

# SOUTH AUSTRALIAN HERITAGE COUNCIL

## MINUTES

The 124th Meeting of the South Australian Heritage Council (the Council) was held on line on Thursday 16 December 2021.

### Statement of Acknowledgement

*The Chairperson acknowledged that this land that the Council members meet on today is the traditional lands for Kurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.*

**Heritage Council:** Chair: Mr Keith Conlon OAM Members: Mr Stephen Schrapel, Ms Eleanor Walters, Mrs Deborah Lindsay, Mr Marcus Rolfe, Mr Gavin Leydon, Ms Jan Ferguson OAM and Dr Peggy Brock AM.

**Secretariat:** Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Anna Pope, A/Manager, Heritage South Australia, DEW.

## 1. WELCOME AND APOLOGIES

Mr Conlon welcomed all to the 124<sup>th</sup> meeting of the South Australian Heritage Council (the Council).

Apologies from Ms Katrina McDougall.

It was noted that Mr Leydon arrived at 11:00am.

## 2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

### **Agenda**

The agenda was adopted with the inclusion of the following item for Any Other Business:

- Discuss correspondence received regarding proposed demolition of a Local Heritage place at 92 Brougham Place adjacent to the State-heritage listed Ebenezer Chapel.

### **Declarations of conflict of interest**

The following conflicts of interest were declared:

- Mr Stephen Schrapel declared a conflict of interest in relation to the former West End Brewery matters.
- Mrs Deborah Lindsay declared a conflict of interest in relation to the former West End Brewery matters.
- Mr Marcus Rolfe, Mrs Deborah Lindsay and Professor Peggy Brock declared a conflict of interest in relation to 92 Brougham Place, North Adelaide to be discussed under “Any Other Business”.

It was noted that these members would depart the meeting at the time of discussion for the items they had declared a conflict.

### 3 PREVIOUS MEETING MINUTES

Council considered the minutes of the 4 November 2021 meeting and approved them without amendment.

#### RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 4 November 2021 meeting.

### 4. ACTION ITEMS

Council noted the status of action items.

It was noted that Heritage South Australia will update the status of the Flinders Ranges matter in the action list.

Action: Mr Hanna noted that the Department for Environment and Water has now endorsed and released its Reconciliation Action Plan and therefore it can be shared with Council members at a meeting in 2022.

#### RESOLUTION

The South Australian Heritage Council:

- **Noted** the status of the action list.

### 5. IN CAMERA DISCUSSION



### 6 FOR DISCUSSION / DECISION

#### 6.1 Corrections Procedure – for review

Mr Hanna noted that the Corrections Procedure has been provided to Council for review. Some minor suggested amendments have been made and highlighted through tracked changes.

Council approved the suggested amendments and noted that the revised Procedure will be put on the SA Heritage Council web page on the DEW site.

### **RESOLUTIONS:**

The South Australian Heritage Council:

- **Approved** the suggested amendments to Attachment 2: Procedure – Corrections.

## **6.2 Archaeological Guidelines and Factsheets – for approval**

Mr Mark Polzer, Maritime Archaeologist, Heritage South Australia was welcomed to the meeting.

In February 2018, Heritage South Australia convened a workshop of archaeologists practising in South Australia to discuss the content of an Archaeological Provisions Guideline.

Following the Workshop, Heritage South Australia prepared a draft Archaeological Provisions Guideline that was then distributed to Workshop participants for review and comment. The Guideline was updated based on input from the Workshop participants, and sent to them for final comment.

Council members Deborah Lindsay, Jan Ferguson, and Marcus Rolfe were thanked for their extensive input into this process.

It is proposed that the Guideline, following its launch, will be published on the Permits page of the Council's website.

It was noted there will be six fact sheets to accompany the Guideline and these will be sent to Council out of session for review.

Action: Mr Hanna to send fact sheets to Council for approval out of session.

Council noted and agreed that the challenge will be to ensure that the appropriate process is followed by all developers, and therefore the importance of compliance and surveillance could not be over stated.

Council encouraged appropriate promotion of the Guidelines including LinkedIn, Heritage News, Twitter, Facebook and the Department's website.

Mrs Pope indicated that an archaeological layer in our mapping system is highly desirable and Mr Mark Polzer will lead on this work.

Two minor corrections were requested, and subject to them being corrected, the Council approved the Guideline for forwarding to the Minister.

Action: Mr David Hanna to draft a letter for Mr Conlon to send to the Minister.

Mr Conlon acknowledged the enormous amount of work that went in to preparing these Guidelines.

## **RESOLUTION:**

The South Australian Heritage Council:

- **Endorsed** the *Heritage Places Act 1993* – Archaeological Provisions Guideline
- **Agreed** to write to the Minister to invite him to insert a Foreword and launch the Guideline

### **6.3 National nomination Overland Telegraph**

Dr Bird noted that on 6 December 2017, the Council wrote to the Australian Heritage Council identifying the repeater stations Overland Telegraph Line, Maralinga and Emu Field Nuclear Test Sites for potential nomination.

Both the Peak repeater station and the Beltana repeater station could be considered for National Heritage nomination as representative of the Overland Telegraph.

Peake is located at Freeling Spring in the Mound Springs system and is associated with Yurkunangu and Kurkari, the two snakes dreaming that links the country of the Aranda, Arabana and Kuyani peoples.

During the construction of the Overland Telegraph, it was the staging base for exploration into the heart of the country. The place also has an ongoing connection to Aboriginal history and heritage, with the springs remaining an important camp site well into the twentieth century.

Beltana repeater station and surrounds demonstrate additional historic themes such as Afghani cameleers, cattle barrons, inland mission, pastoralism, mining and the exploration and expansion of Central Australia.

It was noted that while National Heritage listing of parts of the Overland Telegraph is a beneficial action, pursuit of a nomination should only be contemplated where national listing is a likely outcome. Preparation of a nomination for The Peake would be at the expense of assessing, listing and protecting 2-3 places in South Australia that warrant State Heritage listing and statutory protection.

Council discussed options for progressing this matter:

- Noted that community agreement is necessary for nominations to proceed.
- Council agreed that consultation with the Beltana community is necessary.
- The nearby Sliding Rock land tenure issues could be difficult and therefore careful consideration is needed whether it is included within the nomination or not.
- Noted that National Heritage Listing unlocks funding opportunities for places and also raises the profile of the place.
- Strangways and the Peake are in ruinous condition and so would benefit from an injection of capital that could be accessed through National Heritage listing status.
- Noted that the Philip Jones book titled “Australia’s Muslim Cameleers” would be a useful resource.
- Council agreed to promote the heritage and history of the Overland Telegraph during its 150<sup>th</sup> anniversary year, 2022, as resources allow.

Action: Ms Ferguson, Mr Conlon and Dr Brock to arrange to meet with Ms Elizabeth Vines, the new South Australian member on the Australian Heritage Council, in the new year.

It was noted that the Cuttlefish breeding ground off Whyalla has made it to the 2<sup>nd</sup> stage of the National Nomination process and this was nominated by a member of the public.

## **RESOLUTIONS:**

The South Australian Heritage Council:

- **Noted** that nominations for The Peake and Beltana could be feasible, but will only be progressed if the Australian Heritage Council indicate the nomination would be considered favourably for inclusion on the finalised priority assessment list (National) AND the SA Heritage Council consider the work should be added to the SA priority assessment list AND all owners are supportive
- **Agreed** to discuss with Ms Elizabeth Vines, member of the Australian Heritage Council.
- **Agreed** to consult with the Beltana community.

## **7 ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY ON THE SA HERITAGE REGISTER**

### **7.1 Nain Lutheran Church**

Mr Chris Burns introduced this matter to Council. Mr Burns indicated that on 21 August 2019, Nain Lutheran Church was nominated by a member of the public. The nominator

suggested the Church meets criteria (d), (e), (f) and (g) of s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place, in the South Australian Heritage Register.

An Assessment of Nain Lutheran Church, 196 Nain Road, Nain had been prepared for the Council's consideration and recommended that the place does not meet any of the s16 criteria for listing as a State Heritage Place.

It was noted that Nain Lutheran Church was built in 1856 and has associations with Pastor August Ludwig Christian Kavel, being one of only two surviving churches in which he is known to have ministered. Kavel was pastor to the first group of Prussian Lutherans to emigrate to South Australia with assistance from George Fife Angas in 1838.

Kavel was based primarily in Langmeil and only preached at Nain for a short time before his student Pastor Auricht took over in August 1858.

Mr Burns noted that the integrity and intactness of Nain Lutheran Church has been substantially diminished by alterations to the church and particularly by those undertaken in 1956. These changes included the removal of most of the original fabric, and additions that changed the scale and external appearance of the church including stripping the walls back to bare stone, replacement of the roof, the creation of new window openings, the installation of new windows, the replacement of the floor with a poured concrete slab, and construction of a bell tower. Internally, the church was also completely refitted. Nain Lutheran Church is entered in Light Regional Council's Local Heritage Register.

Council members discussed the findings of the assessment report and tested each criteria under section 16 of the *Heritage Places Act 1993*.

Council discussed the nomination against all criteria.

While there was an association with the historical figure, Pastor Kavel, it was not a long and significant one and therefore Council considered and agreed that it does not meet this criterion.

Council agreed there were no grounds for serious consideration under criterion b) or c).

Given its substantial changes Council agreed it did not meet criterion d) or e).

Under criterion (f), Council noted that the nomination is from the congregation and it is very pleasing they want to conserve and celebrate the history of the Church. Council agreed that the connection with the community is a strong local connection but does not extend to the state. Council agreed it does not meet this criterion.

Under criterion (g) – Council discussed the association with Karvel. Council agreed it did not meet the threshold to be listed under this criterion.

Mr Conlon thanked the Council members for testing each of the criteria in turn and suggested the Council thank the local community for their nomination.

Action: Mr Hanna to draft a letter from the Council to thank the nominator.

**RESOLUTION:**

The South Australian Heritage Council:

- **Rejected** the nomination of Nain Lutheran Church, 196 Nain Road, Nain (CT 5813/375, A735, F173826 Hundred of Nuriootpa) for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State Heritage listing under section 16 of *the Heritage Places Act 1993*.

**7.2 Camp 10 Detention Cell Block, Loveday Internment Camp Complex**

Dr Louise Bird indicated that the Loveday Internment Camp Complex is rare as it is the only purpose-built internment camp in South Australia during the Second World War and demonstrates a way of life, social customs and land use that is of exceptional historical interest.

The Camp 10 Cell Block is an integral component of the Camp Complex and one of only three cell blocks remaining at Loveday. It demonstrates important aspects of South Australia's role in the detention of civilian internees and prisoners of war (POWs) during the Second World War, and in particular, the experience of additional levels of imprisonment.

POWs were imprisoned in the detention cell block as punishment for a variety of 'illegal' activities, including failed escape attempts, espionage, physical violence and acts of civil disobedience. Imprisoned POWs included members of a small Nazi 'elite' who tried to gain control over the other detainees in early 1943. The walls inside some cells are inscribed with names of some of the POWs incarcerated in that cell, and in some instances dates of and reason for incarceration, while other walls have dashes or crosses. One cell also bears the names of three privates from the 25/33 Garrison Battalion who were court martialled in August and September 1942.

Dr Bird's assessment recommended it should be considered rare as well under criterion (b)

Mr Conlon thanked Dr Bird for a very interesting read and a well written assessment report.

Dr Bird acknowledged the previous work of DASH Architects and Austral Archaeology that contributed in no small way to the information within the assessment report.

Council discussed the assessment report and considered each of the criteria for listing under section 16 of the *Heritage Places Act 1993*.

Council agreed this place met both criterion (a) and (b) for listing as a State Heritage Place.

It was noted that the comparison provided to other State Heritage Places within the assessment report was valuable as it explains the difference between these sites, how they complement each other and how the Council can consider them independently.

Council approved the Summary of State Heritage Place with the addition of “Meru Country” in the address line.

## RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally** entered the Camp 10 Detention Cell Block, Loveday Internment Camp Complex, Yeo Road, Loveday ((CT 5958/949 A8 D69443 Hundred of Loveday) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (a) and (b) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*.

Criterion (a): it demonstrates important aspects of the evolution or pattern of the State's history.

Criterion (b): it has rare, uncommon or endangered qualities that are of cultural significance.

- **Approved** the Summary of State Heritage Place for the Camp 10 Detention Cell Block, Loveday Internment Camp Complex with the addition of the Aboriginal country within the address line.

### 7.3 Camp 14 Eastern Detention Cell Block

It was noted that while the cell block appears reasonably intact, without undertaking a full site visit it is not possible for Heritage South Australia staff to determine what, if any, modifications have occurred and subsequently what level of integrity the cell block retains. The wall adjacent to the new shed, for example, may have been largely removed.

To maximise limited resources, it was decided that an Assessment Report will not be prepared for the Eastern Detention Cell Block, Camp 14 until a full site visit can take place.

Council noted that the department is still seeking access to complete a full site visit, to enable the assessment.

Action: Council suggested the department explore a full recording of the place for historical purposes. Dr Bird noted that the Department is working with owners of at risk timber structures in Adelaide Hills and can look to extend this project.

## RESOLUTION:



The South Australian Heritage Council:

1. **Noted** that this place will remain on the Active Assessment List and Heritage South Australia will continue to attempt to arrange a site visit.

#### 7.4 Camp 14 Sullage Treatment Works

Dr Bird noted that the Sullage Treatment Works at Camp 14 was a vital aspect of the operation of the Loveday Internment Camp Complex. The appropriate disposal of human waste was important to prevent the spread of disease, while the waste water was used to fertilise the crops grown by the detainees. The food crops grown by the detainees at Loveday played a role in feeding South Australians and the troops serving overseas, while other crops such as opium poppies and pyrethrum daisies supplied, respectively, vital medicine (morphine) and pesticide (pyrethrum) to control insect populations and protect agricultural production.

Council heard that, unfortunately, the condition of the Treatment Works has deteriorated leading to a reduction in its heritage value.

Due to the concrete cancer and the impact it is already having on the integrity of the place and its ability to demonstrate significant historical and other heritage values at the State level, the Council rejected the Sullage Treatment Works, Camp 14, Loveday Internment Camp Complex for listing as a State Heritage Place.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the evidence presented in the Agenda paper about the Sullage Treatment Works, Camp 14, Whateley Road, Loveday, (CT 5148/792 D30150 A12, & CT 5118-791 D30150 A13, Hundred of Loveday).
- **Rejected** the Sullage Treatment Works, Camp 14, Whateley Road, Loveday, (CT 5148/792 D30150 A12, & CT 5118-791 D30150 A13, Hundred of Loveday) as it does not meet any of the s16 criteria in the *Heritage Places Act 1993* for listing as a State Heritage Place.

#### 7.5 Mortuary Slab and Table

Dr Louise Bird noted that the Loveday Internment Camp Mortuary was located on the southern side of Camp 14 and was most likely similar to the many other huts built at the Internment Camp, namely a gable-roofed, timber-framed, corrugated-iron-clad structure, with timber-framed windows and doors. The mortuary was built on a concrete slab

featuring a central drainage point. A reinforced concrete table, also with inset drainage hole, was sited in the middle of and was an integral component of the slab.

During the operation of the Loveday Internment Camp, 134 internees and 1 POW died while detained, while 2 POWs were killed during an escape attempt from the transport train on route to Loveday. Most of the deaths were a result of illness and infirmities due to old age that were likely exacerbated by internment, however, some were also due to suicide.

The mortuary structure, like most of the less permanent buildings at the internment camp, was sold and relocated in the years immediately after the end of the war. The table was damaged in the c.1980s when it was broken at the base and pushed over.

It was recommended that the Mortuary slab does not have sufficient integrity to meet any of the s16 criteria in the *Heritage Places Act 1993* for listing as a State Heritage Place.

The Council considered the assessment and discussed the information against the criteria for listing and agreed it did not warrant listing as a State Heritage Place.

Council noted that a site can tell a historic story – regardless of whether it is State Heritage listed. It concurred that interpretive material is important.

## **RESOLUTION:**

The South Australian Heritage Council:

- **Considered** the evidence presented about the Mortuary Slab and Table, Whateley Road, Loveday, (CT 5436/322 H740700 S420, Hundred of Loveday) & Cobdogla Irrigation and Steam Museum, Park Terrace, Cobdogla.
- **Rejected** the Mortuary Slab and Table, Whateley Road, Loveday, (CT 5436/322 H740700 S420, Hundred of Loveday) & Cobdogla Irrigation and Steam Museum, Park Terrace, Cobdogla as it does not meet any of the s16 criteria in the *Heritage Places Act 1993* for listing as a State Heritage Place or State Heritage Object.

## **8 ITEMS TO BE CONSIDERED FOR CONFIRMATION ON THE SA HERITAGE REGISTER**

### **8.1 Former Prospect ARP Sub-Control Station**

Mr Burns indicated that on 5 August 2021, the Council provisionally entered the former Prospect ARP Sub-Control Station 4/1 Menzies Crescent, Prospect in the South Australian Heritage Register as a State Heritage Place as it meets criteria (a), (b) and (d) under s16 of the *Heritage Places Act 1993*.

Mr Burns noted that the submissions received during the public consultation period were in favour of listing. Some minor improvements were suggested through the consultation process and they have, in most part, been adopted in the final Summary of State Heritage Place.

The Council considered the final Summary of State Heritage Place and approved it with one minor change being to spell out ARP – ‘Air Raid Precautions’ in the title.

## RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the submissions received in relation to the entry of the Former Prospect ARP Sub-Control Station in the South Australian Heritage Register and determines whether or not to amend the Summary of State Heritage Place;
- **Confirmed** the entry of the Former Prospect Air Raid Precautions Sub-Control Station, 4/1 Menzies Crescent, Prospect (CT 5204/868 D35462 A1; CT 5737/308 F109765 A100, Hundred of Yatala) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criteria (a), (b) and (d) under section 16(1) of the Act:
  - (a) it demonstrates important aspects of the evolution or pattern of the State’s history
  - (b) it has rare, uncommon or endangered qualities that are of cultural significance
  - (d) it is an outstanding representative of a particular class of places of cultural significance
- **Approved** the Summary of State Heritage Place, including the suggested changes.

## 8.2 Former West End Brewery Garden

It was noted that Mr Schrapel and Mrs Lindsay departed the meeting at this point given their declared conflicts of interest.

Dr Bird indicated that on 5 August 2021, the Council provisionally entered the Former West End Brewery Garden (former SABCo Brewery Garden), 107 Port Road, Thebarton as a State Heritage Place in the South Australian Heritage Register as the Council found it meets criterion (g) under section 16(1) of the *Heritage Places Act 1993*.

The period for making a public submission closed 23 November 2021. One submission was received in favour of listing.

The Council considered the final Summary of State Heritage Place and approved it with the addition of “Kaurna country” in the address of the State Heritage Place.

## RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the submission received in relation to the entry of the Former West End Brewery Garden (former SABCo Brewery Garden) in the South Australian Heritage Register;
- **Confirmed** the entry of the Former West End Brewery Garden (former SABCo Brewery Garden), 107 Port Road, Thebarton (CT 5941/298 D64225 A2, CT 5138/158 D1038 A387, CT 5137/205 D1038 A383, CT 5138/158 D1038 A391, CT 5138/158 D1038 A386, CT 6064/474 D1038 A382, CT 5138/158 D1038 A390, CT 6137/685 F103751 A2, CT 6064/474 D1038 A381, CT 5138/158 D1038 A389, CT 6137/684 D1038 A385, CT 6064/472 D82670 A31, CT 5138/158 D1038 A388, CT 6137/684 D1038 A384, Hundred of Adelaide) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criterion (g) under section 16(1) of the Act:
  - (g) it has a special association with the life or work of a person or organisation or an event of historical importance
- **Confirmed** the Summary of State Heritage Place with the addition of “Kaurna Country” in the address line.

## 9 ITEMS FOR NOTING

### 9.1 Chairperson’s Report

Mr Schrapel and Mrs Lindsay were invited back to the meeting at this point.

Mr Conlon noted the Overland Telegraph 150 year celebrations are being organised by a working group here in South Australia. Mr Conlon along with engineering historian Mr Richard Venus will look at mounting a Forum during History Month to promote the anniversary. He would also liaise with Heritage SA staff about on line interpretation and Heritage Tourism opportunities on social media in relation to State Heritage Places and events in 2022.

Mr Conlon noted excellent feedback on the private realm standards for Colonel Light Gardens through the office of the Mitcham Council and the Colonel Light Gardens Residents Association

Mr Conlon indicated that the Heritage SnAps 2021 photo competition and event worked very well as a community education and promotion activity.

Council noted with sadness the passing of Michael O’Connell, a former member of the South Australian Heritage Council and an excellent planner. The Council noted Mr O’Connell’s passing in the last edition of Heritage News.

### RESOLUTION:

The South Australian Heritage Council:

- Noted the report provided by the Chairperson, Mr Keith Conlon OAM.

## 9.2 Status of Assessments Report

Noted.

### RESOLUTION:

The South Australian Heritage Council:

- Noted the status of assessment reports.

## 9.3 Correspondence

Noted.

### RESOLUTION:

The South Australian Heritage Council:

- Noted the correspondence sent and received since the last meeting

## 9.4 Delegations Report

Noted.

### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the delegations report.

## 10 Any Other Business

Council resolved to discuss incoming correspondence from Professor Norman Etherington in relation to 92 Brougham Place, North Adelaide.

It was noted that Professor Peggy Brock AM, Mr Marcus Rolfe and Mrs Deborah Lindsay departed the meeting for this discussion given they had declared a conflict of interest in relation to this matter.

It was noted that there is a development application to demolish this local heritage place. It is adjacent to the State Heritage listed Ebenezer Chapel. He had requested that Council consider a submission to SCAP advocating against demolition of 92 Brougham Place, given that the two buildings were previously physically connected as the pioneering Industrial School for the Blind from which the present Royal Society for the Blind descended.

It was suggested that demolition of the building at 92 Brougham Place would diminish the ability of the Ebenezer Chapel to illustrate its role in the association between prominent South Australian Baptists and philanthropy.

The Council considered its role in relation to this request and agreed that it was more appropriate that the Minister's delegate, the Heritage Conservation Architect within Heritage South Australia, provide any comment or direction as they see fit to the State Commission Assessment Panel (SCAP).

Action: Letter of reply to be prepared to be sent to Mr Etherington thanking him for bringing this to the attention of the Council.

**RESOLUTION:**

The South Australian Heritage Council:

- **Agreed** it did not have a role to intervene in the development application to demolish 92 Brougham Place, North Adelaide.
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**CLOSE OF MEETING**

Mr Conlon thanked all Council members for their significant contributions in 2021 and also thanked the staff of Heritage South Australia for their excellent support. Mr Conlon closed the meeting at 1:30pm.



**Mr Keith Conlon OAM**

**Date:** 17 February 2022

**Chair**