

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 66th Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 14 October 2015 in the Coorong Room, Level 2, 1 Richmond Road, Keswick.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kauma people and that we respect their spiritual relationship with their country. We also acknowledge the Kauma people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kauma people today.

PRESENT

South Australian Heritage Council: Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Rob Donaldson (by telephone), Dr Cameron Hartnell, Mr Jason Schulz, Mr Michael Queale, Prof Alison Mackinnon, Ms Sara Beazley and Mr Gavin Leydon.

Apologies: Nil

Secretariat: Mr David Hanna, Executive Officer, State Heritage Unit, DEWNR and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

Guests:

Mrs Anna Pope, State Heritage Unit, DEWNR

WELCOME

The Chair welcomed all present.

1. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda adopted without change.

Mr Michael Queale indicated he prepared the Conservation Management Plan for the Lobethal Woollen Mill and therefore would not participate in any decision making with regard to Item 5.3.

Mr Jason Schulz noted that his organisation was involved in the Ron Danvers Report relating to Item 4.1 Pewsey Vale but he personally had no involvement in it.

2. CONFIRMATION OF PREVIOUS MEETING MINUTES

Motion to confirm minutes of 16 September 2015 meeting

The minutes of the 16 September 2015 meeting of the Council were confirmed as a true and correct record subject to the following amendment:

- Delete the following sentence from page 4 'This work was also seen as an important prerequisite to again recommending to the Minister that the Park Lands be considered as an area.'

3. ACTION ITEMS

Council members noted the status of the action list.

4. ITEMS FOR DISCUSSION

4.1 PEWSEY VALE HOMESTEAD COMPLEX

Mrs Anna Pope was welcomed to the meeting. Mrs Pope summarised the information provided in the paper to the Council by the State Heritage Unit.

It was noted there have been several nominations in relation to Pewsey Vale and the place is not locally listed.

Council were provided with copies of three existing reports into the property, namely the 2001 *Barossa Council Heritage Review* by McDougall & Vines which recommended Pewsey Vale for State Heritage listing; the 2012 assessment by Mr Ron Danvers (commissioned by the owner); and the 2011 assessment report prepared by Dr Julie Collins of the Architecture Museum, University of South Australia. It is not clear why Dr Collins prepared the report she did in 2011.

Council indicated that an assessment needs to be undertaken and must be a full independent assessment including current images and assessments of all components of the complex.

It was noted that a Heritage Agreement could be possibly entered into with the owner if the place is confirmed on the South Australian Heritage Register.

Noted that the State Heritage Unit is hoping to undertake the assessment work in 2016 (subject to funds).

It was noted that the Council could nominate the whole complex regardless of which parts of the complex have been nominated. However, in this case there is a nomination for the whole complex as well as for parts of the complex.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **AGREED** to treat the nomination as a complex that includes the Homestead, Church, former winery buildings and outbuildings associated with the homestead.
- **NOTED** that the State Heritage Unit will commission an assessment as soon as resources become available.

4.2 MEETING WITH THE MINISTER

Mrs Voigt indicated that the Council will be meeting with the Minister at its 11 November 2015 meeting.

Given that the meeting will be for thirty minutes only, it was agreed that the Council would not discuss legislative reform at this time. Mrs Voigt indicated she will be discussing legislative reform with DPTI.

Council agreed to discuss the following matters with the Minister:

- the Council's Strategic Plan;
- the nomination of the Adelaide Parklands;

- the heritage / tourism discussion paper;
- broader community consultation (including the proposed stakeholder workshop).

It was noted that the Minister would like some additional information about places provisionally entered. The current practice is for the Register Clerk to write to the Minister to inform him of all places provisionally entered on the South Australian Heritage Register. This will be expanded to provide the Minister with some additional information about the reasons for listing.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **AGREED** to discuss the Council's Strategic Plan; the nomination of the Adelaide Parklands; the heritage / tourism discussion paper, and community consultation (including the proposed stakeholder workshop) when it meets with the Minister on 11 November 2015.

5. ITEMS FOR DECISION

5.1 NOMINATION – INVERCAULD, LOT 6 OF MACCLESFIELD ROAD, MACCLESFIELD

Mrs Anna Pope gave an overview of the paper provided to the Council.

The Council discussed the information provided and it was noted that the location of the property on page 9 of the report was incorrect. It was noted that the caption to the second photo on page 10 was incorrect and also the caption for the first photo on page 11 of the assessment was incorrect.

On page 3 of the assessment report it states that there are over 198 cottages on the State Heritage Register however the Council would like to know whether Invercauld is one of the earliest timber-framed cottages.

It was noted that with regard to the assessment of Invercauld, much of the decision hinges on the early construction technique which can only be determined through a site visit.

Council agreed that it could not make a determination about whether to provisionally list or reject this place based on the information provided. There were insufficient grounds for a decision given it was a desk-top study only.

Council requested that the State Heritage Unit undertakes a site visit. Council stressed the importance of undertaking full assessments to enable it to make properly informed decisions.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **REQUESTED** a site visit and full assessment be undertaken for Council consideration at a later date.

5.2 NOMINATION - VICTOR HARBOR HORSE TRAM

Mrs Pope gave an overview of the paper provided to Council members.

The Horse Tram was nominated as an Object associated with State Heritage Place Granite Island Causeway, Screw-pile Jetty, Breakwater & Cutting, partly located within Granite Island Recreation Park.

Council noted that the Victor Harbor Horse Tram is a 1985 reconstruction of the historical trams that ran along the causeway to Granite Island.

Given that the object is not directly associated with the early history and use of the significant place, the State Heritage Unit recommended that the Horse Tram be rejected as an object associated with State Heritage Place.

Council agreed with the recommendation to reject the nomination.

Council also commented that there were other historic trains and trams that could be considered in the future (such as at Goolwa). Unit staff commented that these would tend to be processed when nominated. Objects that are perceived to be at risk will be considered a priority for assessment.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **REJECTED** the Victor Harbor Horse Tram, as an object associated with a State Heritage Place (SHP 11050), pursuant to section 14(2)(b) of the *Heritage Places Act 1993* as it is not intrinsically related to the heritage significance of Granite Island Causeway, Screw-pile Jetty, Breakwater & Cutting, partly located within Granite Island Recreation Park Granite Island, Victor Harbor.

5.3 REQUEST FOR CORRECTION – LOBETHAL WOOLLEN MILL, ADELAIDE-LOBETHAL ROAD, LOBETHAL

Mr Hanna provided the Council with an overview of the request by Adelaide Hills Council to downgrade the heritage significance rating of four buildings on the Lobethal Woollen Mill site.

The Council can approve an amendment to the Register pursuant to section 21 of the *Heritage Places Act 1993*.

The WC Block was listed as excluded from the listing at the time of provisional listing but was changed to low significance in error when the Summary of State Heritage Place was finalised. Council agreed and approved a correction to the Register to state the WC Block as 'excluded from listing'.

Mr Hanna noted that in the course of his investigation it was discovered that there was an error relating to Building 10 – the Dining Room. Building 10 was listed as 'low significance' in the confirmed Summary of State Heritage Place, however the minutes from the 28 August 2014 meeting indicated that the Council requested the Dining Room to be rated as 'no significance'. Council agreed and approved a correction to the Summary of State Heritage Significance to list Building 10 as 'no significance'.

The Council discussed the request in relation to Building 07, Building 12A and Building 12B and noted that no error had been made in the listing and therefore no correction is required in relation to these three buildings.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **APPROVED** an amendment to the Summary of State Heritage Place – Commentary on the Listing, pursuant to Section 21 (1) of the *Heritage Places Act 1993* for the Lobethal Woollen Mill by deleting the existing text in relation to Building 10 – the Dining Room and the WC Block and replacing with the following text on page 6:

'The following component is excluded from the listing:

- o Unnumbered WC Block (Western Site)

The following component has no heritage significance:

- Building 10 Former Dining Room (c. post 1947 – pre 1962)
- **NOTED** that there is no evidence of an error in the significance ratings attributed to Buildings 07, 12A and 12B and therefore no change is required.
- **NOTED** that the State Heritage Unit will draft a response to the Adelaide Hills Council, for the Chairperson's approval and signature.

5.4 STRATEGIC PLAN 2015-2018

It was noted that the Strategic Plan had been updated out of session and Council agreed to endorse it subject to the following amendment:

- On page 8, the word 'place' should be all lower case.

Furthermore, Ms Voigt indicated that the State Heritage Unit would provide 6-monthly reports on progress to the Council. It was suggested that the Council should discuss an action plan for the next 12 months at its November 2015 meeting.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **APPROVED** the Council's Strategic Plan 2015-2018
- **NOTED** that the Chairperson would provide the Strategic Plan to the Minister for his information.

6. REPORT FROM DEWNR

6.1 STATUS OF NOMINATIONS AND PROVISIONAL ENTRIES

Ms Voigt provided an overview of the status of nominations and provisional entries. Ms Voigt noted that the Unit will be seconding a part-time geologist and cave expert from DEWNR's Science team to help with some of the scientific assessment and corrections, including the Naracoorte Caves.

Adelaide Showgrounds

It was noted that the State Heritage Unit has commissioned Grieve Gillette Andersen to prepare a Conservation Management Plan (including Significance Analysis) for the Adelaide Showgrounds.

The Chair noted that the only obligation the Council has for the Showground is to consider the nomination (which requires an assessment report).

Mrs Pope noted that the State Heritage Unit is attempting to try and secure the best heritage outcome for the place by negotiating with the owner.

It was noted that there is no requirement to negotiate with the owner prior to provisional entry however Mrs Pope said it is an important prerequisite to help owners to understand the listing process and the heritage values of their property to be protected.

Mrs Pope noted that when Grieve Gillette Andersen has completed the significance analysis of the showgrounds, the State Heritage Unit will prepare documentation for the Council's consideration.

It was noted that Council has a statutory role to process nominations and protracted negotiations with owners can stall this. The Chair said that the State Heritage Unit needs to be careful around potential conflicts of interest and objectivity issues.

The Chair indicated that State Heritage Unit staff need to be aware they are representing the Council when they are doing work for the Council.

Mr Schulz indicated he was comfortable with the State Heritage Unit undertaking some additional consultation prior to consideration by Council for provisional entry if it could lead to good heritage outcomes.

Mr Donaldson indicated he was content to let the process play out with regard to the assessment of the Royal Adelaide Showgrounds and said it would be important that the State Heritage Unit and the Council discuss learnings from it to help with handling future complex nominations.

Former Gwynne Wine Cellars

It was noted that the State Heritage Unit started the assessment process for the cellars a few days ago and have discovered that the property has been sold to a developer. The Unit will contact local council to check for recent development applications relating to this site, and will be contacting the owner to arrange a site visit as soon as possible. If there is a proposed development, this nomination will be assessed as a matter of priority.

RECOMMENDATION

The South Australian Heritage Council:

- **NOTED** the status of nominations and provisional entries.

6.2 REPORT FROM DEWNR (including update of State Heritage key projects)

Ms Voigt provided a summary of the report from DEWNR. The following discussion ensued:

- The appeal of Manitoba will be discussed at a preliminary conference in February 2016. Meanwhile the two relevant Ministers will discuss to see if they can reach an agreement.
- The delay in the prosecution of the owner of Bell's Plumber Shop was discussed. Council expressed their disappointment in the delay of prosecution. Council sought assurance from DEWNR that it would have instructions to CSO ready as of 9 November 2015 (which is the date the owner has been given until to comply with the court orders).
- It was noted that DEWNR have been requested to provide additional information to the Minister on the provisional entry of places. DEWNR will also provide the Minister with notification on any objections received in relation to provisional listing.
- Council requested the State Heritage Unit to advise Mr Lou Owens about the status of the National Heritage Listing Proposal of the Cornish Mining Site.
- Council discussed the Martindale Hall bid for purchase by private party. Council are concerned about the extent of development proposed to the Hall and associated loss of heritage. The interior of the Hall and the objects associated with the Hall are of immense heritage value to South Australia. It was requested that the Statement of Heritage Significance be provided to Council for their information.

Action: State Heritage Unit to provide Council members with a copy of information around confirmation on the Register in relation to Martindale Hall.

RECOMMENDATION

The South Australian Heritage Council:

- **NOTED** the report from DEWNR.

6.3 STATUS OF CORRECTIONS

Mrs Anna Pope gave an overview of the various type of corrections that are still outstanding. A current priority is checking that places that have been identified as wrongly mapped are checked, so that we ensure the right places are listed.

It was noted that the State Heritage Unit can only update the Register following a decision of the Council. The Register Clerk can however make administrative corrections under delegation.

Council reiterated that the Register has been created by the *Heritage Places Act 1993* and is not a database but a documented record of listings. The Council has previously made a decision on what information must be recorded in the Register and what is supplementary information. The Council noted the importance of maintaining a distinction between the Register and supplementary information. This distinction should be clear for all users accessing the Register.

There is a legacy of some fields of the database used to publish the Register having been altered over time, and it is not clear which of these contain the original gazetted place information - in particular the 'place name' and 'statement of significance' fields. In order to clarify the original name and statements for the place, new fields will be added and populated from the gazetted records. When this has been completed, that information will be made public and clearly described as being part of the Register.

Council was advised that the Register database does allow for recording the date of any changes to the Register, as well as for relevant notes to be added about what has been done. This is filled out as part of the correction process.

RECOMMENDATION

The South Australian Heritage Council:

- **NOTED** the status of corrections to the Register.

Action: State Heritage Unit to ensure information in the Register:

- is checked to ensure it reflects the original gazetted information
- is clearly delineated from the supplementary information in the database

7. REPORT FROM CHAIRPERSON

Nil.

8. ITEMS FOR NOTING

8.1 CORRESPONDENCE

Correspondence noted.

RECOMMENDATION:

The South Australian Heritage Council:

- **NOTED** the correspondence sent and received since the 12 August 2015 meeting.

8.2 REPORT ON DECISIONS MADE UNDER DELEGATION

The South Australian Heritage Council:

- **NOTED** the report and decisions made under delegation.

9. ANY OTHER BUSINESS

Dr Cameron Hartnell indicated that this will be his last meeting as a Council member and that he will be writing to the Minister to tender his resignation. He has accepted a job in Sydney and will be moving there imminently. He indicated he was sad to depart the Council and was honoured to have served as a member, albeit for a short time.

The Chair indicated that she and Mrs Voigt will be meeting with the Minister to discuss the Tourism discussion paper. The Council considered the external stakeholders it would like to provide feedback on the discussion paper and the suggestions included Regional Council groups and Interpretations SA.

The Chair requested Council members to forward to her any ideas regarding her discussion with the Minister. Council agreed that it ought to facilitate a meeting with the Tourism Commission.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 12:30pm.



Mrs Judith Carr
Chair

Date: 23.11.15