

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 152nd Meeting of the South Australian Heritage Council (the Council) was held on Level 10, 81 – 95 Waymouth Street, Adelaide on Thursday 12 December 2024.

Statement of Acknowledgement

The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

Heritage Council: Chair: Ms Sandy Verschoor Members: Ms Eleanor Walters, Dr Stephen Schrapel, Mrs Deborah Lindsay, Mr Jamie Botten, Mr Tim Lloyd and Professor Gini Lee.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager, Heritage South Australia (DEW).

1. WELCOME AND APOLOGIES

Ms Verschoor welcomed all to the 152nd meeting of the South Australian Heritage Council (the Council).

There were apologies from Mr David Brooks and Ms Michelle Toft. It was noted that Acting Member Mr Simon Weidenhofer was invited but was unable to attend.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted.

Declarations of conflict of interest

Mrs Deborah Lindsay declared an interest in relation to a legal matter to be discussed in-camera.

3. PREVIOUS MEETING MINUTES

The Council approved the minutes of 14 November 2024 meeting subject to the following changes.

- The addition of text under the “Correspondence” item is required:

Outback Community Authority draft strategic blueprint

It was noted that Heritage SA would collate the advice received from Council members and prepare a cover paper for the Chair’s consideration.

- Articulate the nature of the Council member’s Conflict of Interest in the minutes for each member who had declared a conflict.
- The incorrect criteria were listed in one place in relation to the Rogart (flats) item on page 9. The criteria it was listed under are criteria a), b) and e).

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of 14 November 2024 meeting subject to the above amendments.

4. ACTION ITEMS

Council noted the status of the outstanding action items.

It was agreed that the action item in relation to invitations to stakeholders could be closed and that the item in relation to sitting fees could be moved to the “watching item” list.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the information provided in the Action Items list.

5. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

Text removed for publication.

6. ITEMS FOR DISCUSSION / DECISION

6.1 Risk Assessment

Ms Voigt noted that the Department for Environment and Water has actively encouraged all Boards and Committees to capture ‘risk associated’ information in a Risk Register.

South Australian Heritage Council had adopted a Risk Register at its December 2020 meeting.

The Risk Register currently covers legislation, commitment to stakeholders, budget allocation and good governance.

Council discussed and provided feedback in relation to each section of the Risk Register.

Council agreed that in 2025, it would focus on providing advice on emerging risks and trends in heritage.

Action: The Council requested that the revised Risk Register be provided back to its February 2025 meeting. After that it requested that it be reviewed on an annual basis.

RESOLUTIONS:

The South Australian Heritage Council:

- **DISCUSSED** and determined the content, actions and responsibilities in its Risk Register
- **AGREED** to focus on providing advice on emerging risks and trends in heritage in 2025.
- **AGREED** to review the Risk Register annually.

6.2 Demolition by Neglect

The theme of demolition by neglect was addressed in the *Unused State Heritage Places in South Australia*. This theme was considered as a topic to be addressed in the context of legislative reform of the *Heritage Places Act 1993*.

Mr Leonard Blazeby noted that the South Australian Heritage Council discussed demolition by neglect at a workshop on 10 October 2024.

The subject of demolition by neglect was also discussed at the Heritage Chairs and Officials of Australia and New Zealand meeting on 21-22 November 2024 as an agenda item proposed by South Australia. A survey had been provided to all jurisdictions and responses were discussed.

It was noted that the Chair and Ms Voigt will provide Council with an update in relation to the Heritage Chairs and Officials meeting when the Council meets in February 2025.

Summary of discussion:

- What owners should do regarding places that are heritage listed but there is no viable adaptive reuse option.
- The compliance approach by other jurisdictions.
- Agreed that Government needs to maintain its own heritage places and lead by example.

- The Heritage Council in NSW has undertaken a comprehensive audit of its Register and themes are not over-represented.
- Use of non like for like materials in conservation work on heritage listed buildings.
- Knowledge gaps in terms of what places are at risk from demolition by neglect in South Australia.
- Should Conservation Management Plans be a requirement for heritage listed buildings – particularly government owned buildings. SAHC can advise the DP on this.
- Understanding of risk audits of heritage places.
- Noted that the Department for Infrastructure and Transport have a strategic asset management plan for properties.
- VENTIA managers of properties and their role in heritage management.
- Discussed the role of a State Heritage Strategy.
- Need a document that shows the amount of work that needs to be done. The money we have allocated is nowhere near sufficient.
- The State Heritage Fund and possible use for conservation purposes.

Way forward:

Following the discussion, the Council agreed given its role in providing advice and advocacy, could in addressing the issue of demolition by neglect:

- Raise the risk profile of government owned State Heritage Places through agencies' Risk Registers.
- Recommend a maintenance schedule as part of legislative reform.

6.3 Outcomes of the Strategic Workshop

The South Australian Heritage Council held a strategy workshop on 26 November 2024, where it discussed a vision for the Heritage Council, the Council's key achievements, challenges and opportunities, and key priorities.

It was noted that the Communication Strategy for 2024/25 was initially discussed at Council's November meeting. It was postponed for further discussion at the Strategic Workshop.

There was not an opportunity to consider the Council's Communication Strategy at the Workshop and therefore it is provided to Council as enclosures to this item. The Communication Strategy and Action Plan had been provided to Council members for consideration.

Council discussed the summary of the Strategic Workshop and agreed it appropriately reflected the outcomes of the day.

Council agreed that advocating for funding and incentives was important.

Noted that the Council can look at allocating resources it has discretion over.

Action: Council to hold another Strategic Workshop to develop the Strategic Plan document.

It was requested that Council be provided with its current Strategic Plan, its Risk Register, and its resource allocation information (what funding it has discretion over, and what is resourced through other mechanisms), when it meets to discuss its strategic plan.

Council discussed its Communication Strategy for 2024/25 and agreed to the following:

- The addition of Outback Areas Authority as a key stakeholder
- Broaden the subscription to the “Heritage News”
- Provide “Heritage News” to the DEW Communications Team to forward to media outlets.
- Investigate sending the “Heritage News” out as electronic direct mail (EDM)
- Encourage Council members to contribute a story to Heritage News.
- It was noted that Instagram is a good platform for promotion as it has a broad reach.

Action: Council discussed the scope of its consultation in relation to heritage listings and asked that it be placed on the forward agenda for further discussion.

Action: Investigate changing the format of Heritage News to EDM.

RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the outcomes from the strategy workshop of 26 November 2024
- **Endorsed** the Council’s Communication Strategy (including the above agreed items) and Action Plan for 2024/25.
- **Recommended** that its Strategic Plan be an agenda item at each strategic meeting to ensure Council will receive opportunities to provide feedback on implementation of its actions throughout 2025.

6.4 For Review. Guideline: Provisional entry to protect a place while an assessment of its heritage significance is carried out

Council reviewed this Guideline and discussed the process outlined in section 17 (2) (b) of the *Heritage Places Act 1993*.

Council endorsed the Guideline subject to the addition of the following text as part of the last dot point on page 1:

“Reasons why the nominator believes the place is under imminent threat and requires protection while it is being assessed.”

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the Guideline subject to the addition described above.

7 ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY IN THE SA HERITAGE REGISTER

7.1 Former Jean Flynn Presbyterian Church, 106 Goodman Road, Elizabeth South. On Kurna Country.

Mr Chris Burns noted that on 14 November 2024, the South Australian Heritage Council considered an assessment of Jean Flynn Presbyterian Church, 106 Goodman Road, Elizabeth South. The assessment recommended that the church fulfils criterion (a) of s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place.

After considering the assessment, the Council requested that additional information be provided to assist in determining whether Jean Flynn Presbyterian Church should be provisionally entered as a State Heritage Place in the South Australian Heritage Register.

An updated Summary of State Heritage Place and Heritage Assessment Report were provided for Council's consideration.

Council considered the assessment against the criteria for listing under section 16 of the *Heritage Places Act 1993*.

Council agreed that this place meets criterion (a) and determined to provisionally enter the church to allow consultation to occur.

Council considered and approved the Summary of State Heritage Place document without amendment.

RESOLUTION:

The South Australian Heritage Council:

- **Provisionally entered** Jean Flynn Presbyterian Church, 106 Goodman Road, Elizabeth South (CT 5663/32 A725 D6033 Hundred of Munno Para) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criterion (a) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
 - (a) it demonstrates important aspects of the evolution or pattern of the State's history
- **Approved** the Summary of State Heritage Place for the Jean Flynn Presbyterian Church, 106 Goodman Road, Elizabeth South.

7.2 Former Elizabeth South Methodist Church Hall, 114 Harvey Road, Elizabeth Grove. On Kurna Country.

Mr Chris Burns noted that the former Elizabeth South Methodist Church Hall was identified through a desktop assessment of surviving Elizabeth Churches by Heritage South Australia. The South Australian Heritage Council added the former Elizabeth South Methodist Church Hall to the assessment list on 18 August 2022.

An updated Summary of State Heritage Place and Heritage Assessment Report have been prepared for Council's consideration.

Council considered the assessment against the criteria for listing under section 16 of the *Heritage Places Act 1993*.

Council agreed that this place meets criterion (a) and determined to provisionally enter it to allow consultation to occur.

Council considered and approved the Summary of State Heritage Place document without amendment.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** the Former Elizabeth South Methodist Church Hall, 114 Harvey Road, Elizabeth Grove (CT 5644/720 A94 D6184 Hundred of Munno Para) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criterion (a) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
 - (a) it demonstrates important aspects of the evolution or pattern of the State's history
- **Approved** the Summary of State Heritage Place for the Former Elizabeth South Methodist Church Hall, 114 Harvey Road, Elizabeth Grove.

7.3 Parafield Gardens Uniting Church

Mr Chris Burns noted that on 4 November 2021, the South Australian Heritage Council added the Former Parafield Gardens Uniting Church, 3 Shepherdson Road, Parafield Gardens 5107 (CT 5674/762 A2 D14368, Hundred of Yatala) to the Assessment List.

An assessment of the Former Parafield Gardens Uniting Church recommended that the church did not fulfil any criteria under s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place.

An Assessment Report was prepared for Council's consideration to determine whether the former Parafield Gardens Uniting Church should be provisionally entered as a State Heritage Place in the South Australian Heritage Register. As the former Parafield Gardens Uniting Church was not considered to meet any of the s16 criteria, a Summary of State Heritage Place was not prepared.

Council noted that irreversible changes have undermined the intactness and integrity of the place.

Council considered and agreed with the assessment that this place did not meet the criteria for provisional entry as a State Heritage Place.

RESOLUTION:

The South Australian Heritage Council:

- **Rejected** the Former Parafield Gardens Uniting Church, 3 Shepherdson Road, Parafield Gardens 5107 (CT 5674/762 A2 D14368 Hundred of Yatala) as it does not meet any of the s16 criteria in the *Heritage Places Act 1993*.

7.4 Christ Church Uniting Church, Wayville

Mr Burns noted that on 4 November 2021, the South Australian Heritage Council added Christ Church Uniting (church), 26 King William Road, Wayville 5034 to the Assessment List.

An Assessment of Christ Church Uniting (church) recommended that the church fulfils criteria (e) and (g) of s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place.

A Summary of State Heritage Place and an Assessment Report were prepared for Council's consideration to determine whether Christ Church Uniting (church) should be provisionally entered as a State Heritage Place in the South Australian Heritage Register.

Members agreed with the assessment that criteria (a), (b), (c) (d) and (f) were not met.

It was noted that this Church was a front-runner in various aspects of church architecture in South Australia including features such as an asymmetrical worship space, uniform floor level, moveable liturgical furniture, and close proximity of worship and activity spaces, encouraging the chapel to be used flexibly for both sacred and secular purposes.

Council considered criterion (e) and (g) and agreed that the threshold was met for provisionally listing this place under both criteria.

Council agreed that the Christ Church Uniting (church) is associated with notable South Australian architecture firm Brown Falconer, notable South Australian glass artist Cedar Prest, and the Uniting Church in Australia, but determined that the church only has a special association with the Uniting Church.

Council considered the Summary of State Heritage Place and approved it without amendment.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** Christ Church Uniting (Church), 26 King William Road, Wayville 5034 (CT 6127/892 A2 D92483 Hundred of Adelaide) in the South

Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (e) and (g) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:

- (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
 - (g) it has a special association with the life or work of a person or organisation or an event of historical importance
- **Approved** the Summary of State Heritage Place for Christ Church Uniting (Church), 26 King William Road, Wayville.

7.5 Pleasant Banks Homestead Complex, Basham Beach Road, Port Elliot.

It was noted that on 6 March 2024 seven public nominations were received for 6 structures and a selection of five trees located at the former Pleasant Banks Homestead Complex, now comprising Ratalang/Basham Beach Conservation Reserve, Basham Beach Road, Port Elliot and 50 Basham Beach Road, Port Elliot for listing as State Heritage Places.

As the nominated structures and trees form a complex, Heritage South Australia has treated the seven nominations as a single nomination and assessment. The nominator believes the Pleasant Banks Homestead Complex meets all seven s16 criteria of the *Heritage Places Act 1993*.

A Heritage Assessment Report has been prepared for Council's consideration to determine whether the Pleasant Banks Homestead Complex should be provisionally entered as a State Heritage Place in the South Australian Heritage Register.

The individual components don't make sense as a mixing farming context. Noted it is strong and locally significant.

Council thanked the nominator for providing seven individual nominations relating to the farm at Port Elliot. Council endorsed the approach to assess the farmstead as a complex, noting that the seven individual nominations form part of the complex.

Council considered the assessment report and agreed with its recommendation that the farmstead does not reach the threshold for State Heritage listing.

Council noted that the information provided suggests a strong local heritage connection and therefore agreed it would write to the Alexandrina Council to recommend it give consideration to the complex for possible local heritage listing.

Action: Write to Alexandrina Council and recommend this place for Local Heritage consideration.

RESOLUTIONS:

The South Australian Heritage Council:

- **Agreed** to consider the nominations as a collective as part of the Pleasant Banks Homestead Complex.
- **Rejected** the Pleasant Banks Homestead Complex, Basham Beach Road, Port Elliot (CT 5744/925 F166154 A95 and CT 5782/101 F166155 A96, Hundred of Goolwa), in the South Australian Heritage Register as a State Heritage Place, as it is deemed to not fulfil any of the criteria for State heritage listing under section 16(1) of the *Heritage Places Act 1993*.

7.6 Torrens Island Quarantine Station Objects Collection

Ms Jade Kanas noted that on 5 September 2024, the South Australian Heritage Council confirmed the entry of Torrens Island Quarantine Station Complex, (TIQS), 114 Trunkway, Torrens Island in the South Australian Heritage Register under s16 criteria (a), (b) and (d) of the *Heritage Places Act 1993*.

On 14 March 2024, at the provisional entry of TIQS in the South Australian Heritage Register, it was noted that several objects related to the heritage significance of TIQS survive at the site and the Council approved the addition of the objects as a collection to the Assessment List, to be considered after confirmation of TIQS.

A Summary of State Heritage Object has been prepared for the Council's consideration to determine whether the collection should be provisionally entered as a State Heritage Object in the Register.

The Council noted that the proposed collection contains 43 objects.

Council agreed that the Torrens Island Quarantine Station Collection is intrinsically related to the practice of human and animal quarantine at the Torrens Island Quarantine Station during the late nineteenth and twentieth centuries. Council agreed to provisionally enter the 43 objects as a collection.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** the Torrens Island Quarantine Station Collection (SHO 26583-001) as a collection of 43 objects intrinsically related to the heritage significance of the Torrens Island Quarantine Station, 114 Trunkway, Torrens Island (CT 6211/942 D90964 A300, CT 6211/943 D90964 A301, CT 6212/771 D90964 Q302, CT 6212/771 D90964 Q306), pursuant to section 14(2)(b) of the *Heritage Places Act 1993*

- **Approved** the 'Summary of State Heritage Object' for the Torrens Island Quarantine Station Collection.

8 ITEMS FOR NOTING

8.1 Chairperson's Report

Ms Verschoor noted that an overview of HCOANZ will be provided at the February meeting.

It was noted that Ms Verschoor, Ms Voigt and Mr Hanna met with the State Aboriginal Heritage Committee on the 11 December 2024. Ms Verschoor provided a summary of the meeting and noted how pleased she was that the two committees are working together on matters of mutual interest.

It was noted that Ms Singer (Chair) will attend a SA Heritage Council meeting once per year and Ms Verschoor will attend a meeting of the State Aboriginal Heritage Committee once per year.

Ms Verschoor thanked Ms Walters for attending the most recent meeting of Board Chairs and the Department. The format of these meetings was discussed.

Action: ensure annual reciprocal attendance of Chairs at SA Heritage Council meeting and State Aboriginal Heritage Committee meeting.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Chairperson's report.

8.2 DEW Report

The Council thanked the Department for its report.

Ms Verschoor noted that the History Festival will be held during May 2025 and that it would be appropriate for the SA Heritage Council to be involved to help promote heritage.

Action: It was requested that a Heritage Forum be investigated to be held during the month of May.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the DEW Report.

8.3 Correspondence

Noted.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Correspondence.

8.4 Delegations Report

Noted.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Delegations Report.

8.5 Status of Assessments

Noted a nomination has been received for Keswick Barracks.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Status of Assessments.

9 Any Other Business

Nil.

CLOSE OF MEETING

Ms Sandy Verschoor closed the meeting at 1:30pm.



Ms Sandy Verschoor

Chair

Date: 27 February 2025