

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 129th Meeting of the South Australian Heritage Council (the Council) was held by electronic means (via Microsoft Teams) on Thursday 18 August 2022.

Statement of Acknowledgement

The Chairperson acknowledged that this land that the Council members meet on today is the traditional lands for Kurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

The Chair noted that Ms Jan Ferguson OAM was meeting at Beltana on Adnyamathanha Country and acknowledged the Adnyamathanha people as the traditional custodians of Beltana.

Heritage Council: Chair: Mr Keith Conlon OAM Members: Ms Jan Ferguson OAM, Mr Stephen Schrapel, Ms Eleanor Walters, Mr Marcus Rolfe, Mr Gavin Leydon, Ms Peggy Brock AM, Mrs Kate McDougall and Mrs Deborah Lindsay.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager, Heritage South Australia (DEW).

1. WELCOME AND APOLOGIES

Mr Conlon welcomed all to the 129th meeting of the South Australian Heritage Council (the Council).

There were no apologies.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted without amendment.

Declarations of conflict of interest

Mrs Debra Lindsay declared a conflict of interest in relation to Item 8.2 Outbuilding former Reynell's Winery and Farm Complex, 38-44 Panalatinga Road, Old Reynella as her firm has provided expert advice to the owner on the listing process.

Mrs Lindsay also declared a conflict in relation to a matter being discussed in confidence under Item 5.

Mr Gavin Leydon declared a perceived conflict of interest in relation to Item 8.2 Outbuilding former Reynell's Winery and Farm Complex, 38-44 Panalatinga Road, Old Reynella as his firm provides advice to the City of Onkaparinga, and for the same reason, Mr Leydon declared a perceived conflict of interest in relation to Item 8.4, Former Callington Smelting Works

Ms Eleanor Walters declared a perceived conflict of interest in relation to Item 8.3 Catholic Church of the Holy Name, 80 Payneham Road, Stepney due to the fact it is within her Local Council area and she works as a Planning Officer for the Local Council.

Ms Jan Ferguson noted that she is acting interim Chair of Outback Areas Authority for a period of three months. It was noted that this did not preclude her from involvement in any items on the agenda for this meeting.

3 PREVIOUS MEETING MINUTES

Council considered the minutes of the 23 June 2022 meeting and approved them subject to:

- Mr Conlon to provide Mr Hanna with three typos to correct.
- Mr Rolfe to provide some changes to the text on page three regarding the Planning and Design Code discussion.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 23 June 2022 meeting, subject to the above amendments.

4. ACTION ITEMS

Council noted the status of action items.

Mr Conlon offered a revised version of the Heritage Protection Report to the Deputy Premier, the Hon Dr Susan Close MP during their first meeting. It was noted that the 8th Heritage Protection Report was sent to the previous Government in March 2020.

RESOLUTION

The South Australian Heritage Council:

- **Noted** the status of the action list.

5. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

Text removed for purposes of making minutes public.

6 FOR DISCUSSION / DECISION

6.1 SA Heritage Council Annual Report

Mrs Lindsay returned to the meeting at this point.

Mr Hanna noted that the Council is required to prepare an annual report on its operations at the end of each financial year for the Minister to table in the Parliament of South Australia.

The Department of Premier and Cabinet Circular *PC013 Annual Reporting Requirements* sets out the requirements for annual reporting. The South Australian Heritage Council Annual Report for 2020-21 has been prepared using the DPC template.

Council approved the Annual Report.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the Annual Report for 2022/23.
- **Noted** that it will forwarded to the Minister for tabling in Parliament.

6.2.1 SA Heritage Council Action Plan 2022-23

Mr Hanna noted that following feedback from Council's 23 June meeting, the 2022/23 action plan has been updated to include consultation with the Property Council and the Urban Development Institute of Australia. Furthermore, all acronyms have been spelt out in full. The revised action plan was provided to Council members for approval.

The Council requested the addition of the National Trust of South Australia as a specific stakeholder to engage. Mr Conlon noted he had organised a meeting with Mr Paul Leadbeter, Chair of the National Trust.

Council discussed the revised action plan and considered the matters proposed for its two strategic meetings of 2022/23 and approved it.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the revised Action Plan for 2022/23.
- **Noted** the matters proposed for the October 2022 and February 2023 strategic meetings of Council.
- **Noted** the Heritage SA 22-23 annual work plan – “Plan on a page”.

7 ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY ON THE SA HERITAGE REGISTER

7.1 St Alphonsus’ Catholic Church, 87 George Street, Millicent, Bunganditj Country.

Mr Chris Burns, Heritage SA was welcomed to the meeting.

Mr Burns noted that an assessment of St Alphonsus’ Catholic Church, 87 George Street, has been prepared by Heritage SA and it recommends that the church meets criteria (a), (d) and (e) under s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place.

Mr Burns noted it is one of the largest churches built in regional South Australia after the Second World War, reflecting the rapid growth and prosperity of the town of Millicent as it emerged as a regional service centre for forestry and nearby associated industries during the post-war boom.

Council heard it was the first South Australian church to respond directly to the Instruction on the Liturgy, a key document arising from the Second Ecumenical Council of the Vatican (1962-1965) (Vatican II). Notably, the design achieved this by fanning the pews around the sanctuary by nearly 180 degrees, the first time this was done in a South Australian post-war church.

Mr Burns spoke briefly to the significant elements of the Church and it was noted that a significant assessment report and draft Summary of State Heritage Place had been provided to Council members as part of their agenda package.

Mr Conlon addressed each criteria under section 16 of the *Heritage Places Act 1993* in turn. Council were unanimous in their support to list under criteria a), d) and e), and agreed it did not meet the threshold for listing under criteria b), c) and f).

The Council complimented Mr Burns on the assessment and Mr Conlon noted that the 3D photos proved useful in helping to analyse the report.

Council approved the Summary of State Heritage Place.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** the St Alphonsus' Catholic Church, 87 George Street, Millicent (CT 5767/931 FP192084 A712 Hundred of Mount Muirhead) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (a), (d) and (e) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
 - (a) it demonstrates important aspects of the evolution or pattern of the State's history
 - (d) it is an outstanding representative of a particular class of places of cultural significance
 - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
- **Approved** the Summary of State Heritage Place for The St Alphonsus' Catholic Church, 87 George Street, Millicent

7.2 Elizabeth Churches, Karna Country

Mr Burns noted that the churches built at Elizabeth between 1955 and 1966, during the height of the area's development as a new town, are associated with the theme of post-war migration.

Elizabeth was designed by a small in-house team of South Australian Housing Trust architect's led by Henry Smith. The team based their design on British New Town and American Neighbourhood Unit principles. The original plan was comprised of eight neighbourhood units, each unit accommodating about 5,000 people in 1,000-2,000 houses; and including key community services and facilities such as a primary school, local shops and parks and gardens.

An initial desktop assessment has identified that of the 25 churches built at Elizabeth, two remain that are associated with the theme of post-war migration and are likely to fulfil one or more s16 criteria of the Act, namely: Elizabeth South Methodist Church (now Elizabeth Grove Uniting Church), Elizabeth Grove; and Jean Flynn Presbyterian Church, Elizabeth South.

Heritage South Australia recommended that the Former Elizabeth South Methodist Church, now Elizabeth Grove Uniting Church be considered for assessment, as well as the Jean Flynn Presbyterian Church, Elizabeth South.

Ms Ferguson noted that the YWCA did a lot of good work linking with the churches and delivering community services. It was agreed that their role would be considered as part of the assessment.

Council endorsed the addition of these two churches to the assessment list.

RESOLUTION:

The South Australian Heritage Council:

- **Added** two places to the Assessment List (Priority 1) for assessment and consideration for listing as State Heritage Places:
 - a. Former Elizabeth South Methodist Church, now Elizabeth Grove Uniting Church, 114 Harvey Road corner Fairfield Road, Elizabeth Grove
 - b. Jean Flynn Presbyterian Church, 106 Goodwood Road, Elizabeth South

7.3 Dwelling (former 'Woodgate') 5 Fitzroy Terrace, Thorngate, Karna Country

Mr Conlon welcomed the owners to the meeting as observers.

Dr Bird noted that on 19 February 2022 and 23 February 2022, two members of the public nominated Dwelling (former 'Woodgate'), Karna Country, 5 Fitzroy Terrace, Thorngate, for listing as a State Heritage Place in the South Australian Heritage Register. One nomination recommended it under criteria (d), (e) and (g) while the other recommended it under (a) and (d) under s16 of the *Heritage Places Act 1993*.

A Summary of State Heritage Place and the Heritage Assessment Report have been prepared for Council's consideration to determine whether Dwelling (former 'Woodgate'), should be provisionally entered as a State Heritage Place in the Register.

Dr Bird recommended Dwelling (former 'Woodgate'), for listing as it meets s16 criterion (e) due to the place's architectural merit, and criterion (g) for its association with architects Frederick W Dancker and his son, Eric Dancker.

Council discussed the matter and the following is a summary of remarks:

- A beautiful dwelling that demonstrates the more stripped back Tudor style.
- This is an excellent example of the Old English housing style and an excellent example of the work of FW Dancker and Son.
- This property is an exemplar of introducing strapping work.
- It has an excellent Tuscan column in back veranda.
- A further translation of the work of American architect Barber.

Mr Conlon asked the Council to indicate whether it agreed with the recommendation to provisionally enter this place under criterion e). Council agreed unanimously in list under criterion e).

With regard to criterion g), the Council agreed that this demonstrates the practise of both Frederick and Eric Dancker. There was unanimous agreement to enter under criterion g).

Mrs Lindsay suggested some of the information in the Assessment Report be inserted into the Summary of State Heritage Place document to draw out the influence of Dancker and Son. Council agreed and approved the Summary of State Heritage Place, subject to the above.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally** entered the Dwelling (Former 'Woodgate'), Kurna Country, 5 Fitzroy Terrace, Thorngate (CT5781/436 F109086 A20, Hundred of Yatala) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (e) and (g) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
 - e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
 - (g) it has special association with the life or work of a person or organisation or an event of historical importance
- **Approved** the Summary of State Heritage Place for the Dwelling (Former 'Woodgate'), Kurna Country, 5 Fitzroy Terrace, Thorngate subject to the above comment.

8 ITEMS TO BE CONSIDERED FOR CONFIRMATION ON THE SA HERITAGE REGISTER**8.1 St Margaret Mary's Catholic Church, 286 Torrens Road, Croydon, Kurna Country.**

Mr Burns noted that on 17 February 2022, the Council provisionally entered St Margaret Mary's Catholic Church in the South Australian Heritage Register (the Register) as a State Heritage Place as it meets criteria (a), (d), (e) and (g) under s16 of the *Heritage Places Act 1993*.

The period for making a public submission closed on 10 June 2022. No submissions were received.

The Summary of State Heritage Place for St Margaret Mary's Catholic Church was presented for the Council's final approval.

Council indicated they were satisfied with the version at time of provisional entry, and given there were no submissions, confirmed this place in the South Australian Heritage Register.

RESOLUTIONS:

The South Australian Heritage Council:

- **Confirmed** the entry of St Margaret Mary's Catholic Church (CT 5710/844, CT 5726/535, CT 5385/507, CT 5824/99, CT 5840/399; F117834 A52, D333 A72, D3333 A4, F117831 A49, D3332 A5 Hundred of Yatala) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criteria (a), (d), (e) and (g) under section 16(1) of the Act:
 - (a) it demonstrates important aspects of the evolution or pattern of the State's history
 - (d) it is an outstanding representative of a particular class of places of cultural significance
 - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
 - (g) it has a special association with the life or work of a person or organisation or an event of historical importance

- **Approved** the Summary of State Heritage Place.

8.2 Outbuilding former Reynell's Winery and Farm Complex, 38-44 Panalatinga Road, Old Reynella

It was noted that Mr Leydon and Mrs Lindsay departed the meeting at this point given they had both declared a conflict of interest in relation to this matter.

Mr Conlon welcomed Mr Ben Scott and Mr Jason Schulz, on behalf of the owners, to the meeting.

Mr Conlon also welcomed observers Mr Matthew Lawrence, Mr Jonathan Luke and Ms Divya Bali Dogra from the City of Onkaparinga.

Dr Bird noted that on 7 April 2022, the South Australian Heritage Council provisionally entered Outbuilding, former Reynell's Winery and Farm Complex, Kurna Country, 38-44 Panalatinga Road, Old Reynella (CT6259/50 A804 D126105 Hundred of Noarlunga) as a State Heritage Place in the South Australian Heritage Register (the Register) as it was found to meet criterion (a) under s16 of the *Heritage Places Act 1993*.

The period for making a public submission closed 14 July 2022. One submission was received.

An updated Summary of State Heritage Place was provided for the Council's consideration and approval, while the informal submission was also provided.

Dr Bird noted that Heritage South Australia have suggested to Council that the place be Confirmed, but with some amendments to the extent of listing based on internal

discussions and a review of the submission provided by the owner. These changes include the removal of rooms 4 and 5 from the listing as well as other minor amendments to the Summary of State Heritage Place document.

Mr Conlon thanked Mr Schulz and Mr Scott for their written submission and invited them to address Council. A summary of Mr Schulz's remarks are as follows:

- Reaffirmed the opposition to this listing.
- Noted that these Outbuildings have been previously assessed and rejected for State Heritage listing on the basis that there was no evidence that they played an important role in the significance of the site.
- Was pleased to note that Heritage SA has recommended removal of rooms 4 and 5 from the confirmation of listing.
- An engineer's report considered several rooms to be dangerous and ought to be demolished.
- The extent of masonry deterioration and failure throughout rooms 1- 6 has rendered this area of the site unsuitable for any public access, and it is considered beyond economic repair.
- The masonry walls are in fair to poor structural condition generally, the condition varying across the site.
- Much of these rooms are in a highly ruinous state. What is the owner's obligations if they are listed? What is being listed: a building, a ruin or a standing ruin?
- Maintaining a ruin would be counterproductive for the owners.
- A Master Plan is being prepared for the site that is considering adaptive reuse for the 1856 stable section.
- If Council is determined to proceed to confirmation, it was requested that the elements of significance be limited to the 1856 stable only.

Mr Scott noted he had discussed the proposed listing on site with Mr O'Sullivan from Heritage SA. Their discussion however did not provide any insight into how the buildings may be adaptively reused in the future.

Mr Conlon thanked Mr Schulz and Mr Scott for their remarks.

Council noted it was pleased to hear that a Master Plan is being prepared for the site.

The Council discussed the submission and the recommendations of Heritage SA.

Council agreed that rooms 4 & 5 should be removed from the heritage listing, but maintained that the other rooms were integral to the listing and help to tell the story of the heritage place. They show the evolution of change of the farming practice. Council agreed to confirm the Outbuilding with the exception of rooms 4 & 5.

Council agreed with the other recommendations of Heritage SA, outlined under "Resolutions" below.

Mr Conlon thanked Mr Scott and Mr Schulz for their time.

RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the submission received in relation to the entry of 'Outbuilding, former Reynell's Winery and Farm Complex' in the South Australian Heritage Register;
- **Approved** the recommendation to remove Rooms 4 & 5 from the extent of listing (sentence 16);
- **Approved** the recommendation to change 'demolished' to 'collapsed' (sentence 17a)
- **Approved** the recommendation to add further details to the Summary about corporate ownership of the site (sentence 17d) and to add further details to the Chronology (sentence 17e)
- **Approved** the recommendation to correct the typo to date (sentence 18)
- **Approved** the recommendation to update the images and captions in the Summary to reflect the removal of Rooms 4 & 5 (sentence 19)
- **Confirmed** the entry of 'Outbuilding, former Reynell's Winery and Farm Complex' Kurna Country, 38-44 Panalatinga Road, Old Reynella (CT6259/50 A804 D126105 Hundred of Noarlunga) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criterion (a) under section 16(1) of the Act:
 - (a) it demonstrates important aspects of the evolution or pattern of the State's history
- **Confirmed** the Summary of State Heritage Place subject to the above amendments.

8.3 Catholic Church of the Holy Name, 80 Payneham Road, Stepney, Kurna Country

It was noted that Ms. Eleanor Walters departed the meeting at this point as she had declared a perceived conflict of interest.

Mr Burns noted that on 4 November 2021, the South Australian Heritage Council provisionally entered the Catholic Church of the Holy Name in the South Australian

Heritage Register (the Register) as a State Heritage Place as it meets criterion (e) under s16 of the *Heritage Places Act 1993*.

The period for making a public submission closed on 18 May 2022.

One submission was received from the owner that supports State Heritage listing, but requests amendments to the Extent of Listing.

The Summary of State Heritage Place for the Catholic Church of the Holy Name was provided for the Council's final approval.

Mr Burns noted there are two congregations that worship in the Church practicing different modes of worship.

The submission from the owner refers to an attachment prepared by Ian Hamilton of Arcuate Architecture and is accompanied by a letter from the Latin Mass Chaplain, Fr Michael McCaffrey, who celebrates Mass at the Catholic Church of the Holy Name on a regular basis.

Mr Burns suggested that the extent of the listing remain the same, and any proposed changes requested by the owners can be managed through the development assessment process.

Council discussed and agreed with the suggestion of Heritage SA and confirmed the entry of the Catholic Church of the Holy Name in the South Australian Heritage Register.

Council approved the Summary of State Heritage Place without amendment.

Council also agreed to add the baptismal font and Stations of the Cross by Charles Bannon to the assessment list.

RESOLUTIONS:

The South Australian Heritage Council:

- **Confirmed** the entry of the Catholic Church of the Holy Name (CT 6135/202 D83605 A163 Hundred of Adelaide) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criteria (e) under section 16(1) of the Act:
 - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
- **Added** the baptismal font and Stations of the Cross by Charles Bannon to the Active Assessment List so they can be assessed in the future as potential State

Heritage Objects intrinsically associated with the Catholic Church of the Holy Name.

- **Approved** the Summary of State Heritage Place.

8.4 Former Callington Smelting Works, 22 Callington Road, Callington, Peramangk Country

Mr Gavin Leydon departed the meeting at this point due to a perceived conflict of interest in this matter. It was noted he would not return to the meeting given the remaining matters were 'for noting'.

Mr Burns indicated that on 7 April 2022, the Council provisionally entered the former Callington Smelting Works (CT 5522/495 F160755 A16, CT 5398/700 D28328 A15 Hundred of Kanmantoo) in the South Australian Heritage Register as a State Heritage Place as it meets criteria (b) and (c) under s16 of the *Heritage Places Act 1993*.

The period for making a public submission closed on 20 July 2022, three submissions were received, all in favour of confirmation.

The Summary of State Heritage Place for the Former Callington Smelting Works was provided for the Council's final approval.

Council thanked the people who put in submissions, and confirmed the former Callington Smelting Works as a State Heritage Place.

Council approved the Summary of State Heritage Place without amendment.

RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the submissions received in relation to the entry of the former Callington Smelting Works in the South Australian Heritage Register and determines whether or not to amend the Summary of State Heritage Place;
- **Confirmed** the entry of the former Callington Smelting Works, 22 Callington Road, Callington (CT 5522/495 F160755 A16, CT 5398/700 D28328 A15 Hundred of Kanmantoo) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criteria (b) and (c) under section 16(1) of the Act:
 - (b) it has rare, uncommon or endangered qualities that are of cultural significance

- (c) it may yield information that will contribute to an understanding of the State's history, including its natural history
- **Approved** the Summary of State Heritage Place.

ITEMS FOR NOTING

9.1 Chairperson's Report

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the report provided by the Chairperson.

9.2 Status of Assessments Report

Council discussed the latest nomination of the Semaphore Carousel.

Dr Bird noted there are 113 places on the assessment list still outstanding.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the status of assessments.

9.3 Correspondence

Noted.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the correspondence sent and received since the last meeting.

9.4 Delegations Report

Noted.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted**

9.5 Meeting dates for 2023

Noted.

RESOLUTION:

The South Australian Heritage Council:

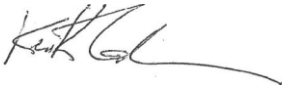
- **Noted** the dates for meetings in 2023.

10 Any Other Business

Nil.

CLOSE OF MEETING

Mr Conlon closed the meeting at 1:25pm.



Mr Keith Conlon OAM
Chair

Date: 13 October 2022