 2-19 Groundwater level, rainfall and extraction trends for the Lincoln South Consumptive Pool

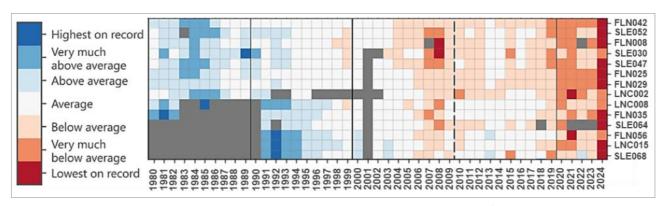


Figure 2-20 Lincoln South historical groundwater level rankings plot for all observation wells

The 10-year salinity monitoring in the Lincoln South area has shown increasing concentrations (Figure 2-21). In 2024, sampling results from 16 wells in the Quaternary Limestone aquifer ranged between 671 and 1,625 mg/L with a median of 1,168 mg/L. Over the decade leading up to 2024, 8 out of 9 wells show trends of increasing salinity, with rates of change in salinity increasing by up 2.6% per year and a median rate of 0.5% increase per year.

These trends suggest that an ingress of saline groundwater, likely driven by declining groundwater levels and a reversal of the hydraulic gradient, from discharge towards the ocean and Sleaford Mere, to induced recharge flowing back from these sources into the freshwater lenses. Declining groundwater levels also increase the risk of upconing of high-salinity groundwater that lies beneath the freshwater lenses.

Any groundwater extracted from Lincoln South will be offset by a small reduction in storage, with the remainder replaced by induced inflow of saline water. This intrusion of seawater and highsalinity groundwater into the fragile Lincoln South resource poses a serious threat to the health and viability of ecosystems dependent on fresh groundwater.

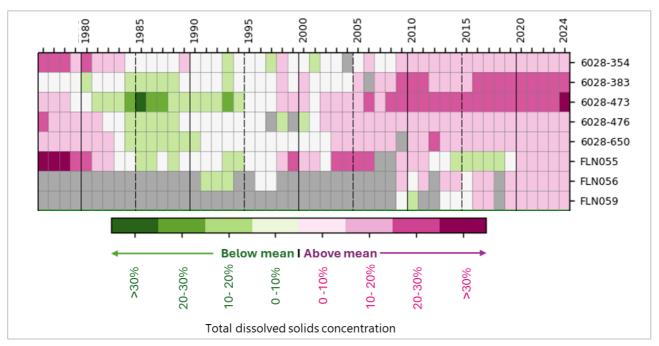


Figure 2-21 Lincoln South historical total dissolved solids (TDS) percentage difference for all observation wells

### 2.2 Musgrave Prescribed Wells Area

### 2.2.1 Bramfield Consumptive Pool

Licensed groundwater extraction at Bramfield (Figure 2-22) commenced in 1974 and steadily increased, peaking during the 1990s and early 2000s (Figure 2-23). While extraction volumes have fluctuated slightly in more recent years, groundwater levels remain at or near their historical lows. In 2023–24, total licensed use from the Bramfield Consumptive Pool was 65.4 ML, all sourced for the purposes of providing public water supply to the township of Elliston and for fruit and nut tree irrigation.

A gradual increase in rainfall from the late 1960s to the mid-1980s is reflected in groundwater level trends across the observation well network. Above average to very high groundwater levels were recorded between 1968 and 1986. This was followed by a decline in rainfall from 1987 to 1992, with a sharp drop in 1989. Groundwater levels began to recover in early 1993 but declined again leading up to the Millennium Drought. Following the low groundwater levels at the end of the drought, all wells showed considerable recovery corresponding with above-average rainfall between 2010 and 2017, primarily driven by La Niña conditions. While most wells responded positively to above-average rainfall, recent recoveries have generally been less pronounced than those observed between 2009 and 2011, despite similar annual rainfall totals.

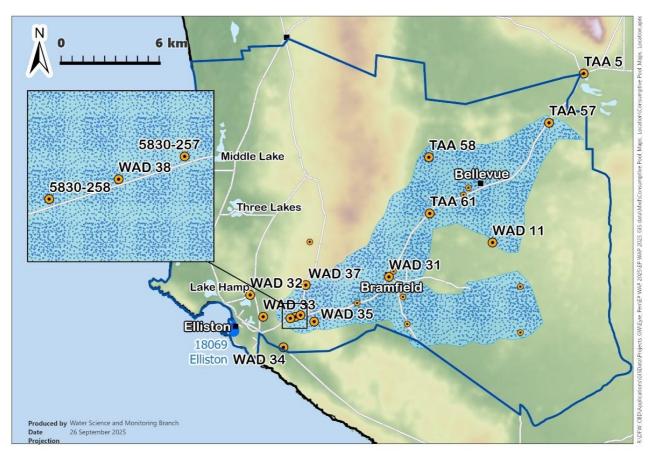


Figure 2-22 Location map for wells and rainfall stations for Bramfield Consumptive Pool

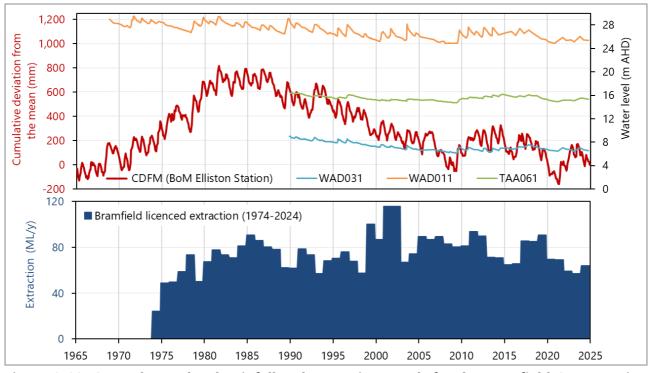


Figure 2-23 Groundwater level, rainfall and extraction trends for the Bramfield Consumptive Pool

Over the past decade, groundwater level variations have ranged from a decline of 2.43 m to a rise of 0.19 m, with a median decline of 0.4 m. The 2024 water resource assessment (DEW 2024d) found that groundwater levels in 71% of observation wells within the Quaternary Limestone aquifer of the Bramfield Consumptive Pool were classified as below average or lower for 2022-23 (Figure 2-24).

There are no long-term monitoring records closer to the coast, nevertheless, available data indicate that groundwater generally flows from east to west through the resource toward the coast. Wells near the coast with observations from 2014 onwards show relatively stable groundwater levels since that time.

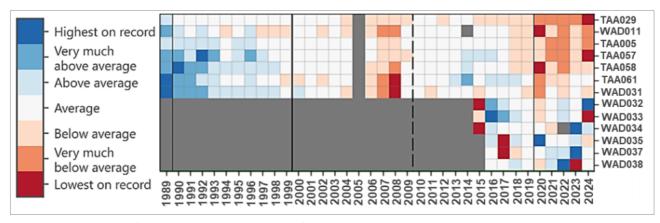


Figure 2-24 Bramfield historical rankings for all observation wells

Groundwater salinity data are limited, particularly in terms of long-term time series. The most reliable data come from public water supply wells 5830-257 and 5830-258, monitored since 1999 (Figure 2-25). All public water supply wells show increasing salinity trends, with the highest concentrations recorded in the western-most well, 5830-258. In contrast, well TAA058, located inland, has remained relatively stable between 450 and 550 mg/L since the 1970s, suggesting less influence from coastal or anthropogenic factors.

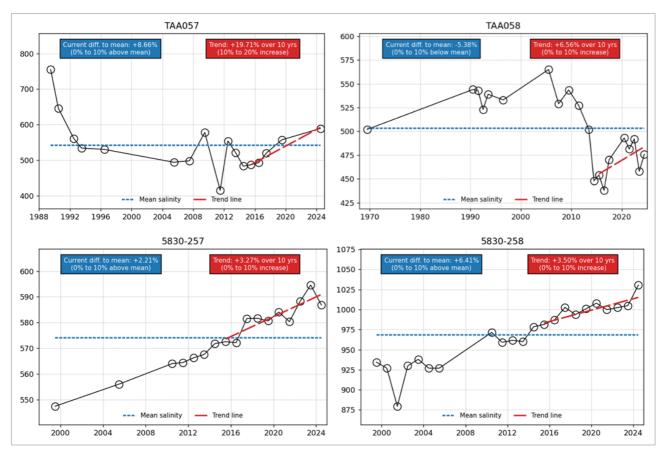


Figure 2-25 Representative salinity graphs for wells in the Quaternary Limestone aquifer in the Bramfield Consumptive Pool with 10-year salinity trends

### 2.2.2 Polda Consumptive Pool

Extraction from the Polda Consumptive Pool (Figure 2-26) began in the 1960s, with historic extraction levels varying significantly over time. Use from the Polda Consumptive Pool declined due to worsening water quality and declining water levels, limiting access to the resource. In 2008, SA Water ceased extraction due to rising salinity (SA Water 2008). This was followed by a Notice of Prohibition that halted all licensed use until 2016. SA Water voluntarily relinquished its licence for the Polda Lens in 2015 (EPNRMB, 2016).

Groundwater trends in the Polda consumptive pool have been closely linked to rainfall patterns, as shown by data from BoM stations and observation wells (Figure 2-27). Rainfall increases in the 1960s and 1970s corresponded with high groundwater levels, while declines from the 1980s onward led to significant drops in aquifer levels. The Millennium Drought (1997 to 2009) had a particularly severe impact, with below-average to very low groundwater levels recorded across the network.

In the past decade, groundwater levels in 32 wells have declined between 0.49 m and 1.70 m, with a median drop of 0.9 m. Above-average rainfall from 2010 to 2016 has correspondingly resulted in widespread recovery in groundwater levels. However, following a significant decline in rainfall during 2018–19, groundwater levels began to gradually decrease. From 2018 to 2024; belowaverage to very low groundwater levels were recorded consecutively across the monitoring network (Figure 2-28).

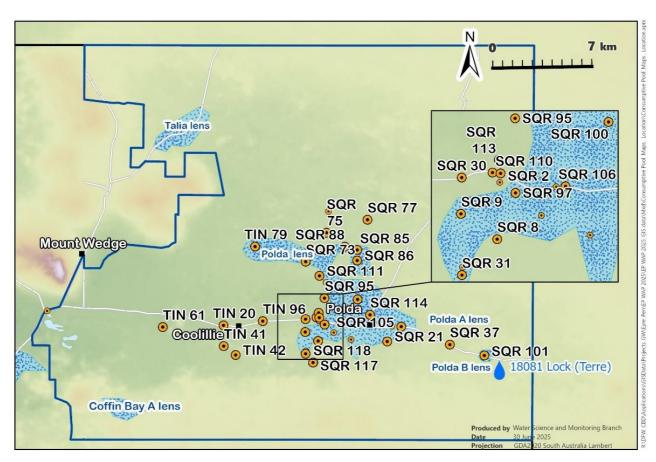


Figure 2-26 Location map for wells and rainfall stations for Polda Consumptive Pool

The Lock (Terre) BoM station is located near the south-west boundary of Polda while the Lock

(Terrah Winds) BoM station is located approximately 10.5 km east.

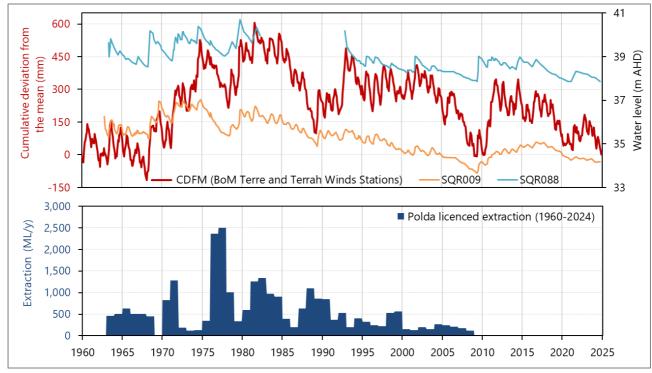


Figure 2-27 Groundwater level, rainfall and extraction trends for the Polda Consumptive Pool

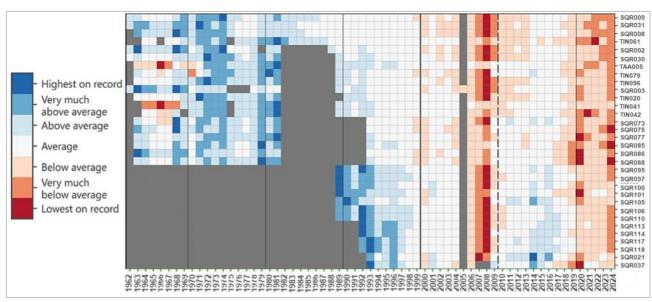


Figure 2-28 Polda historical ground water level rankings for all observation wells

Salinity monitoring between 2014 and 2024 revealed worsening trends in groundwater quality (Figure 2-29 and Figure 2-30). Of the 14 observation wells, 86% showed rising salinity concentrations, with rates ranging from a 0.8% annual decrease to a 3.2% annual increase, and a median increase of 0.6% per year. In 2024, salinity levels within the Quaternary Limestone aquifer ranged from 500 to 3,550 mg/L, with a median of 900 mg/L. Most observation wells show either stable salinity levels or a gradual long-term minimal increase in salinity concentrations.

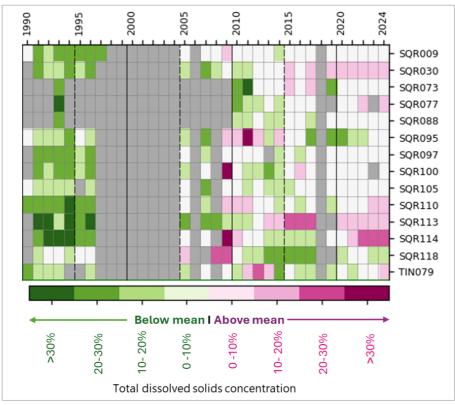


Figure 2-29 Polda historical total dissolved solids (TDS) percentage difference for all observation wells

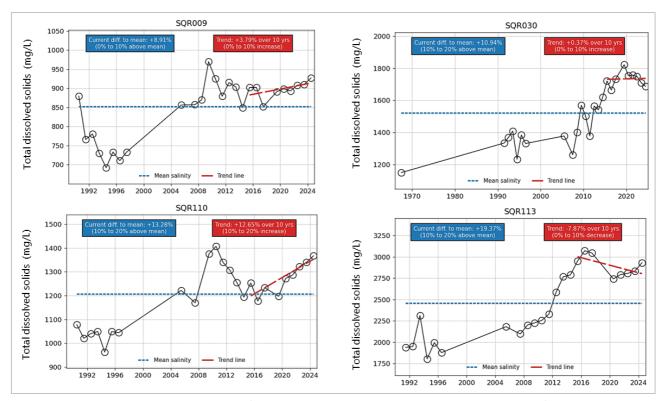


Figure 2-30 Select salinity graphs for wells in the Quaternary Limestone aquifer in the Polda Consumptive Pool with 10-year salinity trends

### 2.2.3 Sheringa Consumptive Pool

Generally, the trend of groundwater level in Sheringa Consumptive Pool (Figure 2-31) demonstrates a strong climatic influence, with levels generally reflecting fluctuations in the rainfall. In the earlier records from 1965 to 1975, groundwater level in most of the wells have shown a steady upward trend, consistent with the gradual increase in above average rainfall. Early rainfall peaks in 1975, 1979 and 1981 were followed by both gradual and sharp declines, which corresponded with noticeable drops in groundwater levels, as observed in wells KPW038 and PER001 (Figure 2-32). Notable declines were observed in the years 1978, 1981, 1983, 1986, 1989 and 1992. A significant increase in rainfall in 1993 led to a recovery in water levels, followed by a fluctuating yet overall declining trend leading up to the Millennium Drought (1997 to 2009), during which further reductions in water levels occurred. A brief rising trend was observed around 2013 to 2018, coinciding with improved rainfall conditions, but this was followed by a longer term downward trend as rainfall gradually declined in subsequent years.

No significant extraction volumes have been recorded in Sheringa Consumptive Pool, as the resource primarily functions to support GDEs within the pool and sustain the non-licensed groundwater use for stock and domestic purposes.



Figure 2-31 Location map for wells and rainfall stations for Sheringa Consumptive Pool
The Lock (Terrah Winds) BoM station is located approximately 10.8 km northeast.

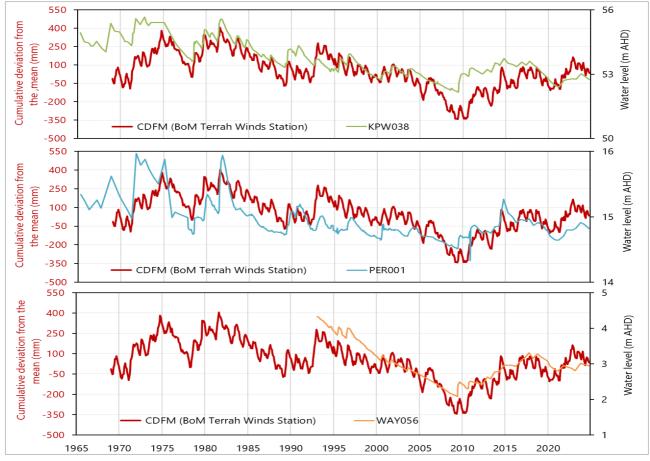


Figure 2-32 Groundwater level and rainfall trends for the Sheringa Consumptive Pool

Groundwater quality monitoring is limited in Sheringa Consumptive Pool. Salinity levels have been decreasing in concentration. Between 1990 and 2025, salinity at PER001 ranged from 670 to 1,120 mg/L and at PER015 from 420 to 1,520 mg/L. In contrast, KPW038 remained relatively stable, ranging between 350 and 500 mg/L (Figure 2-33). Given the limited extractions in this area, these changes in groundwater levels and variation of salinity are likely driven by rainfall and reduced recharge.

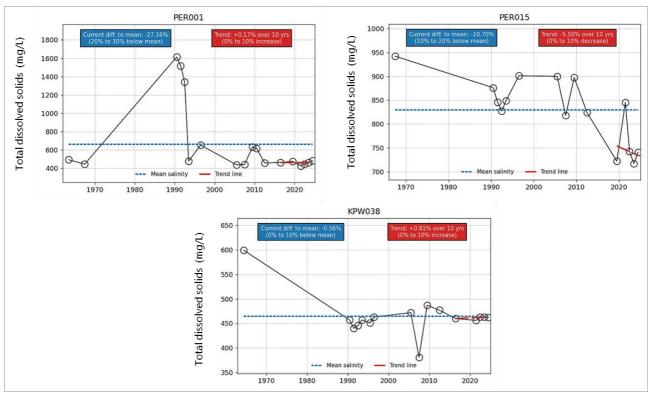


Figure 2-33 Selected salinity graphs for wells in the Quaternary Limestone aquifer in the Sheringa Consumptive Pool with 10-year salinity trends

## 2.3 Alterations in groundwater dependent ecosystems in response to historic water level changes

It is thought that up until the 1950s to 1960s (over 20 years prior to formal water management commencing in the region), the groundwater levels were significantly higher in some aquifers, most likely due to: the wetter than average period from 1950 to 1958; relatively low rates of water extraction prior to the 1950s; and a lag in response to increased extraction. In some areas, the groundwater was expressed for most of the year as surface water in wetlands that are no longer present or have changed significantly in ecological character towards a more terrestrial ecosystem. For example, in Uley South there were groundwater dependent wetlands (waterholes) with permanent surface water bodies, such as Paradise Swamp, that have been dry since the 1960s and by the early 2000s were covered in terrestrial support tussock grasslands (J Hyde, personal communication, 2014). There is also anecdotal evidence that Lake Pillie transitioned from a permanent surface water wetland to a basin being colonised by terrestrial plants in the late 1990s and early 2000s ((J Hyde, personal communication, 2014).

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These recollections by long term community members and landholders are consistent with the historically higher water levels measured in the Quaternary Limestone aquifer of Uley Wanilla and Uley South. The period of high rainfall and high watertables in the 1950s and 1960s may be typical of what were once wetter conditions in the wetlands and it may be that the wetlands would have retracted during extreme drying events such as droughts prior to European settlement. This Plan cannot restore wetlands lost due to climatic changes or historic over-extraction. It has the objective of minimising the impact of the authorised taking of water on GDEs as they occurred in the 2007 to 2012 baseline period for GDE observations and analysis during which GDE environmental water requirements were determined (Semeniuk and Semeniuk 2007, Doeg et al. 2012).

### 3 Management approaches

The management approaches adopted by this Plan must take into account the unique characteristics of the groundwater resources on Eyre Peninsula, which can be summarised as highly dependent on recent rainfall recharge (see Section 2) and, in some areas, as having a low aquifer robustness where the saturated thickness of the aquifer is relatively thin.

### 3.1 Adaptive management approach

### 3.1.1 Uley North, Bramfield, Sheringa and Polda resources

The variability and lack of robustness of the Quaternary Limestone resources in Uley North, Sheringa, Polda and Bramfield basins are suited to an adaptive management approach whereby the volume of water available for consumptive purposes may be varied annually depending on the condition of the resource (see Section 9.4.1). For the Bramfield resource, the numerical groundwater model developed for the area will be used in the assessment of resource condition.

This approach is consistent with Principle 25(iv) of the National Water Initiative (NWI) to create planning frameworks which 'provide for adaptive management of ... groundwater systems in order to meet productive, environmental and other public benefit outcomes' and is considered the most appropriate way to deal with the uncertainties in how and when climate is predicted to change in the future.

Although this adaptive approach represents a continuation of the overarching philosophy adopted in the previous plans, this Plan uses specified water levels within the aquifer as a basis for varying the volume of water available for consumptive purposes. This provides a more responsive and transparent methodology than the 10-year moving average of recharge estimates used in the inaugural plans and is easier to implement and more transparent for the community than the storage assessments used in the previous plan.

### 3.2 Fixed allocation approach

Due to local considerations, a range of management approaches are being applied in Coffin Bay, Uley South, Lincoln North, Southern basins Tertiary, Southern basins Basement, Aquaculture Elliston, Musgrave Tertiary and Musgrave Basement (Section 9.4.2).

### 3.2.1 Coffin Bay

The Coffin Bay resource had an adaptive management approach enacted for the previous Plan (EPNRMB 2016). However, given its proximity to the coast any changes in storage levels due to reduced recharge or extraction were 'buffered' by the ocean and as such the storage did not drop below the upper storage trigger throughout the life of the previous Plan. For this reason, adaptive management is not effective for the Coffin Bay resource. Upconing of saltwater which underlies the fresh groundwater is the highest risk to this resource, which can be mitigated by reducing extraction intensity and taking water from a larger well field. As this is an operational matter for

licensees, it is not appropriate to continue an adaptive management approach for this resource at this time.

### 3.2.2 Uley South

A numerical groundwater model based on available data has been developed for the Uley South resource, which has provided robust assessments of the long-term water availability. The volume available for allocation in Uley South will, therefore, be fixed<sup>2</sup> from the 2027–28 Water Year onwards<sup>3</sup>, based on the long-term sustainability of the resource under a changing climate.

#### 3.2.3 Lincoln North

The Lincoln North resource did not have appropriate monitoring before the previous Plan and therefore could not previously adopt an adaptive management approach. Despite now having 10 years of water level data, there are significant gaps in water extraction data over this period. As such there is not sufficient information upon which to identify water level triggers for managing allocations. Rather it is proposed that all licensed water users in this area implement metering immediately so the impacts of extraction in relation to climate impacts can more robustly be considered and adaptive management options can be investigated further during the life of this Plan.

### 3.2.4 Aquaculture Elliston

Aquaculture Elliston is a specific consumptive pool created through the life of the previous Plan. To be issued an allocation, the applicant demonstrated through a robust assessment that the taking of the specified volume of water from the specified location would not adversely impact groundwater dependent ecosystems, other users of the resource or the aquifer itself over long-term extraction scenarios. As such, like Uley South, it is appropriate to use this existing work to support an ongoing fixed<sup>2</sup> allocation for the life of the Plan.

### 3.2.5 Southern basins and Musgrave Tertiary and Basement

The deeper resources, namely: Southern basins Tertiary, Southern basins Basement, Musgrave Tertiary and Musgrave Basement, are disconnected from direct rainfall and therefore show little response to rainfall variations and as such are not adaptively managed.

<sup>&</sup>lt;sup>2</sup> The Minister may enact Sections 109 (Restrictions in case of inadequate supply or overuse of water) or 130 (Reduction of water allocation) of the Landscape Act to restrict water take from these areas should adverse impacts be observed.

<sup>&</sup>lt;sup>3</sup> See Section 10.1..

### 3.3 No licensed extraction approach

### 3.3.1 Uley Wanilla and Lincoln South

The previous Plan had 2 additional resources available for consumptive allocations: Uley Wanilla and Lincoln South. Evidence has shown that ongoing extractions from these resources are not sustainable in the long-term. As such, these resources are no longer able to be used for licensed purposes; however, water can still be extracted from these areas for stock and domestic purposes which does not require a licence.

Historically, the smaller Uley Wanilla and Lincoln South groundwater resources have supplemented supply from the primary Uley South resource during periods of peak seasonal demand. However, long-term declines in rainfall and associated recharge (refer to Sections 1.3 and 2.1), persisting beyond the end of the Millennium Drought, have significantly impacted these resources and the GDEs that rely on them.

As a result, these resources no longer possess the capacity to support any ongoing licenced extraction for any purpose, including public water supply. Investigations into groundwater levels and storage capacity within these consumptive pools support this conclusion (DEW 2024e).

# 4 Resource capacities and recommended extraction limits

Section 53(1)(f) of the Landscape Act requires a water allocation plan to 'assess the capacity of the resource to meet the demands for water on a continuing basis...'.

This Section outlines the methodology used to determine the resource capacity and recommended extraction limits of groundwater resources within defined geographic areas, referred to as management areas. While the boundaries of management areas remain fixed for the life of this Plan, the volume of water available to be allocated at the discretion of the Minister (in accordance with Section 121 of the Landscape Act) will be recalculated annually, as detailed in Section 9.4.

For the Musgrave and Southern Basins PWAs, resource capacities and recommended extraction limits have been calculated using the methods outlined below and detailed in DEW 2025c. The following Sections explain how these volumes were obtained.

Resource capacity is assessed using the water balance method – a widely accepted approach for determining sustainable groundwater extraction. It quantifies recharge, discharge and changes in storage to estimate the volume that can be safely allocated without compromising aquifer integrity or dependent ecosystems. This method is particularly suited to the dynamic aquifer systems of the Eyre Peninsula.

However, limitations exist, especially in estimating the volume available for annual allocation. Recharge estimates can vary by over 100% depending on the method applied (Cranswick et al. 2015). Aquifers with low storage, such as fractured rock systems, are more sensitive to recharge variability and may not support sustained extraction during dry periods. As discussed in Section 2, the Quaternary Limestone aquifer is highly dependent on rainfall recharge and vulnerable in areas with limited thickness, where groundwater levels and storage volumes fluctuate with rainfall.

To address these uncertainties, a risk-based approach has been adopted for the Uley South and Bramfield consumptive pools. This method evaluates the likelihood and consequences of impacts on groundwater condition and associated environmental, social and economic values. Numerical modelling simulates aquifer responses to stressors such as extraction, land-use change and climate variability. Biophysical indicators are used to monitor system performance and stakeholder input informs impact assessments. This supports the development of risk profiles for proposed extraction volumes, consistent with the resource condition limit framework (Richardson et al. 2011).

Data availability varies across aquifers. The QL aquifer is well-characterised due to its widespread use for public water supply, irrigation, industry, recreation and stock and domestic purposes. In contrast, the deeper Tertiary Sands and Basement aquifers are less understood. Consequently, resource capacity estimates and extraction limits for the following 5 consumptive pool groupings have been derived using different methodologies.

This Section defines the consumptive pools by way of geography and Section 10 defines the consumptive pools by way of volume. Principles for the determination of new consumptive pools, should they be required, are also provided in Section 10.

### 4.1 Management areas used to determine consumptive pools

This Section defines the geographic areas – referred to as management areas – used to determine the volumetric capacity or extraction limit of the groundwater resource. A subset of this capacity, known as the consumptive pool, represents the volume of water available for consumptive use.

Consumptive pools are delineated based on these management areas. For each area, a volumetric resource capacity to account for both consumptive and non-consumptive demands and an extraction limit have been established. The portion allocated to consumptive use is referred to as the consumptive pool.

Management areas are grouped into the following categories:

- Licensed Quaternary Limestone aquifers (excluding Uley South, Bramfield and Aquaculture Elliston)
- Licensed Quaternary Limestone aquifers Uley South and Bramfield
- Aquaculture Elliston
- Non-licensed Quaternary Limestone aquifers
- Tertiary Sand and Basement aquifers.

There are 7 management areas with defined consumptive pools in the Southern Basins PWA and 7 in the Musgrave PWA. These areas are listed in Table 4-1, the Quaternary Limestone aquifer management areas are displayed in Figure 4-1 for the Southern Basins and in Figure 4-2 for the Musgrave PWA. The management areas for the Tertiary Sands and Basement aquifers of the Southern Basins PWA (Figure 4-3) and the Musgrave PWA (Figure 4-4) align with the relevant PWA boundaries.

Although the Jurassic aquifer is present within the Musgrave PWA, no consumptive pool has been established for this aquifer as there is currently no known extraction for consumptive purposes.

The boundaries of the licensed Quaternary Limestone aquifer management areas are for the most part based on the maximum historical extent of the aquifer, as determined by the highest recorded groundwater levels (refer to Figures 14 and 15 in Stewart 2013). This approach allows for potential lateral expansion of the saturated zone during periods of significant recharge. To improve clarity and enforceability, these boundaries are aligned with the nearest cadastral boundaries, ensuring they can be clearly identified on the ground. This is particularly important where principles apply to the location of new wells or the allocation of additional volumes.

The size of the Bramfield consumptive pool has been reduced from the previous Plan to focus on the area of greatest interest – where the freshwater occurs and the current licences holders are located. A numerical model was developed to assess the risk of seawater intrusion and the long-term vulnerability of the resource. Given the critical importance of maintaining the supply of potable water, this refined delineation allows for more targeted management and a better understanding of the resource, supporting more accurate and sustainable allocation.

Table 4-1 Management areas within the Southern Basins and Musgrave PWAs

PWA	Aquifer type grouping	Management area
<b>Southern Basins</b>	Licenced Quaternary Limestone aquifers	Coffin Bay
		Uley North
		Uley South
		Lincoln North
	Non-licenced Quaternary Limestone aquifer	Non-licenced Quaternary Limestone aquifer
	Tertiary Sands and Basement aquifers	Tertiary Sands
		Basement
Musgrave	Licenced Quaternary Limestone aquifers	Bramfield
		Polda
		Sheringa
		Aquaculture Elliston
	Non-licenced Quaternary Limestone aquifer	Non-licenced Quaternary Limestone
	Tertiary Sands and Basement aquifers	Tertiary Sands
		Basement

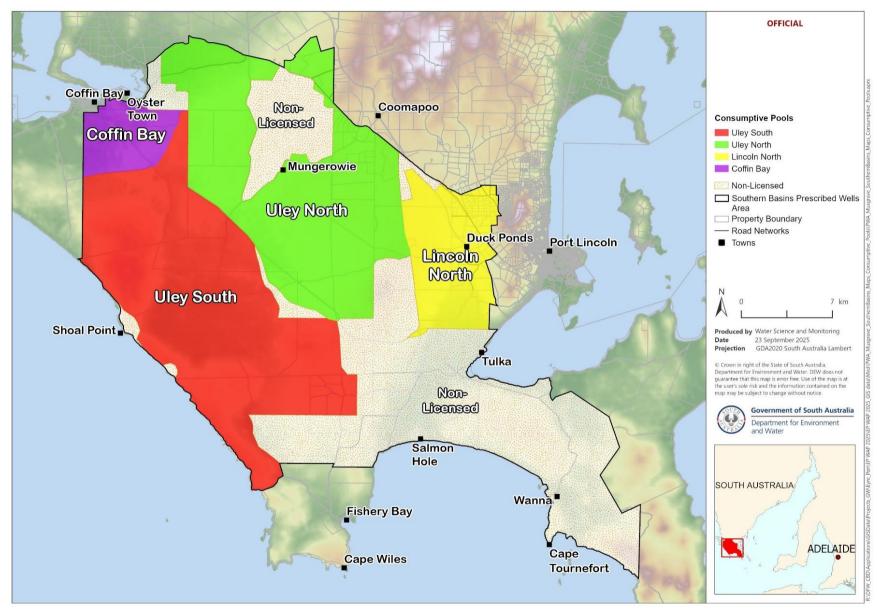


Figure 4-1 Management areas for the Quaternary Limestone aquifer of the Southern Basins PWA

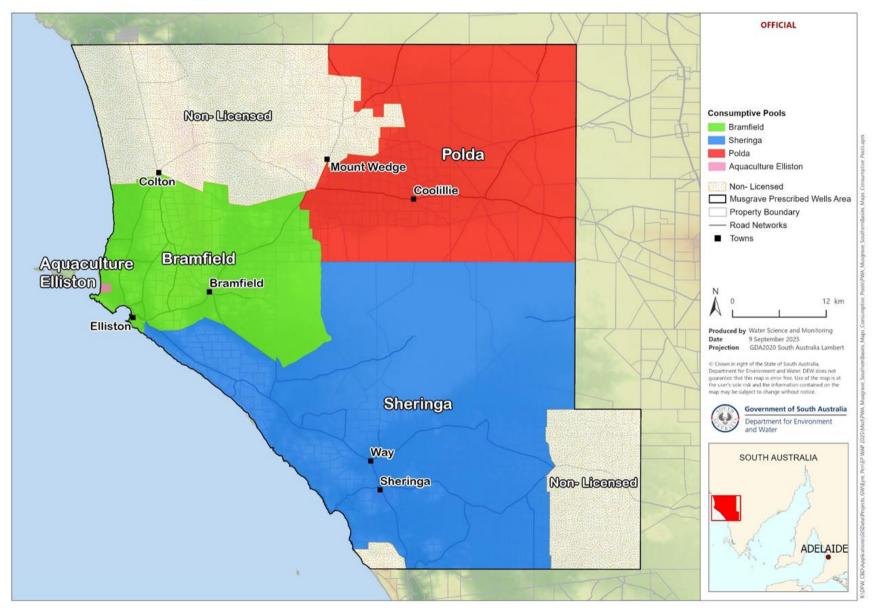


Figure 4-2 Management areas for the Quaternary Limestone aquifer of the Musgrave PWA

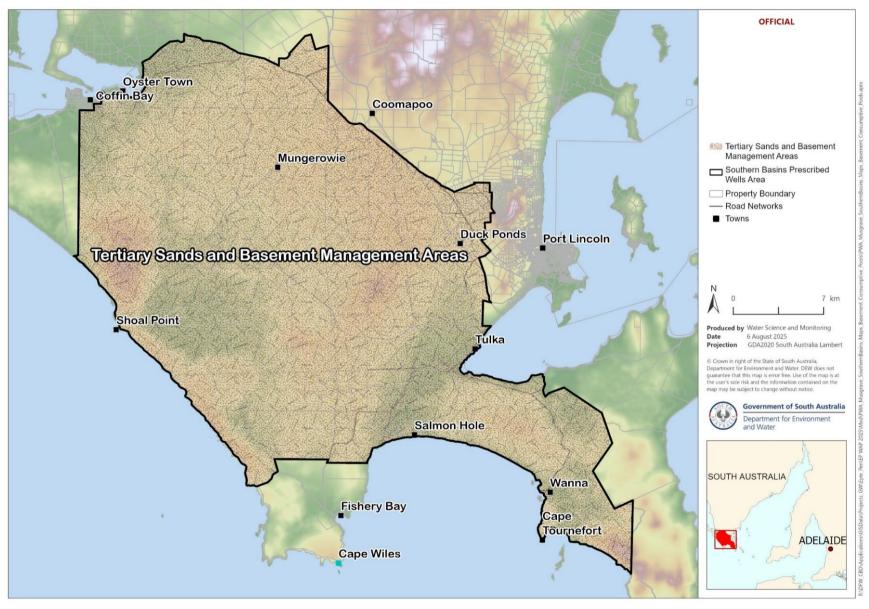


Figure 4-3 Management areas for the Tertiary Sands and Basement aquifers of the Southern Basins PWA

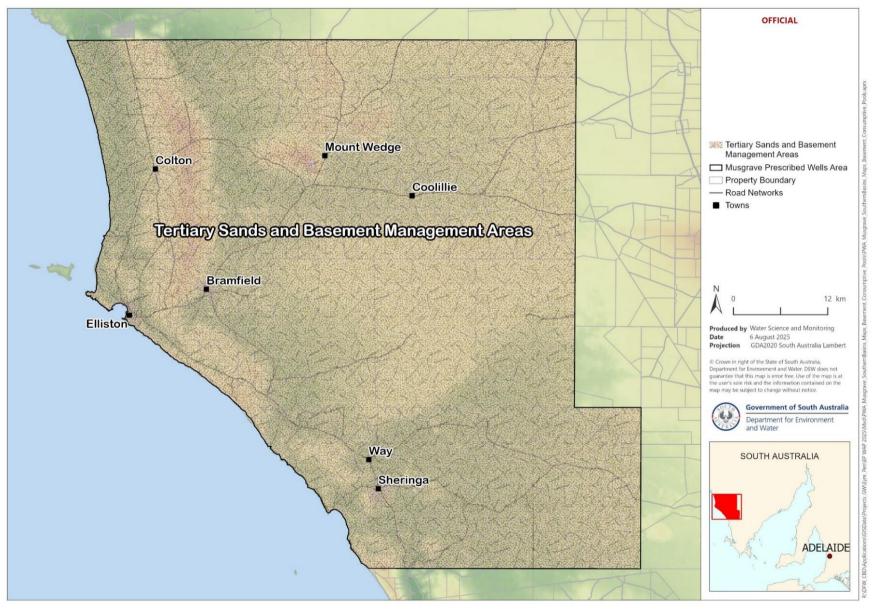


Figure 4-4 Management areas for the Tertiary Sands and Basement aquifers of the Musgrave PWA

# 4.2 Licensed Quaternary Limestone aquifer management areas

The capacities of the Coffin Bay, Uley North, Lincoln North, Polda and Sheringa management areas are defined as the recharge zone areas multiplied by the recharge rates. The resource capacity of the licensed Quaternary Limestone aquifer management areas represent the estimated volume of water that has recharged the aquifer over a period of one year. This volume is considered a starting point from which to provide water for the environment and for consumptive non-licensed and licensed use.

#### 4.2.1 Recharge zones

Recharge zones within the management areas (Figure 4-5 and Figure 4-6) are delineated based on 2 criteria:

- the extent of fresh groundwater lenses (defined as <1,000 mg/L TDS)</li>
- the saturated extent of the remaining brackish Quaternary Limestone aquifer.

The saturated extent of the Quaternary Limestone aquifer was mapped using groundwater level monitoring data from autumn 2024. Autumn was selected to represent a conservative estimate of aquifer saturation, as it typically coincides with the annual low point in the watertable – following summer discharge and preceding significant recharge events.

The brackish zone boundaries were derived from salinity data collected during 2009–10. This dataset was preferred over more recent records due to its broader spatial coverage during the development of the previous Plan, except for Bramfield where additional groundwater monitoring was undertaken in 2023 and 2024.

To determine the areas which are saturated in both the Musgrave and Southern Basins PWAs, a geographic information system program (ArcGIS) was used to overlay a layer representing the 2024 water level on a layer representing the top of the Tertiary Clay aquitard. The program was then used to identify areas where the water level lies above the aquitard surface, indicating zones where the Quaternary Limestone aquifer is saturated with either fresh or brackish groundwater.

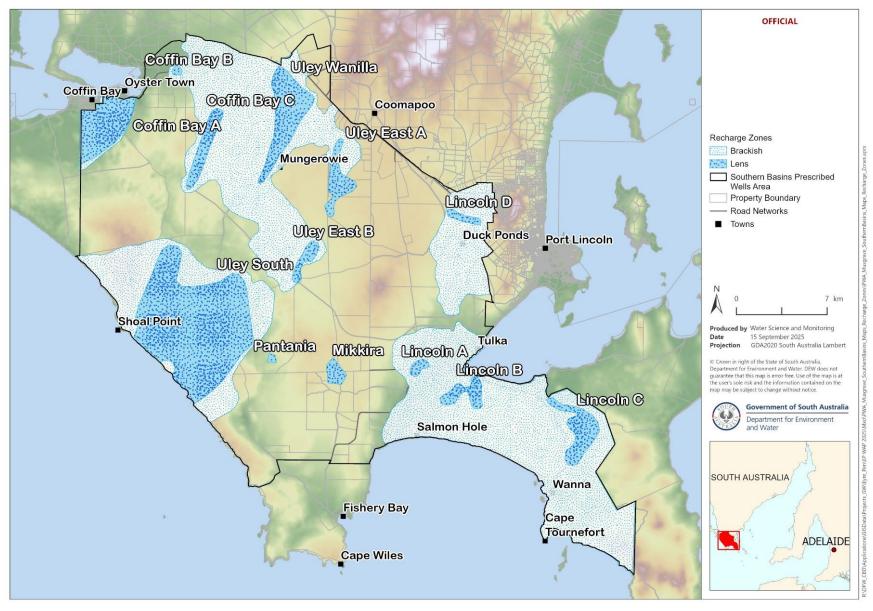


Figure 4-5 Recharge zones for the saturated Quaternary Limestone aquifer of the Southern Basins PWA

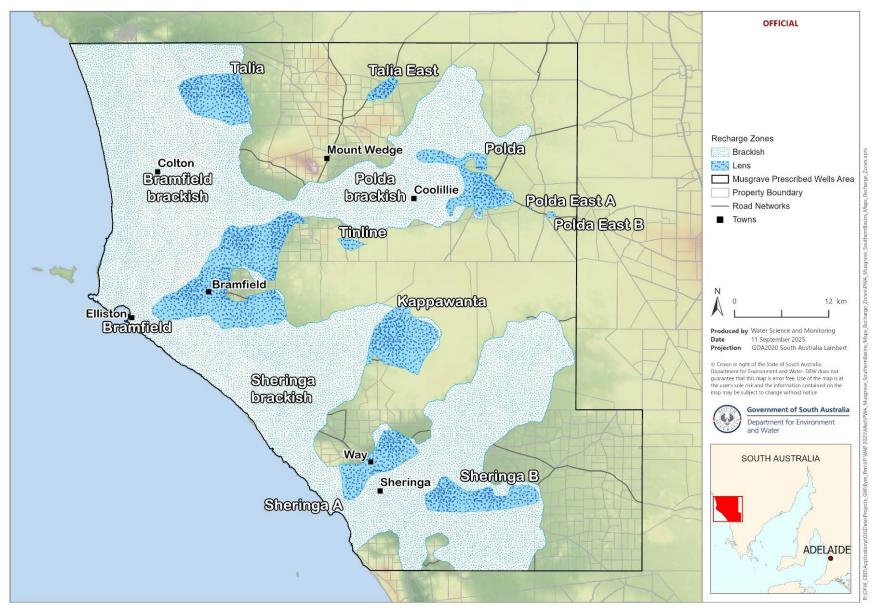


Figure 4-6 Recharge zones for the saturated Quaternary Limestone aquifer of the Musgrave PWA

#### 4.2.2 Recharge rate

To determine the resource capacity of the Licenced Quaternary Limestone management areas, the recharge rates for the individual recharge zones needed to be determined. This Section presents the results of several methodologies employed to evaluate changes in recharge rates following the implementation of the previous plan, including the Water Table Fluctuation (WTF) method, transient groundwater modelling and aquifer storage analysis. The use of multiple methods was necessitated by limitations in data availability and quality.

Where data were available, recharge rates for the Quaternary Limestone aquifers within the Musgrave and Southern Basins PWAs were estimated using the WTF method, consistent with the approach adopted in the previous Plan. This method is appropriate for unconfined aquifers and is based on the principle that rises in groundwater levels reflect recharge reaching the watertable (Healy and Cook 2002). The detailed methodology is outlined in Stewart 2015.

To assess recharge since the previous Plan's implementation, rainfall and groundwater level data from 2016 to 2024 were analysed using the same WTF method. Previous analyses for 2008 and 2013 are documented in Stewart 2015. To enable comparison with more recent low-rainfall years, assessments were conducted for 2015, 2018, 2019 and 2024

The lowest measured groundwater level was used to define the groundwater table minimum, rather than extrapolating from antecedent recession curves. This conservative approach results in a smaller calculated change in groundwater level and, consequently, a lower recharge estimate. Where no suitable observation wells were available within a recharge zone, or where no rise in the groundwatertable was observed, a recharge rate of 0 mm/y was applied. Due to a reduction in the number of wells monitored monthly, the WTF method could only be applied in the Coffin Bay and Uley North management areas.

For Uley North management area, additional observation wells were incorporated into the analysis and the WTF method was re-applied for the years 2008 and 2013. The results indicate a decline in recharge over the past decade, consistent with reduced rainfall observed during the same period (Figure 4-7).

The lowest recharge estimates from 2008 were compared to the lowest recharge rates observed between 2015 and 2024. Key findings from the WTF evaluation include:

- Coffin Bay A freshwater lens, recharge declined from 25 mm/y in 2008 to 22 mm/y in 2015, representing a 12% reduction.
- Uley North, revised 2008 average recharge rate, incorporating additional wells, was 8 mm/y (0 to 37 mm/y). By 2015, this had decreased to 4 mm/y (0 to 12 mm/y), equating to a 50% reduction in recharge and a 34% reduction in estimated resource capacity.

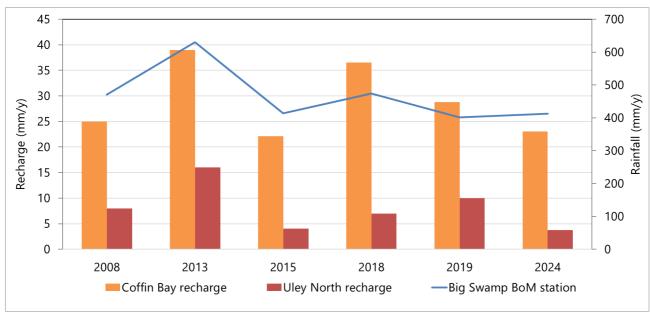


Figure 4-7 Recharge rates for the Musgrave and Southern Basins PWA Quaternary Limestone aquifers using the Water Table Fluctuation method

Due to the unavailability of recharge assessments for the Lincoln North, Polda and Sheringa management areas, recharge estimates derived from transient groundwater modelling undertaken by DEW in adjacent areas have been evaluated as proxies.

Transient modelling conducted for the Uley South area in 2024 and the Bramfield area in 2025 yielded the following recharge estimates:

- Uley South: The average recharge across the model domain decreased from 90 mm/y during the 2005 to 2014 period to 58 mm/y for 2015 to 2024, representing a 36% reduction. The long-term average recharge rate for Uley South over the full modelling period (1961 to 2024) remains at 90 mm/y.
- Bramfield: Recharge estimates declined from 19.6 mm/y (2005 to 2014) to 7.0 mm/y (2015 to 2024), indicating a 65% reduction. The long-term average recharge rate for Bramfield over the modelling period (1965 to 2024) is 19 mm/y.

In addition to recharge assessments, modelled aquifer storage levels from 2002 to 2024 have been evaluated to assess changes in water availability over time (Figure 4-8). Storage volumes were expressed as a percentage relative to a defined baseline, informing annual allocation adjustments under the previous Plan. This method, while simple, accounts for both the saturated thickness and aerial extent of the aquifer, providing a more comprehensive indicator of resource condition.

Key findings from the aquifer storage evaluation include:

- There was a consistent decline in storage levels across both the Musgrave and Southern basins throughout the assessment period.
- Five-year average comparisons show a decline in storage of 4.3% (3.2 to 5.0%) in the Southern basins and 9.6% (1.7 to 17.2%) in the Musgrave PWA.
- Coffin Bay was excluded from basin-level recharge analysis due to its coastal buffering and water level values consistently being below 1 mAHD.

• Combined analysis of recharge and storage trends indicates a reduction in resource capacity of 4 to 24% across the Southern basins.

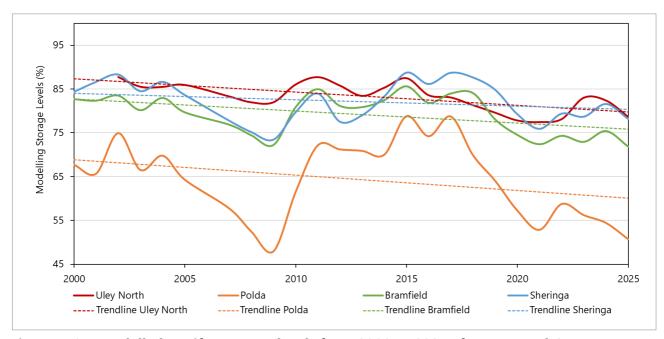


Figure 4-8 Modelled aquifer storage levels from 2000 to 2025 –for saturated Quaternary aquifer water resources

Due to limited site-specific data, recharge calculated for the Lincoln North Consumptive Pool has been estimated using a proxy approach. An average recharge rate of 7 mm/y was adopted, based on the adjacent Uley North Consumptive Pool, as calculated using the WTF method in the 2008 assessment for the previous Plan. The saturated extent and recharge area have been based on the 2024 water levels in the absence of comprehensive historical static water levels.

To reflect the observed decline in recharge and the increasing influence of a drying climate, a 10% reduction has been applied to the Quaternary Limestone aquifer recharge rates, relative to the already conservative recharge-based estimates in the previous Plan. This recommendation is supported by multiple lines of evidence, including:

- WTF analysis, indicating reduced recharge over time
- modelled aquifer storage trends (2002 to 2024), showing consistent declines in groundwater levels across both the Musgrave and Southern basins
- transient recharge modelling for Uley South and Bramfield lenses, which revealed reductions in recharge rates between 2005 to 2014 and 2015 to 2024
- observed reductions in rainfall and increased climate variability, consistent with regional climate change projections.

Collectively, these indicators demonstrate a sustained downward trend in both recharge and aquifer storage, suggesting increasing stress on groundwater resources under current and future climate conditions. The 10% reduction is intended to:

mitigate the risk of over-allocation

- support the long-term sustainability of the groundwater resource
- provide a precautionary buffer against further climate-driven declines.

This approach was developed in consultation with the Board and reflects a balanced response – ensuring continued access to groundwater while prioritising the protection of aquifer integrity in a changing climate.

#### 4.2.3 Resource capacity estimates

Recharge rates for the individual recharge zones were used to calculate the resource capacity of the licensed Quaternary Limestone management areas using the following formula:

Resource capacity (ML) = Recharge area 
$$(km^2)$$
 x Recharge rate  $(mm)$ 

The revised resource capacity estimates for the Southern Basins and Musgrave PWA licensed Quaternary water resources are shown in Table 4-2 and Table 4-3 respectively.

Table 4-2 Assessment of the capacity of the Southern Basins PWA licensed Quaternary Limestone water resources

Management area	Recharge zone	Adopted recharge rate* (mm/y)	Area of recharge (km²)	Resource capacity (ML)
Coffin Bay	Coffin Bay A	22.5	15.340	345.2
Uley North	Coffin Bay B Lens	0.0	0.418	0.0
	Coffin Bay C Lens	1.7	5.471	9.3
	Uley East A Lens	66.2	5.476	362.5
	Uley East B Lens	0.0	2.418	0.0
	Uley North Brackish	6.8	92.967	632.2
			Total	1,004.0
Lincoln North	All zones	7.0	34.820	243.8

<sup>\*</sup>The reduction in recharge rate was offset by an increase in the mapped recharge area, resulting in minimal change to overall resource capacity.

Table 4-3 Assessment of the capacity of the Musgrave PWA licensed Quaternary Limestone water resources

Management area	Recharge zone	Adopted recharge rate (mm/y)	Area of recharge (km²)	Resource capacity (ML)
Polda	Polda Lens	5.0	37.208	186.0
	Polda East Lens A	0.0	0.072	0.0
	Polda East Lens B	0.0	0.724	0.0
	Polda Brackish	10.1	273.840	2,765.8
	Tinline Lens	0.0	3.125	0.0
	Talia East Lens	0.0	6.148	0.0
			Total	2,951.8
Sheringa	Sheringa A Lens	0.0	37.208	0.00
	Sheringa B Lens	0.6	38.986	23.4
	Kappawanta Lens	10.1	48.856	493.4
	Sheringa Brackish	5.3	519.818	2,755.0
	Total			3,271.9

# 4.3 Uley South and Bramfield Quaternary Limestone aquifer management areas

Numerical groundwater models have been developed for both the Uley South and Bramfield management areas, which have provided robust assessments of the long-term water availability within these areas. Recommended extraction limits should be implemented that recognise the sustainable use of these resources and incorporate the results of the modelling work. Such limits recognise the fundamental properties of the aquifer that need to be protected and the ecosystems that rely on the groundwater resource for their survival. As a result, the standard methodology used to determine resource capacity for saturated QL management areas was not considered appropriate for these aquifer systems.

#### 4.3.1 Uley South groundwater modelling results

The preservation of groundwater quality in the Uley South aquifer is critical to ensuring both shortand long-term water security for SA Water customers on the Eyre Peninsula. As the sole consumptive user of this resource, SA Water relies on Uley South as the primary water source while a desalination plant is under development.

The principal risks to the aquifer are the landward movement of the freshwater–seawater interface and the inflow of high-salinity water from deeper aquifers into inland wells, both driven by groundwater extraction. This process poses a serious threat to water supply capacity, particularly through irreversible saline intrusion into SA Water's near-coastal production wells.

To assess this risk, DEW developed a groundwater flow model for the Uley South Basin (DEW 2020b), which has been updated annually with new climate and extraction data. The model has supported scenario testing across 6 reports (DEW 2020b, 2021b, 2021c, 2023b, 2023c, 2024b), with several external reviews (Middlemis 2019; Cook and Post 2021a, 2021b; Cook 2024). A recent post-audit (DEW 2024c) confirmed the model is fit for ongoing use.

Modelling results indicate that that movement of the freshwater-seawater interface is highly sensitive to the groundwater extraction rates with increased pumping accelerating the risk of seawater intrusion. At extraction rates of 5.5 GL/y – SA Water's highest extraction rate since the adoption of the previous Plan in 2016 – there is a clear risk of further groundwater decline and accelerated interface migration. This process, if unchecked, could lead to irreversible saline intrusion into coastal production wells, compromising the aquifer's long-term viability.

To mitigate these risks, modelling indicates that reducing extraction to 3.5 GL/y is necessary. This rate would help stabilise groundwater levels, reduce the inflow of high-salinity water from deeper aquifers and limit the progression of seawater intrusion near the coast. The allocation of 7.3 GL/y under the previous Plan significantly exceeds this sustainable threshold, reinforcing the need for a revised extraction strategy based on current scientific understanding. It is important to note that groundwater level decline may continue at extraction rates of 3.5 GL/y if rainfall is low, which means ongoing monitoring and adaptive management is required.

Based on the modelling results and scientific review, the following consumptive pool volume is adopted:

• 3,508 ML/y<sup>4</sup> to stabilise groundwater levels, minimise the risk of saline intrusion into coastal and inland production wells and protect long-term resource integrity.

The total volume of the consumptive pool for the Uley South management area, including both licensed and non-licensed users, is detailed in Table 4-4.

Table 4-4 Non-licenced and Licensed use for Uley South Quaternary Limestone aquifer

Management area	Domestic use (ML)	Stock use (ML)	Minister's authorisation (ML)	Licensed (ML)	Consumptive Pool volume (ML)
Uley South	0.0	3.1	5.0	3500.0	3508.1

<sup>&</sup>lt;sup>4</sup> The consumptive pool description in Section 10.1 and the transitional licensing arrangements in Section 10.7 acknowledge that in the 2026–27 water-use year, the desalination plant may not be running at peak capacity. This Plan therefore enables the take of up to 6,300 ML from the Uley South resource in the 2026–27 water-use year. As soon as the desalination plant is producing water, the public water supply demand shall be transitioned to this source to minimise the pressures on the groundwater resource. In future years only 3,500 ML will be enabled for licensed extraction.

#### 4.3.2 Bramfield groundwater modelling results

A groundwater flow model (DEW 2025a) was developed to investigate the long-term sustainability of the Bramfield lens by examining: the impacts of declining recharge on aquifer longevity; the response of the seawater interface to current extraction and reduced recharge; and the vulnerability of potential GDEs, both terrestrial and marine, under future climate conditions.

The model simulates changes in groundwater level from 1965 to 2024, which is the extent of available groundwater level data. The model produces a good fit to measured data, matching interannual fluctuations related to groundwater extraction and rainfall-recharge, and long-term declines related to declining rainfall.

The model also simulates the position and movement of the seawater interface in the coastal zone. The model results compare well with the limited information that is available on the position of the seawater interface, much of which (geophysics and drilling) was collected during the model build. The modelling study also highlights several areas where further data could be collected to help confirm model conceptualisation and reduce uncertainty.

The model is considered fit for purpose to inform short- to medium-term water security planning for the Bramfield lens

The numerical groundwater model was used to simulate 3 scenarios incorporating variations in pumping and climate projections through to 2050. Across all scenarios, groundwater levels are projected to continue declining, primarily due to ongoing reductions in rainfall recharge. While potential increases in groundwater extraction may contribute to this decline, extraction at current rates represents a relatively minor component of the overall water balance and has limited influence at the scale of the Bramfield lens.

All scenarios indicate continued inland movement of the seawater interface (defined by the 50:50 isohaline between freshwater and seawater) as groundwater levels fall, with the intrusion distance ranging from 200 to 600 m across different parts of the study area by 2050.

Model results suggest that the interface is unlikely to reach public water supply wells by 2050. However, surface geophysics combined with the current rising trend in salinity in these wells indicate that dispersive mixing has occurred on the inland side of this 50:50 isohaline. Consequently, increases in salinity in the public water supply wells are expected to continue if current operations are maintained across the life of this Plan.

The model is considered fit for purpose to inform short- to medium-term water security planning for the Bramfield lens

Based on the outcomes of transient modelling, projected climate and rainfall trends, and observed increases in salinity at the public water supply wells, a risk assessment is critical to support the continued extraction of groundwater for town water supply. This assessment will define the necessary monitoring and adaptation measures to manage the resource sustainably.

This approach reflects a balanced response – ensuring ongoing access to groundwater while prioritising the protection of aquifer integrity in a changing climate. The volume of the consumptive pool for the Bramfield management area, including both licensed and non-licensed users is provided in Table 4-5.

Table 4-5 Non-licensed and licensed use for Bramfield Quaternary Limestone aguifer

Management area	Domestic use (ML)	Stock use (ML)	Minister's authorisation (ML)	Licensed (ML)	Consumptive pool volume (ML)
Bramfield	18.2	77.0	5.0	486.43	586.63

## 4.4 Aquaculture Elliston management area

The Aquaculture Elliston management area consists of a saline QL aquifer located along the coast within the Bramfield management zone, part of the Musgrave PWA. This aquifer supports aquaculture operations and is managed under a dedicated consumptive pool. Ongoing monitoring and reporting are required under a groundwater management plan to ensure sustainable use and to inform adaptive management in response to any emerging risks or environmental changes. The volume of the consumptive pool (Table 4-6) for this management area will remain fixed for the life of this Plan.

## 4.5 Non-licenced Quaternary management areas

The Non-Licensed Quaternary management area is comprised of the unsaturated portion of the QL aquifer, along with the Lincoln South and Uley Wanilla management areas. As discussed in Section 3.3.1 Lincoln South and Uley Wanilla no longer have the capacity to support any ongoing licensed extraction, including for public water supply. While these areas may not be subject to volumetric licensing under the plan, they remain critical for understanding broader aquifer dynamics and regional water resource conditions.

The unsaturated portion of the QL aquifer may offer limited and highly unreliable water supplies in small, isolated pockets. These areas are likely associated with gaps in groundwater level or geological data used during the spatial modelling process to delineate saturated zones.

To account for potential non-licensed use – such as stock and domestic purposes, and any extractions authorised by the Minister – a defined volumetric consumptive pool limit is required for the non-licensed Quaternary management area. Due to the absence of reliable groundwater level and recharge data across the unsaturated QL, its resource capacity (and hence consumptive pool limit) cannot be calculated using the standard methodology applied to other QL management areas. Instead, the consumptive pool volume is estimated based on projected non-licensed demand within the area (Table 4-6). This volume will remain fixed for the life of this plan.

No provision is made for licensed water allocations within this pool. Should future hydrogeological investigations identify additional water available for consumptive use, the consumptive pool can be amended and a new consumptive pool may be established to reflect that availability in accordance with Section 10.1 of this Plan.

### 4.6 Tertiary Sands and Basement management areas

Detailed information on groundwater level trends and recharge rates for the deeper Tertiary Sands and Basement aquifers is lacking due to limited licensed extraction. As a result, the standard methodology used to determine resource capacity for saturated QL management areas was not considered appropriate for these aquifer systems. Instead, existing demand has been used to identify the volume of water available to be used for consumptive purposes (licensed and non-licensed) in place of determining a resource capacity.

#### 4.6.1 Tertiary Sands management areas

There is currently no licensed extraction from the Tertiary Sands consumptive pool in either the Southern Basins or Musgrave PWAs. Given the depth and confined nature of the Tertiary Sands aquifer, it is unlikely to contribute to, or be hydraulically connected with, any known GDEs. Consequently, groundwater within these management areas is required solely to meet non-licensed demands.

In this context, the existing low volumes of non-licensed extraction are not considered to have any observable adverse impacts on other water resources. Therefore, these volumes are deemed appropriate for defining the consumptive pool volume of the Tertiary Sands management area, with an additional nominal allowance to accommodate potential future extractions authorised by the Minister. This volume will remain fixed for the duration of the Plan (Table 4-6).

Should future hydrogeological investigations identify additional water available for consumptive use from the Tertiary Sands aquifer, the volumetric capacity of the consumptive pool may be amended to reflect that availability, in accordance with Section 10.1 of this Plan.

#### 4.6.2 Basement management areas

Whilst there is some licensed extraction from the Basement management area in the Southern Basins PWA, no licensed extraction occurs from the Basement management area in the Musgrave PWA. Due to the depth of the confined Basement aquifer, it is unlikely to contribute to, or be hydraulically connected with, any known GDEs. Accordingly, groundwater in these management areas is required solely to meet licensed and non-licensed demands in the Southern Basins PWA and non-licensed demands in the Musgrave PWA.

Consistent with the overlying Tertiary Sands aquifer, current extractions are considered to have no observed adverse impacts on other water resources. Therefore, these volumes are deemed appropriate for defining the volume of the consumptive pool of the Basement aquifer management area, with an additional nominal allowance to accommodate potential future extractions authorised by the Minister. This volume will remain fixed for the duration of the Plan (Table 4-6).

Should future hydrogeological investigations identify additional water available for consumptive use from the Basement aquifer, the volumetric capacity of the consumptive pool may be amended to reflect that availability, in accordance with Section 10.1of this Plan.

Table 4-6 Estimated resource capacities of the Aquaculture Elliston, non-licensed Quaternary, Tertiary Sand and Basement management areas

PWA	Management area	Domestic use (ML)	Stock use (ML)	Minister's authorisation (ML)	Licensed use (ML)	Consumptive Pool volume (ML)
Southern Basins	Non-licenced Quaternary	4.8	1.4	5.0	0.0	11.2
	Tertiary Sand	1.1	23.0	5.0	0.0	29.1
	Basement	0.3	23.0	5.0	27.2	490.5*
Musgrave	Aquaculture Elliston	0.0	0.0	0.0^	10.0	10.0
	Non-licenced Quaternary	13.0	76.0	5.0	0.0	94.0
	Tertiary Sand	1.1	62.3	5.0	0.0	68.4
	Basement	0.0	62.3	5.0	0.0	67.3

<sup>\*</sup>Note: excess water of 435 ML exists within this consumptive pool

# 4.7 Creation of additional consumptive pools

Where additional capacity is discovered as a result of future hydrogeological investigations this water may become available for consumptive purposes, if the prospective licensees can satisfactorily demonstrate to the Minister that the taking of the newfound water will not have a detrimental impact on the existing management area resource, other water resources, existing water users, or GDEs. This condition applies to all previously defined consumptive pools in this Plan.

The complexity of hydrogeological investigations required to fulfil the above ecologically sustainable development requirements will vary depending on the purpose and volume of the proposed extraction and will be determined by the Minister. However it is likely to include aquifer tests (pump tests) to determine the yield of the aquifer and the likely zone of impact from such extractions to ensure that the extraction of such water: will only present a low level of risk to the present and future health and maintenance of ecosystems that depend on water from the aquifer; and will not adversely affect the reliability of supply or the quality of water accessed by existing users of water from any other consumptive pool.

For the purposes of this Plan, any additional groundwater capacity that is determined to exist and is approved under this Plan will constitute a new consumptive pool in the case of the Quaternary aquifer Uley North, Sheringa, Polda, or Non-Licensed consumptive pools. In the case of the Coffin Bay, Lincoln North, Tertiary, Basement and Aquaculture Elliston consumptive pools, the size of the consumptive pool will be amended to reflect the additional water availability. The water available for licensed purposes in these consumptive pools may be granted under the Landscape Act as a water allocation on account of a water access entitlement, as set out in Section 10 of this Plan.

<sup>^</sup>Note: Ministers authorisation is not enabled for this purpose based consumptive pool created under the previous Plan

# 4.8 Annual calculation of the resource capacity for variable consumptive pools

As previously mentioned, in the case of the Uley North, Polda, Sheringa and Bramfield consumptive pools, there is sufficient monitoring information to support an adaptive management approach to allocating water from these resources. Therefore, this Plan provides for the adaptive management of the dynamic saturated Quaternary Limestone aquifer which responds quickly to climatic variations. The above consumptive pools will be defined by way of volume determined annually. These variable consumptive pool volumes will reflect the condition of the groundwater resource and will greatly assist in ensuring that 'the rate of the taking and use of the water is sustainable', as required by Section 53(1)(d)(ii) of the Landscape Act. The methodology for determining the annual consumptive pool volume is discussed in Section 9.4.1 of this Plan.

# 5 Needs of groundwater dependent ecosystems

# 5.1 Environmental water requirements and provisions

Section 53(1)(a)(i) of the Landscape Act requires a water allocation plan to complete 'an assessment of the quantity and quality of water needed by the ecosystems that depend on the water resource and the times at which, or periods during which, those ecosystems will need that water'.

Section 53(1)(b) of the Landscape Act also requires that a water allocation plan includes:

- 1. an assessment of the capacity of the water resource to meet environmental water requirements
- 2. information about the water that is to be set aside for the environment including, insofar as is reasonably practicable, information about the quantity and quality of water, the time when that water is expected to be made available and the type and extent of the ecosystems to which it is to be provided
- 3. a statement of the environmental outcomes expected to be delivered on account of the provision of environmental water under the Plan.

Whilst the Plan defines optimal water requirements for the environment (environmental water requirements, defined in Section 5.4) these may be different to what is provided (environmental water provisions, defined in Section 5.5) under the Plan in order to achieve an equitable balance between cultural, environmental, social and economic needs.

#### 5.1.1 Environmental water requirements

Section 53(12) of the Landscape Act defines environmental water requirements (EWRs) to mean 'those water requirements that must be met in order to sustain the ecological values of ecosystems that depend on the water resource, including their processes and biodiversity, at a low level of risk'.

The EWRs of ecosystems that depend on the groundwater resources being managed in the PWAs through this Plan are discussed in Section 5.4. These ecosystems rely on there being sufficient water in the aquifer to maintain natural discharge processes, including discharge to wetlands and other groundwater dependent ecosystems (GDEs).

#### 5.1.2 Environmental water provisions

A water allocation plan must achieve an equitable balance between environmental, social and economic needs for water under Section 53(1)(d)(i) of the Landscape Act. For the purposes of this Plan 'environmental water provisions' mean those parts of environmental water requirements that can be met at any given time, with consideration to existing users' rights and social and economic impacts.

Environmental water provisions (EWPs) for the PWAs are described in Section 5.5. It should be noted that these EWPs do not aim to return the groundwater dependent ecosystems within the

PWAs to a 'pristine', pre-European or historic condition, but rather they aim to maintain the condition and distribution in their 2007 condition (Doeg et al. 2012), at a low level of risk in a changing climate, by managing consumptive allocations.

It is not the role of this Plan to address historic adverse impacts on environmental values that depend on groundwater. The groundwater extraction limits in this Plan have been set at levels that are expected to maintain current environmental values identified within the PWAs that may be affected by higher unsustainable groundwater extraction levels.

## 5.2 Groundwater dependent ecosystems

Groundwater dependent ecosystems (GDEs) contain a diverse range of complex ecological communities of plants, animals, fungi and microbes whose functions depend on water. In general, GDEs include waterholes, springs, watercourses, riparian zones, wetlands, floodplains, salt lakes and estuaries, as well as ecosystems dependent on near-shore marine groundwater discharges and hyporheic (underground stream) and aquifer ecosystems.

Within the PWAs GDEs are often dominated by plants such as red gums (*Eucalyptus camaldulensis*), tea tree (*Melaleuca spp.*), cutting grass (*Gahnia filum*) or stands of mixed reeds and rushes. These plants have relatively high water needs that cannot be provided for by rainfall alone. They typically occur in riparian areas on the edges of wetlands, springs or watercourses. There are also terrestrial ecosystems that occur away from recognised water bodies, which depend on groundwater for some, or all, their water needs and thus would be considered GDEs. Examples include grasslands and dense shrublands. Animals such as emus and kangaroos can also be considered part of the GDE, especially in areas where other freshwater supplies are limited.

GDEs have a highly complex dependence on their water regime, that is on the extent, duration, frequency, timing and depth of standing water (inundation) or soil saturation. The influence of the water regime is so fundamental that the very occurrence of these ecosystems in the landscape is a clear indicator of their dependence on groundwater and the water regime they have historically experienced. This is especially true on the Eyre Peninsula where water sources other than groundwater may be unreliable (for example, rainfall) or largely non-existent (for example, permanent watercourses) and thus wetland plants and animals have no alternate aquatic habitats to rely on if groundwater wetlands are adversely affected. It is important to note that it is not just the total volume of water these ecosystems receive in a given period that determines their ecological functionality, but also how, when and where that water is delivered and whether the quality of that water is suitable to support the full range of life stages for the full complement of water dependent life (biota).

In the case of this Plan, the prescribed water resource is the groundwater contained in the Quaternary Limestone and the deeper Tertiary Sands and Basement aquifers within the Southern Basins and Musgrave PWAs. It does not directly include transient water in overlying soil strata (recharge areas), or perched systems disconnected from the regional Quaternary Limestone aquifer. As such, the GDEs that this Plan needs to provide for, are those dependent on the groundwater in the Quaternary Limestone, the deeper Tertiary Sands and the Basement aquifers within the PWAs.

As defined above, ecosystems that rely on groundwater for some, or all, their water requirements are classified as GDEs. Not all GDEs draw on groundwater directly, however, and not all are solely reliant on groundwater. Regardless, groundwater provides a vital and reliable source of water to all GDEs because of the generally low rainfall environment and the lack of watercourses in the PWAs and the broader Eyre Peninsula region.

It is understood that groundwater availability is the main factor controlling the distribution of these GDE types within the PWA landscape given the dry and drying background climate. Changes in groundwater quantity (for example, depth, extent, duration) and quality (for example, salinity, pH), therefore are likely to affect the condition and survival of these GDEs, depending on the degree and nature of their groundwater dependency. Some GDEs may have an 'obligate' groundwater dependence where the ecosystem or key species or functional groups within the ecosystem would be lost if groundwater was no longer available in a suitable regime and/or quality. Other GDEs are likely to have 'facultative' groundwater dependence – where other sources of water (for example, rainfall, runoff or recharge) are used when and where available, but groundwater will be used if it is fresher or if no other water is available, particularly during low rainfall periods. Groundwater may be a significant source of water for GDE persistence between other watering events such as between infrequent periods of high rainfall. It is likely that if the environmental water provisions (EWPs) to the GDEs present in the PWAs decline further, whole ecosystems will be lost and will either transition to bare, saline ground or terrestrial systems, depending on the salt load and rate of drying.

# 5.3 Groundwater dependent ecosystems within the prescribed wells areas

The following list of GDEs have been identified and mapped (Figure 5-1 to Figure 5-4) with respect to their condition and spatial extent in 2007 when most of the investigations were undertaken in the PWAs and the majority of the research and investigations were undertaken (Semeniuk and Semeniuk 2007; Doeg et al. 2012). GDEs in the PWAs have been characterised into 5 distinct groups based on ecosystem type and will be used as the environmental values that may be affected by groundwater extraction for the purposes of this Plan. Terrestrial fauna that drink from groundwater can also be considered a separate GDE component, but for the purposes of this Plan it is assumed that their water needs will be provided by providing water to the GDEs listed below. Therefore, they have not been considered as a separate environmental value.

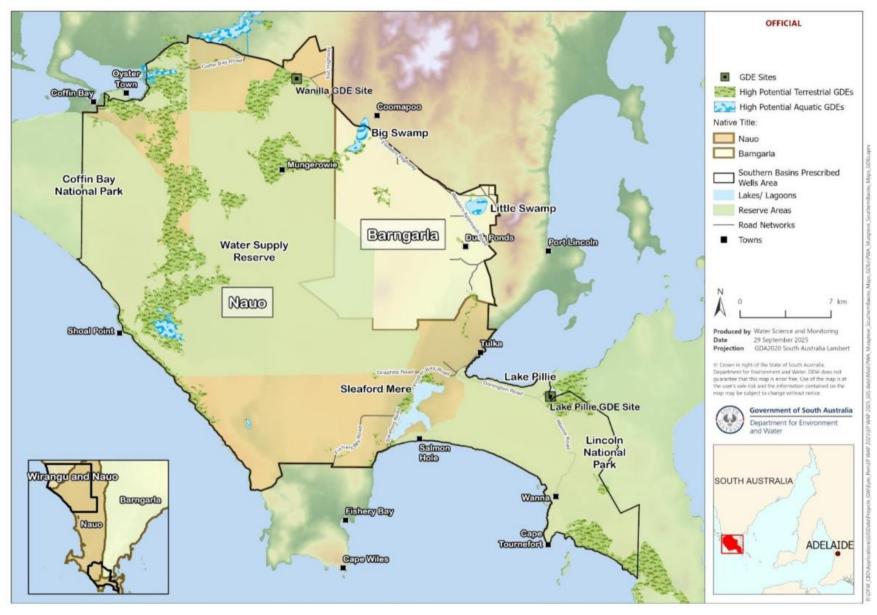


Figure 5-1 Groundwater dependent ecosystems of the Southern Basins PWA showing Native Title Determination areas

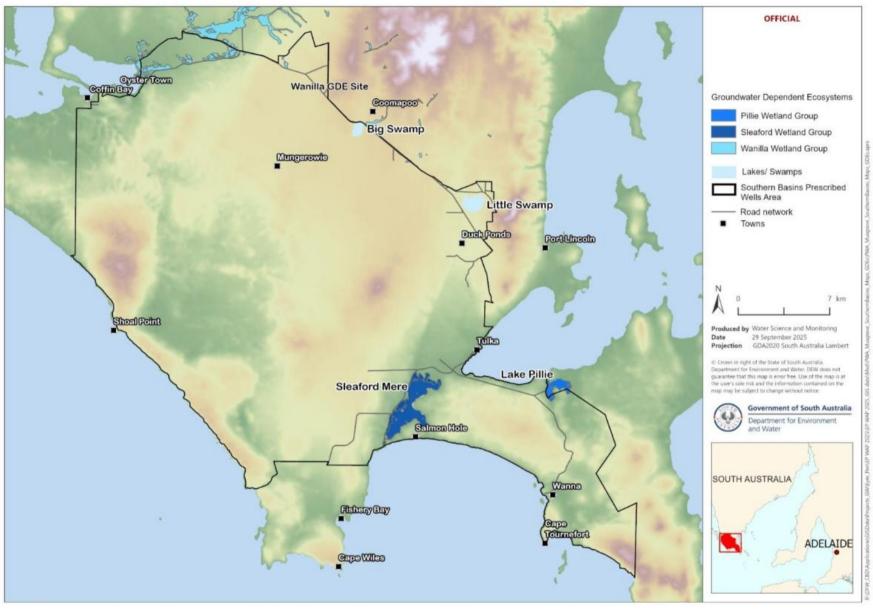


Figure 5-2 Wetland groundwater dependent ecosystems of the Southern Basins PWA showing wetland groups

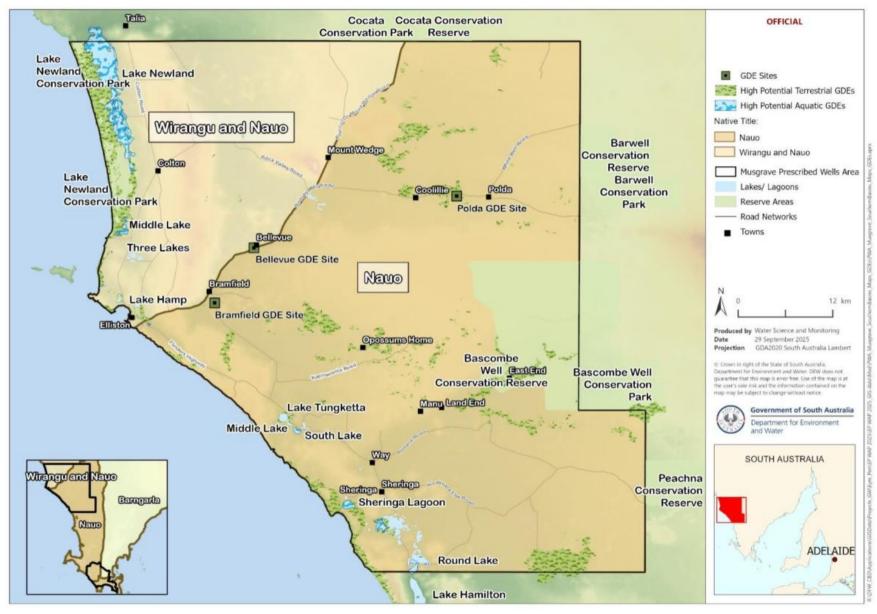


Figure 5-3 Groundwater dependent ecosystems of the Musgrave PWA showing Native Title Determination areas

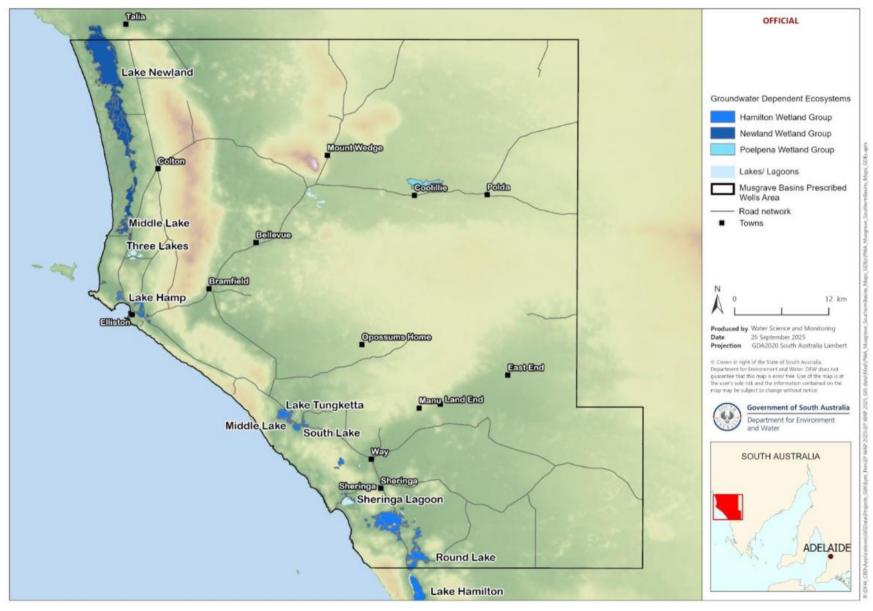


Figure 5-4 Wetland groundwater dependent ecosystems of the Musgrave PWA showing wetland groups

#### 5.3.1 Wetlands

Wetland systems within the PWAs that receive ephemeral, seasonal or continuous groundwater contribution, including lakes, damplands and springs, are considered to be GDEs and constitute environmental values to be provided for by this Plan. These wetland GDEs include saline wetlands (for example, Lake Newland and Sleaford Mere) and freshwater-brackish wetlands (for example, Myrtle Swamp, near Elliston, and Lake Hamilton), as well as springs such as the Weepra Spring at Lake Newland.

Those wetlands that depend on catchment water and have not been shown to be connected to the Quaternary aquifer, such as Big and Little Swamp (SKM 2009) were not considered to be GDEs and thus are not considered to be current groundwater-dependent environmental values for the purposes of determining the non-consumptive portion of the resource capacity for this Plan (Section 8.1.1.4). However, environmental protection zones have been placed around Big and Little Swamps to protect these wetlands and their surrounding red gums from possible adverse impacts from adjacent groundwater extractions (Section 7.2). It is likely that these red gum swamps enhance groundwater recharge at times and that at other times the red gums are facultative GDEs. The red gums may rely on groundwater to maintain good health in periods when surface water flows to Big and Little Swamp are persistently low. Studies into the isotope signature of plants in and around these wetlands, similar to those conducted on GDE red gums at other regional sites (see, for example, Banks and Shanafield 2023), could determine their GDE status.

Groundwater contributions to a given GDE wetland are determined by the bathymetry or shape of the wetland basin (that is, deep or shallow), its surface water catchment characteristics and how the shape of the basin intersects with groundwater levels over time and space. Direct rainfall, inflows from run-off (if the GDE wetland catches surface flows) combined with the minimum and maximum depths to groundwater relative to the depth of the wetland basin, will determine the frequency, extent, timing, depth and duration of wetland inundation (that is, its water regime – surface and subsurface). When the groundwater level is higher than the base of the wetland, the wetland will be inundated to the depth and extent that the groundwater level exceeds the wetland base. When groundwater levels drop below the base of the wetland, groundwater will not be expressed at the surface but the soil below the groundwater level will remain saturated. Rainfall that lands directly on the wetland and run-off from the surface water catchment of the basin will contribute to the overall water regime and resultant variations in water depth and inundation extent. However, it is likely that these water source contributions are very low compared to that of groundwater given the dry regional climate and flat topography in many areas.

Generally, the wetland GDEs within the PWAs are shallow and can dry out completely with only small changes in groundwater levels, much less than that observed in the PWA aquifers. This means that they are vulnerable to relatively small changes in groundwater level that may not significantly affect other water users. As such, they are susceptible to groundwater development and/or periods of low recharge that result in lowered groundwater levels and/or increased salinity.

Semeniuk and Semeniuk (2007) grouped wetlands on the Eyre Peninsula based on their topographical, hydrological and ecological character. The wetland groups that are known to have groundwater dependency are described below and displayed in Figure 5-2 and Figure 5-4 for Southern Basins and Musgrave PWAs, respectively.

**Sleaford wetland group**: Located on the south-eastern tip of the Southern Basins PWA (Figure 5-2) and consisting of 2 basins, Sleaford Mere and Little Sleaford Mere. Sleaford Mere is a shallow, saline, permanent wetland and a site of national and international importance for shorebirds (Environment Australia 2001). Little Sleaford Mere is ephemeral. Together these basins provide important habitat for a wide range of fauna including waders, shorebirds, other waterbirds and frogs. The water regime appears to be dependent on direct rainfall and groundwater recharge from the supporting Quaternary Limestone aquifer (Lincoln South management area). Permanent freshwater soaks occur at the northern end of Sleaford Mere, although the extent of their influence on freshening the overall salinity of the wetland is highly constrained to a narrow band (<2m) immediately adjacent to the spring discharge point (Doeg et al. 2012).

**Wanilla wetland group**: Consists of a number of short channels originating in the Lincoln Hills that flow into waterlogged flats in the northern Section of the Southern Basins PWA (Figure 5-2). These channels have flow periods of approximately 5 months (Semeniuk and Semeniuk 2007). The 2 main wetlands are Merintha Creek and Wanilla. They appear to be recharged by direct rainfall and runoff from Lincoln Hills and lose water to the groundwater (Uley North management area). However, changes in regional groundwater levels may affect flow and thus they are included as environmental values.

**Pillie wetland group:** Consists of a number of small elongate dampland basins on the southeastern tip of the Southern Basins PWA (Figure 5-2). The selected representative site is Lake Pillie, although there is anecdotal evidence that it has become more terrestrial in character in the late 1990s and early 2000s (J Hyde, personal communication, 2014). The water regime appears to be dependent on direct rainfall and groundwater recharge from the supporting Quaternary Limestone aquifer (Lincoln South management area).

Hamilton wetland group: Includes a single large elongate basin (Lake Hamilton) and a number of smaller associated basins along the coastal edge of the Musgrave PWA (Figure 5-4). All are seasonally inundated. The selected representative sites are Lake Hamilton and Round Lake. Lake Hamilton is listed as a nationally important wetland in the *Directory of Important Wetlands in Australia* (Environment Australia 2001) and is a good example of a wetland type occurring within a biogeographic region in Australia. The water regime for Lake Hamilton is dependent on several pathways. Fresh surface water from the eastern and western limestone ridges discharge into the lake from multiple sources, predominantly 2 large springs at the northern end. There is saline surface water on the western side of the lake with salinities in the order of 2 to 3 times seawater concentration. It is thought that this may be due to saline springs discharging into the lake (W Nosworthy, personal communication, April 2015) or tidal channel connections (Semeniuk and Semeniuk 2007). The water regime of Round Lake appears to be dependent on direct rainfall and groundwater recharge from the supporting Quaternary Limestone aquifer (Sheringa management area).

Newland wetland group: Consists of a complex of large wetland basins within the Musgrave PWA (Figure 5-4), with the main body of water, Lake Newland, being a relatively permanent salt lake with freshwater springs. Parts of the lake system dry over the summer period. Lake Newland is one of the most ecologically important wetlands on the Eyre Peninsula. According to Wainwright (2008) it attracts bird species considered vulnerable in South Australia and has an important role as a drought refuge for waterfowl. Wainwright (2008) considered Lake Newland to be of 'international importance for banded stilt' and of 'national importance' as a summer feeding habitat for the vulnerable hooded plover. It is also listed as a nationally important wetland in the *Directory of Important Wetlands in Australia* (Environment Australia 2001). Fresh water is delivered into the Newland Lake by rainfall and groundwater (Semeniuk and Semeniuk 2007) from the supporting Quaternary Limestone aquifer (Bramfield management area). The saline lakes become shallower and more saline in summer but are freshened by winter rain and a number of fresh (ground) water springs and seepages, which enter the lakes at their edges.

**Poelpena wetland group:** Consists of a single large elongate basin to the east of the Musgrave PWA (Figure 5-4) that is likely to be intermittently inundated. Poelpena Swamp is the representative site. Recharge to the wetland appears to be via direct rainfall and groundwater discharge from the supporting Quaternary Limestone aquifer (Polda management area).

It should be noted that the GDE wetlands cannot be differentiated into those that may be impacted by the Plan and those that can act as control due to:

- the complex responses of all GDE wetlands to the historic declines in regional groundwater tables
- the lack of paired wetlands (control and impact) within the boundaries of the PWAs
- differences in soil types and topography
- the lack of detectable change in vegetation communities due to those being left being the most tolerant.

Furthermore, the most vulnerable GDE wetland plant communities that are likely to respond to changes (for example, those in springs at Sleaford Mere) are fragile and may be threatened by repeated on-ground survey techniques, whilst drone footage does not have the spatial resolution to detect change at the required scale.

This will be addressed in the revision of the Monitoring, Evaluation and Reporting Plan (MERI) that accompanies this Plan.

#### 5.3.2 Phreatophytes (especially red gum forests and woodlands)

Vegetation communities that use groundwater to meet some or all of their water requirements are referred to as phreatophytes. Eucalyptus forests and woodlands are considered to be the only obligate groundwater dependent vegetation community within the PWAs (SKM 2009). There may be other facultative phreatophytes, but these were not readily identified by SKM (2009) and are not included as environmental values in this Plan (Doeg et al. 2012).

Phreatophytic eucalypts include *Eucalyptus camaldulensis* (red gums) and *E. petiolaris* (Eyre Peninsula blue gum or water gum). *E. petiolaris* only occurs on the Eyre Peninsula (Nicolle 2013)

and these trees are listed as Threatened Ecological Communities under the *Environment Protection* and *Biodiversity Conservation Act 1999*. Very little is known about the ecophysiology of Eyre Peninsula blue gums. Given this, for the purposes of this Plan, they are assumed to have similar water requirements to the better studied *E. camaldulensis*.

Regardless of species, phreatophytic eucalypts use deep root systems to access groundwater that is brought into the unsaturated soil layers via capillary rise. The typical water use requirements of red gums are greater than that provided by the average annual rainfall on Eyre Peninsula and thus their survival is dependent on additional water supplies (e.g. catchment run-off after summer storms or regional groundwater). They cannot, however, withstand periods of inundation longer than 18 months, which is not likely to occur on Eyre Peninsula due to dropping groundwater tables and the lack of surface watercourses or impoundment. Red gum stands in the region that are suffering extensive loss of leaves and significant dieback are most likely experiencing a loss of reliable, fresh groundwater supplies in their root zones.

Recruitment processes for red gums and blue gums within the PWAs are unclear but it appears that new trees germinate and establish when depressions are inundated for a prolonged period. This seems to be linked to pooling of water on the soil surface after large, infrequent rainfall events rather than to groundwater levels rising above ground level for extended periods (Muller, unpublished observations made at Bramfield in 2014).

The critical components of the water regime for phreatophytes are the frequency and duration of groundwater levels at a depth that intersect with their active root system (Doeg et al. 2012). Representative stands of red gums across the Eyre Peninsula occur at Polda, Bramfield, Bellevue, Coulta and Wanilla.

For the purposes of evaluating this Plan, the condition of the red gums at Wanilla and Coulta are used as the impact and control sites for the Southern Basins PWA. Bellevue is used as the control site and Bramfield the impact site for the Musgrave PWA. See accompanying MERI Plan for details.

Groundwater use by red gums at 3 of these sites was confirmed through direct measurements of stable isotopes of the groundwater and the water in the trees (xylem water), and the levels of water stress experienced by the tree (Banks and Shanafield 2023). Studies were conducted in March 2023 when groundwater levels were relatively low following an extended period of low rainfall. Red gums at 3 GDE sites (Wanilla, Coulta and Bramfield) were found to be reliant on groundwater where the depth to groundwater was 6.5m at Wanilla, 6.2 to 7.2 m at Coulta and 4.9m at Bramfield.

Over the time of monitoring (2012 to 2025), there has been an overall decline in red gum condition across both PWAs. The red gums at the Wanilla, which is the impact monitoring site for the Southern Basin PWA (Uley Wanilla basin) are in the poorest condition of all 4 GDE monitoring sites. GDE red gums at Bramfield (Impact site Musgrave PWA), Bellevue (Control site Musgrave PWA) and Coulta (Control site Southern Basins PWA) have shown generally better condition and were in relatively better health in August 2025 with signs of vigour following recent rains including new leaf growth or flowering.

There is a need to update and refine the GDE red gum monitoring methods used to generate the GDE Report Cards to better detect the changes observed in response to changes in water availability. This is due to the current method being based on River Murray monitoring methods which are proving to not be directly applicable to Eyre Peninsula red gums. The lack of applicability

is most likely due to the very different responses of trees dependent on groundwater and heavy rainfall events (Eyre Peninsula) and those dependent on watercourse flows, wetland water regimes and flooding (River Murray).

#### 5.3.3 Baseflow and groundwater soaks

Ephemeral or permanent streams can occur where there is a continuous or seasonal groundwater discharge into watercourses. Ecosystems that rely on these streams are known as baseflow GDEs because the groundwater typically provides the baseflows to the systems upon which rainfall or surface water run-off is added in wetter periods. Groundwater soaks are surface water expressions of groundwater and occur where the groundwater intersects with the surface and the pressure of the groundwater is sufficient to move water to the surface. Therefore, soaks only occur where and when the groundwater rises to the surface. Soaks like those entering Sleaford Mere provide a source of water much fresher than the surrounding saline water and form a stream within the wetland that supports plants with lower salinity tolerances (e.g. *Hydrocotyle* sp.) and that facilitates processes such as frog breeding (Doeg et al. 2012).

Baseflow and groundwater soaks may be permanent in areas where the groundwater is in constant contact with the surface providing a permanent water source, or they may be only temporary with flow ceasing when the groundwater level drops below the surface and/or evapotranspiration is greater than the groundwater pressure (i.e. evapotranspiration is greater than discharge rate). Also, the distance that the expressed groundwater travels before it infiltrates below land surface and therefore the area affected by the discharge, is a function of the flux and pressure of the groundwater (determining the discharge rate) and the porosity of the down-slope soils (determining the rate of loss back into the ground). Therefore, the critical components of the water regime for baseflow and groundwater soaks are the difference between the minimum and maximum levels of groundwater local to the discharge, which determines the frequency and duration that the springs are active and the groundwater flux and pressure which determine the rate at which groundwater is expressed. There are no baseflow or groundwater soak GDEs known within the PWAs that are not associated with one of the identified GDE wetlands (for example, Weepra springs in Lake Newland); thus they have not been identified as a separate environmental value.

#### 5.3.4 Hypogean, hyporheic and collapsed sinkhole ecosystems

Aquifer and/or cave habitat ecosystems that depend on groundwater interaction are another suite of GDEs. Little is known about the microbes, plants and animals that use these systems on the Eyre Peninsula, although some records of stygofauna have been identified from sampling of select observation wells and caves (Doeg et al. 2012). Hypogean and hyporheic ecosystems occur beneath the surface of the ground in saturated pore spaces, in cracks or fractures in consolidated material, or in caves formed below the surface. Hyporheic systems generally occur closer to the surface where there can be mixing of surface and groundwater, while hypogean systems occur deeper in the ground.

These systems provide habitat for a diverse group of micro-organisms and minute invertebrates, and even fish species can be found in caves. The biota of these systems are obligate groundwater users that are isolated by physical and hydrological barriers to migration. Therefore, the critical

components of the water regime for hypogean and hyporheic systems are the difference between the minimum and maximum levels of the watertable determining the amount of available habitat, particularly in cave systems. It is still uncertain what role water quality plays in maintaining these systems (Doeg et al. 2012).

#### 5.3.5 Marine discharges

Marine discharges are surface expressions of groundwater that occur under the ocean or in near-shore marine environments. These can only occur where the terrestrial groundwater intersects with the marine bed and the pressure of the groundwater is sufficient to discharge water against the head of the seawater. The introduction of fresher water (depending on the salinity of the groundwater) into the marine environment creates a localised habitat with different water chemistry to the surrounding areas and can therefore lead to a distinct biotic community adapted to that chemical regime. The critical components of the water regime for marine discharges are the difference between the minimum and maximum levels of the groundwater and the relative hydraulic pressures of the groundwater system and the adjacent marine environment, determining whether groundwater can exceed the head of the seawater above it.

Anecdotal reports suggest that the occurrence of marine discharges was once very common and has declined over time along the coastline, which may be an impact of groundwater extraction and/or low (rainfall-driven) recharge rates. In Kellidie Bay and Coffin Bay, groundwater discharge is readily visible in the shallow coastal waters, particularly at low tide. These are representative sites.

Coffin and Kellidie Bays are part of the same inverse estuary: a long and narrow marine inlet whose waters become hypersaline each summer (with saltier waters occurring nearer to land than to the open ocean). Inverse estuaries typically occur in hot arid climates without large freshwater inputs, such as the South Australian gulfs (Kämpf and Ellis 2015). Modelling by Kämpf and Ellis (2015) showed that despite the existence of strong tidal flows (more than 1 m/s) in passages within Coffin Bay, there was little connection between tidal stirring zones and therefore water could remain in the bay for 80 to 100 days. However, the increased salinity from the long residence time was less than expected compared to 2 local, large inverse estuaries: Spencer Gulf and Gulf St. Vincent (Kämpf and Ellis 2015). This indicates that there are freshwater inputs to Coffin and Kellidie Bays in the form of rainfall on the surface of the bays and groundwater discharge from the Coffin Bay A lens. Observations of the near shore upwellings in Kellidie Bay suggest that the groundwater inputs fluctuate but persist through summer and autumn each year, independent of rainfall (BG Saunders, personal communication, April 2015).

Coffin and Kellidie Bays have a range of marine habitats including mangroves, saltmarsh, reef, sandflats, biogenic rock, algal pools, seagrass meadows (2 species), mussel beds, tidal flats and rocky shorelines (Miller et al. 2009; Saunders 2012). It is a multi-species breeding and feeding ground for commercial and recreational finfish, a nursery for Western king prawn and a drought refuge for shorebirds and waterfowl. Kellidie Bay and the 2 creeks that connect with it, Merintha and Minniribbie Creeks, form essential environments for diadromous fish to complete their life cycles in fresh and saline waters, such as Galaxiids and Hardyheads (BG Saunders, personal communication, April 2015). The bays also support commercial oyster farms. The unique ecosystems of Kellidie Bay are considered to be a High Conservation Value Aquatic Ecosystem and the eastern end is a sanctuary within the Thorny Passage Marine Park.

#### 5.3.6 Aquifer maintenance

Whilst aquifer maintenance is not technically a GDE, there is a need to maintain natural flows through the aquifer, including natural discharge. If too much water is made available for consumptive purposes, there may be impacts on the water balance in other areas, such as reducing natural discharges or altering flow directions. These natural discharges occur not only to marine environments, but also to groundwater dependent ecosystems. Therefore, the environmental water requirements and provisions should have some consideration toward the need for water to maintain the aquifers' natural flow regime.

#### 5.3.7 Management areas with no known groundwater dependent ecosystems

Groundwater that discharges into wetland GDEs is typically shallow, that is, the watertable is within the top 2 m of the soil profile and as such, the deeper Tertiary and Basement aquifers are unlikely to provide water to any GDEs within the PWAs. On this basis it was assumed that the following management areas contain no wetland GDEs:

- Tertiary Sands
- Basement.

It is acknowledged that stygofauna or other subterranean ecosystems may be present within these areas that are not yet mapped or studied. Also, phreatophytes (e.g. red gums) are scattered throughout the region and thus may occur within these management areas. Any inferred mapping such as by using the Normalised Differential Vegetation Index (NDVI) (SKM 2009) or aerial photography has yet to be ground truthed. For the purposes of this Plan, it is assumed that the water set aside for the environment in each management area will be sufficient to maintain existing phreatophytes at a low level of risk. As noted previously (Section 5.3.2), groundwater levels are not thought to drive recruitment of phreatophytes but may affect the condition of mature trees, which will be tracked through the monitoring, evaluation, reporting and improvement program that complements this Plan.

# 5.4 Environmental water requirements

The environmental water requirements (EWRs) of the GDEs within the PWAs, were determined by Doeg et al. (2012) using the following ecological approach:

- All relevant information on identified GDEs was collated and analysed in terms of identification, classification and mapping of the wetlands and describing the associated biota and ecological processes (environmental values).
- Ecological objectives for the maintenance of these environmental values were set to define the scope and guide the determination of the EWRs.
- The relationship between the environmental values used in the ecological objectives and their water requirements were described using conceptual models (that is, how the GDE system 'works') formulated through literature research and application of expert opinion, which were used to identify the critical characteristics of the water regime

• The water regimes that fulfil all of the objectives set for the different GDEs were determined.

It is recognised that wetlands on the Eyre Peninsula that have surface water for some or all the time have been relatively well-mapped, but the dependence of some of them on groundwater sources has not been well demonstrated (see Doeg et al. 2012 for discussion). It is assumed here that all wetland groups within the PWAs, except where stated otherwise, are dependent on regional groundwater and may be susceptible to impacts from groundwater development (for example, decreased water availability and/or increased salinity). The exception as stated above (see Section 5.3.1) is the Greenly Wetland Group (including Big and Little Swamps), which have not been shown to be groundwater dependent (Doeg et al. 2012). Surface water entering these wetlands is managed through the Water Affecting Activities Control Policy (Eyre Peninsula Landscape Board 2022). Groundwater dependent ecosystems other than wetlands have not been as well mapped within the PWAs. For these ecosystems it is assumed that the generic EWRs that have been applied to well-studied GDEs that support similar vegetation associations will apply if they are mapped in the future.

The environmental values employed for this Plan are limited to those GDEs that have been identified and mapped (with respect to 2007 condition and spatial extent within the PWAs (Semeniuk and Semeniuk 2007; Doeg et al. 2012). It is acknowledged that there may be other unknown GDEs that are at risk from groundwater extraction in the PWAs and that there are significant gaps in knowledge about groundwater reliance for some identified GDEs (for example, the importance of baseflows to the Wanilla Wetland Group), which should be explored for future versions of this Plan.

The determination of EWRs was guided by the following objectives (Doeg et al. 2012):

- 1. The watering regime will promote self-sustaining populations of groundwater dependent flora and fauna that currently exist within the area.
- 2. The watering regime will reduce the likelihood of future degradation of assets and increase their resilience to future low rainfall periods.
- 3. The current spatial distribution of groundwater dependent flora and fauna will be maintained.

Note that these objectives are for the environmental water requirements (EWRs). The environmental water provisions (EWPs) adopted for this Plan (see Section 5.5) have taken these EWR objectives, as well as cultural, social and economic factors relevant to other groundwater users into consideration.

The EWRs presented below were based on maintaining the 2007 'baseline' environmental values at a low level of risk. It is recognised that during dry periods, the quantity and quality of groundwater available to support the identified environmental values may not always meet the recommended regime. This is seen as a natural part of climate variability, albeit one that may be exacerbated by climate change. The biota have adapted to survive some periods where water availability is lower than optimal, but the combination of future climate change impacts and groundwater extraction may exceed their tolerances if too much groundwater is extracted and/or if groundwater is extracted too close to the groundwater dependent ecosystems to maintain them at a low level of risk. Therefore, environmental protection zones and consumptive use limits exist to minimise this risk.

#### 5.4.1 Environmental water requirements for groundwater dependent plants

Most of the available biological data relevant to the Eyre Peninsula GDEs is for plant species. This is due to plants in the GDEs being readily observable over time and space; in fact, most GDEs are identified because of their distinct plant assemblages and because plants are widely recognised as robust indicators of both short- and long-term changes in water availability and thus attract scientific attention. Relatively few studies have been conducted on more mobile or cryptic biota such as aquatic macro-invertebrates, fish, birds and other vertebrates (Doeg et al. 2012). Therefore, the EWRs for all GDEs within the PWAs that contain plants were primarily determined by the EWRs of the current plant communities.

It should be noted however, that many of the wetlands on the Eyre Peninsula were in sub-optimal condition before the end of the 20th Century, particularly the more aquatic plant species (that is, those that demand more permanent, deeper or more frequent inundation) or the less salt-tolerant plant species. Where they still occurred in 2012 they were likely to be persisting at their limits of their tolerance under the extant water availability and quality conditions, which may have deteriorated since.

The majority of wetlands identified were dominated by more terrestrial and highly resilient vegetation, with the more aquatic species inhabiting smaller and more marginal niches. This means that the more aquatic or less salt-tolerant plant species and their associated fauna (for example, freshwater plants and frogs at Sleaford Mere) are highly susceptible to the impacts of groundwater extraction, increasing groundwater salinity and/or periods of low recharge. Those near to the coast are also highly susceptible to sea level rise, particularly if it leads to changes in the hydraulic gradient as well as an increase in the salinity of the standing water or groundwater available to these GDEs.

To classify plants in terms of susceptibility to changes in groundwater quality and quantity, plant species that occur in the GDEs can be assigned to various functional groups based upon our understanding of their water requirements and their tolerances for duration and depth of inundation and desiccation (dryness). Plant functional groups can be visualised as a theoretical zonation of sometimes overlapping plant communities along an elevation gradient. In a permanent freshwater-brackish wetland there is often a larger range of functional groups along the elevation gradient (Figure 5-5) than in saline, temporary wetlands that tend to support only limited functional groups, that is saline and desiccation-tolerant ones (Figure 5-6). The functional groups can also be depicted as a relationship between the duration of inundation and the depth of inundation at a particular site (Figure 5-7). The degree of overlap in functional group zonation within a given wetland GDE at different times may indicate the degree of variability in water levels and/or water quality within that GDE.

Terrestrial damp taxa (e.g. *Wilsonia backhousei*) are typically found higher on the banks of permanent wetlands, above the high-water mark (Figure 5-6). Only in exceptionally wet years will the water inundate that zone and then only for a short time. However, the plants there depend in part on the saturated soil beneath as a source of water. In temporary wetlands, terrestrial damp taxa may occupy niches on the wetland basin if the periods of inundation are not too extensive for their waterlogging tolerance (Figure 5-7). Most of the identified wetland GDEs did not have plant communities dominated by terrestrial dry or floodplain taxa and thus these functional groups were not used for EWR determination.

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Further down gradient in permanent wetlands, amphibious species, for example coastal saw-sedge (*Gahnia trifida*) and tea tree (*Melaleuca halmaturorum*)) occur (Figure 5-6). They are more regularly flooded by increased wetland depth but remain out of the water for the majority of the time. Again, the plants there depend on the saturated soil beneath as a source of water between inundation periods. Fluctuation-tolerant amphibious plants (for example, samphires) may occur right across the basin of temporary wetlands (Figure 5-7).

At the edge of a permanent wetland basin (or alongside a permanent creek like Merintha Creek near Coffin Bay), where soils remain permanently wet and inundation is common, emergent species (for example, reeds and sedges) can form a narrow to wide band, depending on the slope of the shoreline, which determines the width of the shoreline between the minimum and maximum water marks (Figure 5-5). It is unlikely that emergent plants will be supported by the water regime in temporary wetlands (Figure 5-6).

In the basin of a permanent wetland, standing water is always available and provides habitat for floating or submergent species (for example, *Ruppia megacarpa*) (Figure 5-5). In temporary wetlands, different submergent species (for example, *Chara* and *Ruppia tuberosa*) may be found during periods when surface water is present (Figure 5-6).

Therefore, the critical components of the water regime for wetlands are the:

- difference between the minimum and maximum levels of the watertable (determines the persistence of water and the functional groups present)
- frequency and duration of water levels that intersect with the wetland surface (determines the regularity of surface water and the time for evaporation to reduce surface water levels)
- water chemistry, particularly salinity.

Monitoring and evaluation of any changes in the location and/or condition of plants from the different functional groups can be used to indicate if significant changes in water regime have occurred.

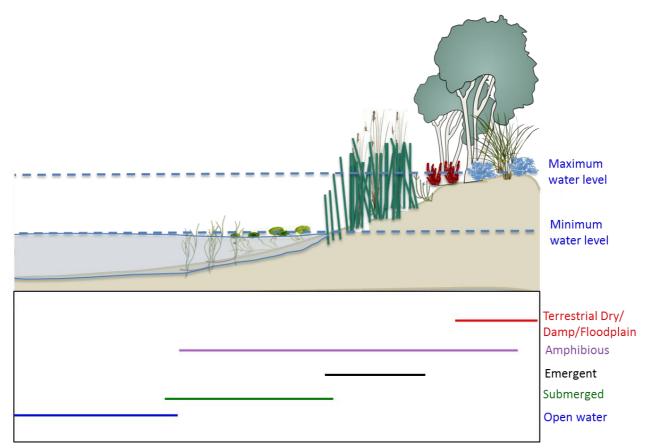


Figure 5-5 Plant functional groups in relation to elevation in a permanent, freshwaterbrackish wetland

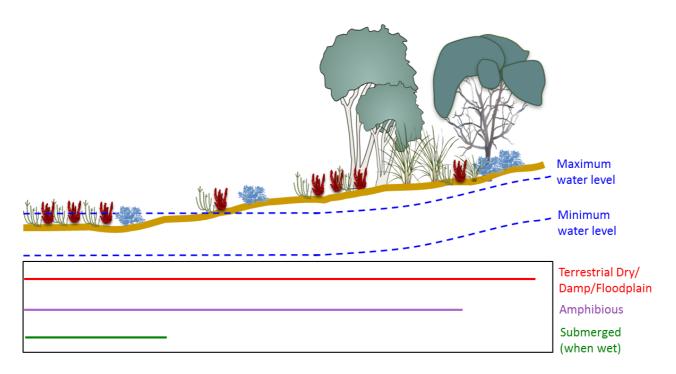


Figure 5-6 Plant functional groups in relation to elevation in a temporary, saline wetland

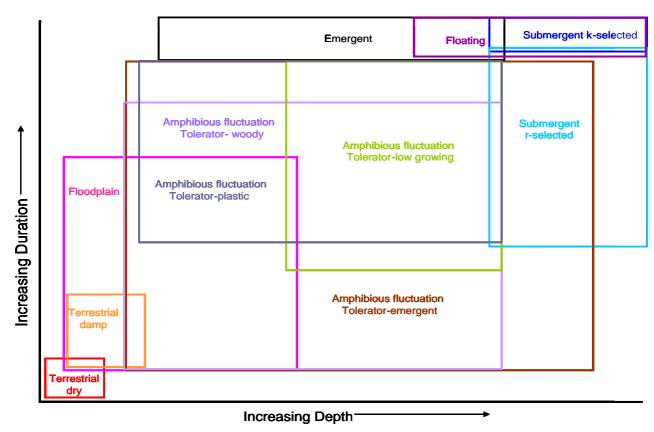


Figure 5-7 Plant functional groups in relation to depth and duration of inundation

A subset of common plants found on the Eyre Peninsula were selected as surrogate or indicator plants for monitoring conditions over time for each functional group (Table 5-1) in order to determine the EWRs for the identified GDEs (as discussed in Section 5.4). It is assumed that providing an adequate water regime for these surrogate or indicator plants (Table 5-2) will adequately provide for other plants in the same functional group that are less common and/or less well understood. It is further assumed that provision of water for these surrogate or indicator plants will also provide for their dependent fauna, which is especially true for species dependent on small patches of fresher water such as amphibious plants and animals (for example, *Hydrocotyle sp.* and frogs) that depend on groundwater soaks at Sleaford Mere.

Table 5-1 Selected plant taxa, with functional groups and water requirements, used as surrogates or indicators for determining the EWRs of GDEs (from Doeg et al. 2012)

_			
Taxon*	Common name	Functional group	Water requirements
Wilsonia backhousei	Narrow leaf Wilsonia	Terrestrial Damp	Indicative of the highest elevation that retains damp soil
Melaleuca halmaturorum	Tea tree or Swamp paperbark	Amphibious fluctuation tolerator woody	Dominant tree species Decline suggests change from wetland to terrestrial
Gahnia spp.	Cutting sedge or saw sedge	Amphibious fluctuation tolerator emergent	Indicates periodic waterlogging in the root zone (surface to $\approx$ 3 m).
Machaerina juncea	Bare twigrush	Amphibious fluctuation tolerator emergent	Most sensitive of the emergent plants to water source variations

Taxon*	Common name	Functional group	Water requirements
Sarcocornia quinqueflora & Tecticornia pruinosa	Samphires	Amphibious fluctuation tolerator emergent	Dominant shrub species Only vegetation in most saline wetlands Indicative of wet, saline areas Decline suggests change from wetland to terrestrial conditions
Triglochin striatum	Short arrow grass	Amphibious fluctuation tolerator emergent	Indicative of areas of permanently damp brackish conditions
Hydrocotyle spp.	Pennywort	Amphibious fluctuation responder plastic	Desiccation and salt intolerant Indicative of fresher and permanent habitats (e.g. freshwater soaks at Sleaford Mere)
Phragmites australis	Common reed	Emergent	Indicative of fresher and permanently wet or damp habitats (e.g. Merintha Creek)
Ruppia spp.	Seatassels	Submerged r-selected	Indicative of periodic inundation Significant food resource for birds and other fauna
Chara spp.	Stoneworts	Submerged r-selected	Indicative of periodic inundation Significant food resource for birds and other fauna

<sup>\*</sup>Note scientific name change from Baumea juncea to Machaerina juncea

Table 5-2 EWRs of surrogate or indicator taxa

(from Doeg et al. 2012)

Taxa and process*	Water Level requirement (Surface or groundwater)	Minimum Duration	Timing	Frequency
Wilsonia backhousei or W. humilis	Groundwater within 25 cm of surface leading to damp soil (no surface water)	3 months	Any time	Annual
Melaleuca halmaturorum Persistence & growth	Groundwater within 2 to 3 m of surface based on assumed root depth	3 months	Any time	Annual
Melaleuca halmaturorum Recruitment	Groundwater within 25 cm of surface leading to damp soil (no surface water)	3 months without drying	Spring	Once every 10-25 years
Gahnia trifida Persistence & growth	Groundwater within 3 to 4 m of surface based on assumed root depth	2 months	Any time	Annual
Machaerina juncea Persistence & growth	Groundwater within 1 m of surface based on assumed root depth	3 months	Any time	Annual No rarer than once every 3 years
<i>Machaerina</i> <i>juncea</i> Recruitment	Groundwater within 25 cm of surface leading to damp soil (no surface water)	3 months	Spring to early summer (optimal)	Once every 3 years; No rarer than once every 5 to 10 years

Taxa and process*	Water Level requirement (Surface or groundwater)	Minimum Duration	Timing	Frequency	
Samphires Persistence & growth	Surface water depth <50 cm	6 to 9 months	Any time	Annual	
Sarcocornia quinqueflora & Tecticornia pruinosa Recruitment	Groundwater within 25 cm of surface leading to damp soil (no surface water)	3 months Any time		1 in 3 years	
Triglochin striatum Persistence & growth	to shallow water (2 to 10 cm) rsistence &		Any time	Annual No rarer than once every 3 years	
Triglochin striatum Recruitment	Freshening of saline soils by inundation	3 months	Spring to early summer (optimal)	Once every 2 years; No rarer than once every 3 to 5 years	
Hydrocotyle spp.	Permanent shallow (2 to 10 cm) fresh water			Annual	
Phragmites spp. Persistence & growth	• •		Continuous	Annual	
Phragmites spp. Recruitment	• •		Any time	1 in 7 years	
Ruppia tuberosa. Persistence, growth and recruitment	sistence, wth and		Any time	1 in 3 years	
Chara spp.	Surface water depth >25 cm	>16 weeks	Any time	Annual	

<sup>\*</sup>Note scientific name change from Baumea juncea to Machaerina juncea

#### 5.4.2 Environmental water requirements for groundwater dependent wetlands

The wetland GDEs within the PWAs are relatively well mapped and understood compared with some of the other GDE types. Most of the wetland GDEs are shallow and are thus vulnerable to small changes in groundwater level and/or quality that may not significantly affect other GDEs. Some of the wetlands have international or national conservation ratings (Environment Australia 2001) and all of them are considered important habitats and water sources for their dependent flora and fauna. Therefore, the wetland GDEs could be used as indicators of the success of this Plan in maintaining and/or improving the current environmental values. However, this would require the ability to distinguish between extractions or climate induced changes in groundwater levels or quality as well as an ability to effectively monitor change in wetland vegetation zonation as an indicator of change in groundwater contribution.

Doeg et al. (2012) developed the EWRs for the wetland GDEs presented in Table 5-3 based on the presence of different vegetation components and the persistence of water. It should be noted that Wanilla Group EWRs apply only if future investigations show dependence upon the groundwater in the Quaternary aquifer for these ecosystems.

Table 5-3 The environmental water requirements (EWRs) adopted for each wetland group

Wetland group	Adopted environmental water requirements
Sleaford wetland group	For the entire year, the groundwater level needs to be in direct contact with the sources of the freshwater soaks.  The watertable needs to maintain the surface water to a depth of 10 to 20 cm throughout the year.  For at least 3 months of the year (at any time), the watertable needs to be maintained within 1 m of the <i>Machaerina</i> zone.  For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the <i>Melaleuca</i> zone.  For at least 2 months of the year (at any time), the watertable needs to be maintained within 3 to 4 m of the <i>Gahnia</i> zone.  For at least 3 months of the year over spring (at least once every 3 years) the watertable needs to be maintained within 25 cm of the <i>Machaerina</i> zone.
Wanilla wetland group	For the entire year, the watertable needs to maintain damp soil throughout the creek line for <i>Phragmites</i> .  For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the <i>Melaleuca</i> zone.  For at least 3 months of the year over spring (at least once in 10 years) the watertable needs to be maintained within 25 cm of the <i>Melaleuca</i> zone.
Pillie wetland group	For at least 6 to 9 months of the year, a water depth of up to 50 cm needs to be maintained in the basin for <i>Sarcocornia</i> .  Where present, a surface water depth >25 cm needs to be present for at least 16 weeks for <i>Chara</i> each year.  For at least 3 months of the year (at least once in every 3 years), no surface water should be present, but the watertable needs to maintain damp soil within the parts of the basin where <i>Sarcocornia</i> is located.  For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the <i>Melaleuca</i> zone.  For at least 2 months of the year (at any time), the watertable needs to be maintained within 3 to 4 m of the <i>Gahnia</i> zone.  For at least 3 months of the year over spring (at least once in 10 years) the watertable needs to be maintained within 25 cm of the <i>Melaleuca</i> zone.

#### Wetland group

#### Adopted environmental water requirements

## Hamilton wetland group

For the entire year, the groundwater level needs to be in direct contact with the spring source.

For at least 6 to 9 months of the year, a water depth of up to 50 cm needs to be maintained in the basin for *Tecticornia* and *Sarcocornia*.

For 6 months of the year, a water depth of 2 to 3 cm needs to be maintained in the basin for *Ruppia*.

For at least 3 months of the year (one in 3 years), no surface water should be present, but the watertable needs to maintain damp soil within the parts of the basin where *Tecticornia* and *Sarcocornia* are located (for recruitment).

Where present, a surface water depth >25 cm needs to be present for at least 16 weeks for *Chara* each year.

For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the *Melaleuca* zone.

For at least 2 months of the year (at any time), the watertable needs to be maintained within 3 to 4 m of the *Gahnia* zone.

For at least 3 months of the year over spring (at least once in 10 years) the watertable needs to be maintained within 25 cm of the *Melaleuca* zone.

#### Round Lake – Hamilton wetland group

For at least 6 to 9 months of the year, a water depth of up to 50 cm needs to be maintained in the basin for *Tecticornia* and *Sarcocornia*.

For at least 3 months of the year (at least once in every 3 years), no surface water should be present, but the watertable needs to maintain damp soil within the parts of the basin where *Tecticornia* and *Sarcocornia* are located (for recruitment).

For at least 3 months of the year (at any time), the watertable needs to be maintained within 1 m of the *Machaerina* zone.

For 3 months of the year over spring (at least once in every 3 years) the watertable needs to be maintained within 25 cm of the *Machaerina* zone.

For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the *Melaleuca* zone.

For at least 2 months of the year (at any time), the watertable needs to be maintained within 3 to 4 m of the *Gahnia* zone.

For at least 3 months of the year over spring (at least once in 10 years) the watertable needs to be maintained within 25 cm of the *Melaleuca* zone.

# Wetland group Adopted environmental water requirements

# Newland wetland group

For the entire year, the groundwater level needs to be in direct contact with the spring source.

For at least 6 to 9 months of the year, a water depth of up to 50 cm needs to be maintained in the basin for *Tecticornia* and *Sarcocornia*.

For 6 months of the year, a water depth of 2 to 3 cm needs to be maintained in the basin for *Ruppia*.

Where present, a surface water depth >25 cm needs to be present for at least 16 weeks for *Chara* each year.

For at least 3 months of the year (at least once in every 3 years), no surface water should be present, but the watertable needs to maintain damp soil within the parts of the basin where *Tecticornia* and *Sarcocornia* are located.

For at least 3 months of the year (at any time), the watertable needs to be maintained within 1 m of the *Baumea* zone.

For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the *Melaleuca* zone.

For at least 2 months of the year (at any time), the watertable needs to be maintained within 3 to 4 m of the *Gahnia* zone.

For at least 3 months of the year over spring (at least once in every 3 years) the watertable needs to be maintained within 25 cm of the *Machaerina* zone.

For at least 3 months of the year over spring (at least once in 10 years) the watertable needs to be maintained within 25 cm of the *Melaleuca* zone.

## Poelpena wetland group

For 3 to 6 months of the year, saturated soil or surface water depth <200 mm needs to be maintained in the basin for *Tecticornia*.

For at least 3 months of the year (at least once in every 3 years), no surface water should be present, but the watertable needs to maintain damp soil within the parts of the basin where *Tecticornia* is located (for recruitment).

For at least 3 months of the year (at any time), the watertable needs to be maintained within 2 to 3 m of the *Melaleuca* zone.

For at least 2 months of the year (at any time), the watertable needs to be maintained within 3 to 4 m of the *Gahnia* zone.

For at least 3 months of the year over spring (at least once in 10 years) the watertable needs to be maintained within 250 mm of the *Melaleuca* zone.

For red gum stands, the water regime needs to be maintained within the limits of red gum adaptability (as indicated by the historic groundwater regime).

# 5.4.3 Environmental water requirements for other groundwater dependent ecosystems

The following subsections discuss the environmental water requirements for phreatophytes, baseflow and groundwater soaks, hypogean, hyporheic and collapsed sinkhole ecosystems and marine discharges.

#### 5.4.3.1 Phreatophytes (especially red gum forests and woodlands)

The EWR for red gum and the Eyre Peninsula blue gum or water gums is to maintain the water regime within the limits of their capacity to adapt to changes in water regime (that is, the ability to change morphological and physiological characteristics). Further research into the water sources used by phreatophytic eucalypts within the PWAs and their ability to switch water sources is

needed to further refine this EWR for particular stands of gums (for example, those occurring near to or over the Polda lens).

#### 5.4.3.2 Baseflow and groundwater soaks

Environmental water requirements for these systems are guided by the need to maintain groundwater discharge to support associated vegetation communities, which in turn are assumed to support a wider diversity of other aquatic biota.

#### 5.4.3.3 Hypogean, hyporheic and collapsed sinkhole ecosystems

There is inadequate data to determine the location and groundwater dependency of environmental values of hypogean and hyporheic ecosystems, and therefore generic EWRs for these systems could not be developed.

#### 5.4.3.4 Marine discharges

Environmental water requirements for these systems predicate that the associated aquifer system needs to maintain a pressure at least sufficient to prevent seawater intrusion. Improved mapping of near-shore discharges is required to identify the discharge points and their dependent environmental values and hydraulic processes.

#### 5.4.3.5 Aquifer maintenance

Environmental water requirements for these systems are guided by the need to maintain groundwater discharge to support associated vegetation communities and maintain a pressure at least sufficient to prevent sea water intrusion. Additionally, there is also a need to provide a buffer of suitable aquifer storage for extended periods of below-average rainfall and recharge.

#### 5.5 Assessment of environmental water provisions

Environmental water provisions (EWPs) are those portions of the EWRs presented above that can be met at any given time within this Plan. In this case, the EWPs are equal to the EWRs because the relatively shallow groundwater levels that dictate current GDE water availability are highly responsive to, and primarily driven by, rainfall. The levels of consumptive use in this Plan, even at full usage of water on licence, are unlikely to significantly impact on water availability or water quality for identified GDEs, which is consistent with the objectives of this Plan. Therefore, this Plan seeks to provide adequate water to meet the EWRs of identified GDEs stated in Section 5.4 with due consideration of existing users' rights, as well as social and economic impacts under permissible levels of resource development.

As stated above, water made available for consumptive use within this Plan is not expected to impact groundwater levels or behaviour sufficiently enough to prevent EWPs from being met. However, there is some uncertainty inherent in the technical investigations that inform this expectation. This uncertainty will be considered via the monitoring, evaluation, reporting and improvement processes that support this Plan, with regard to trends in GDE condition (Eyre Peninsula Landscape Board 2025).

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By its nature, a water allocation plan requires an equitable balance between consumptive uses and environmental water requirements. This Plan is intended to maintain GDEs at a low level of risk and allow for the use of the water resources for human needs.

The Plan seeks to provide an adequate water regime to maintain the identified GDEs. It achieves this by using a combination of the following methods:

- ensuring a proportion of recharge is set aside for the environment when determining the water available for consumptive use (Section 8.1.1.4)
- providing for the adaptive management of the variable saturated Quaternary Limestone aquifer (Section 9.4.1)
- using buffers and exclusion zones to protect environmental assets/values and promote natural groundwater flow processes by preventing the construction of new wells and setting conditions on replacement wells (Section 7.2)
- considering the presence or absence of GDEs within management areas when determining the methodology for varying consumptive pool volumes (Section 5.3).

Using this approach, EWPs will be available to GDEs in a way that mirrors rainfall patterns as would naturally occur. The principles included in this Plan are not expected to alter the timing of EWPs because the timing of environmental water availability is largely driven by rainfall, recharge and discharge processes that are unlikely to be modified significantly by the permissible extraction levels.

This Plan is limited in its ability to prevent the degradation of the GDEs that may be caused by drought (or extended periods of below average rainfall) and the subsequent lowering of groundwater below tolerance levels.

### 6 Aboriginal water interests

#### 6.1 Cultural importance of groundwater to Aboriginal peoples

It is acknowledged that groundwater resources in the regions covered by this Plan are of fundamental importance to Aboriginal Peoples. Groundwater outflows to the land surface as local soaks and into wetlands, lakes and coastal springs. It supports a range of groundwater-dependent ecosystems, with terrestrial and aquatic plants and animals and local and migratory birds relying on this water. Outflowing groundwater is, in some cases, water that is fresh enough to support essential human water needs. As such, groundwater in these areas would have historically been a vital component of traditional Aboriginal life on-Country and remains a fundamental part of Aboriginal culture in the present day and into the future.

Information about the cultural importance of groundwater to Aboriginal peoples of the Nauo, Wirangu and Barngarla Nations is currently being gathered via consultation with a joint Aboriginal Water Interests Working Group. This group was formed to support the revision of this Plan in 2025, with representatives from the Aboriginal corporations who hold Native Title over these areas. The information will be added to this Plan as soon as it is available.

#### 6.2 Aboriginal water rights and interests

During the te10 years since the adoption of the previous Plan (2016), there have been legal determinations approved under the federal *Native Title Act 1993* (Native Title Act) that cover both water resource areas regulated by this Plan. The Native Title Act recognises and protects Native Title<sup>5</sup>, defining 'Native Title' as the communal, group or individual rights and interests of Aboriginal peoples or Torres Strait Islanders in relation to land or waters<sup>6</sup>. The definition of 'waters' in the Native Title Act includes 'subterranean waters'<sup>7</sup>, that is, groundwater.

Given that Native Title determinations over the prescribed wells areas include rights and interests in groundwater, it is imperative that Aboriginal water interests are incorporated in this Plan to acknowledge these rights and interests.

This Plan acknowledges Aboriginal water interests in the Southern Basins and Musgrave PWAs as held by the following Registered Native Title Body Corporates (RNTBC) (Figure 6-1):

- Nauo Aboriginal Corporation RNTBC
- Wirangu and Nauo Aboriginal Corporation RNTBC
- Barngarla Determination Aboriginal Corporation RNTPBC.

<sup>&</sup>lt;sup>5</sup> Section 3(a) of the *Native Title Act 1993* 

<sup>&</sup>lt;sup>6</sup> Section 223(1) of the Native Title Act 1993

<sup>&</sup>lt;sup>7</sup> Section 253 of the Native Title Act 1993

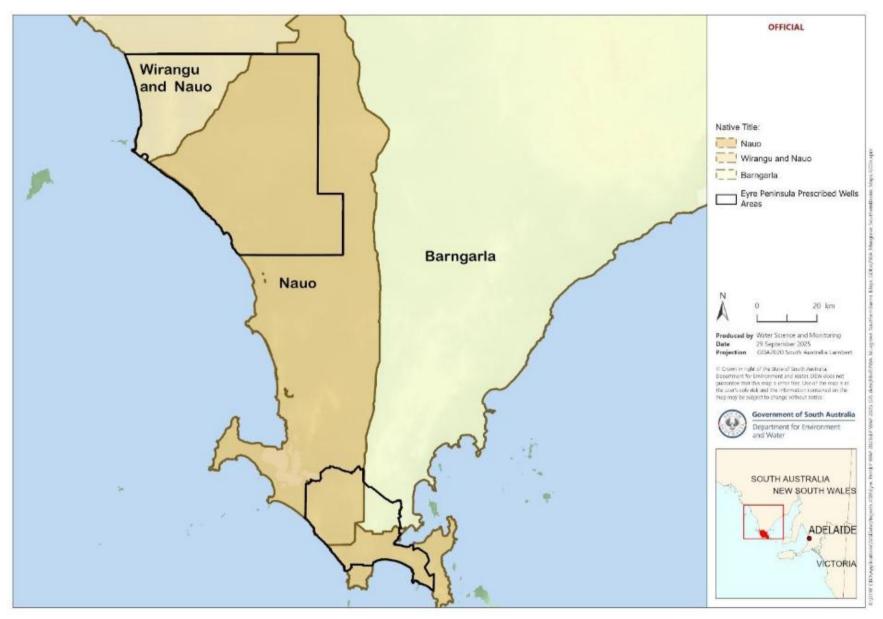


Figure 6-1 Boundaries of prescribed wells areas and approved Native Title determinations for the Nauo, Wirangu and Nauo, and Barngarla Determination Aboriginal Corporations

#### 6.2.1 State legislation and commitment regarding Aboriginal water interests

The Landscape Act also includes several Sections relating to the inclusion of Aboriginal water interests in the planning processes, including:

- Section 7(1)(b) seeking to support and enhance ecologically sustainable development in an integrated manner that includes supporting the interests of Aboriginal peoples
- Section 7(3)(a) recognition should be given to the spiritual, social, customary and economic significance of landscapes, and especially natural resources, to Aboriginal people
- Section 7(3)(e) the requirement that decision making be informed by traditional Aboriginal knowledge
- Section 25(4)(c) a regional landscape board should seek to work collaboratively with Aboriginal people.

Furthermore, an authorisation issued under Section 105(1) of the Landscape Act – which enables the Minister to authorise the taking (use) of water from prescribed wells for a particular purpose, via a notice published in the SA Government gazette – was published on 13 September 2012 authorising Native Title holders to take (use) water from prescribed wells 'for the purpose of satisfying that person's personal, domestic, cultural, spiritual or non-commercial communal needs where they are doing so in the exercise or enjoyment of their native title rights and interests'.

State legislation reflects the Aboriginal rights and interests in groundwater recognised in the federal legislation and reinforces the need to incorporate Aboriginal water interests in this Plan.

Additionally, South Australia is a signatory to the National Agreement on Closing the Gap which seeks to 'overcome the entrenched inequality faced by too many Aboriginal and Torres Strait Islander people so that their life outcomes are equal to all Australians' and includes a target for progressing towards securing Aboriginal rights for inland waters<sup>8</sup>.

DEW is currently working with Aboriginal peoples and peak bodies to co-design a 'South Australian Framework to Advance First Nations Water Interests', to support the SA government's commitment, and to identify actions to secure Aboriginal access to water for spiritual, cultural, social, environmental and economic purposes.

The framework will identify actions to:

- strengthen recognition of cultural authority in water planning and management
- secure access to water for economic, social, environmental, spiritual and cultural purposes
- increase Aboriginal ownership of water entitlements

<sup>&</sup>lt;sup>8</sup> Section 87(b) of the National Agreement on Closing the Gap states 'The inland waters target will measure progress towards securing Aboriginal and Torres Strait Islander interests in water bodies inland from the coastal zone under state and territory water rights regimes. This will include data development to identify a nationally consistent measure for inland waters encompassing, for example, water licenses, water rights and water allocation plans'.

• ensure there is a consistent approach to Aboriginal water interests within the state, while allowing for flexibility to meet individual group needs.

The Eyre Peninsula Landscape Board is partnering in developing this framework and this Plan will may a role in its future implementation via a subsequent amendment. During the life of this Plan, state policies and programs will continue to seek ways to better address Aboriginal water interests, including increased Aboriginal ownership of commercial water access entitlements. These state policies are still under development, via the abovementioned framework, and so cannot be enacted by this Plan at this stage. However, the Landscape Act allows any aspect of this Plan to be reviewed at any time<sup>9</sup>, therefore, the implementation of any state policies may be incorporated into a midterm review of this Plan.

Additional information and aspirations about Aboriginal water rights and interests is currently being gathered via consultation with a joint Aboriginal Water Interests Working Group. This group was formed to support the revision of this Plan in 2025, with representatives from the Aboriginal corporations who hold Native Title over these areas. The information will be added to this Plan as soon as it is available.

<sup>&</sup>lt;sup>9</sup> Section 54(3) of the Landscape Act

# 7 Assessment of the effects on other water resources

Section 53(1)(a)(ii) of the Landscape Act requires a water allocation plan include 'an assessment as to whether the taking or use of water from the resource will have a detrimental effect on the quantity or quality of water that is available from any other water resource'. This includes water resources in neighbouring prescribed and non-prescribed areas.

An aquifer may have a hydraulic connection to other nearby aquifers, but the rate of flow and the volumes that flow between them are controlled by the permeability of the geological materials and the differences in their groundwater levels (that is, does a hydraulic gradient exist between them?).

It must be recognised that climatic factors will affect water resources throughout the Eyre Peninsula and care should be taken such that influences are not confused with any effects on the water resources attributed to the taking of water.

#### 7.1 Impacts from aquifer use

The extraction of groundwater is likely to have an impact on the groundwater resource, and it is the role of this Plan to ensure that these potential impacts, as well as impacts on, other groundwater users and GDEs are within acceptable limits.

Around each point of extraction, there will be a zone of influence where drawdown (or a decline in water level, often referred to as a 'cone of depression') will be observed. Outside of this zone, the impact on water levels and groundwater flow will be insignificant, not only within the same aquifer from which the extraction is occurring but also in nearby aquifers that may or may not have a hydraulic connection.

#### 7.1.1 Seawater-fresh groundwater interface

Under natural conditions, coastal aquifers with hydraulic connection to the sea typically form a seawater–fresh groundwater interface. The interface is the underground zone where seawater and lower-salinity groundwater encounter one another. The shape and location of this interface is governed by natural processes including density differences between seawater and groundwater, tidal action and climate-driven seasonal or annual changes in aquifer discharge to the sea.

Disruption of this natural balance can lead to landward migration of the seawater–groundwater interface, a process known as seawater intrusion. This can occur due to:

- groundwater extraction lowering the groundwater level close to the sea level
- reduced groundwater recharge because of lower rainfall (as projected by some future climate change scenarios), causing a lowering the fresh groundwater level and reduces discharge to the ocean
- rising sea level due to climate change.

The rate and extent of seawater intrusion are complex and difficult to predict and once salinisation occurs, it is often irreversible. Therefore, maintaining adequate aquifer discharge to the sea is critical to protecting freshwater resources.

The risk of seawater intrusion is particularly uncertain in Eyre Peninsula's coastal aquifers due to the karstic nature of the limestone formations. These aquifers often exhibit preferential flow through solution features with extremely high transmissivity, increasing vulnerability.

Over the past decade, groundwater levels have declined across coastal aquifers in Uley South, Lincoln South and Bramfield basins, driven by reduced rainfall, altered recharge patterns and sustained extraction. If levels fall below sea level, seawater intrusion could permanently degrade water quality. Recent investigations into seawater intrusion under current extraction rates have been conducted for the Bramfield, Uley South and Lincoln South Management Areas.

In Uley South, long-term numerical groundwater models have been developed. Model results indicate that that movement of the freshwater-seawater interface is highly sensitive to the groundwater extraction rates, with increased pumping accelerating the risk of seawater intrusion.

In Bramfield, modelling indicates continued inland movement of the seawater interface. Although the modelling shows that the sharp interface (defined by the 50:50 freshwater-seawater isohaline) is unlikely to reach public water supply wells by 2050, rising salinity trends and geophysical data suggest dispersive mixing is already occurring and salinity levels in these wells are expected to continue increasing throughout the life of the Plan.

In Lincoln South, multiple lines of evidence confirm a reversal in the hydraulic gradient has occurred. This has resulted in seawater ingress from the ocean and saline water ingress from Sleaford Mere. Such intrusions pose a serious threat to the fragile Lincoln South lens and the ecosystems dependent on fresh groundwater.

#### 7.1.2 Saltwater upconing

Some aquifer systems exhibit vertical salinity stratification, in which layers of different salinity groundwater overlie one another. This is different to seawater intrusion and can occur away from the ocean, where differences in historical groundwater recharge quantity and quality have caused there to be higher-density brackish or saline groundwater underlaying lower-density, fresher groundwater.

This layering can be unbalanced when extraction from the upper fresh zones causes a local reduction in hydrostatic pressure, resulting in the upward movement of the underlying saline groundwater at or around the point of extraction – a process known as upconing. If pumping rates are reduced or extraction ceases, this process may be mitigated or even reversed.

Recent investigations in Coffin Bay have identified upconing of underlying saltwater as the primary risk to the groundwater resource (Munday et al. 2025). This conclusion is supported by a combination of groundwater salinity data, downhole measurements and geophysical studies. Unlike seawater intrusion, upconing can generally be mitigated through operational adjustments, such as modifying extraction rates and implementing trigger-level management strategies. These approaches help minimise the risk to groundwater resources and maintain the integrity of freshwater lenses.

#### 7.2 Impact of taking from one resource on another

There are no perennial watercourses within the Southern Basins or Musgrave PWAs. Consequently, all watercourses flow predominantly under losing stream conditions, meaning that the streams generally lose water to the aquifer and so are not reliant on groundwater discharge as their source of water.

Sleaford Mere, Sheringa Lagoon (Lake Hamilton Wetland complex) and Lake Newland are the only perennial surface water bodies within the PWAs. These water bodies are essentially back-dunal saline lakes and are recipients of groundwater discharge. The taking of water from connected aquifers is not likely to impact on water quantity or general water quality of these surface water bodies. However local fresh-to-brackish groundwater discharges are known to be of ecological significance and therefore warrant protection from groundwater extraction.

Little Swamp, Big Swamp and numerous minor surface water bodies are generally ephemeral and rely on rainfall and local surface water inflows as water sources. Surface water from Little Swamp and Big Swamp has been observed to either overflow or infiltrate down to the Quaternary Limestone aquifers of the Lincoln and Uley Basins respectively (Harrington et al. 2006; Evans et al. 2009). The taking of water from adjacent management areas will not impact these surface water bodies as they are disconnected and lie at a higher elevation than the watertable.

Even if there is hydraulic connectivity between 2 adjacent management areas within the saturated Quaternary Limestone aquifer, the taking of water from one area is likely to only have an impact if the zone of influence from extraction extends to the other area. Such impacts will be restricted to the area near the management area boundary. The majority of inflow to each of these management areas is predominately from infiltration of local rainfall (both rapid and diffuse) and not lateral inflow.

#### 7.2.1 Protection for public water supply resources

A groundwater protection zone (GWPZ) is applied in this Plan to constrain the taking of water in order to maintain the integrity of the Quaternary Limestone aquifer Uley South Consumptive Pool, which is solely used for public water supply. In order to protect any impacts to the public water supply resource, a GWPZ has been assigned to both the Tertiary Sands and Basement management areas of the Southern Basins PWA (Figure 7-1) where the aquifers are overlain by publicly owned land that falls within the Uley South management area. Within these GWPZs, the construction of new wells and the taking of water will be subject to Principle 46.d in Section 10 of the Plan to ensure that pumping from the deeper aquifers does not cause downward leakage and losses from the Quaternary Limestone aquifer into the Tertiary Sands or Basement aquifers. Where the management area extends to privately owned land the GWPZs do not exist, thereby allowing landholders to access water from the deeper aquifers.

# 7.2.2 Protecting the saturated Quaternary aquifer where the Tertiary Clay aquitard is absent

In locations where the Tertiary clay aquitard is absent, there is the potential for the Quaternary Limestone aquifer to be connected to the underlying Tertiary Sands or Basement aquifers. In these cases, the construction of new wells and the taking of water for licensed purposes from the Tertiary Sands or Basement aquifers should be limited to protect the overlying Quaternary Limestone aquifer. This is to minimise the potential for downward leakage in these areas if the hydraulic head gradients are varied.

As a way of protecting the saturated Quaternary Limestone aquifer from this downward leakage, buffer zones have been established around areas where the Tertiary clay aquitard is absent (based on the best science currently available (Stewart 2013)). Figure 7-2 and Figure 7-3 outline the areas of clay absence, as well as the buffer distances required to protect the Quaternary resource in the Southern Basins and Musgrave PWAs, respectively. Details on how the buffer distances have been determined are outlined in Stewart (2013: 48–51).

The setting of buffer zones limiting the location of new licensed wells will protect the Quaternary Limestone aquifer from indirect stress associated with taking water from a connected aquifer system.

Table 7-1 outlines the distance from the clay absent area within which new wells for the purposes of extraction from the Tertiary Sands or Basement aquifers will be prohibited.

Table 7-1 Adopted buffer distances around areas where the Tertiary clay is absent

Location	Buffer distance (m)
Talia area	5,059
Remaining areas in Musgrave PWA	1,417
Uley South area	163
Remaining areas in Southern Basins PWA	1,417

Data presented in Figure 7-2 and Figure 7-3 are based on the best science available at the time of producing this Plan (Stewart 2013) and it is acknowledged that there may be additional areas of Tertiary clay absence where there is no drillhole data currently available.

Additionally, there may be areas where, although the Tertiary clay aquitard is absent, there is a similar low-permeability confining layer present which separates the Quaternary Limestone aquifer from the underlying aquifers. In these situations, it may be possible for new or additional extractions to be taken from the Tertiary Sands or Basement aquifers provided it can be proven (to the satisfaction of the Minister) that either:

- the Quaternary Limestone is unsaturated, and a management regime exists which can adequately manage all aquifers should it become saturated, or
- a similar confining layer to the Tertiary clay aquitard is present and will protect the Quaternary Limestone aquifer from downward leakage should water be taken from the underlying aquifers.

Section 10.12 of this Plan provides the rules for the siting of wells and the taking of groundwater where the Tertiary clay aquitard is absent.

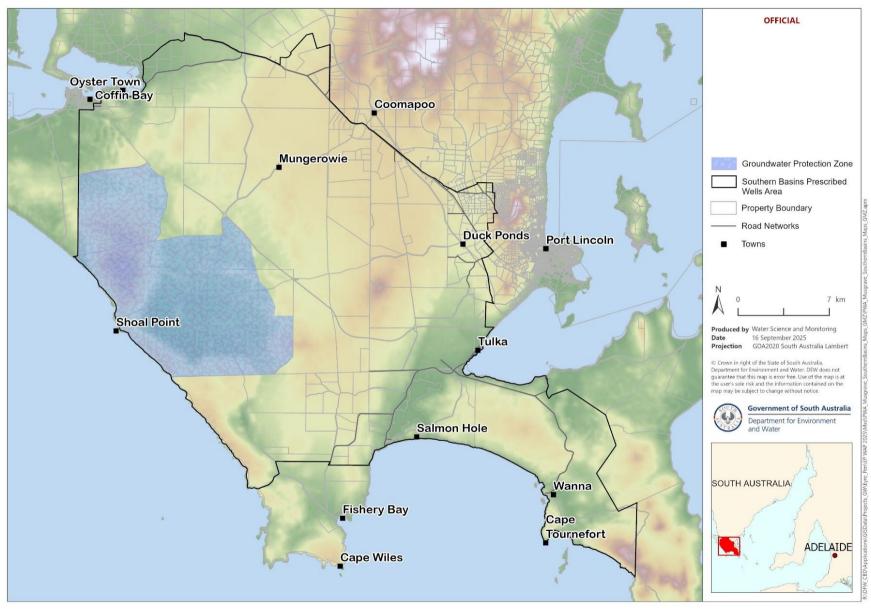


Figure 7-1 Groundwater protection zones for the Tertiary Sands and Basement aquifers of the Southern Basins PWA

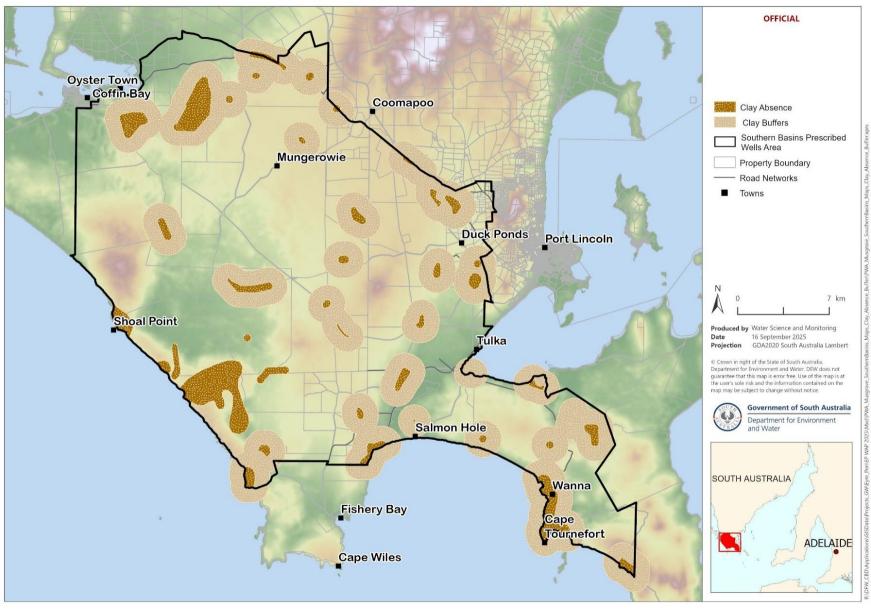


Figure 7-2 Spatial extent and adopted buffer areas where the Tertiary clay aquitard is absent within the Southern Basins PWA

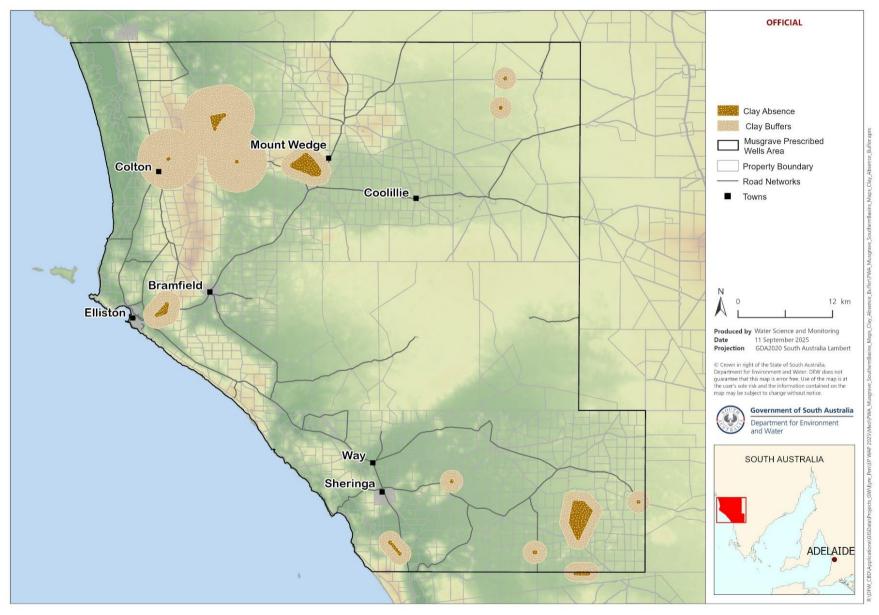


Figure 7-3 Spatial extent and adopted buffer areas where Tertiary clay aquitard is absent within the Musgrave PWA

#### 7.2.3 Protection around wetland groundwater dependent ecosystems

Wetland GDEs are at risk from groundwater extraction if that extraction leads to a reduction in the surface expression of groundwater levels or periodicity of inundation that, in turn, adversely affects wetland biota or changes the ecological character of the wetland GDE. This is illustrated in Figure 7-4 (a), (b) and (c). A natural, undeveloped landscape containing a wetland GDE is shown in (a). The seasonal maximum and minimum water levels are displayed and indicate that this would be a permanent wetland (e.g. Sleaford Mere). If unmanaged groundwater pumping occurred close to this wetland GDE, it may generate a localised cone of depression that could reverse the groundwater flow direction and deprive the wetland GDE of water, as shown in (b). In this case, unmanaged pumping would convert the permanent wetland into a temporary one with a lower maximum water level. This would lead to the sedges and tea trees fringing the wetland no longer being inundated which would then lead to degradation of these environmental values.

Implementation of Environmental protection zones (EPZs) that require wells to be placed at a set-back distance from the GDE wetland will mitigate the impacts of pumping. This, coupled with implementation of consumptive limits that manage the level of take, effectively protects the wetland GDE by generating a much smaller cone of depression further away from the wetland GDE, as in (c). This will also protect the water resource by preventing excessive take.

EPZs (shown in Figure 7-6, Figure 7-7 and in Table 7-2) are set around the known wetland GDEs within the Southern Basins and Musgrave PWAs (see Stewart 2013: 42–47). Within these GDEs and EPZs, the construction of new wells for the taking of water from the Quaternary Limestone aquifer for licensed purposes will not be permitted (see Section 10.12) unless it can be proven (to the satisfaction of the Minister) that take from within these GDEs and EPZs will not detrimentally affect the GDE.

This restriction will protect the known wetland GDEs from the impacts of extraction which could lower groundwater levels and reduce the availability of water for these GDEs. This prohibition will not however protect the wetland GDEs against the impacts of drought-induced declines in groundwater level.

Whilst analysis of regional geology, lithological logs and depth to groundwater (SKM 2009) suggest that both Big and Little Swamp are disconnected from the Quaternary Limestone aquifer, consensus from the community is that these wetlands should also have EPZs given that Big Swamp is listed on the register of nationally important wetlands. It is considered that the EPZs may act to protect the vegetation reliant on groundwater in the vicinity of the swamps from any extraction from the Quaternary Limestone aquifer.

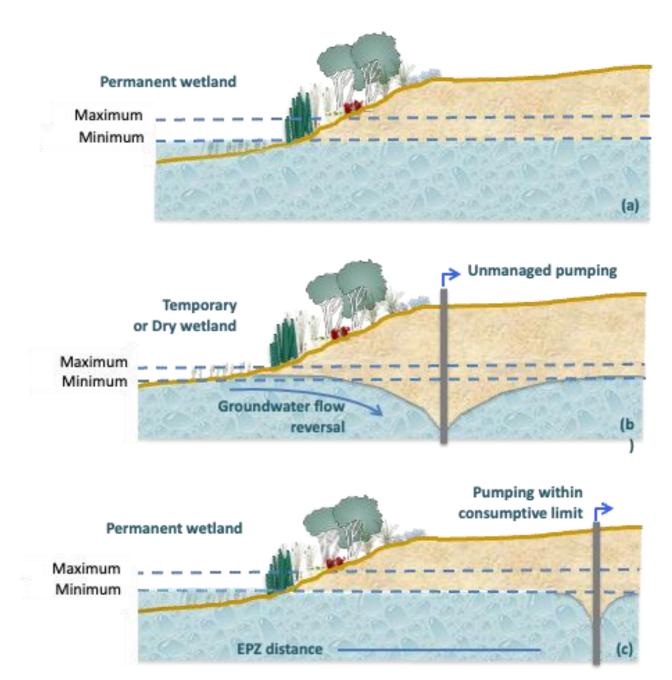


Figure 7-4 Conceptual diagram of how the use of environmental protection zones and consumptive limits protect wetland GDEs

- a = permanent wetland GDE with no development showing groundwater maximum and minimum levels
- b = unmanaged pumping leading to cone of depression and drying of the wetland and surrounding vegetation
- c = managed pumping outside of an EPZ and within consumptive limits showing mitigation of the effects of pumping on the wetland GDE

Environmental protection zones for the Quaternary Limestone aquifer have been determined from the range of transmissivity and specific yield values stated in Table 12 in Stewart (2013:43), assuming a pumping rate of 133 kL/d (that is, an annual allocation of 10 ML, used in its entirety and extracted continuously over an irrigation season of 75 days). This is likely to be a conservative estimate, as the majority of users on the Eyre Peninsula will extract their allocations over a longer period of time resulting in smaller zones of impact. The maximum allowable drawdown of water within the wetland is 1 cm. Due to the exponential nature of the equation used to calculate the EPZ distances in cases

where the aquifer properties (specific yield or transmissivity) were very low, the resultant EPZs was unrealistically large. Therefore, in these cases the EPZ has been limited to a maximum extent of 5 km (Stewart 2015).

Table 7-2 Adopted environmental protection zone (EPZ) distances around identified GDEs

PWA	Groundwater dependent ecosystem	EPZ Distance (m)
Southern Basins	Pillie Wetland Group	2,187
	Sleaford Wetland Group	2,187
	Wanilla Wetland Group	1,294
	Big Swamp	1,294
	Little Swamp	1,294
	Duck Ponds Creek	1,294
	Black Swan Lane	1,294
Musgrave	Hamilton Wetland Group	3,530
	Newland Wetland Group	5,000
	Poelpena Wetland	5,000

#### 7.2.4 Protection of red gum communities

Phreatophytic red gums on the Eyre Peninsula are dependent on groundwater when mature, for survival, and require access to significant soil moisture when growing from a seedling into a mature tree (Figure 7-5). They do not seem to be dependent on groundwater for germination. Instead, they appear to germinate following infrequent heavy rainfall when rainwater ponds around mature red gums for a period of weeks. This ponding then simulates flood conditions suitable for the germination of fallen seeds (Doeg et al. 2012). There is limited scope for management to protect these red gums and ensure recruitment of new trees into the population. Groundwater management through the implementation of EPZs around red gums as well as storage triggers in relevant consumptive pools are the main options for protecting the red gums. The other key management strategy would be to exclude stock from areas where red gums are germinating and growing but this type of land management is outside the scope of this Plan.

Given that the distribution of phreatophytes such as red gums is regionally widespread and any inferred mapping such as by using the Normalised Differential Vegetation Index (NDVI) or aerial photography has yet to be ground-truthed, there is currently insufficient information to apply EPZs to individual red gum standings. However, based on community input, significant red gum communities will be protected from the authorised taking of water through EPZs around these communities.

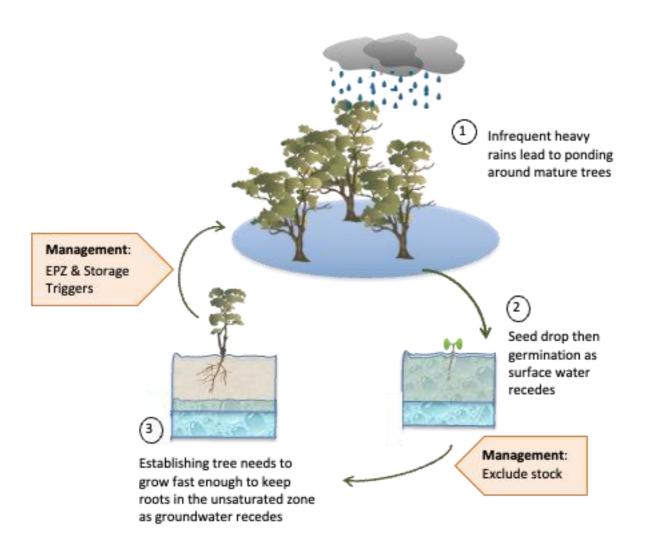


Figure 7-5 Conceptual model showing the phreatophytic red gum life cycle, roles of different water sources and management influences

Significant red gum communities were identified through community consultation and are presented in Figure 7-6 and Figure 7-7. EPZs have been calculated from the maximum transmissivity and specific yield values stated in Table 12 in Stewart (2013:43), assuming a pumping rate of 1.33 ML/d (that is, an annual allocation of 10 ML, used in its entirety and extracted continuously over an irrigation season of 75 days). The maximum allowable watertable drawdown at the full extent of the zone is 10 cm as this is considered to be within the red gums' tolerance to changes in water level. The resultant EPZ distance for all red gum communities is 1,894 m (Stewart 2015).

#### 7.2.5 Protection of marine discharges

The maintenance of groundwater discharge to the sea to prevent sea water intrusion will have the added benefit of providing on-going fresh groundwater discharge to estuarine systems (for example, Kellidie Bay). This is important for some ecosystems that have at least some dependence on such groundwater discharge.

To protect such groundwater discharges, a setback distance from the coast (in the form of an EPZ) has been calculated to restrict the taking of water near the shore.

EPZs have been determined from the range of transmissivity and specific yield values stated in Table 12 in Stewart (2013:43), assuming a pumping rate of 1.33 ML/d (that is, an annual allocation of 10 ML, used in its entirety and extracted continuously over an irrigation season of 75 days). The maximum allowable watertable drawdown at the full extent of the zone is 10 cm (Stewart 2015). The resultant EPZs for marine discharges can be seen in Table 7-3 and Figure 7-6 and Figure 7-7.

Table 7-3 Adopted buffer distances around identified marine discharges

PWA	A Marine discharge location			
Southern Basins	Kellidie Bay	444		
	Tulka	751		
Musgrave	Elliston	147		

#### 7.3 Water resources in adjacent non-prescribed wells areas

The groundwater resources in the adjacent non-prescribed areas are generally of poor quality and are low yielding. The taking and use of water from the Quaternary, Tertiary Sands and Basement aquifers in the Southern Basins PWA or Musgrave PWA are not expected to detrimentally affect these resources. Minor impacts could occur in areas near the PWA boundary if the resultant zone of influence of water extraction (that is, cone of depression) extends into the PWA.

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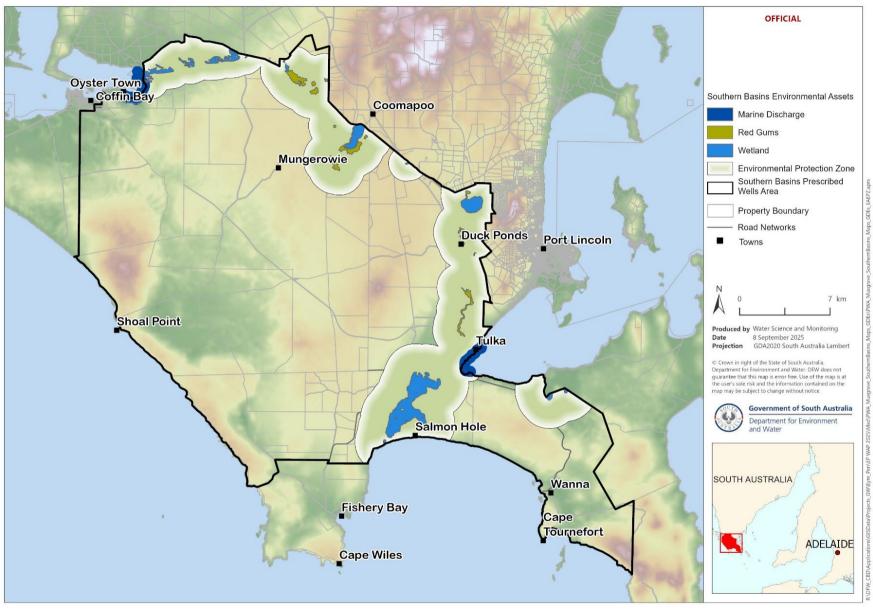


Figure 7-6 Spatial distribution of environmental assets and environmental protection zones within the Southern Basins PWA

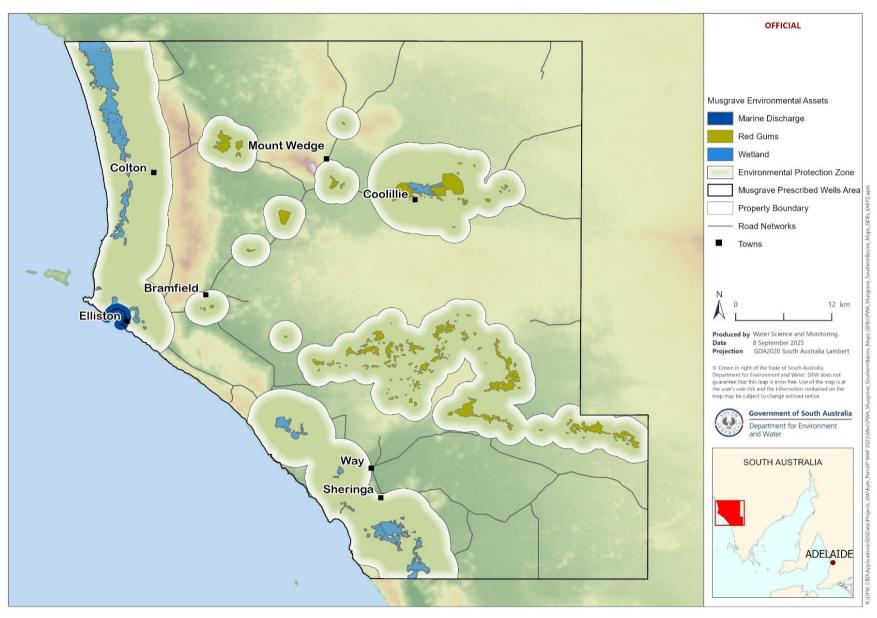


Figure 7-7 Spatial distribution of environmental assets and environmental protection zones within the Musgrave PWA

# 8 Assessment of demands on the water resources

Section 53(1)(f) of the Landscape Act requires a water allocation plan to 'assess the capacity of the resource to meet the demands for water on a continuing basis...'. The demands on the resource include water for both consumptive and non-consumptive purposes. Consumptive demands refer to licensed water use, for example water for commercial irrigation and public water supply. Non-licensed consumptive water use includes water for stock or domestic use, and water take authorised by the Minister under Section 105 of the Landscape Act, such as water for emergency firefighting and water used in the making of public roads. Non-consumptive demands include water required to maintain natural groundwater processes such as aquifer throughflow and groundwater discharges that assist in the provision of water for the environment.

#### 8.1 Licensed limestone management areas

The resource capacity for the Licensed Quaternary Limestone management areas (excluding Uley South and Bramfield) was calculated as outlined in Section 4.2.3 of this Plan. This resource capacity is required to meet non-consumptive demands (GDEs and aquifer maintenance) and consumptive demands (water for licensed, stock and non-licensed purposes).

#### 8.1.1 Non-consumptive demands

The non-consumptive demand is important for several reasons. If too much water is made available for licensed and consumptive purposes, there may be impacts on the water balance in other areas, such as reducing natural discharges and altering flow directions. For example, maintaining groundwater flow gradients toward the sea is particularly important in coastal areas to minimise the risk of sea water intrusion. There is also a need to provide a buffer of sufficient aquifer storage for extended periods of below average rainfall and recharge, as well as maintaining natural discharge to provide sufficient water for GDEs. To maintain the processes which, constitute the non-consumptive demand, not all of the recharge to the aquifer can be made available for extraction for consumptive purposes.

Ultimately, the percentage of water set aside for aquifer maintenance and GDEs depends on a balance between the various management objectives from a resource perspective and social and economic considerations. The percentage of the recharge that is set aside for non-consumptive purposes for the various saturated Quaternary Limestone management areas has been determined through a risk assessment undertaken by Sinclair Knight Merz (SKM 2013). The risk assessment approach was consistent with the Risk Management Policy and Guidelines for Water Allocation Plans (DEWNR 2012). This risk assessment took into consideration:

• accessibility risk – the risks to users (licensed and non-licensed) of restricting water for consumptive use, that is risks to the social, cultural and economic values of not being able to access groundwater

• environmental risk – the risks to the aquifer and environment of extracting water for consumptive use.

The risk assessment was built into the modelling for Bramfield and Uley South Consumptive Pools and therefore the following Section does not apply to these consumptive pools. For risks associated with Bramfield and Uley South see Section 4.3.

For the Polda Consumptive Pool, the risk assessment method was refined during community consultation in 2014 to be more conservative than the 60% result from application of the risk assessment as determined in SKM (2013). The approach to changing the percentage was discussed in the previous Plan and had been followed through to this Plan.

#### 8.1.1.1 Defining accessibility risk

Groundwater is used widely across the PWAs of Eyre Peninsula and provides a critical source of water for domestic, stock, recreation, irrigation and industrial use. There are potentially severe social and economic impacts if there is not sufficient access to groundwater to meet these demands.

Two types of risk factors were used to assess the accessibility risk:

- Users are not allocated sufficient groundwater to meet their consumptive needs.
- There is no alternate water supply available to meet user needs.

The likelihood and consequence of these factors occurring is based on several criteria. For example, the likelihood of there being insufficient groundwater available for consumptive demand depends partly on the amount of extraction (number of users and the volumes taken) compared with the resource capacity. The likelihood is low for under-developed systems and higher for more developed systems.

The potential availability of a cost-effective alternative water supply is also considered. The lowest risk ranking is given in areas where there are existing lower cost alternatives to groundwater, such as access to an SA Water pipeline. The highest ranking was applied where accessing an alternative water supply would be expensive, such as where desalination is the only alternative.

This risk ranking was influenced by the ease of access to alternative water supplies for all users including water utilities, irrigators, recreational and stock and domestic users.

#### 8.1.1.2 Defining environmental risk

The groundwater resources support many types of ecosystems across Eyre Peninsula including wetlands, estuaries and vegetation. If there is too much extraction of groundwater, then less will be available to sustain these ecosystems, possibly leading to degradation.

Three types of risk factors were used to assess the environmental risk:

- 1. the presence of GDEs in an area where there is extraction
- 2. aquifer integrity (based on salinity), which could be impacted by extraction
- 3. aquifer integrity (based on groundwater levels), which could be impacted by extraction.

The likelihood and consequence of these factors occurring is based on several criteria. For example, GDEs are assessed on whether they are present, how sensitive they are to changes in groundwater salinity or levels, and whether there is licensed extraction nearby.

Aquifer integrity is assessed using groundwater monitoring records, beneficial use criteria (that is, what is the groundwater used/needed for) and how robust the aquifer is considered to be. The robustness of the groundwater resource (each consumptive pool) is assessed by comparing the storage capacity within the aquifer with the estimated amount of recharge (that is, how much water enters the aquifer).

The overall environmental risk ranking is decided by taking into account all these factors.

#### 8.1.1.3 Risk matrix

By considering the likelihood and consequence of the different risk factors, scores for individual management areas were able to be determined by ranking the accessibility and environmental risks as either 'High', 'Moderate' or 'Low' (Table 8-1).

Table 8-1 Risk assessment matrix with management areas

		Accessibility risk					
(	Composite rankings	Low	Moderate	High			
ntal	Low	Lincoln North					
Environmental	Moderate	Sheringa	Uley North				
Envir	High			Coffin Bay Polda			

The split between water that is made available to the environment (non-consumptive portion) and users (consumptive portion) is determined based upon where each management area fits in the risk matrix. Management areas with high accessibility risk and low environmental risk requires a high proportion allocated to users (consumptive demand) to mitigate risk. Management areas with higher environmental risk and lower accessibility risk required a high proportion allocated to aquifer maintenance (Table 8-2 and Table 8-3). The amount provided to each management area is dependent on which is more at risk from lack of groundwater. It was acknowledged that a management area with a high environmental risk requires a higher proportion for aquifer maintenance even if there was a high accessibility risk. This recognises that even if there is a high risk to users if consumptive use is restricted, if the aquifer storage or salinity is affected (environmental risk) the aquifer may not be able to provide suitable water (volume or quality) to meet consumptive demands.

Table 8-2 Risk assessment matrix with environmental and accessibility split

		Accessibility risk					
	Composite rankings	Low	Moderate	High			
tal risk	Low	More even split		Larger consumptive demand portion and smaller aquifer maintenance portion			
nmeni	Moderate		More even split				
Environmental risk	High	Smaller consumptive demand portion and larger aquifer maintenance portion		More even split			

#### 8.1.1.4 Consumptive to non-consumptive ratios

Each management area has different aquifer properties and supports different levels of extraction. Some contain and maintain more GDEs than others and there is some variation in the availability of feasible or cost-effective water sources other than groundwater. This variety means that users within each management area may be at lower or higher risk from insufficient water supply and that an aquifer or the environment is at greater risk from extraction in some management areas compared to others. Under the previous Plan, the results of the risk assessment for all management areas of the saturated Quaternary Limestone aquifer across the Southern Basins and Musgrave PWAs provided the preliminary resource capacity for non-consumptive and consumptive demand (Table 8-4).

Table 8-3 Risk assessment matrix ratios

			Accessibility risk		
Co	omposite rankings	Low	Moderate	High	
		50% consumptive	60% consumptive	70% consumptive	
risk	Low	50% non-consumptive	40% non-consumptive	30% non-consumptive	
ental	Moderate	40% consumptive	50% consumptive	60% consumptive	
		60% non-consumptive	50% non-consumptive	40% non-consumptive	
Envii	l II ala	20% consumptive	30% consumptive	40% consumptive	
	High 	80% non-consumptive	70% non-consumptive	60% non-consumptive	

Table 8-4 Preliminary resource capacity for non-consumptive and consumptive demand

PWA	Management area	Non-consumptive demands	Consumptive demands (%)
Southern Basins	Coffin Bay	60	40
	Uley North	50	50
	Lincoln North	50	50
Musgrave	Polda	60	40
	Sheringa	60	40

Based on the most recent assessment of resource conditions, and taking into consideration the current water access entitlement held on water licences in each consumptive pool, the percentage of water set aside for non-consumptive demands will be set as displayed below in Table 8-5. High accuracy (multiple decimal points) is required to reduce the excess water for each consumptive pool to be equal to zero. This is to improve water security for existing water users under a changing climate.

Table 8-5 Resource capacity reserved for non-consumptive and consumptive demand

PWA	Management area	Non-consumptive demands (%)	Consumptive demands (%)
Southern Basins	Coffin Bay	59.89	40.11
	Uley North	92.20	7.80
	Lincoln North	50.01	49.99
Musgrave	Polda	97.72	2.28
	Sheringa	92.74	7.26

#### 8.1.2 Consumptive demands

The resource capacity for the majority of the Licensed Quaternary Limestone management areas was defined by the equation in Section 4.2.3 as:

Resource capacity (ML) = Recharge area  $(km^2)$  x Recharge rate (mm)

The resource capacity is the total amount of water available for consumptive demand and non-consumptive demand, that is, total demand. Thus:

Resource capacity = Total demand

Where:

Total demand = Consumptive demand + Non-consumptive demand.

Therefore, consumptive demand can be calculated as:

Consumptive demand = Total demand – Non-consumptive demand

Consumptive demand includes water available for non-licensed demand, water available for licensed demand and excess water where:

- Non-licensed demand includes stock and domestic requirements and Minister's authorisations
- Licensed demand is water for any purpose that requires a licence

Resource Capacity

• Excess water is water that may be granted on account of a new water access entitlement under a water licence, or additional water that may be granted on account of an existing water access entitlement, but which is yet to be granted.

# Non-Consumptive Demand Consumptive Demand Consumptive Demand Consumptive Demand Licensed Demand Licensed Demand

Figure 8-1 Diagrammatic representation of total demand and consumptive demands of the saturated Quaternary Limestone management areas

#### 8.1.2.1 Non-licensed demand

Non-licensed water use includes water for stock and domestic use and water authorised by the Minister under Section 105 of the Landscape Act, for example water for firefighting and public road making. The estimation of non-licensed demand was robustly established in the previous Plan. Community consultation during the development of this Plan confirmed that stock and domestic water use has remained largely unchanged. Consequently, a full recalculation of these demands was not undertaken; however, adjustments were made where necessary to align with the revised consumptive pool boundaries.

It is unlikely that the estimates of stock and domestic water use outlined in the Sections below will vary significantly throughout the life of this Plan as there is unlikely to be significant changes to land use, increases in stock numbers or new developments that would require groundwater. However, these estimates are based on current data and are subject to change in response to

market conditions. A standard 5 ML per management area has been assumed to be sufficient to meet future authorisations by the Minister.

#### 8.1.2.1a Method for estimating stock water use

The number of stock held on any given parcel of land can be normalised to a standard unit – the Dry Sheep Equivalent (DSE). The DSE is a standard unit used to estimate feed requirements of different classes of stock or to assess the carrying capacity and potential productivity of a given area of land. Normalising absolute stock numbers to DSEs enables water demand estimates to be calculated based on estimated water consumption per unit DSE.

The Eyre Peninsula Demand and Supply Statement (DFW 2011a) estimates the rate of water use of sheep located on the Eyre Peninsula to be 10 L/sheep/d (or 7.14 L/DSE/d). This estimate of water use is based on advice from Primary Industries and Regions South Australia (PIRSA) (Mary Chirgwin, PIRSA Biosecurity, personal communication, September 2010) and includes an allowance for on-farm losses.

PIRSA collects information from properties with current registrations under the *Livestock Act 1997* (SA). The Primary Industries Information Management System (PIIMS) provides a spatially referenced data set of stock numbers for the PWAs. The spatial nature of the dataset allows water to be assigned to management areas or aquifers.

Stock water use was estimated by overlying the spatially referenced PIIMS parcel data on the recharge zones and assigning stock numbers to each zone. These stock numbers were multiplied by the DSE for the relevant stock and the DSE was then converted into a water use consumption by multiplying by 7.14 L/d (Stewart 2013:28–30).

The distribution of estimated stock water use across licensed Quaternary Limestone management areas is indicated in Table 8-9 and Table 8-10.

#### 8.1.2.1b Method for estimating domestic water use

The method used to estimate domestic water use was to multiply the number of domestic wells by the average water consumption per household. The SA Geodata database records the intended purpose of wells when they are permitted; those wells that have been ascribed the purpose 'domestic use' have been used in this assessment.

Water for Good (DWLBC 2009), reports that average household mains water consumption in the greater Adelaide region, prior to water restrictions, was 280 kL/y. For the purposes of this plan domestic groundwater consumption is conservatively estimated to be 280 kL/y per well (Stewart 2013) as it is likely that additional water supplies such as mains and rainwater would be available to compliment the groundwater supply.

The distribution of estimated domestic water use across the licensed Quaternary Limestone management areas is indicated in Table 8-9 and Table 8-10.

#### 8.1.2.2 Licensed demand

The Department for Environment and Water keeps a record of the licensed groundwater extractions for the Southern Basins and Musgrave PWAs in mywater, DEW's water licensing system. This data record details historic licensed groundwater extraction and allocation limits on an annual

basis since the 2004–05 water-use year. The portion of water access entitlements used for differing purposes, for all consumptive pools is shown in Figure 8-2.

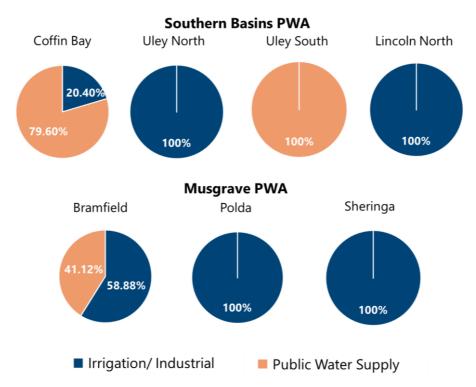


Figure 8-2 Portion of water access entitlements used for differing purposes for all Quaternary Limestone consumptive pools in the Southern Basins and Musgrave PWAs

Extractions from the licenced Quaternary Limestone management areas for 2023–24 are shown in Table 8-6. The majority of extractions are from the Uley South management area, which accounts for around 99% of the total extractions from the Southern basins.

Table 8-6 Southern Basins and Musgrave PWAs Quaternary aquifer metered usage, 2023-24 water-use year

PWA	Irrigation and industrial 2023–24 (ML)	Public water supply 2023-24 (ML)	Total use 2023–24 (ML)
Southern Basins	69.13	6,153.66	6,222.79
Musgrave	7.88	57.50	65.38
TOTAL	77.01	6,211.16	6,288.17

Total annual groundwater extractions for the Quaternary management areas of the PWA's from 2015–16 to 2024–25 are presented in Table 8-7. Annual use solely for the purpose of public water supply for the period 2015–16 to 2024-25 is shown in Table 8-8 and Figure 8-3. The demand on SA Water to extract water for public water supply has been steady over recent years; however, there was as significant increase of 15% from 2023–24 to 2024–25.

Table 8-7 Metered usage (ML) for licensed limestone management areas 2015–16 to 2024-25

PWA (ML)	2015–16	2016–17	2017–18	2018–19	2019–20	2020-21	2021–22	2022–23	2023–24	2024-25
Southern Basins	5,577.6	5,127.5	5,096.5	5,098.4	5,410.7	5,443.8	5,342.8	5,365.9	5,691.7	6,222.8
Musgrave	66.3	88.9	88.1	91.9	69.9	69.1	59.5	57.0	57.0	65.4
TOTAL	5,643.9	5,216.4	5,184.6	5,190.3	5,480.6	5,512.9	5,402.3	5,422.9	5,748.7	6,288.2

Table 8-8 Metered usage (ML) for public water supply 2015–16 to 2024–25

PWA (ML)	2015–16	2016–17	2017-18	2018–19	2019–20	2020–21	2021–22	2022-23	2023–24	2024–25
Southern Basins	5,378.8	5,528.6	5,075.0	5,042.7	5,065.2	5,364.5	5,382.4	5,291.9	5,365.9	6,159.2
Musgrave	54.7	54.4	73.5	73.1	79.5	56.8	59.9	52.3	52.4	57.5
TOTAL	5,433.4	5,583.0	5,148.6	5,115.8	5,144.7	5,421.3	5,442.3	5,344.2	5,418.3	6,216.7

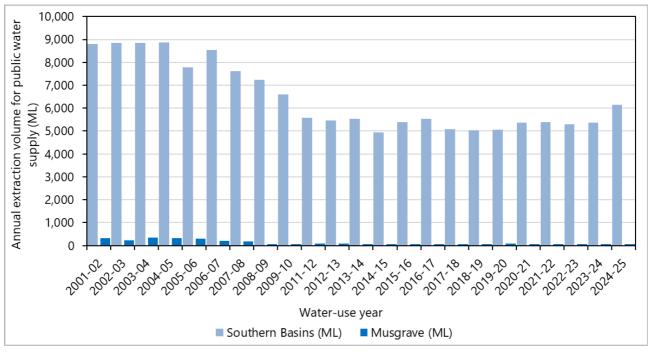


Figure 8-3 Metered usage for public water supply from 2001–02 to 2024–25 from the Southern Basins and Musgrave PWAs

#### 8.1.2.2a Southern Basins PWA – existing licensed demand

#### **Public water supply**

Of the water allocated in 2024–25 from the Quaternary Limestone groundwater resource of the Southern Basins PWA, SA Water held 98% of the total water available on licence for the purpose of public water supply.

#### Irrigation and industrial

At the date of approval of this Plan, within the Quaternary Limestone groundwater resource of the Southern Basins PWA there are 12 existing water licences issued for the purposes of accessing groundwater for irrigation and other minor industry and recreational uses. Of these uses, golf course irrigation is the dominant activity.

#### Mining industry

There is currently no licensed demand for mining industry activities from the Quaternary Limestone management areas of the Southern Basins PWA.

#### 8.1.2.2b Musgrave PWA – existing licensed demand

#### **Public water supply**

Of the water allocated in 2024–25 from the Quaternary Limestone groundwater resource of the Musgrave PWA, SA Water held 26% of the total water available on licence for the purpose of public water supply.

#### Irrigation and industrial

At the date of approval of this Plan, within the Quaternary Limestone groundwater resource of the Musgrave PWA, there are 10 existing water licences issued for the purposes of accessing groundwater for irrigation, and other minor industry, recreational and aquaculture uses. Of these uses, fruit and nut tree irrigation is the dominant activity.

#### Mining industry

There is currently no licensed demand for mining industry activities from the Quaternary Limestone management areas of the Musgrave PWA.

#### 8.1.2.3 Excess water

If the total volume of water available for licensed demand in any management area exceeds current demand, a resultant excess water volume may exist. The excess water may be made available for use, subject to the Minister's discretion. Section 10 outlines the principles of how to manage the release of excess water.

#### 8.2 Non-licensed Quaternary Limestone management areas

Based on current knowledge, there is unlikely to be any significant volumes of water available for consumptive purposes on an ongoing basis from the non-licensed Quaternary Limestone management areas in either the Southern Basins or Musgrave PWAs. Any such supplies are likely to be highly unreliable. The only demands for water are potentially for the purposes of stock and/or domestic supply and Minister authorisations.

#### 8.3 Tertiary Sands and Basement management areas

The demands on the Tertiary Sands and Basement management areas are outlined below in Sections 8.3.1 and 8.3.2.

#### 8.3.1 Non-consumptive demands

The non-consumptive demands for each of the management areas associated with the Tertiary Sands and Basement aquifers were unable to be determined due to limited knowledge of these aquifers.

#### 8.3.2 Consumptive demands

The water available for consumptive demand in the Tertiary Sands and Basement management areas is calculated as the sum of the licensed and non-licensed demands.

#### 8.3.2.1 Non-licensed demand

Non-licensed water use includes water for stock and domestic use and water use authorised by the Minister under Section 105 of the Landscape Act, such as water for firefighting and for the making of public roads. A standard 5 ML per consumptive pool has been assumed to be sufficient to meet future authorisations by the Minister.

#### 8.3.2.1a Method for estimating stock water use

The methodology (refer to Section 8.1.2.1a) for determining the stock demands for the deeper management areas assumes that if the Quaternary Limestone aquifer is dry, then any stock water use must come from either the underlying Tertiary Sands or Basement management areas. As there is no information available to determine the proportion of water being accessed for stock purposes from each management area, the volume of water apportioned to parcels overlying the unsaturated Quaternary Limestone have been split evenly between the Tertiary Sands and Basement management areas.

The distribution of estimated stock water use across the Tertiary Sands and Basement management areas is indicated in Table 8-9 and Table 8-10.

#### 8.3.2.1b Method for estimating domestic water use

The method for estimating domestic water allowance in the Tertiary Sands and Basement management areas follows that outlined in Section 8.1.2.1b.

The distribution of estimated domestic water use across the Tertiary Sands and Basement is indicated in Table 8-9 and Table 8-10.

#### 8.3.2.2 Licensed demand

Extraction for the Southern Basins and Musgrave PWAs has been recorded by the Department in mywater since the 2004-05 water-use year. It details historic licensed groundwater extraction and allocation limits on an annual basis for since the 2004–05 water-use year.

The distribution of licensed water use across the Tertiary Sands and Basement management areas is indicated in Table 8-9 and Table 8-10.

#### 8.3.2.2a Southern Basins PWA – existing licensed demand

#### **Public water supply**

At the date of adoption of this Plan, there was no licensed demand for public water supply from the Tertiary Sands or Basement management areas of the Southern Basins PWA.

#### Irrigation and industrial

At the date of adoption of this Plan, within the Tertiary Sands and Basement management areas of the Southern Basins PWA there were 6 existing water licences issued for the purposes of accessing groundwater for irrigation, including for agricultural and recreational (golf course) purposes.

#### Mining industry

At the date of approval of this Plan, within the Tertiary Sands and Basement management areas of the Southern Basins PWA, there was one small water licence issued for the purposes of mineral exploration. However, previously an allocation of 435 ML/y was available for mining operations and it is likely this demand may be reinstated during the life of this Plan. As such, this volume remains within the consumptive pool for the Basement aquifer to enable reinitiation if required.

#### 8.3.2.2b Musgrave PWA – existing licensed demand

#### **Public water supply**

At the date of adoption of this Plan, there was no licensed demand for public water supply from the Tertiary Sands or Basement management areas of the Musgrave PWA.

#### Irrigation and industrial

At the date of adoption of this Plan, there was no licensed demand for irrigation or industrial supply from the Tertiary Sands or Basement management areas of the Musgrave PWA.

#### Mining industry

At the date of adoption of this Plan, there was no licensed demand for mining industry activities from the Tertiary Sands or Basement management areas of the Musgrave PWA.

Resource Capacity = Recharge Area x Recharge Rate

Resource Capacity = Non-Consumptive Demand + Consumptive Demand which is (Non-Licensed Demand + Licensed Demand + Excess Water)

Table 8-9 Assessment of the capacity and demands for Southern Basins PWA water resources

	city			Non-licensed demand			e e	70	*(1
Management area	Resource capacity (ML) (Total demand)	Non-consumptive demand (ML)	Consumptive demands (ML)	Domestic demands (ML)	Stock demands (ML)	Minister authorisations (ML)	Maximum volume of water available for licensed use (ML)*	Licensed demand (ML) *	Excess water (ML)*
Coffin Bay	345.2	206.7	138.5	0.6	0.0	5.0	132.9	132.9	0.0
Uley North	1,004.0	925.6	78.4	0.6	22.3	5.0	50.5	50.5	0.0
Uley South	NA	NA	3,508.1 <sup>10</sup>	0.0	3.1	5.0	3,500.0	3,500.0	0.0
Lincoln North	243.8	121.9	121.9	2.8	31.0	5.0	83.1	83.1	0.0
Southern Basins non- licensed	NA	NA	11.2	4.8	1.4	5.0	0.0	0.0	0.0
Tertiary Sands	NA	NA	29.1	1.1	23.0	5.0	0.0	0.0	0.0
Basement	NA	NA	490.5	0.3	23.0	5.0	462.2	27.2	435.0

<sup>\*</sup> at the date of approval of this Plan

<sup>&</sup>lt;sup>10</sup> Note subject to principle 1c the consumptive pool for the 2026–27 water-use year is 6,308.1 ML while the desalination plant becomes operational.

Table 8-10 Assessment of the capacity and demands for the Musgrave PWA water resources

	e 4			Non-licensed demand			ne le	ъ	(ML)*
Management area	Resource capacity (ML) (Total demand)	Non-consumptive demand (ML)	Consumptive demands (ML)	Domestic demands (ML)	Stock demands (ML)	Minister authorisations (ML)	Maximum volume of water available for licensed use (ML)*	Licensed demand (ML) *	Excess water (M
Bramfield	NA	NA	586.63	18.2	77.0	5.0	486.43	486.43	0.0
Polda	2,951.8	2,884.5	67.4	2.5	27.2	5.0	32.7	32.7	0.0
Sheringa	3,271.9	3,034.4	237.4	3.6	45.9	5.0	182.9	182.9	0.0
Musgrave non-licensed	NA	NA	94.0	13.0	76.0	5.0	0.0	0.0	0.0
Tertiary	NA	NA	68.4	1.1	62.3	5.0	0.0	0.0	0.0
Basement	NA	NA	67.3	0.0	62.3	5.0	0.0	0.0	0.0
Aquaculture Elliston	NA	NA	10.0	0.0	0.0	0	10.0	10.0	0.0

<sup>\*</sup>at the date of approval of this Plan

#### 8.4 Future demand for water

The content of this Section has been informed by the Water Security Statement: Water for Sustainable Growth (DEW 2022b), which was prepared to meet the water planning requirements of the *Water Industry Act 2012*. The statement includes overviews of regional water supplies and demands and strategic priorities for ensuring long-term water security. It seeks to prepare for future climate risks and allow communities to make the most of all available sources of water as our climate changes and demand for water increases. The Water Security Statement: Water for Sustainable Growth (DEW 2022b) replaced the function of the Eyre Peninsula Demand and Supply Statement (DFW 2011a) that informed the previous Plan.

As shown in this Plan, there is increasing evidence that previous levels of groundwater extraction were unsustainable and needed to be amended through reduced allocations detailed in Section 4 of this Plan.

#### 8.4.1 Public water supply

The water security planning process (DEW 2022b) identified a gap in the supply of water on the Eyre Peninsula compared to demands. In addition, this Plan reduces SA Water's annual licensed extraction from 7.3 GL to 3.5 GL (Section 4.3.1) from the Uley South Consumptive Pool, with no water to be extracted from Lincoln South and the Uley Wanilla pools, which previously enabled peak demands to be met during summer months. To address these water security issues across the Eyre Peninsula and protect the long-term viability of groundwater resources in the Uley Basin, SA Water is constructing a 5.3 GL per year seawater desalination plant, with potential future expansion to 8 GL per year, to supply potable water to assist with meeting Public Water Supply demands.

SA Water has also developed and implemented the Water Security Response Plan Eyre Peninsula (SA Water 2024), designed to manage demand until the climate-independent desalination source becomes operational. The plan includes 4 response levels. The region is currently at Level 2 – Save Water, indicating that resources meet current demand but cannot support growth. The response plan includes an EP Farm Water Security program aimed at the primary industries sector, which uses 38% of the mains water on Eyre Peninsula.

Public water supply for the township of Elliston is sourced from the groundwater in the Bramfield Basin, where the water level has also been slowly declining in recent years (Section 2.2.1). SA Water is considering options to secure a long-term water supply, including the potential to extend the existing Polda to Lock trunk main to Elliston, to source water from either the River Murray or Uley South Basin for Elliston (SA Water and South Australian Government 2024).

Recent public water supply trends indicate that consumption has been relatively stable over the last 10 years, although water demand has increased by 15% in the 2024–25 water-use year (Section 8.1.2.2). This additional demand will be met by the seawater desalination plant once operational. Future trends in stock water use are uncertain given the possibility that stock numbers may increase intermittently or may decrease if alternate income streams are pursued (for example, carbon farming). The greatly increased water demands associated with COVID overseas travel restrictions demonstrated that external factors could affect water demands associated with fluctuations in tourism activity.

The development of mining operations could lead to an increase in regional employment opportunities resulting in a possible increase in the public water supply demand as more people are drawn to the region. There is also a significant lack of affordable housing in South Australia and therefore urban growth is expanding in most towns. Mining operations and other development may also source some of their water needs from the public water supply.

#### 8.4.2 Water for stock and domestic use

Future demand for stock water and domestic water use will be driven by a range of factors that include, but are not limited to, land carrying capacity, commodity prices and local climatic conditions.

There is evidence of expanding or increasing urban development within some areas of the PWAs. Where public water supply is not provided to these newly developed areas, it is likely that there will be increased demand for groundwater for domestic purposes with potential local influences on the groundwater resource.

Future water requirements for increasing stock numbers are extremely difficult to predict. Analysis of land carrying capacity found that most of the Southern Basins and Musgrave PWAs have low grazing potential. The results of this analysis suggest that it is unlikely that stock numbers will increase markedly in the near future (Stewart et al. 2012). Long-term landholders have observed that stock numbers in both the Southern Basins and Musgrave PWAs have been largely static, and they believe a significant increase in stock numbers in the future is highly unlikely.

All estimates of stock and domestic use are based on the best available information and are calculated based on current conditions. However, there is the potential for stock numbers to increase if grain prices decrease. The take of water to support additional stock will be limited to access to reasonable groundwater quality water or access to the mains water system.

#### 8.4.3 Recreational and industrial use

Tourism and aquaculture industry activities are identified as areas of potential development in the PWAs. It is anticipated that in the most part, these activities will use the public water supply for water requirements. Where public water supply is not available, aquaculture developments will need to acquire a water access entitlement to take water from the groundwater resources within the PWAs. It is difficult to estimate the demand for these uses.

#### 8.4.4 Mining industry use

Demand for water from the mining sector in Eyre Peninsula is expected to increase in the future and mining operations can require significant volumes of water. Future production of hydrogen energy, in particular, is a potential driver of significantly increased demand for water. Energy and mining were identified as priority sectors in the Water Security Statement (DEW 2022b) because of their strong potential to meet increasing interstate and global demand, attract investors and leverage comparative advantages.

Typically, activities such as mineral processing and dust suppression can be undertaken using water of lower quality than is required for stock or irrigation. It is important that associated water resource demands are considered, planned for and managed, while balancing this against

environmental and social requirements. Potential impacts from mining can include issues associated with aquifer dewatering and aquifer interference.

In accordance with current State Government policy (DWLBC 2009), mining ventures must source their own water supplies within the sustainable framework of natural resources management planning. Within PWAs, the taking of water for mine development and operational activities is subject to the same licensing requirements as any other water use. As a general principle, mining companies would be required to hold a water access entitlement to take water in any circumstance where other water users would also be required to hold a water access entitlement. Mine water supplies reliant on the public water supply system would operate within the licensing limits held by the public water supply water access entitlement and associated water allocations specified under the Landscape Act.

Within the Southern basins, future mining prospects currently include graphite and iron ore. Operational water supply, dewatering requirements and any other groundwater-related issues will need to be addressed within the water allocation and licensing framework.

#### 8.4.5 Land values

Except for drier conditions, in response to a changing climate, there is no evidence at present to suggest that the demand for water will increase substantially in the near future. The demand on the public water supply has increased in recent years; however, in the absence of adequate feed availability, the use of water for stock is not expected to greatly change. Mining ventures may seek to use groundwater but forecasting mining start-ups in the future is a difficult exercise. Given the reduced water security due to a changing climate, water for irrigation of permanent plantings is likely to reduce in the future. Given the likely stability in future demand, it is not expected that land values will be influenced by the availability of water. However, some landholders have historically indicated that land values have been affected because of reduced accessibility to groundwater.

## 9 Water management strategy

Within the Southern Basins and Musgrave Prescribed Wells Areas (PWAs), a person may only lawfully take water from the prescribed water resources:

- 1. pursuant to a water allocation that relates to the water resource, or
- 2. for stock and domestic purposes, or
- 3. pursuant to an authorisation under Section 105 of the Landscape Act<sup>11</sup> which allows for water to be taken for certain purposes, or
- 4. for the purposes of drinking or cooking if the rate of taking does not exceed the rate prescribed by regulation, namely 100 litres a day<sup>12</sup>.

The Landscape Act requires that a water allocation plan be prepared for each prescribed water resource and further specifies that a water allocation plan can relate to more than one water resource. As such the principles in this Section relate to the Southern Basins and the Musgrave PWAs.

## 9.1 Water licensing regime

A key aspect of a water allocation plan is that it establishes a water licensing regime to regulate the taking of water from the resource. The first step in establishing this licensing regime is the determination of a consumptive pool or pools.

The Landscape Act requires that a water allocation plan must 'determine, or provide a mechanism for determining, from time to time, a consumptive pool, or consumptive pools for the water resource'.<sup>13</sup>

A consumptive pool is defined as the water 'that will from time to time be taken to constitute the resource within a particular part of a prescribed water resource for the purposes of Part 8...'. This Plan must therefore determine a consumptive pool or pools, so as to account for all of the water that may be lawfully taken from the prescribed water resources, which excludes water required to maintain cultural and environmental values. The Minister must further determine, from time to time, the volume of water that is to be made available for allocation from a consumptive pool. 15

<sup>&</sup>lt;sup>11</sup> Authorisations under Section 105 of the Landscape Act or these prescribed areas include the ability to take water for the following purposes without a water licence: firefighting, road making, cultural purposes for native title holders, and the application of chemicals to non-irrigated crops and non-irrigated pasture, and for the control of pest plants and animals

<sup>&</sup>lt;sup>12</sup> Section 100(7) of the Landscape Act and regulation 17 of the Landscape South Australia (Water Management) Regulations 2020

<sup>&</sup>lt;sup>13</sup> Section 53(1)(c) of the Landscape Act

<sup>&</sup>lt;sup>14</sup> Sections 53(1)(c) and 3(1) of the Landscape Act

<sup>&</sup>lt;sup>15</sup> Section 121(4) of the Landscape Act

The consumptive pools determined for this Plan are outlined in Section 10.1 and are based on a fixed geographic boundary and aquifer, with the exception of the Managed Aquifer Recharge Consumptive Pool, which is based on purpose of water use. This consumptive pool extends across the entire area managed by this Plan.

A water licence provides a water access entitlement to the holder of the licence to gain access to a share of the water available in the consumptive pool to which the licence relates. A water access entitlement is a specified number of entitlement shares within the consumptive pool, where the volume of water available for allocation from the consumptive pool is determined from time to time by the Minister under Section 121(4) of the Landscape Act. A water allocation is issued annually to licensees and this is the volume of water the licensee can take in the particular water-use year.

While a water access entitlement represents the licence holder's right to a share of the resource, a water allocation will relate to a specified period of no more than 12 months<sup>17</sup> and is the volume of water that may be taken during the specified period. The water allocation is determined based on the value of the entitlement share, where in most cases 1 entitlement share will be equivalent to 1 kL of water allocation (for example, if the licensee's water access entitlement states they hold 100 entitlement shares, the water allocation issued in relation to these shares will be 100 kL) (Figure 9-1).

For the majority of the consumptive pools, the value of the entitlement shares will remain consistent for the life of this Plan (that is 1 share = 1 kL) and the allocation issued each water-use year will be for the same volume. However, in 4 consumptive pools the value of the entitlement share may vary dependent on the resource condition. This may result in the allocation being issued at a reduced rate for the relevant water-use year. The management response for the relevant consumptive pools is discussed further in Section 9.4.1. The availability of water from the Managed Aquifer Recharge Consumptive Pool is managed via an alternative mechanism discussed below in Section 9.3.

Groundwater may only be taken from within the Southern Basins and Musgrave PWAs in accordance with a water licence issued under this Plan or through an authorisation issued under the Act. The water licence will list the wells through which the water allocation may be taken, prior to any water being extracted in relation to the licence and therefore a water resource works approval is not required to authorise the taking of water under any circumstances.<sup>18</sup>

<sup>&</sup>lt;sup>16</sup> Section 121(2) of the Landscape Act

<sup>&</sup>lt;sup>17</sup> Section 127(8) of the Landscape Act

<sup>&</sup>lt;sup>18</sup> Section 104(6)(a) of the Landscape Act and regulation 19(1) of the Landscape South Australia (Water Management) Regulations 2020

#### **Water Licence**

- Is personal property
- Relates to a particular consumptive pool
- Lists the wells through which water can be taken
- May contain conditions
- Provides a Water Access Entitlement (WAE) to the holder and specifies the basis on which the WAE is determined

#### Water Access Entitlement

- Authorisation issued under the Water Licence
- Mortgageable component
- Subject to the conditions on the Water Licence (such as the consumptive pool and the wells)
- For the Managed Aquifer Recharge Consumptive pool it relates to the "Available Balance"
- For the other consumptive pools it's comprised of a number of Entitlement Shares (e.g. 100 shares)

#### Value of the Entitlement Share

- Consistent from one year to the next for most consumptive pools
- Based on the resource condition and determined in accordance with the adaptive trigger management approach specified in the Plan for the following consumptive pools:
  - Uley North
- Polda
- Sheringa
- Bramfield

#### Water Allocation

- Issued under a Water Access Entitlement
- Lasts for 12 months
- Subject to the conditions on the Water Licence (such as the consumptive pool and the wells)
- For the Managed Aquifer Recharge Consumptive Pool is equivalent to the "Available Balance"
- For the other consumptive pools is issued based on the value of the Entitlement Share (e.g. 1 share = 1 kL)

Figure 9-1 Water licence, Water access entitlement, Value of entitlement share and Water allocation

<sup>^</sup> See Glossary for definition

Further, the Landscape Act states<sup>19</sup> that a person must not use water taken from a prescribed water resource unless authorised to do so by a site use approval.<sup>20</sup> A site-use approval is not required if the water allocation plan for the prescribed resource provides the specified circumstances or situations in which no site use approval is required.<sup>21</sup> This is where, for the purposes of this Plan, a site use approval is not required under any circumstances.

The Minister may grant new water licences with respect to the wells in the prescribed areas in accordance with this Plan and the Landscape Act. The taking and use of such water will be subject to the principles in this Plan to ensure the taking of water will not cause undesired impacts to existing users of the resource, groundwater dependent ecosystems or the aquifers themselves.

## 9.2 Water affecting activities

Generally, water affecting activities are managed by the objectives and principles set out in the Water Affecting Activities Control Policy formulated by the relevant Landscape Board. The Water Affecting Activities Control Policy sets out the matters that the relevant authority will take into account when exercising a power to grant or refuse a permit for a water affecting activity,<sup>22</sup>, such as a permit to erect, construct or place any building or structure in a watercourse or on the floodplain of a watercourse.

However, in particular circumstances, the Minister is the relevant authority for certain water affecting activity permits, such as the granting of permits for the drilling, decommissioning, sealing, repairing, replacing or altering the casing, lining or screen of a well; or the draining or discharging of water directly or indirectly into a well.

This Plan sets out the matters that the Minister must consider when deciding whether to grant or refuse a permit with respect to the above matters within the Southern Basins and Musgrave PWAs.

## 9.3 Management of Managed Aquifer Recharge Schemes

Managed Aquifer Recharge refers to the intentional draining or discharging of water to aquifers for subsequent use or environmental benefit. Managed Aquifer Recharge offers numerous benefits, including storage to improve security of water supply; natural water treatment;<sup>23</sup> a low-cost, low-energy water supply option; a freshening of regional aquifer salinity; and replenishing over-exploited aquifers. At the date of approval of this Plan, there are no active Managed Aquifer

<sup>&</sup>lt;sup>19</sup> Section 104(5)(b) of the Landscape Act

<sup>&</sup>lt;sup>20</sup> A site use approval specifies the purposes for which the water is proposed to be used, the place at which the water is proposed to be used and prescribed information about the proposed extent, manner and rate of use of the water as per Section 141(1)(a) of the Landscape Act

<sup>&</sup>lt;sup>21</sup> Section 104(6)(b) of the Landscape Act and regulation 19(2) of the Landscape South Australia (Water Management) Regulations 2020

<sup>&</sup>lt;sup>22</sup> Section 102(3)(c) of the Act

<sup>&</sup>lt;sup>23</sup> The intentional discharge of surface water, can for example, reduce the localised groundwater salinity or concentration of other minerals, leading to the availability of higher quality water for subsequent extraction.

Recharge schemes that drain or discharge water into aquifers for subsequent recovery. Should there be a desire to undertake Managed Aquifer Recharge into the future, this Plan sets out the provisions for the draining or discharging of water into an aquifer and the recovery of water in relation to the water previously drained or discharged.

Operators of Managed Aquifer Recharge schemes will be required to work in accordance with a risk management and monitoring plan to protect the resource from any adverse impacts from draining or discharging of water into the resource. As these risk management and monitoring plans will be the key document to which the Managed Aquifer Recharge operators will align their activities, the water licence will be subject to working in accordance with the risk management and monitoring plan and will require updating as the scheme operation changes.

A permit is required under Section 104(3)(c) of the Landscape Act for the draining or discharging of water directly or indirectly into a well. However, if the water to be drained or discharged has undergone antibiotic or chemical water treatment with a discharge volume greater than 50 kL per day, the person draining or discharging water into the aquifer is required to hold a licence for an 'activity of environmental significance' under Section 36 of the *Environment Protection Act 1993*. The permit is granted by the Environment Protection Authority under Section 40(1) of the *Environment Protection Act 1993*.

The water drained or discharged into the aquifer and used in relation to Managed Aquifer Recharge schemes constitutes a single consumptive pool for the purposes of this Plan. This consumptive pool is a separate administrative consumptive pool to the 'native groundwater' consumptive pools and is not volumetrically constrained (that is, has no maximum capacity).

The volume of water in the Managed Aquifer Recharge Consumptive Pool will change over time in relation to scheme operator activities. Individual water access entitlements within this consumptive pool are based on the available balance for the Managed Aquifer Recharge scheme. The available balance takes into account the total volume of water drained or discharged (under a permit issued pursuant to either Section 104(3)(c) of the Landscape Act or an environmental authorisation issued under Section 40(1) of the *Environment Protection Act 1993*) in the previous water-use year, which is available for recovery in the following water-use year (that is, the available balance). The total volume that can be recovered in a single water-use year will be limited to 80% of the water drained or discharged in the previous water-use year or a specified percentage of the water drained and discharged in the previous water-use year if the proponent can demonstrate to the satisfaction of the Minister that the taking of up to 100% of the water drained or discharged into the well(s) would not contravene the principles of this Plan.

Note that the water is to be recovered from well(s) located within 1 km of the injection well and within the same spatial extent as the corresponding native groundwater consumptive pool that aligns with the location and aquifer within which the water was previously drained or discharged. If the scheme operator requires more water than the available balance they must acquire additional access to water. Additional access to water may be acquired by applying for a water licence and allocation in the spatially relevant native groundwater consumptive pool. The water licence for the native groundwater consumptive pool will be separate to the licence in relation to the Managed Aquifer Recharge Consumptive Pool and will be managed separately. If a scheme operator has both a licence in relation to the Managed Aquifer Recharge Consumptive Pool and a licence in relation to a native groundwater consumptive pool and the water is to be taken from the same

well(s), the allocation in relation to the native groundwater consumptive pool will be considered to be extracted first.

A scheme operator with a licence in the Managed Aquifer Recharge Consumptive Pool cannot transfer the allocation, or part of the allocation, which arises in a particular water-use year to another user of the resource.

## 9.4 Consumptive pool management

The management approach adopted by this Plan must consider the unique characteristics of the groundwater resources on Eyre Peninsula. These resources are highly dependent on rainfall recharge and, in some areas, exhibit low aquifer robustness due to limited saturated thickness.

### 9.4.1 Adaptive management approach

This groundwater level-based adaptive management approach applies specifically to the QL resources of Uley North, Bramfield, Sheringa and Polda, as detailed in this Section.

For these management areas, this Plan defines consumptive pools in 2 ways:

- by geography, using the management areas which are fixed for the life of the Plan (shown in Figure 4-1 and Figure 4-2.)
- as a volume of water determined annually, which is referred to as 'the consumptive pool volume'.

The Landscape Act defines a consumptive pool as 'the water that will from time to time be taken to constitute the resource within a particular part of a prescribed water resource for the purposes of Part 8' of the Landscape Act (Section 3(1)). A consumptive pool, therefore, is the resource for the purposes of:

- 1. water for stock and domestic use
- 2. water authorised for use by the Minister under Section 105 of the Landscape Act
- 3. water available for licensed purposes.

As there is unlikely to be any change in the volume of water for stock and domestic use and water authorised by the Minister under Section 105 of the Landscape Act (non-licensed demand) for each management area (for reasons that have been described in Section 8.1.2.1), the volume required for non-licensed demand has been fixed for the life of this Plan. The fixed volumes of water for non-licensed demand are included in the consumptive pool volume which is calculated annually. These volumes are shown in Table 8-9 and Table 8-10 in the columns marked 'non-licensed demand'.

The volume of water stored within the saturated Quaternary Limestone aquifer within both PWAs is known to vary annually in response to changes in recharge to the aquifer. The condition of the groundwater resource should therefore be used as a trigger to determine the consumptive pool volume on an annual basis. This process allows for the adaptive management of the resource in response to the changes in recharge due to impacts of climate variability in the short term and

climate change in the long term. This ability to respond with a variable consumptive pool is consistent with the adaptive management clauses in the National Water Initiative (NWI) (COAG 2004) and the unbundled licence provisions in the Landscape Act. Therefore, a variable component of the consumptive pool volume will be determined in accordance with the method set out in this Section ('the variable component').

Accordingly, the consumptive pool volume shall be the sum of fixed volume (stock and domestic use)

- + fixed volume (Section 105 authorisations)
- + variable component ([a portion of the] maximum volume of water available for licensed use).

The variable component is determined by reference to the maximum volume of water available for licensed used for each management area as defined in Table 8-9 and Table 8-10 of this Plan. The variable component cannot exceed that maximum volume. However, the variable component may be less than the defined maximum volume with a reduction in the volume determined based on storage and water levels within each management area.

The method for determining the variable component of the consumptive pool volume is based on the scientific technical reports produced to support the previous Plan, namely the DFW Technical Report 2012/15, Science Support for the Musgrave and Southern Basins Prescribed Wells Areas Water Allocation Plan by Stewart et al. (2012) and the DEWNR Technical Report 2013/19 Additional Science Support for the Eyre Peninsula Water Allocation Plan by Stewart (2013). The method is enhanced by the approach discussed in DEW 2025c.

The assessment of the level of storage for each saturated Quaternary Limestone management area will be undertaken after the groundwater level monitoring is carried out in autumn of each year, which will then determine the maximum volume for licensed use for the next water-use year commencing on 1<sup>st</sup> July.

It is important to note that under Section 121(4) of the Landscape Act, the Minister has a discretion to determine the volume of water that is to be made available for licensed use (allocation) from a consumptive pool. The Minister's discretion is to operate within the capacity of the resource, that is, the consumptive pool volume.

While the adaptive strategy described in this Section continues the philosophy of the previous Plan, it introduces a more responsive and transparent method by using specified groundwater levels as triggers for adjusting allocations. This replaces the previous reliance on storage assessments and offers a clearer and more easily implemented system for both regulators and the community.

This groundwater level-based adaptive management approach applies specifically to the Quaternary Limestone resources of Uley North, Bramfield, Sheringa and Polda, as detailed in this Section.

#### 9.4.1.1 Trigger levels

The variable component of the consumptive pool volume is determined by reference to trigger levels, which represent key levels of storage and their relationship to aquifer sustainability. The trigger levels allow the consumptive pool volume to reflect changes in storage level from year to year. If the trigger levels are not considered, storage levels could reach critically low levels and aquifers could almost dry out with no change in the entitlements to take water.

Three trigger levels have been chosen to represent various levels of stress within the resource. They are presented schematically in Figure 9-2 and are defined as follows:

The Upper Storage Trigger: When the level of storage for the aquifer is greater than the Upper storage trigger, the resource is considered to be in a good condition and the volume of water available for the variable component will be 100% of the total available (that is, 100% of the maximum volume of water available for licensed use, as defined for the management area in Table 8-9 and Table 8-10 of this Plan).

The Mid Storage Trigger: When the level of storage falls below the Upper storage Trigger but remains higher than the Mid storage trigger, the resource is considered to be at low risk and the volume of water available for the variable component will vary at a rate similar to the change in the level of storage. When the storage level falls below the Mid storage trigger but remains higher than the Lower storage trigger, the resource is considered to be at moderate risk, and the volume of water available for the variable component will vary at a greater rate than the change in the level of storage.

The Lower Storage Trigger: When the storage level is assessed to be equal to or less than the Lower storage trigger, the resource is considered to be at high risk, and no water will be available for the variable component.

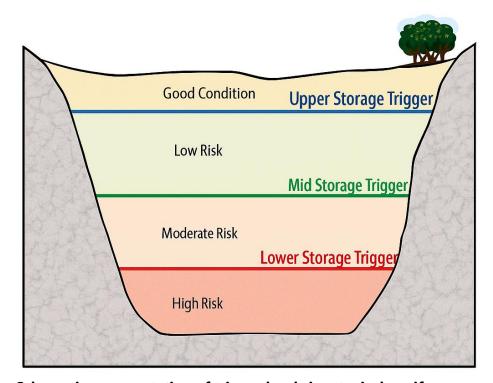


Figure 9-2 Schematic representation of trigger levels in a typical aquifer

#### 9.4.1.2 Aquifer storage reference level

The variable component of the consumptive pool volume for the management area is determined by the relationship between the calculated storage levels and the fixed trigger levels. For the previous Plan this relationship is proportional and is unique to each management area. The level of

storage, and thus the variable component of the consumptive pool volume, may vary with each water-use year.

Figure 9-3 shows how the variable component of the consumptive pool volume for a particular year varies depending on how the calculated level of storage relates to the various trigger levels for a hypothetical management area. The rate of change defines how the allocation responds to changes in storage. For example, a rate of 0.5 means that for every 1% change in storage, the variable component changes by 0.5% of the maximum licensed volume.

This methodology is grounded in scientific evidence from technical reports supporting the previous Plan, including:

- DFW Technical Report 2012/15: Science Support for the Musgrave and Southern Basins Prescribed Wells Areas Water Allocation Plan (Stewart et al. 2012)
- DEWNR Technical Report 2013/19: Additional Science Support for the Eyre Peninsula Water Allocation Plan (Stewart 2013).

Annual variations in water availability were assessed using groundwater monitoring data and the Aquaveo<sup>™</sup> Arc Hydro Groundwater model, which incorporated both saturated thickness and aerial extent of the aquifer. This comprehensive approach ensured sustainable management by identifying stress levels and informing allocation adjustments for each water-use year.

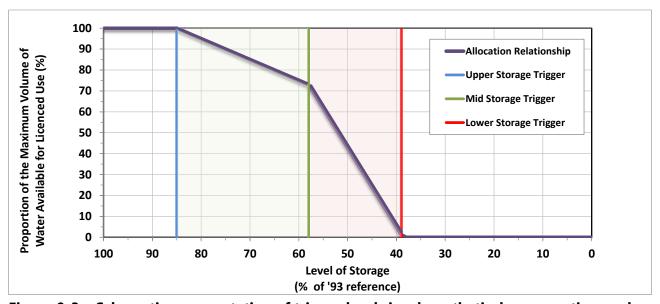


Figure 9-3 Schematic representation of trigger levels in a hypothetical consumptive pool

#### 9.4.1.3 Aquifer storage and trigger levels

A revised allocation framework has been introduced to simplify implementation and enhance short-term water reliability. Rather than applying a continuous rate of change as provided for under the previous Plan, this Plan adopts a simplified 3-step allocation scale.

While this new framework seeks to minimise the possibility of a 0% allocation in the adaptively managed areas, a 0% allocation is still possible should the Minister deem that groundwater levels are such that a 35% allocation can no longer be maintained. Further, the Minister may enact

Sections 109 (Restrictions in case of inadequate supply or overuse of water) or 130 (Reduction of water allocation) of the Landscape Act to restrict water take from these areas should adverse impacts be observed.

Under the new framework, allocations are set as follows:

- 100% allocation: when storage levels are above the Upper trigger level
- 65% allocation: when storage levels fall between the Upper and Lower trigger levels
- **35% allocation**: when storage levels fall below the Lower trigger level (noting the caveats described above).

The new upper and lower storage triggers are presented in Table 9-1 and illustrated in Figure 9-4 to Figure 9-7.

Table 9-1 Trigger levels and rates of change for the adaptive Quaternary Limestone management areas

PWA	Management area	<b>Upper storage trigger</b> (% of reference)*	Lower storage trigger (% of reference)*
Southern Basins	Uley North	86	82
	Bramfield	80	76
Musgrave	Polda	82	74
	Sheringa	87	81

<sup>\*</sup>Percentage of storage in 1993 (reference baseline)

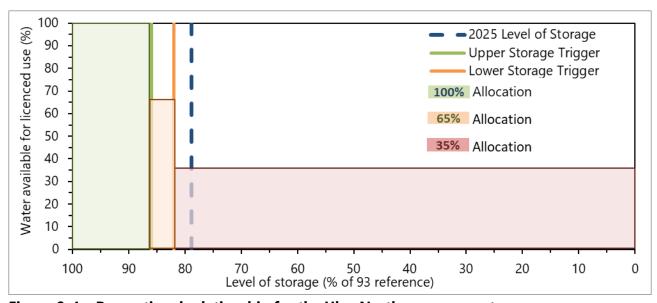


Figure 9-4 Proportional relationship for the Uley North management area

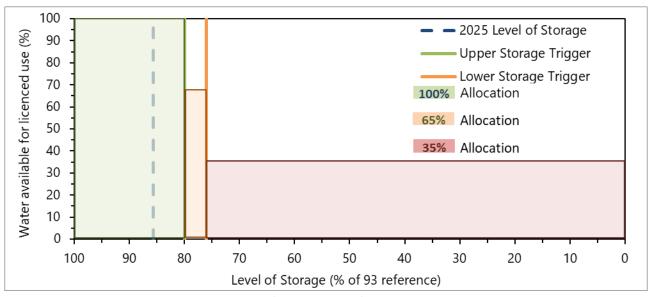


Figure 9-5 Proportional relationship for the Bramfield management area

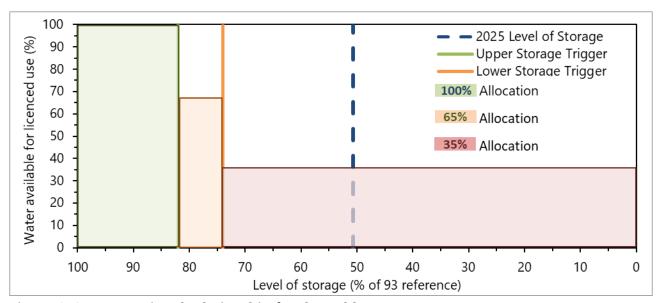


Figure 9-6 Proportional relationship for the Polda management area

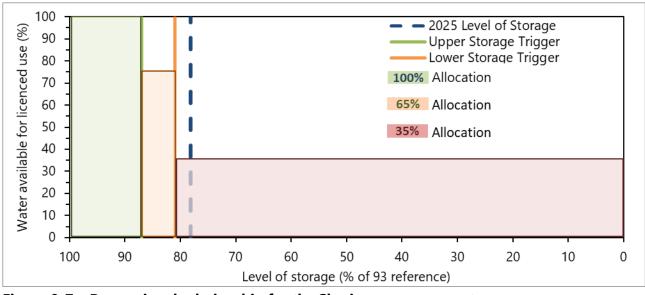


Figure 9-7 Proportional relationship for the Sheringa management area

#### 9.4.1.4 Method to convert aquifer storage triggers to groundwater level triggers

The previous allocation method relied heavily on the Aquaveo<sup>™</sup> Arc Hydro Groundwater model, which used autumn water-level data from nominated observation wells to calculate aquifer storage volumes. These volumes were derived using a 3D GIS-based interpolation tool that accounted for both saturated thickness and aerial extent of a given aquifer, providing a comprehensive indicator of aquifer condition. However, due to increasing limitations in software performance and long-term viability, a simplified method has been developed.

The revised approach converts aquifer storage triggers into equivalent groundwater level triggers, enabling more efficient and transparent application of allocation rules without the need for complex annual modelling. While the trigger levels remain based on aquifer storage thresholds previously developed, they have been converted into groundwater level triggers for each well (Table 9-2).

Table 9-2 Observation wells to be used in the monitoring of groundwater level resource condition triggers and resource condition limits

Consumptive Pool	Well No-Obs name.	Upper storage trigger (RSWL mAHD)	Lower storage trigger (RSWL mAHD)
	6028-872-ULE172	31.1	30.8
	6028-910- ULE077	19.8	19.7
	6028-854- ULE086	58.8	58.6
Uley North	6028-1607- ULE179	102.7	101.9
	6028-1610- ULE183	74.2	73.8
	6028-1159-WNL35	30.9	30.6
	6028-1612- ULE182	75.8	75.3
	5930-57- TAA005	19.7	19.4
	5930-1063- TAA057	22.6	22.1
D (1)	5930-27-TAA058	15.2	14.9
Bramfield	5930-138-WAD040	3.4	2.9
	5830-235-WAD031	6.7	6.4
	5931-297-TAA029	10.3	10.0
	5930-253- HUD018	35.3	32.8
	5930-754- KPW037	54.3	54.0
Sheringa	5930-753- KPW038	53.2	19.8       19.7         58.8       58.6         102.7       101.9         74.2       73.8         30.9       30.6         75.8       75.3         19.7       19.4         22.6       22.1         15.2       14.9         3.4       2.9         6.7       6.4         10.3       10.0         35.3       32.8         54.3       54.0
	5930-755- KPW055	51.0	50.6
	5930-757- KPW068	54.3	54.1

Consumptive Pool	Well No-Obs name.	Upper storage trigger (RSWL mAHD)	Lower storage trigger (RSWL mAHD)
	5930-546- PER001	14.4	14.2
	5930-535- PER015	6.2	5.7
Sheringa (cont.)	5930-550- PER030	9.3	9.0
	5930-453- WAY015	6.8	6.4
	5930-361- WAY031	1.3	1.1
	5930-315- WAY056	3.1	2.7
	5930-1000- SQR008	35.6	35.3
	5930-1001- SQR009	35.1	34.8
	5930-912-SQR021	41.3	41.0
	5930-1005- SQR031	35.4	35.2
	5931-128- SQR085	40.1	39.8
Polda	5931-123- SQR086	42.1	41.9
	5930-1050- SQR097	35.3	35.0
	5930-1046- SQR105	37.2	36.7
	5930-1059- SQR106	37.0	36.6
	5930-1073- SQR114	38.6	38.2
	5931-200- TIN079	33.5	33.3

Note, if any of these wells become unavailable for monitoring purposes, a suitable replacement well will be identified to enable continued monitoring of the trigger levels.

Figure 9-8 and Figure 9-9 illustrate how these triggers were derived by comparing autumn water levels to storage volumes calculated by the original model for the corresponding year, establishing proportional relationships for each well. Across 4 management areas, 43 wells were reviewed. Of these, 38 wells showed a strong statistical fit. Five wells resulted in a poor fit and exhibited trends that differed from others in the same management area and from the overall modelled storage levels. These discrepancies are likely due to localised factors such as pumping, lithology and/or land use. These wells were excluded from the allocation determination process. Of these 38 wells 35 were deemed suitable for use in the revised allocation method due to condition. Detailed results are provided in DEW 2025c.

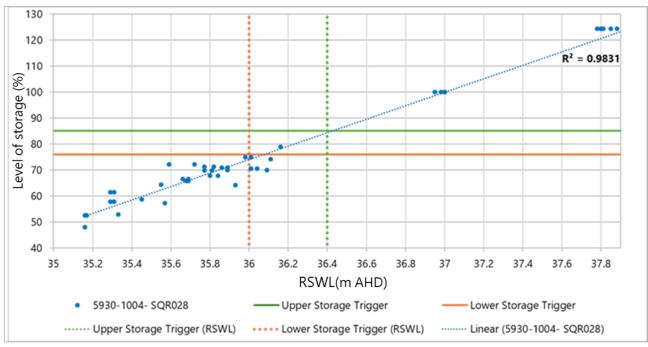


Figure 9-8 Example of conversion of the assessed level of storage vs RSWL - Polda

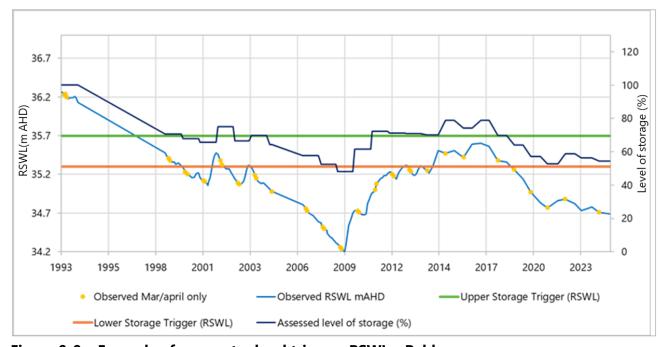


Figure 9-9 Example of new water level triggers RSWL - Polda

The wells used in the original model were assessed against the new trigger levels for the period 2002 to 2024. For each year, the final allocation was determined by identifying the mode of storage level with respect to the trigger levels – the most frequently occurring result – across all wells within each management area. Under the new framework, allocations are set as follows:

- 100% allocation when the majority of groundwater levels are above the Upper trigger level
- 65% allocation when the majority groundwater levels between the Upper and Lower trigger levels
- 35% allocation when the majority of groundwater levels are below the Lower trigger level

A comparison of allocations determined using both the original and revised methods (2002 to 2024) confirmed consistency, with one key adjustment: the lower limit was set to ensure a minimum allocation of 35%, eliminating the possibility of a zero allocation (see Figure 9-10 to Figure 9-13).

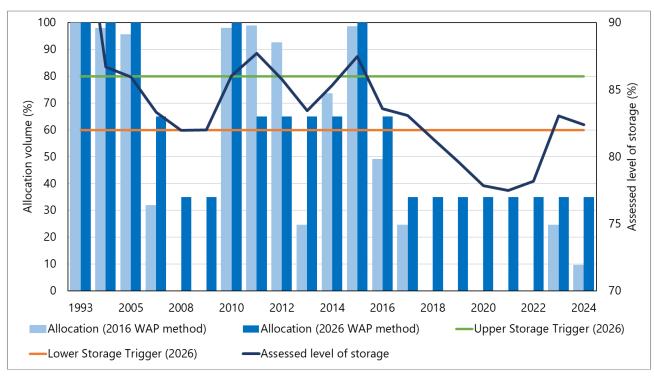


Figure 9-10 Uley North results of modelling compared to the water level method

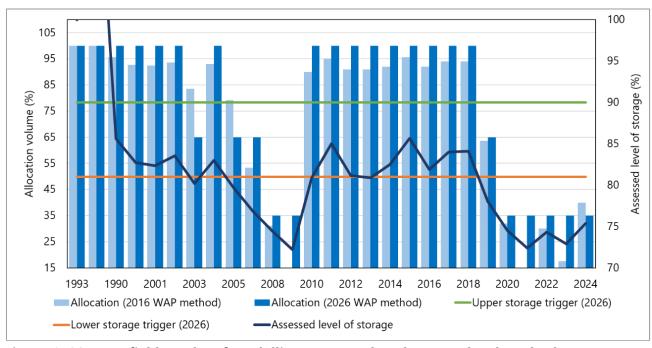


Figure 9-11 Bramfield results of modelling compared to the water level method

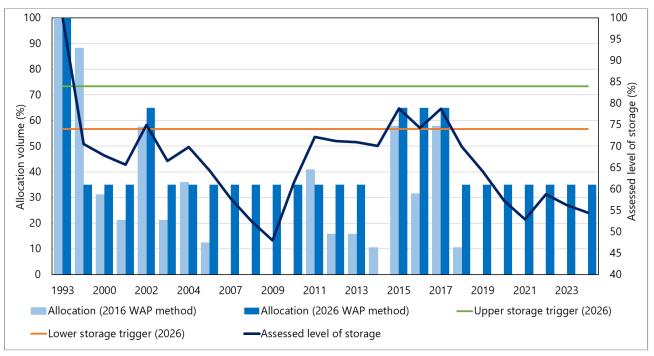


Figure 9-12 Polda results of modelling compared to the water level method

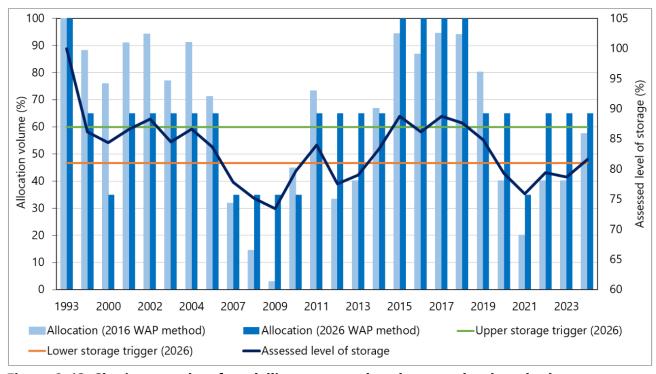


Figure 9-13 Sheringa results of modelling compared to the water level method

#### 9.4.2 Fixed allocation consumptive pools

For the Coffin Bay, Uley South, Lincoln North, Aquaculture Elliston, Southern Basins Tertiary, Southern Basins Basement, Musgrave Tertiary and Musgrave Basement management areas, this Plan defines the consumptive pools in 2 ways:

- by geography, using the management areas which are fixed for the life of the Plan (shown in Figure 4-1, Figure 4-3 and Figure 4-4)
- as a volume of water fixed for the life of this Plan, which is referred to as the consumptive pool volume.

The fixed consumptive pool volumes are the sum of 'non-licensed demand' + 'maximum volume of water available for licensed use' as defined in Table 8-9 and Table 8-10 of this Plan for each management area.

While it is intended that the consumptive pool volume for these management areas remains fixed for the life of this Plan, if the situation changes significantly the Minister may need to act in accordance with Section 121(4) of the Landscape Act to, by notice in the *South Australian Government Gazette*, determine the volume of water that is to be made available for allocation which may be less than the 'maximum volume of water available for licensed use' as defined in Table 8-9 and Table 8-10 of this Plan.

For the fixed consumptive pools, adaptive management is not applied for reasons outlined in the following Sections.

#### 9.4.2.1 Coffin Bay

Although the Coffin Bay management area was previously managed adaptively, its proximity to the coast provides a buffering effect on aquifer storage and water levels through oceanic influence, preventing the activation of trigger thresholds. The primary risk to groundwater sustainability in this area is saltwater upconing, which is more effectively mitigated through operational strategies such as reducing extraction intensity, expanding wellfield distribution and implementing ongoing targeted salinity monitoring. These measures form part of the current management framework to ensure long-term resource protection and adaptive response to emerging risks.

#### 9.4.2.2 Uley South

Robust numerical groundwater models have been developed over a number of years for the Uley South management area, providing reliable long-term assessments of aquifer behaviour (refer to Section 4.3.1). As SA Water is the sole licensed user in this area and the resource is critical for ongoing public water supply on the Eyre Peninsula, fixed allocations will be maintained throughout the life of the Plan.

Note that the allocation will be significantly reduced compared to the previous Plan. Instead of the detailed adaptive management approach, ongoing targeted monitoring of groundwater levels and salinity is required to support sustainable extraction and mitigate risks such as seawater intrusion.

The Uley South management area has been reserved for public water supply purposes to secure fresh groundwater resources for now and into the future for critical human needs. New well permit applications will only be granted if their purpose is for public water supply.

#### 9.4.2.3 Lincoln North

Due to insufficient historical monitoring and gaps in extraction data, adaptive management is not currently feasible. Immediate implementation of metering for all licensed users is required to enable future consideration of adaptive strategies.

#### 9.4.2.4 Aquaculture Elliston

This specific consumptive pool was established following a rigorous assessment that confirmed an appropriate ongoing sustainable extraction rate. As with Uley South, a fixed allocation is appropriate as there is one licensed user with ongoing monitoring and reporting requirements under a groundwater management plan to ensure sustainable use and to inform adaptive management in response to any emerging risks or environmental change.

#### 9.4.2.5 Deeper groundwater resources

Southern Basins Tertiary, Southern Basins Basement, Musgrave Tertiary and Musgrave Basement management areas are largely disconnected from direct rainfall and therefore show little response to rainfall variations. As such they are not adaptively managed.

## **10 Principles**

The principles (1 to 55) in Sections 10.1 to 10.14 of this Plan apply to all applications for new water management authorisations and to all applications to vary existing water management authorisations (Water licence, water access entitlement or water allocation) made after this Plan becomes operational. The transitional arrangements in Section 10.7 of this Plan discuss how holders of existing water licences will be issued water management authorisations under this Plan.

There are principles within this Plan which require the provision of information to support an application for a water management authorisation, in some circumstances. This information allows the Minister to consider the application against the requirements of this Plan and informs any decision to grant or refuse an application.

Where a proponent is required to demonstrate a matter to the satisfaction of the Minister, the responsibility for undertaking the relevant hydrogeological or other investigation and the associated costs, lies with the proponent and not with the Minister or the Government of South Australia. It should be noted that reference to the Minister throughout this Plan refers to the Minister or the Minister's delegate, where a function or power assigned to the Minister under the Landscape Act has been delegated to another body or person.<sup>24</sup>

## 10.1 Consumptive pools

- 1. For the purposes of this Plan, the consumptive pools shall be determined by way of a fixed geographic boundary, volume, or purpose, resulting in 15 consumptive pools defined as:
  - a. **Coffin Bay Consumptive Pool**, being the fixed consumptive pool volume of 138.45 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 132.89 ML/y) available to be taken for non-licensed and public water supply and general purposes, from the Quaternary Bridgewater Formation aquifer in the Southern Basins PWA, within the area coloured purple in Figure 4-1
  - b. **Uley North Consumptive Pool**, being the consumptive pool volume determined annually with a total maximum volume of 78.34 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 50.49 ML/y) available to be taken for non-licensed and general purposes, from the Quaternary Bridgewater Formation aquifer in the Southern Basins PWA, within the area coloured green in Figure 4-1

<sup>&</sup>lt;sup>24</sup> Section 10(1) of the Act

#### c. Uley South Consumptive Pool, being:

- i. For the 2026–27 water-use year, the fixed consumptive pool volume of 6,608.14 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 6,300 ML/y)<sup>25</sup>
- ii. From the 2027-28 water-use year onwards, the fixed consumptive pool volume of 3,508.14 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 3,500 ML/y) available to be taken for non-licensed and public water supply purposes, from the Quaternary Bridgewater Formation aquifer in the Southern Basins PWA, within the area coloured red in Figure 4-1
- d. **Lincoln North Consumptive Pool**, being the fixed consumptive pool volume of 121.85 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 83.10 ML/y) available to be taken for non-licensed and general purposes, from the Quaternary Bridgewater Formation aquifer in the Southern Basins PWA, within the area coloured yellow in Figure 4-1
- e. **Southern Basins Non-Licensed Quaternary Consumptive Pool,** being the fixed consumptive pool volume of 11.22 ML/y available to be taken for non-licensed purposes, from the Quaternary Bridgewater Formation aquifer in the Southern Basins PWA, within the transparent areas in Figure 4-1
- f. **Southern Basins Tertiary Consumptive Pool** being the fixed consumptive pool volume of 29.14 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 0 ML/y<sup>26</sup>) available to be taken for non-licensed and general purposes, from the Tertiary Wanilla Formation aquifer in the Southern Basins PWA, within the area coloured beige in Figure 4-3
- g. **Southern Basins Basement Consumptive Pool** being the fixed consumptive pool volume of 490.52 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 462.22 ML/y) available to be taken for non-licensed and general purposes, from the Basement aquifer in the Southern Basins PWA, within the area coloured beige in Figure 4-3
- h. **Bramfield Consumptive Pool**, being the consumptive pool volume determined annually, with a total maximum volume of 586.63 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 486.43 ML/y) available to be taken for non-licensed, public water supply and general purposes, from

<sup>&</sup>lt;sup>25</sup> A desalination plant is currently being built to augment the public water supply system. This is proposed to be completed within the 2026-27 water-use year. As such, 3,500 ML will be the ongoing volume of water available from this resource. Therefore, additional water has been made available for the 2026-27 water-use year only, while the plant becomes operational. As soon as the desalination plant is producing water, the public water supply demand shall be transitioned to this source to minimise pressures on the groundwater resource.

<sup>&</sup>lt;sup>26</sup> Based on current assessment of water available for allocation there is no excess water; hence, this value is 0 ML/y. However subject to Principle 2, this may change.

- the Quaternary Bridgewater Formation aquifer in the Musgrave PWA, within the area coloured green in Figure 4-2
- i. **Polda Consumptive Pool**, being the consumptive pool volume determined annually, with a total maximum volume of 67.35 ML/y(with a maximum value of all entitlement shares available for allocation within the pool being equal to 32.62 ML/y) available to be taken for non-licensed and general purposes, from the Quaternary Bridgewater Formation aquifer in the Musgrave PWA, within the area coloured red in Figure 4-2
- j. **Sheringa Consumptive Pool**, being the consumptive pool volume determined annually, with a total maximum volume of 237.43 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 182.88 ML/y) available to be taken for non-licensed and general purposes, from the Quaternary Bridgewater Formation aguifer in the Musgrave PWA, within the area coloured blue in Figure 4-2
- k. **Aquaculture Elliston Consumptive Pool**, being the fixed consumptive pool volume of 10 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 10 ML/y) available to be taken for authorised aquaculture purposes, from the Quaternary Bridgewater Formation aquifer in the Musgrave PWA, within the area coloured pink in Figure 4-2
- I. Musgrave Non-Licensed Quaternary Consumptive Pool, being the fixed consumptive pool volume of 94 ML/y available to be taken for non-licensed purposes, from the Quaternary Bridgewater Formation aquifer in the Musgrave PWA, within the transparent areas in Figure 4-2
- m. **Musgrave Tertiary Consumptive Pool**, being the fixed consumptive pool volume of 68.39 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to 0 ML/yr<sup>26</sup>) available to be taken for non-licensed and general purposes, from the Tertiary Poelpena Formation aquifer in the Musgrave PWA, within the area coloured beige in Figure 4-4
- n. **Musgrave Basement Consumptive Pool**, being the fixed consumptive pool volume of 67.3 ML/y (with a maximum value of all entitlement shares available for allocation within the pool being equal to  $0 \text{ ML/y}^{26}$ ) available to be taken for non-licensed and general purposes, from the Basement aquifer in the Musgrave PWA, within the area coloured beige in Figure 4-4
- o. **Managed Aquifer Recharge Consumptive Pool**, being the water available for allocation as a result of metered drain or discharge activities undertaken within the prescribed areas managed by this Plan, in accordance with a permit issued pursuant to either Section 104(3)(c) of the Landscape Act in accordance with Section 10.13 of this Plan, or an environmental authorisation issued under Section 40(1) of the *Environment Protection Act 1993*.
- 2. The Minister may, from time to time, by publishing a notice in the *South Australian Government Gazette*, increase the number of entitlement shares available within a consumptive pool (issued at the same value as the existing entitlement shares within the

consumptive pool) if the Minister is satisfied that additional water is available for taking from wells in the following consumptive pools:

- a. Coffin Bay Consumptive Pool
- b. Lincoln North Consumptive Pool
- c. Southern Basins Tertiary Consumptive Pool
- d. Southern Basins Basement Consumptive Pool
- e. Aquaculture Elliston Consumptive Pool
- f. Musgrave Tertiary Consumptive Pool
- g. Musgrave Basement Consumptive Pool.
- 3. The Minister will from time to time, by publication in *The South Australian Government Gazette*, give notice of the determination of an additional consumptive pool and the total number of water access entitlement shares available in relation to that consumptive pool, to provide for the taking of water from the Quaternary aquifer where water is found to exist within the same spatial extent as the Uley North, Southern Basins Non-Licensed Quaternary, Polda, Sheringa and Musgrave Non-Licensed Quaternary consumptive pools, which is additional to the maximum value of all entitlement shares available for allocation within the abovementioned consumptive pool as specified in Principle 1 (see Section 10 for Principles).
- 4. For the purposes of Principles 2 and 3, the Minister shall increase the number of entitlement shares available within a consumptive pool, or determine a new consumptive pool, by confirming through appropriate scientific means, based on evidence provided by the proponent, that water is available for taking by wells in the relevant consumptive pool and that the taking of this water:
  - a. will only present a low level of risk to the present and future health and maintenance of ecosystems that depend on water from the relevant aquifer
  - b. will not adversely affect the reliability of supply or the quality of water accessed by existing users of water from any other consumptive pool.

Principles 2 and 3 do not apply to the Uley South Consumptive Pool or the Bramfield Consumptive Pool.

#### 10.2 Water licences

- 5. Subject to Principle 6, the Minister may grant a new water licence in respect of a consumptive pool listed in Principle 1 or a new consumptive pool determined through Principle 3. A water licence provides a water access entitlement to the holder of the licence to gain access to a share of the water available in the consumptive pool that is available for licensed purposes.
- 6. The water licence shall list the wells through which the water is authorised to be taken. The proposed wells for the taking of water are required to meet the Assessment criteria in Section 10.12 of this Plan to ensure the taking of water will not cause undesired impacts to groundwater dependent ecosystems, aguifers or existing users of the resource. The water

- access entitlement which is provided for under the water licence is subject to the conditions attached to the licence.<sup>27</sup>
- 7. The Minister may grant a water licence for the recovery of water previously drained or discharged into a well (recharge water licence) in accordance with a permit issued pursuant to either Section 104(3)(c) of the Landscape Act in accordance with Section 10.13 of this Plan, or an environmental authorisation issued under Section 40(1) of the *Environment Protection Act* 1993. The licence will relate to the Managed Aquifer Recharge Consumptive Pool.
- 8. Where water from a prescribed water resource is used in the conduct of activities subject to a mining or petroleum lease or licence pursuant to the *Mining Act 1971* or the *Petroleum and Geothermal Energy Act 2000*, the Minister may grant a water licence for the purposes of those activities, subject to the provisions of this Plan.
- 9. Further to Principle 88, a separate water licence is required for each lease or licence issued pursuant to the *Mining Act 1971* or the *Petroleum and Geothermal Energy Act 2000*, including but not limited to exploration licences, retention licences and production licences.
- 10. Where a water licence has been issued subject to Principles 8 and 9, that licence shall include terms that ensure its expiration on 30 June following the relinquishment of the associated mining or petroleum lease or licence.
- 11. A water licence (and therefore a water allocation) is not required for the taking of water for:
  - a. watering stock (other than stock subject to intensive farming)
  - b. domestic purposes as defined by the Landscape Act
  - c. the purpose of using it during any operation or activity reasonably necessary for, or incidental to, the drilling or construction of wells
  - d. aquifer testing where the proponent can prove to the satisfaction of the Minister that the water required to be taken will not adversely affect the reliability of supply or the quality of water accessed by existing users of water from the same or any other consumptive pool and will only present a low level of risk to the present and future health and maintenance of ecosystems that depend on water from these aquifers.

#### 10.3 Water access entitlements

- 12. The Minister may grant a new water access entitlement to provide access to a share of a consumptive pool, or to a new consumptive pool determined through Principle 3.
- 13. A water access entitlement issued on account of a water licence in relation to the consumptive pools listed in Principles 1a to 1nn shall be a specified share of the water available for licensed use, as determined from time to time by the Minister under Section 121(4) of the Landscape Act, expressed as a number of entitlement shares within the consumptive pool.

<sup>&</sup>lt;sup>27</sup> Section 121(3)(c) of the Landscape Act

- 14. The Minister may issue a water access entitlement expressed as a number of entitlement shares in relation to an additional consumptive pool determined though Principle 3, under procedures determined by the Minister.
- 15. A water access entitlement issued on account of a recharge water licence in relation to the Managed Aquifer Recharge Consumptive Pool, known as a recharge water access entitlement, will be calculated as:
  - a. 80% of the total volume of water drained or discharged to a particular aquifer at a particular location under a permit issued pursuant to either Section 104(3)(c) of the Landscape Act or an environmental authorisation under Section 40(1) of the *Environment Protection Act 1993* throughout the previous water-use year, or
  - b. a specified percentage of the water drained or discharged to a particular aquifer at a particular location under a permit issued pursuant to either Section 104(3)(c) of the Landscape Act or an environmental authorisation under Section 40(1) of the *Environment Protection Act 1993* throughout the previous water-use year, if the proponent can demonstrate to the satisfaction of the Minister that the taking of up to 100% of the water drained or discharged into the well(s) would not contravene the Assessment criteria in Section 10.12 of this Plan to ensure the taking of water will not cause undesired impacts to groundwater dependent ecosystems, aquifers or existing users of the resource.
- 16. The granting of new entitlement shares shall not cause the total volume of water able to be allocated in relation to the entitlement shares for each consumptive pool to exceed the maximum value of all entitlement shares available for allocation specified in Principles 1a to 1n and Table 10-1 for the relevant consumptive pool. The numbers specified in Principles 1a to 1n and Table 10-1 are valid at the date of approval of this Plan. Principle 2 may be used in the future to increase the maximum value of all entitlement shares available for allocation for specified consumptive pools thereby increasing the ability to issue new entitlement shares.
  - The proposed wells for the taking of water in relation to the entitlement shares are required to meet the Assessment criteria in Section 10.12 of this Plan.
- 17. For the purpose of this Plan, any entitlement shares that have not yet been granted on a water access entitlement will be known as excess water.
- 18. The Minister may issue a water access entitlement or increase the number of entitlement shares on an existing water access entitlement in relation to excess water, based on applications submitted to the Minister under procedures determined by the Minister as being appropriate in the relevant circumstances.<sup>28</sup> A water access entitlement will only be granted or amended if the proposed wells for the taking of water meet the Assessment criteria in Section 10.12 of this Plan.

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<sup>&</sup>lt;sup>28</sup> Section 122(2) of the Act

- 19. The value of entitlement shares in the following consumptive pools are subject to variation in accordance with Principle 2 and the processes outlined in Section 10.5 of this Plan:
  - a. Uley North Consumptive Pool
  - b. Bramfield Consumptive Pool
  - c. Polda Consumptive Pool
  - d. Sheringa Consumptive Pool.

#### 10.4 Water allocations

- 20. A water allocation is issued annually on account of a water access entitlement under a water licence, on the basis that the water allocation is being issued by the Minister under the terms of the water licence and will relate to a period not exceeding 12 months.
- 21. Subject to Principle 22 a water allocation obtained on account of an entitlement share will be determined at the rate of 1 share = 1 kilolitre.
- 22. Principle 21 does not apply to a water allocation in relation to a recharge water access entitlement.
- 23. A recharge water allocation may be obtained on account of a recharge water access entitlement. The volume of water allocated in any given water-use year shall be the 'available balance' being the percentage of the volume of water drained or discharged to a particular aquifer at a particular location throughout the previous water-use year, permitted to be taken in accordance with Principle 15.

## 10.5 Adaptive management

The Minister may, from time to time, by notice in the *South Australian Government Gazette*, determine the volume of water that is to be made available for allocation in accordance with Section 121(4) of the Landscape Act. The notice is intended to be published on or about 30 June of the preceding water-use year. In doing so, the Minister may take into consideration the resource condition triggers and allocation framework as outlined in Section 9.4 of this Plan.

- 24. With respect to the Uley North, Bramfield, Polda and Sheringa consumptive pools, the Minister may determine:
  - a. the value of an individual entitlement share of a water access entitlement from each of these consumptive pools as determined by the means set out in this Plan
  - b. the volume of water that is to be made available for allocation from each consumptive pool under Section 121(4) of the Landscape Act
  - c. the consumptive pool volume of each consumptive pool.

Table 10-1 Consumptive pool water access entitlement shares at the date of approval of this Plan

Consumptive pools	Non-licensed demand (kL)	Licensed demand (kL)	Excess water (kL)	Maximum volume of water available for allocation	Water access entitlements (in shares)			
				(kL)	Licensed demand	Excess water	Total	
Coffin Bay	5,560	132,890	0	132,890	132,890	0	132,890	
Uley North	27,860	50,488	0	50,488	50,488	0	50,488	
Uley South	8,140	3,500,000	0	3,500,000	3,500,000	0	3,500,000	
Lincoln North	38,750	83,100	0	83,100	83,100	0	83,100	
Southern Basins Non- Licensed Quaternary	11,220	0	0	0	0	0	0	
Southern Basins Tertiary	29,140	0	0	0	0	0	0	
Southern Basins Basement	28,300	27,218	435,000	462,218	27,218	435,000	462,218	
Bramfield	100,200	486,427	0	486,427	486,427	0	486,427	
Polda	34,730	32,621	0	32,621	32,621	0	32,621	
Sheringa	54,550	182,882	0	182,882	182,882	0	182,882	
Aquaculture Elliston	0	10,000	0	10,000	10,000	0	10,000	
Musgrave Non-Licensed Quaternary	94,000	0	0	0	0	0	0	
Musgrave Tertiary	68,390	0	0	0	0	0	0	
Musgrave Basement	67,300	0	0	0	0	0	0	

## 10.6 Carry-over of unused water allocation

25. The carry-over of any unused water allocation is not authorised in relation to any consumptive pool.

## 10.7 Transitional arrangements

- 26. From the date of approval of this Plan, the holder of an existing water licence will be provided with a water licence and therefore a water access entitlement under this Plan. Subject to Principle 27, the water licence shall list the wells through which the water is authorised to be taken. The number of entitlement shares issued to the water access entitlement holder shall be equivalent to the number of entitlement shares authorised under the previous Plan, limited to the 'maximum value of all entitlement shares available for allocation within the pool' stated in Principles 1a to 1n<sup>29</sup>.
- 27. Notwithstanding Principle 26, a water licence may be issued to a holder of an existing water licence without a listing of the wells through which the water is to be taken, but in this case the licence must relate to a specific consumptive pool and any allocation issued in relation to the licence cannot be taken until the licence is varied to include the wells through which the water will be taken. The proposed wells for the taking of water are required to meet the Assessment criteria in Section 10.12 of this Plan.
- 28. A water licence provided under the transitional arrangements in Principles 26 and 27 is subject to the conditions outlined in Section 10.8 of this Plan.

# 10.8 Terms and conditions for consideration for a water licence or water allocation

The Landscape Act allows for a water licence or water allocation to be subject to conditions endorsed on the water management authorisation by the Minister<sup>30</sup>. A water access entitlement is subject to the conditions attached to the licence<sup>31</sup>. The licence remains in force unless it expires under the terms of the licence<sup>32</sup>.

- 29. When issuing, varying or transferring a water management authorisation, the Minister may consider endorsing conditions on the authorisation to the effect that:
  - a. Water must only be taken from the well(s) listed on the authorisation.
  - b. Water taken from the well(s) listed on the authorisation must be metered.

<sup>&</sup>lt;sup>29</sup> Note a licence in relation to the Uley South Consumptive Pool will vary from water-use year 2026-27 to 2027-28 in relation to the change in size of the consumptive pool as described in principle 1c.

<sup>&</sup>lt;sup>30</sup> Section 123(c)(ii) and Section 127(6)(b) of the Landscape Act

<sup>&</sup>lt;sup>31</sup> Section 121(3)(c) of the Landscape Act

<sup>&</sup>lt;sup>32</sup> Section 123(e)(ii) of the Landscape Act

- c. The take of water from the well(s) listed on the authorisation must not exceed the allocation issued to be taken from the well(s).
- d. The infrastructure through which water is taken pursuant to a water management authorisation must be maintained and constructed so that the volume of water taken from the well can be accounted for without interference.
- e. The authorisation holder must report the volume of water taken through a water meter during the water-use year (that is, closing readings) to the Department by the specified date.
- f. If the water access entitlement relates to 50,000 entitlement shares or more and the licence lists the specific well/s through which the entitlement shares are to be taken:
  - i. The Department will undertake a risk assessment and develop a risk management and monitoring plan, based on the findings of the risk assessment.
  - ii. The licensee will, in collaboration with the Department, incorporate in the risk management and monitoring plan, the operational procedures and risk mitigation strategies to be put in place to avoid any negative consequences identified through the risk assessment.
  - iii. The licensee will operate in accordance with the risk management and monitoring plan, as approved by the Minister.
  - iv. The licensee will update the risk management and monitoring plan as requested from time to time by the Minister.
  - v. The licensee will report compliance with the risk management and monitoring plan annually in a manner approved by the Minister.
- g. The conditions listed on the authorisation may be varied by the Minister at annual intervals if, in the opinion of the Minister, the variation is desirable to more effectively regulate the use of water from the resource in accordance with this Plan.
- 30. When issuing or varying a water management authorisation for the recovery of water previously drained or discharged into a well, the Minister may endorse conditions on the authorisation to the effect that:
  - a. The water taken pursuant to the authorisation must only be taken from the aquifer into which the water was drained or discharged.
  - b. The water taken pursuant to the authorisation must only be taken from well(s) located within the same spatial extent as the corresponding native groundwater consumptive pool that aligns with the location and aquifer within which the drain or discharge activities occurred.
  - c. The volume of water taken in a single water-use year must not exceed the available balance.;
  - d. The licensee must operate in accordance with a risk management and monitoring plan approved by the Minister.

- e. The risk management and monitoring plan must be updated as the Managed Aquifer Recharge scheme's operations change, and as requested from time to time by the Minister:
- d. The licensee must report the drained or discharged and recovery volumes in a manner approved by the Minister.
- g. The water taken pursuant to the authorisation will be deemed to have been taken after any other allocation authorised for extraction from the same well(s).
- 31. The conditions specified in Principles 29 and 30 are additional to, and subject to the conditions endorsed on a water management authorisation issued pursuant to Section 10.7 of this Plan and any other conditions endorsed by the Minister or as may be prescribed from time to time by the Regulations.

# 10.9 Transfers of water licences, access entitlements or entitlement shares

- 32. Subject to the succeeding provisions of this Section and the Landscape Act<sup>33</sup>, the holder of a water licence may apply to transfer to another person:
  - a. the water licence
  - b. a water access entitlement
  - c. one or more entitlement shares under the licence
  - d. a water allocation issued on account of a water access entitlement.
- 33. The application for the transfer of a water licence, water access entitlement or entitlement shares may be permanent or for a temporary period.
- 34. Principle 32 does not apply to a water licence, water access entitlement, or water allocation issued pursuant to the Managed Aquifer Recharge Consumptive Pool, unless the transfer is in relation to a change in ownership of the scheme.
- 35. A water licence, water access entitlement or an entitlement share may only be transferred, temporarily or permanently, to another person where it remains a water licence, water access entitlement or an entitlement share for the consumptive pool from which it was initially granted.
- 36. Subject to the provisions of this Plan and the Landscape Act<sup>34</sup>, the holder of a water allocation may apply to transfer the water allocation in part or in full, to another person for the period for which the allocation is current (up to 12 months).

<sup>&</sup>lt;sup>33</sup> Section 125 of the Landscape Act

<sup>&</sup>lt;sup>34</sup> Section 132 of the Landscape Act

- 37. A water allocation may only be transferred to another person where it remains a water allocation for the consumptive pool from which it was initially granted.
- 38. The transfer of a water licence, water access entitlement, entitlement share, or water allocation will only be approved if it meets the Assessment criteria as specified in Section 10.12.
- 39. Notwithstanding Principle 38, the Minister may authorise the transfer of a water licence, water access entitlement, entitlement share, or water allocation to enable water to be taken from a particular well, where the applicant has demonstrated to the satisfaction of the Minister that the issuing or varying of the authorisation to take water would not result in any undesirable impacts to water resources, water-dependent ecosystems, existing users (including any future return of currently transferred entitlement shares), or Managed Aquifer Recharge operators.

#### 10.10 Variation of a water licence or water allocation

The Landscape Act allows for a water licence or water allocation to be varied by the Minister<sup>35</sup>. The Minister's decision to vary such a water management authorisation, must be consistent with the relevant water allocation plan<sup>36</sup>.

- 40. The variation of a water licence or water allocation will only be approved if it meets the Assessment criteria as specified in Section 10.12 of this Plan.
- 41. An application to vary the conditions of a water management authorisation, that are aligned with the conditions listed in Section 10.8, will be considered seriously at variance with this Plan.

## 10.11 Management of wells

Wells may only be constructed, maintained and operated and water may only be taken, in circumstances where the Minister is satisfied that the taking of water and the proposed manner of taking will have no significant detrimental impact on:

- a. the water resource
- b. groundwater-dependent ecosystems
- c. existing water users of the resource.

A permit is required for the drilling, plugging, backfilling or sealing of a well and the repairing, replacing or altering of the casing, lining or screen of a well pursuant to Section 104(3)(a) and (b) of the Landscape Act.

For the purpose of this Plan, 'well' has the same definition as stated in the Landscape Act:

• an opening in the ground excavated for the purpose of obtaining access to groundwater

<sup>&</sup>lt;sup>35</sup> Section 124 and Section 131 of the Landscape Act

<sup>&</sup>lt;sup>36</sup> Section 124(3)(a)(i) of the Landscape Act

- an opening in the ground excavated for some other purpose but that gives access to groundwater
- a natural opening in the ground that gives access to groundwater.

The occupier of the land on which a well is situated is subject to a general obligation to ensure that the well, including the casing, lining and screen of the well, the headworks of the well and the mechanism (if any) used to cap the well, are properly maintained<sup>37</sup>.

- 42. A permit to drill a well in the prescribed areas managed by this plan may only be granted if the Minister is satisfied that the proposed well will be installed in accordance with the General Specifications for Well Drilling Operations Affecting Water in South Australia and constructed in accordance with the most current edition of the Minimum Construction Requirements for Water Bores in Australia. These documents are available from the Department.
- 43. A permit to drill a well in the prescribed areas may only be granted if the Minister is satisfied that the proposed location of the well (coordinates) will meet the Assessment criteria as specified in Section 10.12 of this Plan.
- 44. Principle 43 does not apply if the well is:
  - a. for the taking of water authorised under Section 105 of the Landscape Act for purposes that do not require a licence and the rate of groundwater extraction from the well will not exceed 1.0 L/sec
  - b. to be used for scientific purposes including but not limited to the monitoring of the groundwater resource where the total volume to be extracted from the well does not exceed 2 ML/y
  - c. a replacement well that will:
    - replace an existing production well owned by the existing owner or another party, that is authorised for the purpose of taking a water allocation or for stock and domestic water supply
    - ii. be located no further than 50 m from the well being replaced
    - iii.be constructed in the same consumptive pool as the well being replaced
    - iv.be used for the same purpose as the existing well
    - v. if located within an environmental protection zone or a buffer zone surrounding an area of clay absence, not be located closer to the environmental asset or area of clay absence protected by those zones
    - vi.have a volume proposed to be extracted from the well is equal to, or less than, that from the existing production well.

A permit to drill a well within a Native Title determination area, or an area where Native Title has not been extinguished is subject to referral for comment. The referral recipient

<sup>&</sup>lt;sup>37</sup> Section 119 of the Landscape Act

has 60 days to respond to the request. In cases where an Indigenous Land Use Agreement (ILUA) exists which refers to matters relating to water and the drilling of wells, this will be consulted prior to referring the application. Native Title determination areas current at the date of adoption of this Plan are displayed in Figure 6-1.

### 10.12 Assessment criteria

- 45. For the purposes of this Section:
  - a. A well buffer zone is a circular area centred upon the site of a new or existing operational well located within the listed consumptive pool from which new or additional water is proposed to be taken, with a radius in relation to the listed consumptive pool being determined in accordance with Table 10-2.
  - b. An environmental protection zone is a set-back distance from identified groundwater-dependent ecosystem or marine discharge sites, related to the taking of water from the Quaternary aquifer as determined in accordance with Table 10-3, Figure 7-6 and Figure 7-7.
  - c. A clay buffer zone is a buffer area surrounding an area of clay absence, related to the taking of water from the Tertiary or Basement aquifers as determined in accordance with Table 10-4, Figure 7-2 and Figure 7-3.
  - d. A groundwater protection zone is an area related to the Uley South Consumptive Pool, aligned with the publicly owned land, to protect the Quaternary public water supply resource from the taking of water from the Tertiary or Basement aquifers, as determined in accordance with Figure 7-1.
  - e. An existing operational well is defined as a well that is used, or can be used, to supply water for irrigation, stock, domestic or commercial use and is known to the Department.
- 46. Subject to Principle 49 and the transitional arrangements in Section 10.7 of this Plan, the taking of water from a new well or an increase in water to be taken from an existing operational well will not be granted where:
  - a. The well buffer zone for the proposed location of take, determined in accordance with Table 10-2, would overlap with an existing operational well in the same consumptive pool.
  - b. The proposed location of take is from the Quaternary aquifer and falls within an environmental asset or an environmental protection zone, as determined in accordance with Table 10-3, Figure 7-6 and Figure 7-7.
  - c. The proposed location of take is from the Tertiary or Basement aquifers in the zones identified as areas of clay absence or the buffer zones surrounding the areas of clay absence, as determined in accordance with Table 10-4, Figure 7-2 and Figure 7-3.

- d. The proposed location of take is from the Tertiary or Basement aquifers in the zone identified as a groundwater protection zone, as determined in accordance with Figure 7-1.
- e. The taking of water is equal to or greater than a total volume<sup>38</sup> of 50,000 kL.
- 47. Principle 46.a does not apply where the proposed location of take is an existing well, or a new well to be drilled, on land owned by the applicant, including land that is contiguous and the proponent's properties are too small to enable the minimum distance as specified in Table 10-2.
- 48. Principle 46.c may not apply where it can be proven to the satisfaction of the Minister that:
  - a. Although the Tertiary clay layer is absent in a specific location, a similar confining layer is present that limits the connection between the Quaternary aquifer and the underlying Tertiary or Basement aquifers such that downward leakage is restricted should water be taken from the Tertiary or Basement aquifers.
  - b. The Quaternary aquifer is unsaturated, and a management regime exists that can adequately manage all aquifers should the Quaternary aquifer become saturated.
  - c. The siting of the well within an area of clay absence or within the buffer zone surrounding an area of clay absence and the subsequent taking of water from that well, will not cause or lead to the downward movement of water from the Quaternary aquifer to the underlying aquifers.
- 49. Notwithstanding Principle 46, the Minister may issue or vary a water management authorisation that authorises a new or increased volume of water to be taken from a particular well, where the applicant has demonstrated to the satisfaction of the Minister that the issuing or varying of the authorisation to take water would not result in any undesirable impacts on water resources, water-dependent ecosystems, existing users (including any future return of currently transferred entitlement shares), or Managed Aquifer Recharge operators.

<sup>&</sup>lt;sup>38</sup> In cases where the applicant holds an existing licence, the total volume means the volume listed on the existing authorisation plus any additionally proposed volume.

**Table 10-2 Well buffer zone** 

Consumptive pool	Proposed new or additional volume of extraction (kL)	<b>Radius</b> (m)
Coffin Bay	0 to 5,000	300
Uley North Uley South	5,001 to 10,000	350
Lincoln North	10, 001 to 25,000	400
Polda Bramfield	25,001 to 50,000	450
Sheringa	> 50,001	500
Southern Basins Non-Licensed Quaternary Southern Basins Tertiary		
Southern Basins Basement Aquaculture Elliston Musgrave Non-Licensed Quaternary	Any	300
Musgrave Tertiary Musgrave Basement		

**Table 10-3 Environmental protection zone set-back distances** 

PWA	Groundwater dependent ecosystem	Marine discharge location	EPZ set-back distance (m)
Southern Basins	Pillie Wetland Group		2,187
	Sleaford Wetland Group		2,187
	Wanilla Wetland Group		1,294
	Big Swamp		1,294
	Little Swamp		1,294
	Duck Ponds Creek		1,294
	Black Swan Lane		1,294
		Kellidie Bay	444
		Tulka	751
Musgrave	Hamilton Wetland Group		3,530
	Newland Wetland Group		5,000
	Poelpena Wetland		5,000
		Elliston	147

Table 10-4 Clay buffer zone

PWA	Location	Buffer zone (m)
Southern Basins	Uley South area	163
	Remaining areas in Southern Basins PWA	1,417
Musgrave	Talia area	5,059
	Remaining areas in Musgrave PWA	1,417

### 10.13 Draining or discharging water into a well

A permit is required for the draining or discharging of water directly or indirectly into a well.<sup>39</sup> However, if the water to be drained or discharged has undergone antibiotic or chemical water treatment with a discharge volume greater than 50 kL/d, an authorisation issued by the Environment Protection Authority under Section 40(1) of the *Environment Protection Act 1993* is required instead. In issuing the authorisation, the Environment Protection Authority may take into account the Principles listed below.

- 50. Prior to the granting of a permit to drain or discharge water into a well the following is required to be undertaken by the applicant to the satisfaction of the Minister:
  - a risk assessment that is consistent with the National Water Quality Management
     Strategy Australian Guidelines for Water Recycling: Managing Health & Environmental
     Risks, Phase 2 Managed Aquifer Recharge (2009), as amended from time to time, or
     any subsequent guidelines current at the time
  - b. a risk management and monitoring plan, based on the findings of the risk assessment, which demonstrates that operational procedures and risk mitigation strategies are in place to avoid any negative consequences identified through the risk assessment
  - c. any other investigations or documentation required by the Minister.
- 51. Principle 50 does not apply to water drained or discharged into a well by means of gravity, or roof runoff (surface water), which is proposed to be drained or discharged into a well via a closed system of capture and transport, provided that the system is equipped with a mechanism to divert first flush water and is drained under gravity.
- 52. A permit may only be granted for the draining or discharging of water to an aquifer where the applicant can demonstrate to the satisfaction of the Minister that such draining or discharging will only present a low level of risk to:
  - a. the quality of the water in the receiving aquifer

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b. the integrity of the receiving aquifer (for example, it must not cause the overlying confining beds to hydraulically fracture or fail)

<sup>&</sup>lt;sup>39</sup> Section 104(3)(c) of the Act

- c. groundwater-dependent ecosystems or native vegetation
- d. the ability of another water licence holder to access water through an existing operational production well
- e. surface and near-surface drainage including, but not limited to, waterlogging of soils, creating perched watertables or excessive increase in the height of watertables
- f. buildings, roads and infrastructure due to direct or indirect damage.
- 53. If the intent is to recover the drained or discharged water a permit may only be granted where:
  - a. the water taken pursuant to the recharge water allocation will only be taken from the aquifer into which the water was drained or discharged
  - b. the water taken pursuant to the recharge water allocation will only be taken from well(s) located within 1 km of the drain or discharge activities and must be accessing the same native groundwater consumptive pool and aquifer, in which the drain or discharge activities occurred.
- 54. When issuing a permit to drain or discharge water into a well the Minister may endorse a condition on the permit that requires the permit holder to provide an annual draining or discharge report that includes the following information:
  - a. the total amount of water drained or discharged into a well, as measured by each meter, in the water-use year and at any period as determined by the Minister
  - b. the groundwater level/pressure for the relevant aquifer accessed by the well(s) through which water was drained or discharged, as measured by wells specified on the permit, at intervals specified on the permit (where applicable)
  - c. the salinity and other specified chemical components of the water drained or discharged into a well, as well as the receiving native groundwater (as determined on a case-by-case basis).

Additional authorisations may be required under the *Environment Protection Act 1993*.

### 10.14 Conversion of a mineral well to a water well

55. A mineral well may be converted to a water well in accordance with approved water well construction standards. For the purpose of this Plan, the conversion of a mineral well to a water well is regarded as a new well and is subject to the Principles contained in Section 10.11 of this Plan.

# 11 Monitoring and evaluation

Section 53(1)(f) of the Landscape Act requires a water allocation plan to 'assess the capacity of the resource to meet the demands for water on a continuing basis and provide for regular monitoring of the capacity of the resource to meet those demands'.

This includes ensuring that the demands on the resource can be met, without impacting on the ecological sustainability of the resource. Additionally, monitoring assists in the review of the Plan to consider if the Plan is achieving the set objectives.

This Plan is accompanied by a Monitoring, Evaluation, Reporting and Improvement (MERI) Plan (Eyre Peninsula Landscape Board 2025) that outlines a comprehensive program aimed at measuring and assessing hydrogeological, ecological and water use parameters.

### 11.1 Monitoring strategy

The monitoring strategy set out in this Plan aims to ensure sufficient data are available to:

- assess changes in the condition of priority groundwater resources and environmental assets
- determine groundwater levels in relation to specified resource condition triggers and limits of the variable saturated Quaternary Limestone management areas on an annual basis
- monitor demands placed on the groundwater resource (licensed extractions)
- ensure compliance with conditions on water licences, water resources work approvals and permits
- inform the evaluation of the effectiveness of the Plan in meeting its objectives.

# 11.2 Assessment of changes in condition of priority groundwater resources and environmental assets

### 11.2.1 Groundwater monitoring network

A network of monitoring wells will be maintained and monitored on a temporal and spatial scale sufficient to enable the assessment of the change in condition of water levels and salinities in priority groundwater aquifers within the PWAs. This current network is outlined in the accompanying MERI Plan.

A selection of wells (Table 9-2) will be monitored for water level annually in autumn to determine the groundwater level in relation to the resource condition limits and triggers in the variable consumptive pool management area. These wells are listed in the MERI Plan.

Additionally, when indicated as a condition on a water licence, a Risk Management and Monitoring Plan (RMMP) must be prepared, as indicated in Principles 29.f and 50.b of Section 10 of this Plan, which may require the licensee to monitor water level and salinity at selected wells on the basis specified in the RMMP.

### 11.2.2 Environmental asset monitoring

The water needs of GDEs are described in Section 5 and the principles for the maintenance and protection of environmental assets are included in Section 10. To evaluate the success of these provisions, a program targeting priority environmental assets in management areas where extraction is occurring and at representative control sites will ensure baselines are established. The monitoring required to observe changes in critical hydrogeological and ecosystem parameters is detailed in the MERI Plan.

# 11.3 Annual assessment of level of storage of the saturated Quaternary Limestone management areas

To determine whether a resource condition trigger has been reached, the Department's monitoring network must record groundwater levels between March and May (autumn) each year for specific wells. Although monitoring occurs biannually, autumn data is critical as it reflects post-irrigation season lows and provides an accurate snapshot of aquifer condition.

Table 9-2 outlines the wells used for adaptive management, along with their corresponding upper and lower storage trigger water levels.

For the Uley North, Bramfield, Sheringa and Polda consumptive pools, the water level collected in autumn will be compared with the specified trigger levels to determine if the triggered condition has been met and if a change to the allocation for the following water-use year is required.

### 11.4 Monitoring of demands placed on the groundwater resource

The Department keeps a record of the licensed groundwater extractions for the Southern Basins and Musgrave PWAs in mywater. Metering of licensed groundwater extractions will continue for both PWAs.

Additionally, when indicated as a condition on a water licence, a RMMP must be prepared, as indicated in Principles 29.f and 50.b of Section 10 of this Plan, which may require the licensee to monitor extraction from production wells on the basis determined in the RMMP.

### 11.5 Compliance with conditions on authorisations

The monitoring data obtained in Sections 11.2 to 11.4 will assist in determining compliance with any conditions placed on a water management authorisation or relevant permit .

### 11.6 Evaluation

Evaluation is required at different stages to assess changes in the condition of groundwater resources and dependent ecosystems, determine water levels in relation to resource condition triggers, periodically assess the effectiveness of the Plan in meeting objectives and inform future reviews.

Evaluation of monitoring data will be undertaken in a manner that considers the groundwater and environmental asset condition trends, primarily in relation to the proximity of water affecting activities in the vicinity of environmental assets but also recognising that other factors such as climate variability and land management may be contributing to observed environmental asset condition. Further detail regarding the content, timing and responsibility for evaluation activities is defined in the MERI Plan.

The MERI Plan aims to identify knowledge gaps and research required to improve the science that underpins the Plan and provide for continual improvement.

### 11.7 Evaluating the success and appropriateness of this Plan

This Section outlines a Monitoring, Evaluation, Reporting and Improvement framework to inform a comprehensive review of the success and appropriateness of this Plan as required by Section 54 of the Landscape Act. This framework is intended to inform the development of a detailed Monitoring, Evaluation, Reporting and Improvement Plan, which will cover:

- a framework to measure and evaluate the success of this Plan at achieving its objectives
- a framework for assessing whether this Plan remains appropriate or requires amendment.

### 11.7.1 Review of this Plan

A comprehensive review of this Plan must occur at least once in the 10 years following approval. Under normal circumstances it is proposed that the review should occur towards the end of the 10-year period.

A review may be undertaken earlier in response to observed changes in resource condition or changes in legislation or for any other reason. An early review may be targeted to address any specific issues that have been identified.

The review aims to evaluate the effectiveness and appropriateness of this Plan consistent with the requirements of the Landscape Act. The outputs of the review are decisions regarding the need for amendments. The key evaluation questions to be addressed by the review include:

- 1. To what extent has this Plan been successful in achieving its objectives?
- 2. To what extent has the implementation of the policies and principles in this Plan been effective in contributing to the objectives?
- 3. To what extent does this Plan remain appropriate or require amendment?

The evaluation of the appropriateness of this Plan (key evaluation question 3) should be informed by the evaluation of the success and effectiveness of this Plan (key evaluation questions 1 and 2). Therefore, the review will be undertaken in 2 stages, with the first stage focused on effectiveness and success and the second stage addressing the appropriateness of this Plan and the need for amendment. A Monitoring, Evaluation, Reporting and Improvement Plan will be developed to set out how these evaluation questions will be addressed.

### 11.7.1.1 Stage 1 evaluation – success and effectiveness of this Plan

A Monitoring, Evaluation, Reporting and Improvement Plan to address the success of this Plan and the effectiveness of its principles should include:

- a program logic showing the rationale for how this Plan is anticipated to succeed in achieving its objectives
- the assumptions that underpin the achievement of the objectives
- the suggested lines of evidence, including monitoring
- the evaluation method.

Program logic and assumptions inform the scope of the evaluation process and the evidence required.

### 11.7.1.2 Stage 2 evaluation – appropriateness and need for amendment

Evaluation to address key evaluation question 3 (appropriateness) will be based on a forward-looking assessment as it must have regard for potential future scenarios regarding use and resource capacity. Therefore, a risk-based approach is appropriate. To implement such an approach, the Monitoring, Evaluation, Reporting and Improvement Plan will cover the following steps consistent with the Department's guidelines for a risk-based review to water allocation plans as follows:

- establish context
- risk assessment:
  - risk identification
  - risk analysis
  - risk evaluation
- risk treatment.

Criteria for the risk assessment will be based on the likelihood and consequences of deviation from the objectives for groundwater resource management. The risk assessment should measure the risks associated with a continuation of the existing, un-amended Plan, that is a 'business as usual' scenario. In this way, it provides an argument for amendments based on the level of risk identified at the time.

The risk treatment step considers the question of whether amendments are needed to ensure that risks to groundwater resources and community and environmental values are managed at an acceptable or tolerable level.

The Monitoring, Evaluation, Reporting and Improvement Plan will establish a framework for determining the need to amend this Plan based on the level of risk. The framework is likely to specify that high risks must be treated, while the decision to treat other risks (medium and low) should have regard for the benefits relative to the costs of treatment. Benefits of treatment can be ascertained by assessment of residual risk, which considers the anticipated effectiveness of the proposed Plan amendment for treating risk.

The review of this Plan (Stage 1 and 2 evaluations) should be documented in a public report and, if deemed necessary, this Plan will be amended following the risk assessment.

# 12 Consistency with other plans and legislation

This Plan was developed having regard to:

- the Mining Act 1971
- the Native Vegetation Act 1991
- the Environment Protection Act 1993 and related policies
- the Planning, Development and Infrastructure Act 2016
- the Petroleum and Geothermal Energy Act 2000
- the *Biodiversity Act 2025*
- the Native Title (South Australia) Act 1994
- the Intergovernmental Agreement on a National Water Initiative, Council of Australian Governments 2004
- the Water Security Statement 2022, Water for Sustainable Growth
- the Eyre Peninsula Water Security Response Plan 2024
- the Eyre Peninsula Regional Landscape Plan 2021–2026
- the Eyre Peninsula Landscape Board Water Affecting Activity Control Policy, Landscape South Australia, Eyre Peninsula.

# 13 Units of measurement

### Units of measurement commonly used (SI and non-SI Australian legal)

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Name of unit	Symbol	Definition in terms of other metric units	Quantity
day	d	24 h	time interval
gigalitre	GL	$10^6  \text{m}^3$	volume
gram	g	base unit	mass
hectare	ha	$10^4  \text{m}^2$	area
hour	h	60 min	time interval
kilolitre	kL	1 m <sup>3</sup>	volume
kilometre	km	10 <sup>3</sup> m	length
litre	L	10 <sup>-3</sup> m <sup>3</sup>	volume
megalitre	ML	10 <sup>3</sup> m <sup>3</sup>	volume
metre	m	base unit	length
milligram	mg	10 <sup>-3</sup> g	mass
minute	min	60 s	time interval
second	S	base unit	time interval
year	у	365 or 366 days	time interval

# **14 Shortened forms**

Shortened forms	Meaning
AEM	Airborne Electromagnetic
AHD	Australian Height Datum
Board	Eyre Peninsula Landscape Board
ВоМ	Bureau of Meteorology
CDFM	Cumulative deviation from the mean
CFC-12	Dichlorodifluoromethane; Chlorofluorocarbon
COAG	Council of Australian Governments
CSIRO	Commonwealth Scientific and Industrial Research Organisation
DEW	Department for Environment and Water
DFW	Department for Water
DSE	Dry Sheep Equivalent
DSEs	Dry Sheep Equivalents
DWLBC	Department of Water, Land and Biodiversity Conservation
EP	Eyre Peninsula
EPNRMB	Eyre Peninsula Natural Resources Management Board (now Eyre Peninsula Landscape Board)
EPZ	Environmental Protection Zone
EWP	Environmental Water Provision
EWR	Environmental Water Requirement
GDE	Groundwater Dependent Ecosystem
GWPZ	Groundwater Protection Zone
HARTT	Hydrograph Analysis: Rainfall and Time-Trends (HARTT) model
Ma	Million years ago
mAHD	Metres Australian Height Datum
MERI	Monitoring, Evaluation, Reporting and Improvement
mywater	Department for Environment and Water's licensing system
NARCIIM	New South Wales and Australian Regional Climate Modelling
NCGRT	National Centre for Groundwater Research and Training
NDVI	Normalised Differential Vegetation Index
PIIMS	Primary Industries Information Management System

Shortened forms	Meaning
PIRSA	Department of Primary Industries and Regions South Australia
Plan	This Water Allocation Plan for the Southern Basins and Musgrave Prescribed Wells Areas
PWA	Prescribed Wells Area
PWS	Public Water Supply
RSWL	Reduced standing water level
TEM	Transient Electromagnetic
TDS	Total Dissolved Solids
WAE	Water Access Entitlement
WAP	Water Allocation Plan
WTF	Water Table Fluctuation

## 15 Glossary

**Adaptive management** — A management approach often used in natural resource management where there is little information and/or a lot of complexity and there is a need to implement some management changes sooner rather than later. The approach is to use the best available information for the first actions, implement the changes, monitor the outcomes, investigate the assumptions and regularly evaluate and review the actions required. Consideration must be given to the temporal and spatial scale of monitoring and the evaluation processes appropriate to the ecosystem being managed.

Allocation: See Water allocation.

**ArcGIS:** A geographic information system (GIS) for working with maps and geographic information.

**Aquifer:** An underground layer of rock or sediment that holds water and allows water to percolate through.

**Aquifer, confined** — Aquifer in which the upper surface is impervious (see 'Confining layer') and the water is held at greater than atmospheric pressure; water in a penetrating well will rise above the surface of the aquifer

**Aquifer, unconfined** — Aquifer in which the upper surface has free connection to the ground surface and the water surface is at atmospheric pressure.

**Aquitard:** A layer in the geological profile that separates 2 aquifers and restricts the flow between them.

**Australian Height Datum (AHD):** the datum adopted for vertical control, measured in metres. Zero metres AHD is approximately mean sea level.

**Baseflow:** The water in a stream that results from groundwater discharge to the stream. This discharge often maintains flows during seasonal dry periods and has important ecological functions.

**Bathymetry:** The underwater depth of lake or ocean floors (i.e. the underwater equivalent to topography).

**Biodiversity:** (1) The number and variety of organisms found within a specified geographic region. (2) The variability among living organisms on the earth, including the variability within and between species and within and between ecosystems.

**Biota:** All of the organisms at a particular locality.

Bore — See 'Well'

Brackish water: Water of intermediate salt content between fresh and saline.

**Buffer zone:** An area within which certain management objective exist to protect a specific water resource or groundwater dependent ecosystem.

**Catchment:** That area of land determined by topographic features within which rainfall will contribute to run-off at a particular point.

**Confining layer:** The aquitard (that is, a rock unit impervious to water) which forms the upper bound of a confined aquifer; a body of impermeable material adjacent to an aquifer; see also 'Aquifer, confined'

**Consumptive pool:** The water that will from time to time be taken to constitute the resource within a particular part of a prescribed water resource for the purposes of Part 8 of the Landscape Act, as determined by this Plan.

**Consumptive use:** Licensed and non-licensed water use that are in accordance with Part 8 of the Landscape Act.

**Critical human needs:** The estimated minimum amount of water to meet core human consumption requirements in urban and rural areas.

**Dampland:** A seasonally waterlogged basin.

**Date of adoption:** means the date that the Minister adopts this Plan.

**Department:** The administrative unit designated from time to time, by the Minister, by notice in the Gazette as being the department primarily responsible for assisting the Minister in the administration of the Landscape Act.

**Discharge (natural)** or **natural discharge:** The process whereby groundwater leaves the aquifer, either through groundwater leakage to surface water bodies (e.g. baseflow), or spring seepage.

**Domestic purpose:** In relation to the taking of water, domestic purpose includes house and garden usage, but does not include: (a) taking water for the purpose of watering or irrigating land, other than land used solely in connection with a dwelling (garden); or (b) without limiting paragraph (a), taking water for the purpose of watering or irrigating more than 0.4 of a hectare of land; or (c) taking water to be used in carrying on a business (except for the personal use of persons employed in the business).

**Draining or discharging (not Discharge as defined above):** The act of injecting water directly or indirectly into a well, either under pressure or gravity.

**Drawdown:** The reduction in piezometric head due to pumping or gravitational drainage, especially relating to reservoirs and groundwater. A large drawdown can be caused by low transmissivity or low well efficiency, or both.

**Drillhole:** A drilled hole in the ground. Most hydrogeological data is obtained from drillholes.

**Dry sheep equivalent (DSE)** is a unit to compare the feed requirements of different classes of stock or to assess the carrying capacity and potential productivity of a given farm or area of grazing land, considering district practices and climatic conditions.

**Ecosystem:** A dynamic complex of plant, animal, fungal and microorganism communities and the associated non-living environment interacting as an ecological unit.

**Ecosystem services:** Those processes and attributes of an ecosystem (or part of an ecosystem) that benefit humans.

**Environmental protection zones:** An environmental buffer defined as the desirable set-back distance that any water affecting activity must be from an environmental asset to mitigate the effect of groundwater use on the environmental asset.

**Environmental water provisions (EWP):** Those parts of environmental water requirements that can be met at any given time with consideration to existing users' rights and social and economic impacts.

**Environmental water requirements (EWR):** Those water requirements that must be met in to sustain the environmental values of ecosystems that depend on the water resource, including their processes and biodiversity, at a low level of risk.

**Estuaries:** Semi-enclosed water bodies at the lower end of a freshwater stream that are subject to marine, freshwater and terrestrial influences and experience periodic fluctuations and gradients in salinity.

**Evapotranspiration:** The total loss of water as a result of transpiration from plants and evaporation from land and surface water bodies

**Excess water:** Excess water is water that may be granted on account of a new water access entitlement under a water licence, or additional water that may be granted on account of an existing water access entitlement, but which is yet to be granted.

**Existing user:** A person who holds a water licence under the previous Southern Basins or Musgrave Water Allocation Plans.

**GIS** — **Geographic Information System:** computer software linking geographic data (for example land parcels) to textual data (soil type, land value, ownership). It allows for a range of features, from simple map production to complex data analysis.

**Groundwater:** Water occurring naturally below ground level or water pumped, diverted and released into a well for storage underground.

**Groundwater dependent ecosystem (GDE):** an ecosystem that require access to groundwater, on a permanent or intermittent basis, to meet all or some of its water requirements to maintain the community of plants and animals and the ecological processes and ecosystem services they provide.

**Groundwater extraction:** The process of taking water from an underground source, either temporarily or permanently.

**Groundwater soaks:** Surface water expressions of groundwater that occurs where the groundwater intersects with the surface and the pressure of the groundwater is sufficient to move water to the surface. Groundwater soaks may be permanent where the groundwater is in constant contact with the surface providing a permanent water source or may only be temporary with flow ceasing when the groundwater level drops below the surface.

**Habitat:** The natural place or type of site in which an animal or plant, or communities of animals and plants, live.

**Hydraulic connection:** the presence of a physical path allowing for the flow of groundwater and the transmission of changes in water pressure between different groundwater bodies or between groundwater and surface systems.

**Hydraulic gradient:** In unconfined groundwater, the mean watertable gradient in the direction of groundwater flow. In confined aquifers, the pressure gradient in the direction of flow.

**Hydrogeology**: The study of groundwater, which includes its occurrence, recharge and discharge processes and the properties of aquifers.

**Hydrostatic pressure:** The pressure exerted by gravity at a given point within a fluid that is at equilibrium.

**Hypogean or hyporheic:** Hypogean and hyporheic ecosystems occur beneath the surface of the ground in saturated pore spaces, in cracks or fractures in consolidated material, or in caves formed below the surface. Hyporheic systems generally occur closer to the surface where there can be mixing of surface and groundwater, while hypogean systems occur deeper in the ground.

**Intensive farming:** A method of keeping animals while carrying on the business of primary production in which the animals are usually confined to a small space or area and are usually fed by hand or mechanical means.

**Irrigation:** Watering land by any means for the purpose of growing plants.

**Irrigation season:** The period in which major irrigation diversions occur, usually starting in August–September and ending in April–May.

**Isohaline:** Of equal or constant salinity; typically drawn as a contour line on a map

**Land:** According to the context, (a) land as a physical entity, including land under water; or (b) any legal estate or interest in, or right in respect of, land; and includes any building or structure fixed to the land.

Landscape Act (the): the Landscape South Australia Act 2019.

**Landward:** In a direction moving toward the land.

**Lens:** A discrete occurrence of relatively fresh groundwater, where groundwater salinity is less than 1,000 mg/L.

Licence: see 'Water licence'.

Licensee: A person or entity who holds a water licence pursuant to Section 146 of the Act.

**Low level of risk:** the combination of the likelihood and consequences of an event such that the probability of not meeting the environmental objectives is deemed acceptably low, according to set risk criteria.

**Macro-invertebrates:** Aquatic invertebrates visible to the naked eye including insects, crustaceans, molluscs and worms that inhabit a river channel, pond, lake, wetland or ocean.

**m AHD:** Defines elevation in metres (m) according to the Australian Height Datum (AHD); 0 m AHD is approximately mean sea level.

**Managed aquifer recharge (draining or discharging):** The intentional draining or discharging of water to aquifers for subsequent recovery or environmental benefit.

Megalitre (ML): one million litres, or one thousand kilolitres.

**Minister:** The Minister responsible for the administration of the Landscape Act.

**Model:** A conceptual or mathematical means of understanding elements of the real world that allows for the assessment of certain conditions.

**Monitoring:** (1) The repeated measurement of parameters to assess the current status and changes over time of the parameters measured (2) Periodic or continuous surveillance or testing to determine the level of compliance with statutory requirements and/or pollutant levels in various media or in humans, animals and other living things.

**Natural recharge:** The infiltration of water into an aquifer from the surface (rainfall, streamflow, irrigation etc). See also Recharge area.

**Non-consumptive:** Water used for maintaining natural processes, including but not limited to aquifer throughflow and discharge, and water for groundwater dependent ecosystems.

**Obligate groundwater dependence:** Refers to GDEs where the system would be lost if groundwater was no longer available in a suitable regime.

Observation well: A narrow well or piezometer whose sole function is to permit water level measurements.

**Permeability:** A measure of the ease with which water flows through an aquifer or aquitard, measured in metres/day.

**Phreatophyte:** A type of plant that exhibits a high rate of transpiration by virtue of a taproot that extends down to the watertable.

**Piezometer:** A narrow tube, pipe or well, used for measuring water levels in an aquifer, or pressure head in a tank, pipeline, etc.

Potable water: Water suitable for human consumption such as drinking or cooking water.

**Prescribed:** Prescribed means that a rule or a specific set of rules to manage a resource has been officially set by an authority.

**Prescribed well:** A well declared to be a prescribed well under Section 101 of the Landscape Act.

Prescribed Wells Area (PWA): An area of land within which wells are prescribed.

**Production well:** The pumped well in an aquifer test, as opposed to observation wells; a wide diameter well, fully developed and screened for water supply.

**Proponent:** An applicant for a licence, a permit or approval, or a person who puts forward a proposition or proposal.

**Public Water Supply (PWS):** Potable water that is distributed to residential and commercial customers by a water utility via a reticulated system.

**Public Water Supply well:** A groundwater well used for the purpose of providing public water supply.

**Recharge:** Recharge is the process whereby groundwater is replenished by water draining into the groundwater system. Recharge does not include water held in the soil in the unsaturated zone that may be evaporated, taken up by plants, or discharged at topographic lows. Groundwater can be recharged from rainfall, irrigation infiltration or leakage from surface water bodies (e.g. stream, channel, lake). Recharge to unconfined aquifers occurs over a wide area directly above the aquifer.

**Recharge area:** The area of land from which water from the surface (rainfall, streamflow, irrigation, etc.) infiltrates into an aquifer. See also Recharge, Natural recharge.

**Reduced Standing Water Level (RSWL):** The elevation of the water level, typically measured in m AHD. It is calculated by subtracting the Depth to water (DTW) from the reference elevation. A negative value indicates that the water level is below mean sea level

**Resource capacity:** The capacity of a groundwater resource, calculated by multiplying the recharge area (km²) by the recharge rate (mm/y). Also known as the total amount of water available for consumptive demand and non-consumptive demand, that is, total demand.

**Riparian zone:** That part of the landscape that is adjacent to, that influences and is influenced by watercourse processes. This can include landform, hydrological or vegetation definitions. It is commonly used to include the in-stream habitats, beds, banks and sometimes floodplains of watercourses.

**SA Geodata database:** A collection of linked databases storing geological and hydrogeological data, which the public can access through the offices of Department for Energy and Mining (DEM). Custodianship of data related to minerals and petroleum and groundwater, is vested in DEM and DEW, respectively.

**Secondary porosity:** Secondary porosity refers to voids within rocks which are formed after sedimentary deposition, e.g. solution features (i.e. sink holes or caves) occurring within limestone formations.

Site use approval: An approval which permits the use of water at a specific site for a particular purpose.

**Specific yield (Sy):** The volume ratio of water that drains by gravity, to that of total volume of the porous medium. It is dimensionless.

**Stock water use:** The taking of water to provide drinking water for stock other than stock subject to intensive farming.

**Stygofauna:** Aquifer fauna or the term encompassing all organisms inhabiting underground water.

**Surface water:** (a) water flowing over land (except in a watercourse), (i) after having fallen as rain or hail or having precipitated in any another manner or, (ii) after rising to the surface naturally from underground; (b) water of the kind referred to in paragraph (a) that has been collected in a dam or reservoir.

**Sustainability:** The ability of an ecosystem to maintain ecological processes and functions, biological diversity and productivity over time.

**Taxa:** General term given to a group identified by taxonomy. Taxonomy being the science of describing, naming and classifying organisms.

**Throughflow:** Shallow groundwater flow through a soil sub-parallel to a hillside. If the underlying rock is reasonably permeable, then the infiltrated water percolates vertically and there is no throughflow.

**Tertiary Sands aquifer:** A term used to describe a water-bearing-sand formation deposited in the Tertiary geological period (1–70 million years ago).

**To take water:** From a water resource includes (a) to take water by pumping or siphoning the water; (b) to stop, impede or divert the flow of water over land (whether in a watercourse or not) for the purpose of collecting the water; (c) to divert the flow of water from the watercourse; (d) to release water from a lake; (e) to permit water to flow under natural pressure from a well; (f) to permit stock to drink from a watercourse, a natural or artificial lake, a dam or reservoir.

**Transmissivity:** a parameter indicating the ease of groundwater flow through a metre width of aquifer Section (taken perpendicular to the direction of flow), measured in  $m^2/d$ .

**Unconfined aquifer:** An aquifer in which the upper surface has free connection to the ground surface and the water surface is at atmospheric pressure.

**Underground water (groundwater):** Water occurring naturally below ground level or water pumped, diverted or released into a well for storage underground.

**Upconing:** In a stratified aquifer, especially a coastal aquifer with fresh overlying sea water, upconing is the upward migration of the saline interface in hydrostatic compensation for a falling watertable in and around a pumped well.

**Water access entitlement (WAE):** An entitlement to the holder of a water licence to gain access to a share of water available in the consumptive pool or pools to which the licence relates, as specified by the licence and after considering any factors specified by the relevant water allocation plan or prescribed by the regulations.

**Water allocation:** (1) In respect of a water licence means the quantity of water that the licensee is entitled to take and use pursuant to the licence. (2) In respect of water taken pursuant to an authorisation under Section 105 of the Landscape Act means the maximum quantity of water that can be taken and used pursuant to the authorisation.

**Water allocation plan:** A plan prepared by a Landscape Board and approved by the Minister in accordance with the Landscape Act.

**Water resource works approval:** An approval which permits the construction, operation and maintenance of works for the purpose of taking water from a prescribed water resource at a specific location and in a particular manner.

**Watercourse:** A river, stream, creek or other natural watercourse (whether modified or not) in which water is contained or flows whether permanently or from time to time and includes a dam or reservoir that collects water flowing in a watercourse, a lake through which water flows, a channel (but not a channel declared by regulation to be excluded from the ambit of this definition) into which the water of a watercourse has been diverted, part of a watercourse, an estuary through which water flows, or any other natural resources, or class of natural resources, designated as a watercourse for the purpose of the Landscape Act by a Regional Landscape Plan.

Water licence: A licence granted by the Minister under Section 121 of the Landscape Act.

Water quality: The physical, chemical and biological characteristics of water.

Water regime: The extent, duration, frequency, timing and depth of inundation or soil saturation.

Water-use year: A water-use year runs from 1 July to 30 June in the following calendar year.

**Well:** As defined by the Landscape Act means: (a) an opening in the ground excavated for the purpose of obtaining access to underground water; (b) an opening in the ground excavated for some other purpose but that gives access to underground water; and/or (c) a natural opening in the ground that gives access to underground water.

**Wetland**: An area that comprises land that is permanently or periodically inundated with water (whether through a natural or artificial process) where the water may be static or flowing and may range from fresh water to saline water and where the inundation with water influences the biota or ecological processes (whether permanently or from time to time).

**Zone of influence:** The area around a pumped well, tile drain, quarry, foundation, etc., in which there is detectable drawdown.

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