

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 68th Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 9 December 2015 in the Coorong Room, Level 2, 1 Richmond Road, Keswick.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kauma people and that we respect their spiritual relationship with their country. We also acknowledge the Kauma people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kauma people today.

Council:

Present: Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Rob Donaldson, Ms Sara Beazley, Mr Gavin Leydon and Ms Ali Ben Kahn.

Apologies: Prof Alison Mackinnon, Mr Jason Schulz and Mr Michael Queale.

Secretariat:

Mr David Hanna, Executive Officer, State Heritage Unit, DEWNR and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

Guests:

Mrs Anna Pope, State Heritage Unit, DEWNR

WELCOME

The Chair welcomed all present.

1 ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda adopted with the addition of Parklands Strategy as any other business.

Mr Gavin Leydon declared a conflict of interest in regards to Item 4.2 Norwood Primary School Soldiers Memorial Obelisk and Item 4.3 Kensington and Norwood Pool, Kensington due to the fact that his firm acts for the local council and there could be a perceived conflict of interest.

2 CONFIRMATION OF PREVIOUS MEETING MINUTES

Motion to confirm minutes of 11 November 2015 meeting

The minutes of the 11 November 2015 meeting of the Council were confirmed as a true and correct record.

3 ACTION ITEMS

Council members noted the status of the action list.

4 PROVISIONAL ENTRY IN THE REGISTER

4.1 St Peter's College – Big Quad Precinct, Hackney Road, Hackney

Mrs Pope was welcomed to the meeting and provided an overview of the nomination and assessment

The Council discussed the assessment of the school. It was noted that in July 1980, the 'Old School House' at St Peter's College was listed in the South Australian Heritage Register.

Mrs Pope noted that the school provided generous support in facilitating site visits to assess the place.

The assessment report suggests a grouping of buildings around the 'Big Quad' precinct be listed.

The Council discussed each criterion and determined that under section 16(1) of the *Heritage Places Act 1993*:

- Criterion (a) is satisfied. The second sentence of the summary should read 'St Peter's College was one of the earliest private schools to be formally established in South Australia, and has provided education for over 170 years.'
- Criterion (b) is not met.
- Criterion (c) is not met.
- Criterion (d) is not met. The Summary does not provide argument that schools are of cultural significance. Similar arguments could also be used for criterion (e).
- Criterion (e) is satisfied. Council agreed the buildings are of high integrity and still contain their architectural character. The information provided in the draft Summary of State Heritage Place for criterion d) should be used instead against criterion e). Noted that the first sentence related to criterion d) should not be used.
- Criterion (f) is not met.
- Criterion (g) is not met. Reference to significant alumni should be removed. Significance of St Peter's College to South Australia is not properly supported.

Council requested that the Summary of State Heritage Place ensure there is reference to the Place 'Old School House'.

Council requested that the red hatched lines on page four of the Summary of State Heritage Place that represent the existing state heritage place be drawn thicker so as to be more visible.

Mrs Pope noted that the green outline and yellow outline in the site plan on page four will be removed as there are no buildings that are assessed as medium or low significance.

Council requested that an extent of listing be added to the Summary of State Heritage Place. That extent of listing should include reference to the chapel bell.

Council proposed to name the site the 'Quadrangle Precinct' rather than 'Big Quad Precinct'.

Given the significant changes to the Summary of State Heritage Place, Council agreed to defer the resolution of this matter until its next meeting.

RECOMMENDATIONS:

The Council:

- **REQUESTED** amendments be made to the draft Summary of State Heritage Place as per above; and
- **AGREED** to defer further consideration until the next meeting.

4.2 Norwood Primary School Soldiers Memorial Obelisk, 96 Beulah Road, Norwood

Mrs Pope provided an overview of the nomination and assessment. It was noted that Dr Cameron Hartnell of Australian Heritage Services was commissioned to prepare the heritage assessment report.

The assessment report recommends that the nomination of the obelisk be rejected.

It was noted that the Norwood Primary School is already listed on the South Australian Heritage Register however the obelisk is not mentioned in the extent of the listing.

Council agreed that the assessment report had limited information about the role of the children in erecting the obelisk and the fact that it is a rare example in South Australia where a war memorial was designed, erected and maintained by a State public school. The nomination contained more information in this regard.

Council agreed that the obelisk warranted further consideration against criteria a) and f) and Council requested the State Heritage Unit to prepare a draft Summary of State Heritage Place for the obelisk. Council agreed to defer this matter until their next meeting.

RECOMMENDATIONS:

The Council:

- **REQUESTED** that the assessment report be updated with particular consideration given to whether criteria a) and f) are satisfied; and
- **AGREED** to defer further consideration until the next meeting.

4.3 Kensington and Norwood Pool, 26-28 Phillips Street, Kensington

Mrs Anna Pope provided an overview of the nomination and assessment. It was noted that Dr Cameron Hartnell of Australian Heritage Services was commissioned to prepare the heritage assessment report.

It was noted that this is one of the first outdoor swimming facilities developed by a Council.

It was noted that the diversion of the creek for filtration was most likely a difficult technical feat.

It was noted that Paul Kelly (singer/songwriter) learnt to swim at the pool and his song 'Deeper Water' is in part a reference to that experience.

Council considered the assessment report which suggested that the nomination be rejected. The pool has significant local significance however the Council agreed that it was not of state significance when assessed against the criteria under section 16 of the *Heritage Places Act 1993*.

Council resolved to reject the nomination.

RECOMMENDATION:

The Council:

- **REJECTED** the Kensington and Norwood Pool, 26-28 Phillips Street, Kensington (CT 2598/116, Lot 102, Section 289, Hundred of Adelaide) for entry in the South Australian Heritage Register as a State Heritage Place, as it does not satisfy any of the criteria under section 16 of the *Heritage Places Act 1993*.

4.4 Old School House, 1698 Inman Valley Road, Inman Valley

Mrs Pope gave an overview of the nomination and assessment. It was noted that Dr Cameron Hartnell of Australian Heritage Services was commissioned to prepare the heritage assessment report.

It was noted that the Old School House was nominated by the owner in February 2015.

It was noted that the Local Council does not have a Local Heritage Register.

Council discussed the assessment and agreed with the recommendation to reject the nomination.

RECOMMENDATION:

The Council:

- **REJECTED** the Old School House, 1698 Inman Valley Road, Inman Valley (CT 6133/225, Lot 267, Section 269, Hundred of Encounter Bay) for entry in the South Australian Heritage Register as a State Heritage Place, as it does not satisfy any of the criteria under section 16 of the *Heritage Places Act 1993*.

4.5 Object Associated with Former Queens Theatre (sometime Royal Victoria) and Horse Bazaar, Gilles Arcade, Adelaide

Mrs Pope gave an overview of the proposal. It was noted that archaeological investigations recovered a significant collection of artefacts that are currently stored in 54 boxes at DEWNR's Netley facility. It was noted that a number of items had gone missing as listed at Attachment B.

The State Heritage Unit has recommended to Council to include the collection of artefacts as an object in the South Australian Heritage Register.

It was noted that the Queens Theatre (managed by History SA) does not have the capacity to take on the collection, however the SA Museum does and DEWNR will be gifting the collection to it.

Mrs Pope noted that the purpose of listing the object is to recognise the historical significance of the Queens Theatre and the importance of the object as a collection intrinsically associated with the theatre.

Some of the complexities of listing individual objects were discussed. The Council was unsure whether the *Heritage Places Act 1993* gave it the power to list a collection of items as an object or whether it would have to consider each artefact independently.

Council also discussed the relative importance of the hundreds of items in the collection. It was noted that some would be historically more important than others. It was noted that the State Heritage Unit did not attempt to rank each individual item as it wanted to present it as a collection. As a collection it tells a story about a point in time investigation of the Queen's Theatre.

Council agreed to ask the State Heritage Unit to seek legal advice on whether the Council has the power to list hundreds of artefacts (a collection) as one object. It was noted that if the collection was listed in the SA Heritage Register as an object, all artefacts in it become significant.

Council requested information on how the SA Museum would manage an object.

RECOMMENDATIONS:

The Council:

- **REQUESTED** that the State Heritage Unit seek legal advice in relation to listing a collection of artefacts as an object;
- **REQUESTED** the State Heritage Unit to establish how the SA Museum would manage such an object; and
- **AGREED** to defer consideration of the artefacts associated with the Former Queen's Theatre (sometime Royal Victoria) and Horse Bazaar being listed as an object under section 14(2)(b) of the *Heritage Places Act 1993* until that advice has been received.

5 ITEMS FOR DISCUSSION

5.1 Priority of Places for Designation

Mrs Pope gave an overview of the paper prepared for Council's consideration.

Attachment A includes a list of approximately 50 places that could be assessed for designation. It is expected that the Council would only consider designating the best of these sites, given the intent of the legislation. Council requested that the word 'retrospective' be removed from Attachment A.

Mrs Pope noted that this work is only considering geological, palaeontological and speleological sites for designation. Archaeological sites will be considered separately. The 2nd Reading Speech of the Heritage Places Bill was quoted indicating that the designation process is intended to be used only for a small number of scientifically valuable and fragile sites

It was noted that the State Heritage Unit believes a scoring process would help to determine which places to present to the Council for possible designation. It will be the role of the Council to request a draft Statement of Designation to be prepared.

The Council discussed how designation would help provide additional protection to a State Heritage Place. It was noted that a designated place would trigger the permit system and introduce an extra level of compliance through section 25 of the *Heritage Places Act 1993* which provides provision to penalise a person a maximum of \$75,000 if they excavate or disturb a designated site without a permit.

It was noted the State Heritage Unit could provide better information through the internet and work with the owners of designated sites to help ensure people are aware of their responsibilities around compliance. The State Heritage Unit will investigate whether signage at the site would be appropriate to assist with compliance.

Council noted the work of geologist Mr Ian Lewis with regard to the assessment of Naracoorte Caves and other geological assessment matters.

RECOMMENDATIONS:

The Council:

- **ENDORSED** the process for designation as amended including the prioritisation method;
- **NOTED** the information provided about the Naracoorte Caves Project;
- **NOTED** that an assessment will be made of each place against the DEWNR prioritisation process and that the list of proposed priorities for designation will be provided to a future meeting of Council; and
- **NOTED** that the State Heritage Unit will liaise with the Chair about whether to invite a specialist geologist to relevant meetings of Council.

5.2 Procedure for Provisional Entry of Object in South Australian Heritage Register

Noted that a draft procedure for provisional entry of an object in the South Australian Heritage Register has been prepared given the recent entry of the first object in the Register.

Council discussed the draft procedure and endorsed it subject to the following amendments:

- third dot point under 'Procedure' delete the words 'is required to' and replace with 'will'.
- fifth dot point under 'Procedure' delete the words 'as there is no public consultation requirement under s17 (5).'

RECOMMENDATION:

The Council:

- **APPROVED** the Procedure: Provisional entry of an Object subject to the above amendments.

5.3 Strategic Plan 2015-2018: 12 Month Action Plan

Ms Voigt gave an overview of the 12 month action plan and noted that it is an ambitious plan.

Council discussed the plan and approved Attachment A and Attachment B.

Council endorsed the schedule of meetings for 2016, noted that there will be a workshop on heritage / tourism matters on 24 February 2016, four listing meetings and 3 strategic meetings.

RECOMMENDATIONS:

The Council:

- **ENDORSED** the SA Heritage Council 12 month action plan; and
- **ENDORSED** the schedule of meetings for 2016 as per Attachment B.

5.4 Review of Draft South Australian Multiple Land Use Framework

Council discussed the draft multiple land use framework and agreed that it did not warrant any specific comment from the Council.

It was noted that the State Heritage Unit would respond separately and request that the reference to 'European heritage' on page three be removed and replaced with 'Cultural heritage'.

RECOMMENDATIONS:

The Council:

- **AGREED** not to provide any comment on the draft South Australian Multiple Land Use Framework.
- **NOTED** Ms Voigt will respond directly as per the above discussion.

6 REPORT FROM CHAIRPERSON

The Chair noted she was to meet with the National Trust however the CEO was unable to attend so the meeting was deferred.

Ms Voigt noted she met with Professor Norman Etherington of the National Trust separately to discuss the heritage and tourism matters.

7 REPORT FROM DEWNR

7.1 Status of Nominations and Provisional Entries

Ms Voigt noted that there are currently twenty nominations awaiting assessment or consideration by the Council, five of which relate to Islington. Of the outstanding assessments dating back to the 1970s there is only one remaining.

It was noted that the assessment of Pewsey Vale Complex will be progressed when funds are available.

All current nominations have been scheduled for assessment before the end of 2016. Council congratulated the Unit on progress to reduce the number of outstanding nominations.

RECOMMENDATIONS:

The Council:

- **NOTED** the status of nominations.

7.2 Report from Manager

Noted that DEWNR is putting together a funding bid related to the tourism / heritage matter.

It was noted that permission will be sought to access the State Heritage Fund to update the SA Heritage Register (a separate process to the budget bid).

It was noted that the Adelaide City Council are about to release a report on the economic value of heritage in the CBD.

- **ACTION:** Ms Voigt to determine timeframes for budget bid.
- **ACTION:** Ms Voigt to email Council members to see who can help with the workshop.

Noted that the complaint against the owner of Bells Plumber Shop will be lodged in court by 18 December 2015.

Ms Voigt gave an overview of the submissions received relating to the tourism/heritage discussion paper.

It was noted that Australia's Environment Ministers are meeting in December 2015 and they will discuss the World Heritage Listing nominations, perhaps up to three.

8 ANY OTHER BUSINESS

8.1 Adelaide Park Lands Management Strategy

Ms Voigt circulated some information to Council members in relation to the Adelaide Park Lands Management Strategy. The Adelaide Park Lands Management Strategy, which sets the directions for the Park Lands is a project undertaken by the Adelaide Park Lands Authority.

Council agreed to write to the Adelaide Park Lands Management Authority to advise of Council's intent to assess the outstanding nominations. The response can include the Council's intent to consider the archaeological aspects of the parklands.

- ACTION: A draft will be prepared for the Chairperson's signature.

Mrs Wigg raised the matter of getting better standards in conservation work of heritage buildings – there could be an employment spin off. It was agreed that the Council would adopt a supporting role not a 'doing' role in training.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 12:15pm.



Mrs Judith Carr

Date: 18.2.16

Chair