

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 65th Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 16 September 2015 in the Coorong Room, Level 2, 1 Richmond Road, Keswick.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kaurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.

PRESENT

South Australian Heritage Council: Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Gavin Leydon, Prof Alison Mackinnon, Ms Sara Beazley, Dr Cameron Hartnell, Mr Rob Donaldson and Mr Jason Schulz.

Apologies: Mr Michael Queale.

Secretariat: Mr David Hanna, Executive Officer, State Heritage Unit, DEWNR and Ms Beverley Voigt, Manager, Heritage and Major Reform, DEWNR.

Guests: Mrs Anna Pope, A/Manager State Heritage Unit, DEWNR; Mr Hamish Angas, Senior Heritage Officer, State Heritage Unit, DEWNR.

1. WELCOME

The Chair welcomed all present.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda adopted without change.

No conflicts of interest were recorded.

3. CONFIRMATION OF PREVIOUS MEETING MINUTES

Motion to confirm minutes of 12 August 2015 meeting

Minutes adopted subject to the following amendments:

- Page 2 - correct the spelling of 'Douglas'.
- Page 6 - last paragraph delete the words 'they were open to suggestion that it may be unnecessary to list the whole complex to demonstrate criteria (e) , however'.

4. PROVISIONAL ENTRY IN THE REGISTER

4.1 Shell Beach Shack (aka 'Sloggs Motel'), Innes National Park

The Council considered the nominations provided and the recommendations of the State Heritage Unit and determined not to provisionally list Shell Beach Shack, Innes National Park.

Decision

The South Australian Heritage Council:

- **REJECTED** the nominations of the Shell Beach Shack (aka 'Sloggs Motel') in Innes National Park on Yorke Peninsula for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for heritage significance under section 16 of the *Heritage Place Act 1993*.

5. CONFIRMATION OF PROVISIONAL ENTRY IN THE REGISTER

5.1 Adelaide Fire Station, 81 -129 Wakefield Street, Adelaide

Mrs Anna Pope provided a summary of the paper provided by the State Heritage Unit. Mrs Pope noted that a site visit had taken place since the Council discussed this matter at its August 2015 meeting. The staff that participated in the site visit were Mrs Anna Pope and Mr Simon Carter.

It was noted that the Council had discussed this matter at the 12 August 2015 meeting and had heard an oral representation from Mr Don Cranwell of the Adelaide Fire Station but had determined to defer the discussion pending further information on the individual buildings at the site, and the extent to which they contribute to the heritage significance.

Mrs Pope noted that the main building is a prominent part of the design and other buildings have echoes of that design.

Attachment B of the agenda paper comprised a brief report outlining the relative significance and the physical description of each of the buildings at the site (including photographs).

It was noted that the provisional listing included the whole complex as it was designed as an integrated whole at the same time. The listing was based on criterion (e).

As requested, the discussion in the Summary of State Heritage Place relating to criterion (e) had been updated by the State Heritage Unit.

The cultural significance of the complex was discussed.

Information was provided on Building 8 (adjacent Chancery Lane) but as it was not part of the provisional listing it was not the subject of further discussion..

Council agreed with the Register Committee that the complex as an integrated whole represents the creative and aesthetic accomplishment under criterion (e) and resolved to retain the listing of the whole site.

Mrs Pope suggested that buildings 1, 4 and 5 more strongly reflected the heritage significance under criterion (e). Building 6 was thought weaker in this regard but still part of the complex.

The Council discussed establishing a hierarchy of heritage significance in relation to each building. It was noted there was no hierarchy of relative heritage importance attached to each

building at the time of provisional listing. The Council agreed however that it would be useful to provide a ranking of heritage significance with the confirmation of listing.

The Council resolved that Building 2 be identified as being of 'considerable significance' and Building 6 be identified as being of 'minor significance' on the site plan and in the Extent of Listing.

It was agreed that Mrs Pope would contact Mr Rod Roach to check the accuracy of the following statement 'The Adelaide Fire Station is thought to also reference the rear of a historic fire engine creating a witty dialogue that speaks to the function and historic roots of both the building and the Metropolitan Fire Service'. If Mr Roach confirms this statement to be true it can remain as part of the discussion under criterion e).

The Council requested a number of edits to the Summary of State Heritage Place. These included changing 'Component' to 'Building' and also referring to the Adelaide Fire Station 'Complex'. Mr Hanna captured the required editorials and will update the Summary as required.

Action: It was requested that the State Heritage Unit updates the CT references where required.

Action: Given the number of changes to the Summary of State Heritage Place it was requested that the State Heritage Unit provides a revised draft to the Chair to review.

Decision

The South Australian Heritage Council:

- **Confirmed** the Adelaide Fire Station Complex, 81-129 Wakefield Street, Adelaide (CT 5782/242, CTs 5761/798–799, CT 5346/494, CT 5346/689 and CTs 5943/887–888), as described in the amended Summary of State Heritage Place, in the South Australian Heritage Register as a State Heritage Place pursuant to section 18 (4) of the Heritage Places Act 1993 as it satisfies criterion (e) under section 16 (1) of the Act:

(e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
- **Approved** the amended 'Summary of State Heritage Place' for the Adelaide Fire Station complex, including the statement of heritage significance, updated discussion of criterion (e) and amended site plan and extent of listing upon review of Analysis of Components at Adelaide Fire Station (subject to Mrs Pope checking with Mr Rod Roach (as discussed above) and the Chairperson reviewing the amendments out of session).

6. FOR REVIEW

6.1 Review of Curtilage Guidelines

It was noted that DEWNR had prepared Curtilage Guidelines to help guide the understanding and interpretation of significant curtilage when assessing development applications for heritage places. The document's target audience is Local Government planners.

It was noted that it was prepared based on a New South Wales guideline.

Council generally agreed that the document provides good guidance for planners, however it asked that its purpose and the target audience (being Local Government planners) be highlighted clearly at the front of the document. Further Council requested that the document be amended to include reference to South Australian legislation and to use South Australian terminology.

It was noted that when Council lists a place, it is the land upon which the place sits that is listed.

The Council indicated that the document occasionally lacks clarity about how the listed place should actually be defined and needs to refer to the Act in such cases.

It was further agreed the text should note the importance of the 'setting' of a place more clearly.

Council requested that the Guideline include a definition of curtilage and a check that the whole guideline is consistent in the way it uses curtilage.

Decision

The South Australian Heritage Council:

- **NOTED** the guideline document that has been prepared for heritage planners.
- **REQUESTED** the guideline to be updated as per the discussion above and provided back to the Council for review.

6.2 Adelaide Park Lands

Mr Hamish Angas was welcomed to the meeting and he introduced the paper which recommended that advice be provided to the Minister that the Adelaide Park Lands be referred to the Minister for Planning for consideration as a State Heritage Area. If the Park Lands were to be confirmed as a State Heritage Area there can be management controls overlaid which will help with development referrals.

It was noted that the Adelaide Park Lands have been recognised nationally, however there are nine nominations for the Adelaide Park Lands as a Place still outstanding with three of these nominations made since the previous Chairperson, Mrs Mary Marsland, had written to the Minister for Environment suggesting that the Park Lands be considered as a State Heritage Area rather than State Heritage Place. This correspondence was sent in May 2007.

Council agreed it ought to discuss this issue with the Minister but ultimately needs to consider the outstanding nominations. In order to appropriately consider the nominations, Council agreed it needs a heritage assessment to be completed.

Council asked for clarification from the State Heritage Unit about what exactly the Register Committee resolved in relation to this matter?

It was noted the State Heritage Unit may need to seek legal advice regarding the letter the previous Chair of Council sent to the Minister for Environment and Conservation in May 2007.

Decision

The South Australian Heritage Council:

- **NOTED** the contents of the State Heritage Unit paper.
- **REQUESTED** the State Heritage Unit to commission an assessment of the Adelaide Park Lands to address the three outstanding nominations.
- **RESOLVED** to discuss the heritage recognition of the Adelaide Park Lands when Minister Hunter attends the meeting of the Council on 11 November 2015.

6.3 Hills Face Zone

The Council considered the paper presented and agreed to the recommendations of the State Heritage Unit.

Decision

The South Australian Heritage Council:

- **NOTED** the contents of the State Heritage Unit paper;
- **SUPPORTED** the decision of the State Heritage Authority in November 2001 and **REJECTS** the nomination for the Central Hills Face Zone for entry in the South Australia Heritage Register as a State Heritage Place; and
- **RESOLVED** not to promote the establishment of the Hills Face Zone as a State Heritage Area, under the provisions of the *Development Act 1993*.

7. STRATEGIC PLANNING

7.1 Finalising the Council's Strategic Plan for 2015-2018

The Council considered its draft Strategic Plan and requested that the matters described as 'targets' be instead described as 'actions'.

Council asked that the words 'including recognition of the community in conservation work' be deleted from the third heading on page four.

Council requested that the second target on page five regarding the Adelaide Park Lands be deleted as it is an operational matter.

Mrs Voigt suggested some amendments to the Strategic Advice to the Minister for Planning and Council agreed to those amendments.

It was agreed that the Stakeholder Engagement Plan would be separated from the Strategic Plan and presented as a standalone document. Council asked that the main points from the Stakeholder Engagement Plan be lifted out and put into the Strategic Plan in a format consistent with the Strategic Plan.

Decision

The South Australian Heritage Council:

- **REQUESTED** a series of amendments to its Strategic Plan, as per the discussion above, and asked that it be provided back for approval at a later date.

8. FOR NOTING

8.1 Minister's Guidelines relating to the establishment of advisory committees

It was noted that if the Council wanted to re-establish the Register Committee it would need to seek approval from the Minister, and the Minister would determine the terms and conditions of membership.

Decision

The South Australian Heritage Council:

- noted the Minister's Guidelines relating to the establishment of advisory committees.

9. ANY OTHER BUSINESS

It was noted that the SA Government had recently tabled the Planning, Infrastructure and Development Bill 2015 in Parliament.

Action: Any comments on the Bill of a technical / factual nature to be provided to Mrs Beverley Voigt out of session.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 12:00pm.



Judith Carr
Chair

Date: 15.10.15