

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 67th Meeting of the South Australian Heritage Council (the Council) was held on Wednesday 11 November 2015 in the Coorong Room, Level 2, 1 Richmond Road, Keswick.

Statement of Acknowledgement

We acknowledge this land that we meet on today is the traditional lands for Kaurna people and that we respect their spiritual relationship with their country. We also acknowledge the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.

PRESENT

South Australian Heritage Council: Chair: Mrs Judith Carr; Deputy Chair: Ms Carolyn Wigg; Members: Mr Rob Donaldson, Mr Jason Schulz, Mr Michael Queale, Prof Alison Mackinnon, Ms Sara Beazley and Mr Gavin Leydon.

Apologies: Nil

Secretariat: Mr David Hanna, Executive Officer, State Heritage Unit, DEWNR and Ms Beverley Voigt, Manager Heritage and Major Reform, State Heritage Unit, DEWNR.

Guests:

Minister for Sustainability, Environment and Conservation; Ms Lucy Jensen, Adviser to the Minister; Ms Patricia Tomasi, Ministerial Liaison Officer; and Mrs Anna Pope, State Heritage Unit, DEWNR.

WELCOME

The Chair welcomed all present.

1. MINISTER FOR SUSTAINABILITY, ENVIRONMENT AND CONSERVATION

The Minister was welcomed to the meeting.

There was general discussion about using South Australia's heritage to leverage more economic return for the State through tourism. It was noted that heritage may not be the main reason for people visiting South Australia, however if the State's heritage is marketed well it can be the reason why a tourist stays for an extra day or two.

It was suggested that conducting a cost / benefit analysis is a good approach to showcase the benefits of conserving our heritage – particularly to the Government and business.

The Council's Strategic Plan was discussed with the Minister. It was noted that the targets within the plan are high level targets and there is a need to drill down to the specific actions that will contribute to achievement of these targets. It was noted that the Council will be discussing the development of a 12 month action plan later in this meeting.

With regard to communication with owners there was some discussion about revising the letters to them regarding confirmation of their place on the South Australian Heritage Register. It was also

suggested that the Council showcase to new owners some good examples of heritage places and how they have been adapted for successful re-use. The Minister advised that when a State owned place is provisionally entered on the SA Heritage Register, he can advise his relevant Ministerial counterpart.

The Minister indicated that the Government is keen to encourage more events in the month of October. Along with the month of March, the month of October usually provides excellent weather for putting on large community events. There was discussion about possibly holding a Heritage Festival in October showcasing open houses and open gardens etc. The Minister said it would be appropriate to pull different strands of heritage together under one focus.

The Minister encouraged Council to think about showcasing heritage in the broader form, not just the built form, by highlighting the importance of the locale.

It was noted that there is a decline in high end heritage training skills in South Australia.

Mrs Wigg noted she had been involved in preparing a tourism / heritage report when she was out posted to the tourism department about ten years ago. Mrs Wigg indicated she would send a copy of it to the Minister for his information.

Mr Queale thanked the Minister for providing sponsorship to the recent ICOMOS conference and discussed the benefits to South Australia having over 250 delegates from interstate and overseas come to Adelaide to discuss heritage.

The Minister asked the Council to develop a pilot project that showcases South Australia's heritage through a tourism experience over the next six months. The Minister suggested that the Council focus its work on the Adelaide city area given the vast majority of visitors stay in the city centre. The Minister suggested the Council partner with the Adelaide City Council in this endeavour. Ideas discussed included the top 10 heritage food / dining related experiences; the top 10 heritage wine experiences; developing an App for mobile phones to showcase heritage attractions in the city; a Heritage walk in the city.

The Chair thanked the Minister for his time.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda adopted without change.

Mr Michael Queale declared a conflict of interest in relation to item 5.1 Draft Heritage Agreement Lobethal Woollen Mill (former), Lobethal and also item 5.2 Draft Heritage Agreement Fort Largs as his company, Grieve Gillett Anderson produced a Conservation Management Plan for the Mill and a Dilapidation Report for the Fort Largs Barracks and Drill Hall.

3. CONFIRMATION OF PREVIOUS MEETING MINUTES

Motion to confirm minutes of 14 October 2015 meeting

The minutes of the 14 October 2015 meeting of the Council were confirmed as a true and correct record.

4. ACTION ITEMS

Council members noted the status of the action list.

5. ITEMS FOR DECISION

5.1 DRAFT HERITAGE AGREEMENT LOBETHAL WOOLLEN MILL (former), LOBETHAL

The Council discussed the draft heritage agreement for the Lobethal Woollen Mill. It was noted that the purpose of the agreement is to enable certain works to be undertaken at the site without the requirement for referral to the Minister for Sustainability, Environment and Conservation.

The Council requested the following amendments to the heritage agreement:

- Recital D: The word "Register" is spelt incorrectly.
- Recital F: Amend the first sentence by removing the last eight words being 'to affect the heritage values of the Mill' and replace with 'required for referral'.
- in Schedule A: Amend the first sentence to read: 'The following matters are exempt from referral (and fee) to the Minister for Sustainability, Environment and Conservation (or delegate).'
- in Schedule A: Deletion of the second sentence above the table as not necessary to discuss the local DA process in this Heritage Agreement and could be a bit confusing.
- delete Building 10 from the first column of the Schedule as this Building has now been removed from the heritage listing. Consider removing reference to the Public Toilets given the Unnumbered WC Building was downgraded to having no heritage significance at the October meeting of the Council.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **Considered** the draft Heritage Agreement for the Lobethal Woollen Mill and provided the comments above; and
- **Noted** that Mr Michael Queale will review the revised version prior to forwarding it to Adelaide Hills Council for its consideration and signature.

5.2 DRAFT HERITAGE AGREEMENT FORT LARGS

The Council discussed the draft heritage agreement for Fort Largs.

It was noted that the Heritage Agreement needs to be updated to include the Fort itself as well as the Barracks and Drill Hall.

Mr Hanna noted that he had hoped to table the Schedules to the Heritage Agreement at the meeting however they were not ready. Mr Hanna noted that Mr Peter Wells was meeting with Mr Geoff Rose from Renewal SA to progress the Schedules on 11 November 2015.

Mr Hanna indicated he would update the Council on progress with completing the Heritage Agreement.

The Council asked about the artillery guns outside the fort and it was noted that they were part of the listing.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **Considered** the draft Heritage Agreement for Fort Largs and determined to provide their comments when it had been revised to include the Fort and the Schedules were prepared; and
- **Noted** that the draft agreement will be subject to negotiation with Renewal SA's successful tenderer, and if there are any further changes at this point, the Council will get another opportunity to comment.

5.3 NOMINATION – GWYNNE WINE CELLARS, GLYNDE

Mrs Anna Pope was welcomed to the meeting and gave an overview of the assessment of this nomination. It was noted that the assessment and consideration of this place was delayed for a long period of time.

The Council agreed with the State Heritage Unit recommendation to not provisionally enter the Gwynne Wine Cellars, Glynde.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **Rejected** the nomination of Gwynne Wine Cellars, 72 Barnes Road, Glynde, 5070 (CT, Volume 5656, Folio 825, Filed Plan 135443, Allotment 92) for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State heritage significance under section 16 of the *Heritage Places Act 1993*.

6. ITEMS FOR DISCUSSION

6.1 PROCEDURE: ADMINISTERING THE REMOVAL OF A PLACE / OBJECT FROM THE SA HERITAGE REGISTER

The Council discussed the draft procedure and requested the following amendments:

- The first line under the heading 'Procedure' should read '*Following the SA Heritage Council meeting where the Council has removed a place / object from the SA Heritage Register under direction of the Minister pursuant to Section 18 (7) of the Heritage Places Act 1993 or where the Council have determined to remove an entry pursuant to Section 23 (3) of the Heritage Places Act 1993 (the Act):*'
- The following words should be deleted in relation to # 7 under 'Procedure' – '*and includes a link the relevant SA Heritage Council meeting minutes.*'

The Council approved the procedure subject to the above.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **Approved** the Procedure: Administering the removal of a place or object from the SA Heritage Register, subject to the above amendments.

6.2 STRATEGIC PLAN 2015-2018: DEVELOPMENT OF A 12 MONTH ACTION LIST

The Council considered their Strategic Plan and decided to separate some actions into the category of 'Monitor and Respond' and the remaining actions would be prioritised for focus in the next 12 months.

Monitor and Respond

Council determined that the following actions will be categorised as '**Monitor and Respond**' and will not be required for prioritisation:

Actions under the heading 'Strategic Advice' on page 5 for 'Monitor and Respond':

- provide a briefing every 12 months;
- provide timely, strategic and professional advice when required, on the exercise of the Minister's powers under the *Heritage Places Act 1993*;

- advise the Minister on possible amendments to the *Heritage Places Act 1993* forming part of the Government's planning system reform agenda, to ensure that the recognition, protection and management of heritage places is not diminished; and
- inform and consult with key stakeholders on proposed legislative changes and their impact, and make recommendations on key elements such as recognition, protection, management and review processes.

Actions under the heading 'Administration of the *Heritage Places Act 1993*' on page 6 for 'Monitor and Respond':

- continuously improve the quality, transparency, timeliness and accountability of decision-making through the development, review and application of policies, tools, templates and guidelines [Suggest schedule it quarterly for Council's consideration].

Actions under the heading 'Strategic advice to Minister for Planning' on page 7 for 'Monitor and Respond':

- advise on the interface between the Heritage Places Act 1993 and the Development Act 1993 and influence matters relating to the management of heritage places and areas;
- advise, advocate and influence the passage of the Planning Development and Infrastructure Bill 2015 to ensure that the recognition, protection and management of South Australia's heritage Places is effectively and efficiently integrated into the new legislation and related provisions; and
- provide advice and leadership in the establishment and implementation of any review of the heritage recognition framework associated with the new development legislation.

Actions under the heading 'Community Engagement Plan' on page 8 for 'Monitor and Respond':

- engage with South Australian Government and other heritage management jurisdictions to share best practise and develop national policies and programs [regular meetings at DEWNR and Chair level].

Prioritisation of remaining actions

The remaining actions were prioritised, from which the Council identified the **top three actions** for delivery in the next 12 month period as:

- promote and encourage the development of heritage tourism opportunities across South Australia [from page 6 of the Strategic Plan];
- develop a framework for identifying and representing South Australia's historic themes in the Register [from page 6 of the Strategic Plan]; and
- engage with heritage advocates and stakeholders to advocate for improved heritage outcomes in South Australia [from page 8 of the Strategic Plan]

It was noted that developing a framework for identifying the historic themes will help validate South Australia's point of difference to other States and Territories. It was noted that Dr Susan Marsden has done a lot of ground work already on this matter. The previous attempt to engage the community was not successful so this would need to be considered carefully.

Heritage Tourism Opportunities

The Council then discussed some specific actions to further the tourism and heritage connection.

- Invite someone from the South Australian Tourism Commission to talk to the Council.
- Look to form a heritage and tourism alliance.

- Engage with the Adelaide City Council. Develop a partnership with it and possibly invite someone to talk to the Council.
- Consider and learn from the work in Ballarat (Mr Queale has some contacts for the State Heritage Unit).
- Review the Heritage Register for themes. What are the top 10?
- Develop and pilot project and budget bid – there is potential to develop a walk through the Adelaide Park Lands.
- Consider opportunity for having a 'Heritage Week' in the month of October.
- Consider promoting South Australia's nationally listed sites.
- Consider digital technologies to promote heritage / cost effective digital mechanism. Visuals on website. Communications story / press release. Use photos with press releases around new listings.
- Engage with heritage advocates and stakeholders – follow after desktop research: ACC, National Trust, Arts, History SA (History / Heritage Week or Month). Letters to owners (simplify language, make it nicer, how about a certificate or plaque?)
- Develop a photo competition such as 'Take a photo and tell me your story'.

Ms Voigt noted that there is \$350,000 in the Heritage Fund and that the Council could ask the Minister to access it for the purposes of open data for heritage register database.

The Council discussed using photos with regard their licensing.

It was noted that the State Library has wonderful high resolution photos that could be leveraged and the Council could engage with the State Library about the heritage themes. It was noted that McDougall and Vines are publishing all their photos.

Mr Schulz noted that there is much community interest in the Z Ward at Glenside. They are operating things like ghost tours and concerts which are attracting people to the place.

Mr Queale noted that the Architecture Conference is coming up in Adelaide and that it would be good to have a spin off on adaptive reuse (with associated site visits).

It was also noted that the Minister had mentioned that Council ought to think about linking to climate change where possible.

Ms Voigt noted that DEWNR has \$7,000 to engage a student to possibly do an energy efficiency project.

RECOMMENDATIONS:

The South Australian Heritage Council:

- **Discussed** the development of a 12 month action list to progress their Strategic Plan.

7. REPORT FROM CHAIRPERSON

The Chair noted that she and Ms Voigt had met with the Minister on the day previous to the Council meeting to discuss tourism and heritage connection. The Chair had also had a meeting with the Chief Executive of DEWNR, Mrs Sandy Pitcher to discuss the work of the Council and the resources of the State Heritage Unit.

8. ANY OTHER BUSINESS

Correspondence from the Australian Heritage Council regarding the nomination of the Cornish mining site for national listing was discussed. It was requested that the State Heritage Unit prepare a draft response along the lines that the Council support the listing in line with its original nomination.

Action: State Heritage Unit to draft a response to the Australian Heritage Council letter regarding the nomination of the Cornish mining site.

CLOSE OF MEETING

The Chair thanked all in attendance and closed the meeting at 12:15pm.


Ms Judith Carr
Chair

10.12.15
Date: