

SOUTH AUSTRALIAN HERITAGE COUNCIL

ANNUAL REPORT

1 July 2015 to 30 June 2016



**Government
of South Australia**

South Australian Heritage Council
Annual Report 2015-16

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Letter of Transmittal

9 August 2016

Hon Ian Hunter MLC
Minister for Sustainability, Environment and Conservation
Parliament House
North Terrace
ADELAIDE SA 5000

Dear Minister

In accordance with the requirements of section 5A of the *Heritage Places Act 1993* and of the *Public Sector Act 2009*, I have pleasure in presenting the annual report of the South Australian Heritage Council for the year ended 30 June 2016.



Judith Carr
CHAIR
SOUTH AUSTRALIAN HERITAGE COUNCIL

Strategic Plan 2015-2018

The South Australian Heritage Council Strategic Plan 2015-18 sets out the strategic directions of the South Australian Heritage Council (Council) for its three year term. Key Directions in the Strategic Plan are intended to support the fulfilment and enhancement of the Council's functions under the *Heritage Places Act 1993* (Act).

Recognising the strategic context within which it operates, the Council is committed to promoting actions and activities that contribute to the achievement of the following objectives and targets in South Australia's Strategic Plan.

Objectives and Targets

Target 32 Performance in the public sector – customer and client satisfaction with government services: increase satisfaction with government services by 10% by 2014.

Target 33 Government planning decisions: South Australia leads the nation in timely decisions of development applications through to 2020.

Target 4 Tourism industry: increase visitor expenditure in South Australia.

Target 99: Cultural engagement – institutions: Increase the number of attendances at South Australia's cultural institutions by 20% by 2014 and maintain or improve thereafter.

Council Contribution

Transparent and rigorous consideration of nominations for, and the maintenance of, the South Australian Heritage Register (Register).

Provision of strategic advice and policy development for heritage matters under the Act and the *Development Act 1993*.

Promotion of linkages between heritage and tourism to attract more tourists.

Promotion, education, interpretation, partnerships with SA Tourism Commission and History SA, Local Government and similar organisations.

The South Australian Government has identified ten economic priorities. The Council contributes to two of these through its actions to fulfil its strategic plan: 'A destination of choice for travellers'; and 'Adelaide – heart of the vibrant state'.

Heritage Directions

First prepared in 2003, *Heritage Directions* was revised in 2012 to strengthen its alignment with South Australia's Strategic Plan and to incorporate key policy directions associated with the 30-Year Plan for Greater Adelaide.

Heritage Directions 2012 explores a number of themes - reflecting an evolution in community thinking about heritage issues. It sets priorities for conserving and celebrating our past and achieving the Government's vision for creating vibrant cities, healthy neighbourhoods and safe communities.

Heritage Directions 2012 includes six (6) broad directions.

- A legislative and policy framework to support better management of heritage.
- Fostering partnerships with others.
- Government leadership for heritage.
- Education and training of the community and industry in heritage.
- Appreciation, celebration and promotion of this State's unique cultural heritage.
- Sustainability and adaptive reuse of our heritage places to ensure they remain in use for future generations.

The document continues to guide the Council in the formulation and implementation of its strategic plans and is the basis of the Strategic Plan 2015 – 2018.

Role, Legislation and Structure

Objects of the Act

The Act has the following objects as prescribed in section 2:

- (a) to recognise the importance of South Australia's heritage places and related objects in understanding the course of the State's history, including its natural history; and
- (b) to provide for the identification and documentation of places and related objects of State heritage significance; and
- (c) to provide for and promote the conservation of places and related objects of State heritage significance; and

- (d) to promote an understanding and appreciation of the State's heritage; and
- (e) to encourage the sustainable use and adaptation of heritage places in a manner consistent with high standards of conservation practice, the retention of their heritage significance, and relevant development policies.

Functions of the Council

The Council is established under section 4 and has the following functions as prescribed in section 5A of the Act.

- (a) to provide advice (especially from a strategic perspective) to the Minister for Sustainability, Environment and Conservation on matters relating to:
 - (i) trends, shortcomings and opportunities with respect to heritage protection at the State and local level and, insofar as may be relevant, at the national level;
 - (ii) the development and effectiveness of heritage conservation programs, policies, initiatives and incentives;
 - (iii) the operation and enforcement of this Act; and
 - (iv) other issues referred to the Council by the Minister of Environment and Conservation for consideration and report;
- (b) to administer the Act including:
 - (i) maintenance of the Register;
 - (ii) identification of places, and related objects, of State heritage significance, and entering them in the Register;
 - (iii) identification of areas of State heritage significance, and promoting their establishment, in appropriate cases, as State Heritage Areas under the *Development Act 1993*;
 - (iv) initiating or supporting community awareness programs that promote public understanding and appreciation of the State's heritage; and
 - (v) promoting the objects of the *Heritage Places Act 1993* in such other manner as the Council determines, including through the work of other bodies or persons;
- (c) to provide advice (especially from a strategic perspective) to the Minister for Urban Development, Planning and the City of Adelaide to whom the administration of the *Development Act 1993* is committed on matters relating to:

- (i) the interpretation or application of the criteria set out in section 23(4) of that Act (and, if appropriate, the consideration of any potential amendment with respect to those criteria); and
 - (ii) other matters on which that Minister is required to consult with the Council under the provisions of that Act;
- (d) to perform any other function assigned to the Council by or under the *Heritage Places Act 1993* or any other Act.

Membership

Council membership requirements are set out in section 5 of the Act. The Council consists of:

- six to eight persons who, in the opinion of the Governor, have knowledge of or experience in history, archaeology, architecture, the natural sciences, heritage conservation, public administration, urban and regional planning or property development (or any combination of two or more of these fields), or some other relevant field; and
- one person with knowledge of, or experience in, heritage conservation chosen from a panel of three such persons submitted to the Minister by the Local Government Association of South Australia (LGA).

On 2 April 2015, His Excellency the Governor appointed the Council for a term of three years and appointed Mrs Judith Carr as Chair. The appointed Council consists of five women and five men.

Member	Role
Mrs Judith Carr	Chair
Ms Carolyn Wigg	Deputy Chair
Mr Rob Donaldson	Member (LGA nominee)
Mr Gavin Leydon	Member
Professor Alison Mackinnon AM	Member
Mr Michael Queale	Member
Ms Sara Beazley	Member
Mr Jason Schulz	Member
Dr Cameron Hartnell	Member
Ms Ali Ben Kahn	Acting Member

Meetings - General and Special

A total of nine Council meetings were held during the 2015-16 year.

Attendance by appointed members at meetings in 2015-16:

Council Member	Meeting attendance	Notes
Judith Carr	All 9 meetings	Appointed 2 April 2015
Carolyn Wigg	All 9 meetings	Appointed 2 April 2015
Rob Donaldson	All 9 meetings	Appointed 2 April 2015
Gavin Leydon	Attended 6 meetings	Appointed 2 April 2015
Alison Mackinnon	Attended 7 meetings	Appointed 2 April 2015
Jason Schulz	Attended 7 meetings	Appointed 2 April 2015
Michael Queale	Attended 6 meetings	Appointed 2 April 2015
Sara Beazley	Attended 8 meetings	Appointed 2 April 2015
Cameron Hartnell	Attended 4 meetings	Appointed 2 April 2015 and resigned 14 October 2015.
Ali Ben Kahn	Attended 4 meetings.	Appointed 2 April 2015.

Governance Arrangements

The Department of Environment, Water and Natural Resources (DEWNR) provides support to the Council by providing an Executive Officer for administration and governance.

Council has an Instrument of Delegation which is updated as required.

State Heritage Places

A place must be entered in the Register as a State Heritage Place if it is determined by the Council to meet one or more of the seven criteria specified in section 16 of the Act.

The Register contains a summary of significance in respect to places of heritage value to the State. In 2015-16 the Council:

- provisionally entered two (2) State Heritage Places;
- confirmed four (4) provisionally entered State Heritage Places;
- confirmed an Object associated with a State Heritage Place;
- rejected requests for removal of two (2) places; and
- rejected eight (8) nominations for provisional entry;

in the Register.

There were 2,287 confirmed entries in the Register at 30 June 2016 (refer to Appendix A for summary tables of State Heritage Places by Local Government Areas). Below is a snapshot of three (3) of the new registrations in the Register.

Adelaide Fire Station Complex, 81 – 129 Wakefield Street, Adelaide

The Adelaide Fire Station Complex was confirmed on 16 September 2015.

The Adelaide Fire Station Complex, noted for its innovative design, is an outstanding example of postmodern architecture. It was designed by architect Rod Roach, in partnership with Woodhead Australia, between 1976 and 1983. The design references the fire station it replaced as well as indicating the future scale and role of the Metropolitan Fire Service.

The main building is particularly notable for its dramatic elevation to Wakefield Street in which prominent semi-circular brick towers 'bookend' the central section of the building. The central facade has a projecting horizontal storey, beneath which is double-height articulated glazing, providing visual and physical access to the fire engines within. The concrete training tower, smaller auxiliary buildings and landscape elements employ the same design language, contributing to the design integrity of the Place.



The image above shows the Adelaide Fire Station, 81-129 Wakefield Street Adelaide,
View from north (Hamish Angas, July 2014)

Burra Jinker

The Burra Jinker was confirmed on 16 March 2016 as an object associated with the Burra Mine Historic Site.

The rare surviving 'Jinker' at Burra reflects both the scale of mining operations at Burra and it has close associations with the work that went on at the Burra mine. First used in the 1850s, the Jinker is known to have transported the large boilers needed for the Schneider and subsequently, the Morphett Engine House from Port Adelaide to Burra.

The Jinker is considered an important artefact from Burra's past and was displayed at Wayville showgrounds as part of the centenary celebrations in 1936 until it was moved to the main street of Burra in 1965.

The Jinker not only has important associations with the copper mines at Burra, but also demonstrates the evolution of early transport in South Australia, and in particular remarkable carting achievements. The Jinker was adapted for use and often repaired during some of these long and difficult journeys across harsh terrain, reflecting the early technical innovation of the new colonists. The determination and willpower of the men who drove this vehicle exemplifies the experiences of early South Australian settlers in overcoming the obstacles required to build the Burra Mines and the colony.



Image Source: ABC News, 17 Sep 2015, *Historic Burra Jinker*, ABC News website, viewed 8 March 2016, <http://www.abc.net.au/news/2015-09-17/historic-burra-jinker/6782590>

Mount Salt Limestone Track

The Mount Salt Limestone Track was confirmed on 12 August 2015.

The Mount Salt Limestone Track is a rare intact example of a track designed for specific animal-drawn vehicles. There are no known comparable examples in South Australia.

The track connected Mount Salt Station with the area's early road network. As with many tracks once in the area, this track originally ran across the ground surface but was later cut through a limestone reef to facilitate efficient and safe travel for people and small loads. The track would have been most important from the 1870s to 1921 as part of a direct route between Mount Salt Station and Mount Schank Station, head station of an enormous pastoral operation.

Featuring three linear grooves, the track was designed for use by single animal (or file of animals) drawn cart or buggy. This design is unusual in limiting vehicle types able to use it. The track's design was never updated after 1921, when the State government repurchased most of the land for closer settlement. Intact and largely undisturbed, the track expresses a type of road transport from the era of animal drawn vehicles.



Mount Salt Limestone Track - A section of the cut through the limestone outcropping. (Photograph looking east)

State Heritage Places provisionally entered or confirmed in the Register between 1 July 2015 and 30 June 2016 are listed below.

Local Government Area	Place	Provisional Entry	Confirmed	Removed
Adelaide	Adelaide Fire Station		16/09/2015	
Grant	Mount Salt Limestone Track, Mount Schank		12/08/2015	
Murray Bridge	Murray Bridge Transport Precinct (also designated as a place of archaeological significance)		16/03/2016	
Norwood Payneham and St Peters	St Peter's College – Big Quad Precinct	17/02/2016		
Unincorporated SA	Prince Alfred Copper Mine Precinct (designated place of archaeological significance)	12/08/2015	16/03/2016	
TOTAL		2	4	

State Heritage Areas

Under the Act, the Council may recommend to the Minister for Planning the creation of State Heritage Areas through the process of preparing Development Plan Amendments under the provisions of the *Development Act 1993*. In the 2015-16 reporting period, no areas were recommended. (Appendix A contains a list of State Heritage Areas.)

South Australian Heritage Fund

The South Australian Heritage Fund is established under section 10 of the Act, and money from the fund is applied to further the objects of the Act as specified in section 12. The Fund meets the accounting criteria of a controlled entity and is accounted for in the DEWNR Financial Statements and Annual Report. During 2015-16 no money was available from the Fund.

Heritage Agreements

Part 6 of the Act provides for Heritage Agreements to promote the conservation of State Heritage Places. A Heritage Agreement attaches to the land and is binding on the current owner of the land whether or not that owner was the person with whom the agreement was made. The Minister may, after seeking and considering the advice of the Council, enter into a Heritage Agreement or, by agreement with the owner of the land to which a Heritage Agreement applies, vary or terminate an Agreement.

During the 2015-16 year the Council did not provide advice to the Minister on a Heritage Agreement.

As at 30 June 2016, Heritage Agreements were in place relating to the following State Heritage Places:

- Former Bank SA, Gawler Street, Mount Barker;
- Belmont, Brougham Place, North Adelaide;
- St Vigeans Estate Garden, Laurel Road, Stirling;
- Beechwood Garden and Conservatory, Snows Road, Stirling;
- Three Row Cottages and Associated Structures, 34, 36 & 38 Finnis Street, Gawler;
- Dwelling ('Marble Hill') - Former Governors' Summer Residence (Ruin);
- Former John Knox Church and Former John Knox School, William Street, Morphett Vale;
- Mount Breckan House, 17-25 Renown Avenue, Victor Harbor; and
- Bangalore Fruit Block (including the house, garden, outbuildings and structures).

Advice

On 12 August 2015, the Council revised its 'Guidelines for Heritage Assessments'.

On 16 September 2015, Council resolved not to promote the establishment of the Hills Face Zone as a State Heritage Area under the provisions of the Development Act 1993.

On 16 September 2015 the Council discussed the Adelaide Park Lands and requested DEWNR to commission a heritage assessment to address outstanding nominations of the Park Lands to the Register.

On 14 October 2015 the Council approved its Strategic Plan for 2015-2018.

The Minister attended the 11 November 2015 meeting of the Council and discussed the Council's Strategic Plan as well as opportunities to promote heritage tourism in South Australia.

Council developed a 12-month action list to deliver its Strategic Plan at its 14 October 2015 meeting. Also at that meeting, Council approved a procedure in relation to administering the removal of a place / object from the Register.

Council approved a procedure in relation to the provisional entry of an object in the Register at its 9 December 2015 meeting; and also provided advice in relation to the draft South Australian Multiple Land Use Framework.

The Council recognised that tourism is a growth sector and established a Heritage Alliance to identify and advocate for heritage tourism opportunities in South Australia.

On 1 December 2015 Council wrote to the Australian Heritage Council in support for the National Heritage Listing of the Cornish Mining Sites as per the Council's original nomination in 2009 (which includes the Burra and Moonta mine State Heritage Areas).

In April 2016 the Deputy Chair of the Council attended the Heritage Chairs and Officials meeting in Brisbane.

Council held a Heritage Tourism workshop on 20 April 2016. The workshop was well attended with over 130 participants and both promoted heritage tourism opportunities across South Australia, and shared knowledge and ideas to improve linkages and collaboration.

The Minister attended the 25 May 2016 meeting to discuss a request by the Minister for Housing and Urban Development regarding the designation of the Brompton Gasworks as a place of archaeological significance.

Board Reform

The Council's Register Committee was abolished in December 2014 as a result of the Government's Board Reform process. This year marks the end of the first full year of the Council's operation without the Register Committee.

To date the Council has managed the additional workload through the introduction of more Council meetings per annum. Council has also effectively managed both steps of the listing process, but remains concerned that there is a risk that the public may not believe that the Council is acting with the same objectivity and transparency as under the previous process, where it was not involved in the provisional listing.

Management of Human Resources

Council members (other than government employees) received the following remuneration as determined by the Governor.

On 28 November 2008, his Excellency the Governor in Executive Council determined that the rate of remuneration for the Council is:

Chair: \$258 per four hour session¹

Members: \$206 per four hour session

Employee Numbers, Gender and Status

The Council has no staff and utilises the services of DEWNR. Reporting on these services is contained in the DEWNR Annual Report 2015-16.

Executive, administrative and project support were provided to the Council from existing DEWNR resources.

The gender balance of the Council is taken into consideration when members are appointed. The membership of the Council was made up of 4 males and 4 females at the end of the reporting period.

The following reports are in the DEWNR Annual Report 2015-16:

- Workplace Diversity;
- Workplace Adaptation;
- Executives;
- Leave Management;
- Performance Development;
- Leadership and Management Development;
- Employment Opportunities Programs;
- Work, Health and Safety and Injury Management;

¹ Note that the Chair was a public employee and not remunerated.

- Reporting against the Carers Recognition Act 2005;
- Disability Access and Inclusion Plans;
- Government Buildings Energy Strategy;
- Sustainability Reporting;
- Financial Performance;
- Account Payment Performance.

Administrative Arrangements

The administrative arrangements, managed by DEWNR on behalf of the Council, are summarised below.

Contracts

The Council did not enter into any contractual arrangements during this reporting period.

Public Complaints

No public complaints were made against the Council in this reporting period.

Fraud

It is declared that there were no instances of fraud detected in the activities undertaken by the Council in this reporting period. Financial services are provided to the Council by DEWNR. Strategies to detect instances of fraud are reported in the DEWNR Annual Report 2014-15.

Consultants

The Council did not engage any consultants during the reporting period.

Overseas Travel

No member of the Council travelled overseas on the business of the Council during the reporting period.

Asbestos Management in Government Buildings

The Council does not own any buildings and it is therefore not required to develop an asbestos risk reduction program.

Urban Design Charter

DEWNR officers supporting the Council participate in the Design Review Panel process through the Office for Design and Architecture SA and in the pre-lodgement service for City and Inner Metro operated by Department of Planning, Transport and Infrastructure (DPTI) where development affects State places in the Adelaide metropolitan area.

Freedom of Information – information statements

As a DEWNR administered entity, the Council participates and abides by the arrangements outlined in the DEWNR Freedom of Information regime. Reporting on this matter is available on the DEWNR internet site. Please visit <http://www.environment.sa.gov.au> to view the FOI statement.

Whistleblowers Protection Act 1993

Reporting requirements against the *Whistleblowers Protection Act 1993* require the Council to report on the number of occasions on which public interest information has been disclosed to a Responsible Officer of the agency. There were no disclosures made during the 2014-15 year.

Regional Impact Assessment Statements

The Council did not undertake any regional Impact Assessment Statements during the 2015-16 financial year.

Reconciliation Statement

The Council would like to acknowledge that the land on which it meets is the traditional lands of the Kaurna people and that it respects their spiritual relationship with their country. The Council also acknowledges the Kaurna people as the custodians of the greater Adelaide region and that their cultural and heritage beliefs are still important to the living Kaurna people today.

In fulfilling its functions, the Council is cognisant of the cultural and natural heritage of traditional owners and strives to achieve positive outcomes wherever these matters are concerned.

Acknowledgements

The Council thanks Minister Ian Hunter MLC for his interest and support and thanks staff in DEWNR for their ongoing assistance and commitment to South Australia's heritage.

Appendix: South Australian Heritage Register as at 30 June 2016

In 2015-16, one State Heritage Place was provisionally entered in the Register. Four provisionally entered State Heritage Places were confirmed by the Council and one object was confirmed in the Register.

As at 30 June 2016 there were **2,287** confirmed State Heritage Places entered in the Register.

State and Local Heritage Places

In relation to local heritage places, 36 local councils have lists of places of local heritage value authorised or under interim operation in their Development Plans. The City of Adelaide list existed under separate legislation prior to the passage of the *Development Act 1993* and was given equivalent status under the new Act. Places of local heritage value authorised under interim operation, or otherwise protected in Development Plans, as at 30 June 2016 are listed in the following table (along with State Heritage Places) on a council by council basis. The data was obtained from the DPTI's South Australian Heritage Places Database, which can be accessed at: <http://maps.sa.gov.au/heritagesearch/HeritageSearchLocation.aspx>

The following table sets out State and Local Heritage Places by Council Area as at 30 June 2016.

State and Local Heritage Places by Council Areas			
Council Area	Area covered by local heritage listing (when other than the entire council area)	Number of confirmed State Heritage Places	Number of local heritage places
Adelaide		459	1,470
Adelaide Hills	East Torrens, Stirling	106	202
Alexandrina	Port Elliot, Strathalbyn	69	200
Barossa		77	322
Barunga West		1	0
Berri Barmera		8	0
Burnside		63	303
Campbelltown		5	74
Ceduna		3	0
Charles Sturt		56	142
Clare and Gilbert Valleys	Former Clare Council area	94	44
Cleve		4	0

State and Local Heritage Places by Council Areas			
Coober Pedy		2	0
Coorong		18	0
Copper Coast		25	0
Elliston		6	0
Flinders Ranges		28	26
Franklin Harbour		1	0
Gawler		37	84
Goyder		95	0
Grant		10	0
Holdfast Bay		29	211
Kangaroo Island		34	84
Karoonda/East Murray		2	0
Kimba		3	0
Kingston		12	50
Light		55	238
Lower Eyre Peninsula		16	55
Loxton Waikerie		13	0
Mallala		11	0
Marion		13	55
Mid Murray		36	0
Mitcham		41	222
Mount Barker		70	410
Mount Gambier		36	131
Mount Remarkable		15	0
Murray Bridge	Township & environs	21	35
Naracoorte Lucindale		14	76
Northern Areas		14	0
Norwood Payneham & St Peters		72	663
Onkaparinga		85	374
Orroroo/Carrieton		2	0
Peterborough		13	35
Playford		8	72
Port Adelaide Enfield		98	202
Port Augusta		16	0
Port Lincoln		6	0
Port Pirie		15	63
Prospect		9	149
Renmark Paringa		11	0

State and Local Heritage Places by Council Areas			
Robe		30	50
Salisbury		24	0
Southern Mallee		3	0
Streaky Bay		5	0
Tatiara		10	59
Tea Tree Gully		11	56
Tumby Bay		2	42
Unincorporated SA		99	0
Unley		23	347
Victor Harbor		26	94
Wakefield		25	135
Walkerville		5	82
Wattle Range	Township of Penola	31	101
West Torrens		23	101
Whyalla		8	0
Wudinna		5	0
Yankalilla		22	0
Yorke Peninsula		17	0
Total		2 306*	7 059

* In this table 21 State Heritage Places have been included twice (they are in more than one local council area).

State Heritage Areas

The following tables set out State Heritage Areas included in the Register.

State Heritage Areas created under the South Australian Heritage Act 1978	Gazettal in South Australian Government Gazette
Port Adelaide	29/04/82 [Boundary altered by Development Plan Amendment gazetted 22/9/04]
Moonta Mines	10/05/84
Mintaro	20/09/84
Innaminka/Cooper Creek	16/05/85
Gawler Church Hill	06/06/85 [Boundary altered by Development Plan Amendments gazetted 16/11/06 and 14/2/08]
Belair Recreation Park	19/09/85
Arckaringa Hills	20/12/85
Beltana	16/07/87
Goolwa	24/09/87

Hahndorf	25/08/88
Mt Gambier Volcanic Complex	11/06/92
Mount Schank	11/06/92

State Heritage Areas created by Development Plan Amendments under the Development Act 1993	Date declared by Governor
Penola	12/12/96 (interim effect) 11/12/97 (authorised)
Colonel Light Gardens	4/5/00 (authorised)
Mount Gambier Cave Gardens and Environs	2/8/01 (authorised)
Mount Torrens	5/12/02 (authorised)