

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 138th Meeting of the South Australian Heritage Council (the Council) was held on Level 10, 81 – 95 Waymouth Street, Adelaide on Thursday 6 July 2023.

Statement of Acknowledgement

The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

Heritage Council: Chair: Ms Sandy Verschoor Members: Mr Stephen Schrapel, Mr Marcus Rolfe, Mr Gavin Leydon, Mrs Deborah Lindsay, Mr David Brooks and Ms Kate McDougall.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager, Heritage South Australia (DEW).

1. WELCOME AND APOLOGIES

Ms Verschoor welcomed all to the 138th meeting of the South Australian Heritage Council (the Council).

Apologies were received from Ms Eleanor Walters and Ms Jan Ferguson.

Ms Verschoor noted it is NAIDOC Week and encouraged all to attend a walk on Friday 7th July from 12:30pm.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted with the addition of one item to be discussed under In-Camera.

Declarations of conflict of interest

Mrs Lindsay and Mr Rolfe noted they had a conflict of interest in relation to the additional In-Camera item and would depart the meeting for discussion on that matter.

3 PREVIOUS MEETING MINUTES

Council considered the minutes of the 15 June 2023 meeting.

Mr Hanna thanked Mrs Lindsay for a clarification to a sentence under Item 7.2, first sentence on page seven. The draft minutes have been changed to "The place is not considered to meet criterion c) as any potential archaeological remains associated with the church and former buildings are unlikely to contribute meaningfully to our understanding of the State's history."

Council approved the minutes subject to the above change.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 15 June 2023 meeting as per above.

4. ACTION ITEMS

The Council noted the status of action items.

Council discussed the possibility of Mr Donovan Rypkema visiting Adelaide in late August 2023 to present at a Heritage Forum and a meeting with the Deputy Premier.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the status of the action list.

5. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

Text removed for the webpage.

6 ITEMS FOR DISCUSSION / DECISION

6.1 Better Heritage Information – Draft Procedure and Letters

It was noted that Mrs Lindsay and Mr Rolfe returned to the meeting at this point.

Mr Hanna noted that a draft procedure in relation to the Better Heritage Information reports has been prepared for Council's approval. It has been prepared under the provisions of Section 14 (6) of the *Heritage Places Act 1993* – "The Council may include other information in the Register, or hold other information in association with the Register, as the Council thinks fit."

Council were asked to consider two draft template letters to “interested parties” – one to be sent at the beginning of the process and one to be sent after the report had been approved.

Council approved the Procedure and both letters subject to one change being to reword the first sentence of the first letter to read positively.

Action: Update draft letter as per above recommendation.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the Procedure – Better Heritage Information Reports.
- **Noted** the draft letter template to owners upon inception of work.
- **Approved** the draft letter template to owners upon completion of the Better Heritage Information Report.

6.2 Aboriginal Consultation Guidelines

Mr Hanna noted that Council endorsed the Aboriginal Consultation Guidelines at its meeting subject to incorporation of IAP2 Spectrum engagement text.

Particular amendments reflected in the change of the Guideline include:

- Clarity of the purpose of the Guideline.
- Greater clarity of the level of engagement and who is engaged in the assessment process
- Reference only to “consult” (as per IAP2 spectrum)
- A focus of the promise on representative organisations like Native Title Corporations, Claimant groups and the State body/s,
- Clearer tests for the assessor to apply to trigger the early engagement
- Higher threshold triggers for the Councils role where involve/collaborate with First Nations is a necessary part of assessment
- Add to the S17 process with inform / consult commitments around notifying and inviting First Nation / Aboriginal people via relevant forums/channels, i.e. enable better access to the S17 framework, the same as other stakeholders have.
- Separate the procedural detail from the Guideline

Mr Hanna noted that at Council’s 4 November 2021 meeting, Council indicated it would prefer to use the term “Aboriginal” rather than “First Nations” as the more appropriate

term to use in South Australia on most occasions. Suggested that the Guideline be called “Aboriginal Consultation Guidelines” throughout.

Council discussed and endorsed the revised Guideline: Aboriginal Consultation on the Listing process.

RESOLUTIONS:

The South Australian Heritage Council:

- **NOTED** the advice provided by Council member, Mr Rob Donaldson, on the ‘Guideline: Consultation with First Nations on the listing process’.
- **APPROVED** the ‘Guideline: Aboriginal Consultation on the listing process’.

6.3 Annual Report 2022/2023

Mr Hanna noted that the Council is required to prepare an annual report on its operations at the end of each financial year for the Minister responsible for the *Heritage Places Act 1993* to table in the Parliament of South Australia.

A draft Annual Report for 2022/2023 has been prepared for Council’s consideration.

Council endorsed the report subject to an update of the “Functions, Objectives and Deliverables” section on page 6 to be consistent with previous Annual Reports.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the South Australian Heritage Council’s Annual Report for 2022-23, subject to the change requested;
- **Noted** that, subject to the requested change, and the addition of the Foreword, the Annual Report will be signed by the Council’s Chair and submitted to the Minister for Climate, Environment and Water.

6.4 Heritage Standards for State Heritage Areas

Mr Michael Queale, Heritage South Australia was welcomed to the meeting. Mr Queale noted that the Heritage Standards are published in accordance with the *Planning, Development and Infrastructure Act 2016* (the PDI Act) and the Planning and Design Code (the Code). They are a supplementary tool of the Code and are directly referenced in the Code’s State Heritage Area (SHA) Overlay

The draft Heritage Standards for the Burra, Moonta Mines, Mintaro and Hahndorf SHAs are now ready for public consultation.

It is proposed that public consultation through the YourSay website will be conducted from Monday 10 July 2023 to Friday 18 August 2023.

After the engagement period closes, stakeholders will be updated with a summary of the consultation feedback via an engagement report published on the DEW and YourSay websites.

The CE can prepare and publish the Heritage Standard.

Mr Queale discussed the benefits of not being over prescriptive with photographs and diagrams within the Heritage Standards. Mr Queale noted that the Standards represent a minimum design outcome.

The Council members provided the following comments:

- Check that the format of each of the Standards is consistent with one another.
- Suggested that footnotes be provided at the base of each page, noting that long academic footnotes are not necessary.
- Appendix A – Definition section to be provided in each one.

Mr Queale thanked individual Council members for their comments and noted that Aboriginal people's comments are still to be provided.

Mr Rolfe commented that the system of providing a Standard for owners to adhere to and supporting Heritage SA staff in their review of Development Applications appears to be working well.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** that the public consultation period for the Burra, Moonta Mines, Mintaro and Hahndorf State Heritage Area Heritage Standards will be open from 10 July – 18 August 2023.
- **Noted** that submissions from members, collectively or individually are welcome and will be considered in the finalisation of the Heritage Standard for each area.

7 BETTER HERITAGE INFORMATION

Dr Thomas Mackay, Heritage Assessment Officer with Heritage SA was welcomed to the meeting.

It was noted that work on the three Better Heritage Information (BHI) Summary of State Heritage Place (SSHPP) reports presented at this meeting had been finalised prior to the Council's request to contact owners at the beginning of the process. As such a letter has

not yet been sent to the owners of these three places. All owners, from now on, will be contacted prior to the preparation of BHI SSHP commencing for their SHP.

There are 30 SHPs located within the District Council of Robe, only one has a statement of significance, with 14 having been identified by the Conservation Team as requiring Better Heritage Information due to past Development Application considerations. Consequently, Robe as a locality has been selected for preparation of these reports.

Gaol Ruins and Obelisk were entered in the South Australian Heritage Register on 24 July 1980, and Cemetery – Robe was entered in the Register on 8 November 1984. All three under the provisions of the *South Australian Heritage Act 1978*.

Robe Gaol

Council approved the report for Robe Gaol.

Robe Obelisk

Council approved the report for Robe Gaol.

Robe Cemetery

Mr Hanna noted that Ms Ferguson, an apology at today's meeting, had asked previously whether it was specifically known whether Chinese immigrants were buried at the Robe Cemetery? Dr Mackay indicated that it was not known and therefore the generic term "immigrants" is used in the Robe Gaol report.

Mrs McDougall suggested that instead of "Cemetery – Robe" it be referenced as "Robe Cemetery" throughout the report.

Mr Mackay noted there are unmarked graves outside of walled section, however the focus of the report is within the area known to be the State Heritage Place.

Council requested that the site details diagram that has lines representing parcel boundaries and areas of heritage significance, currently in pink and red colours, be changed so that it is easier to differentiate one from another. It was also suggested that if it is printed in black and white, one line be dashes and the other solid so they can be differentiated.

Council approved the report for Robe Cemetery subject to the above.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** BHI SSHP Gaol Ruins, 3 Obelisk Road, Robe (CR 6128/656 D92419 A300, Hundred of Waterhouse)

- **Approved** BHI SSHP Obelisk, Cape Dombey, Robe (CR 6128/656 H441800 S592 Hundred of Waterhouse)
- **Approved** BHI SSHP Cemetery – Robe, Burr Street, Robe (CT 45/10 H441800 S590 Hundred of Waterhouse)

ITEMS FOR NOTING

8.1 Correspondence

Ms Verschoor noted the letter received from Clare and Gilbert Valleys Council in relation to the conservation of the Former Clare Town Hall. Council agreed it would write to the Minister about this matter.

Action: Mr Hanna to draft a letter for the Chairperson's consideration.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the correspondence sent and received since the last meeting.

9 Any Other Business

Nil.

CLOSE OF MEETING

Ms Verschoor closed the meeting at 1:15pm.



Ms Sandy Verschoor
Chair

Date: 17 August 2023