

**SOUTH AUSTRALIAN HERITAGE COUNCIL**

**MINUTES**

The 141<sup>st</sup> Meeting of the South Australian Heritage Council (the Council) was held on Level 10, 81 – 95 Waymouth Street, Adelaide on Thursday 7 December 2023.

*Statement of Acknowledgement*

*The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kaurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.*

**Heritage Council:** Chair: Ms Sandy Verschoor Members: Ms Jan Ferguson, Mr Stephen Schrapel, Mr Marcus Rolfe, Mr Gavin Leydon, Mrs Deborah Lindsay, Mr David Brooks, Ms Eleanor Walters and Ms Kate McDougall.

**Secretariat:** Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Mr Leonard Blazeby, A/Manager, Heritage South Australia (DEW).

**1. WELCOME AND APOLOGIES**

Ms Verschoor welcomed all to the 141<sup>st</sup> meeting of the South Australian Heritage Council (the Council).

There were no apologies.

**2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST**

**Agenda**

The agenda was adopted.

**Declarations of conflict of interest**

Ms Marcus Rolfe declared a conflict of interest for Item 7.4 for Highgate Park as his firm has provided advice to the owners.

Mrs Deborah Lindsay declared a conflict of interest for Item 7.4 for Highgate Park as her firm has provided advice to the owners.

### 3 PREVIOUS MEETING MINUTES

Council considered the minutes of the 19 October 2023 meeting and noted that changes will be made out of session. Mr Hanna to amend and provide to Council members via email for endorsement.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** that the draft minutes will be updated and provided to members out of session for endorsement.

### 4. ACTION ITEMS

The Council noted the status of action items.

#### RESOLUTION

The South Australian Heritage Council:

- **Noted** the status of the action list.

### 5. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

*The following text was approved for release at Council's 14 August 2025 meeting.*

#### 5.1 – Review of In-confidence text in previous minutes

Council agreed with the recommendations in the paper in relation to what matters to retain in-confidence and asked that the CSO advice of 16 December 2021 and 17 February 2022 be retained in-confidence.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the items to be released to the public as per above.

It was noted that Ms Verschoor has requested a meeting with the Deputy Premier in 2024. Action: Ms Verschoor asked Council members to submit any agenda items they would like her to discuss with the Deputy Premier.

Action: Council requested Heritage SA to provide a paper on Legislative Reform in February 2024. The paper can be the basis for discussing Council's views. Council agreed it ought to be consulted prior to formal engagement period. It was noted that the paper would consider key themes for change.

Action: Council requested a paper for its February 2024 meeting on the status of the recommendation to list the Adelaide Park Lands as a State Heritage Area.

## **6 ITEMS FOR DISCUSSION / DECISION**

### **6.1 Learnings from the ICOMOS General Assembly, Sydney**

The Scientific Symposium of the GA2023 was held at Sydney's International Conference Centre between Monday 4 and Friday 8 September 2023 and was attended by the Chair and Deputy Chair of the Heritage Council and a number of Heritage South Australia staff.

Given the significant political, environmental and social challenges humanity is facing, the theme 'Heritage Changes' provided a broad canvas. Concurrent streams of the Scientific Symposium around the themes of rights, responsibilities, relationships and resilience, as well as culture-nature journey, Indigenous heritage, digital heritage, sustainability and climate change, which engaged the GA2023 delegates in a rich exchange of experiences and knowledge from the local to global context.

There were two phrases that sum up the main ideas behind the symposium: heritage and human dignity – a phrase used by keynote speaker Princess Dana Firas of Jordan.

It was noted that Kate Clarke was one of the speakers at ICOMOS. Kate Clarke is currently doing a PhD project on embedding cultural heritage in wider public policy.

It is noted that many economic, social or environmental policies fail to mention cultural heritage. Kate Clarke's PhD is looking at how we can embed cultural heritage in wider public policy. Kate Clarke will develop case studies of how cultural heritage can contribute to other policies, using examples such as how heritage can help address climate change or reduce waste. Kate Clarke will also look at cultural heritage in social policy and economic policy.

Council may like to consider inviting Kate Clarke to Adelaide for a meeting in 2024/25 given it has fully allocated its budget for 2023/24. It is suggested that Kate Clarke be given the opportunity to address the Council at a meeting, plus invite her to be a guest speaker at a Public Forum. It was suggested the Town Hall could be explored as a venue.

Council suggested Heritage SA consider whether there might be other organisations that can help pay for Kate Clarke's attendance.

Ms Ferguson spoke about the Pride March route being heritage listed in Sydney. Learning about this on a walking tour was a feature of her trip to the ICOMOS conference.

Ms Ferguson suggested we broaden the appeal for heritage grant funding. Council agreed that the guidelines for Heritage Tourism Grants could be reviewed, such as being able to equitably offer funding to new and innovative operations.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the outcomes of the ICOMOS General Assembly.
- **Endorsed** inviting Kate Clarke to Adelaide after 1 July 2024.

## 7 ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY ON THE SA HERITAGE REGISTER

### 7.1 Shandon (flats), 88 Moseley Street, Glenelg South. On Kurna Country.

Dr Thomas Mackay, Heritage SA, noted that on 27 September 2023, he and Mr Chris Burns undertook a partial site visit of Shandon (flats). Dr Mackay and Mr Burns examined the exterior of Shandon (flats) from the street and photographs were taken. Permission to access the interior of the complex has not been forthcoming from any of the owners. Publicly available high-quality images from recent real estate sale promotions have been used to ascertain the amount of change to the interior of the flats.

It is proposed that the Register name for the State Heritage Place is ‘Shandon (flats)’ as the place is commonly known as Shandon, with the addition of ‘flats’ in parentheses to indicate the type of place, which otherwise may not be clear. It was noted that the term ‘apartments’ did not enter common use until the late post-war period.

Council discussed the assessment and agreed to provisionally enter the place under criteria a), b), d) and e) of section 16 of the *Heritage Places Act 1993*.

Action: The elements of significance regarding the word “recent” to be amended. Noted that this could refer to any point in time, depending on when report is read. Council requested this be amended to “non-original elements”.

Council approved the Summary of State Heritage Place.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Provisionally entered** Shandon (flats), 88 Moseley Street, Glenelg South (CT 5014/565 S6681 U1; CT 5014/566 S6681 U2; CT 5014/567 S6681 U3; CT 5014/568 S6681 U4; CT 5014/569 S6681 UCP; Hundred of Noarlunga) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (a), (b), (d) and (e) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
  - (a) it demonstrates important aspects of the evolution or pattern of the State’s history
  - (b) it has rare, uncommon or endangered qualities that are of cultural significance

(d) it is an outstanding representative of a particular class of place of cultural significance

(e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics

- **Approved** the Summary of State Heritage Place for Shandon (flats), 88 Moseley Street, Glenelg South.

## **7.2 Naracoorte Church of Christ, 64 Jenkins Street, Naracoorte. On Bunganditj, Marditjali, Meintangk, Ngarrindjeri and Potaruwutj Country.**

Mr Chris Burns, Heritage SA noted that on 4 November 2021, the Council added 14 additional post-war places of worship to the assessment list, including the Naracoorte Church of Christ.

An assessment of the Naracoorte Church of Christ, 64 Jenkins Terrace, Naracoorte has been prepared and recommends that the church meets criteria (d) and (e) under s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place.

Designed by Lance Brune, an Adelaide Architect, this A-frame church was closely modelled on Salisbury Methodist Church with small variations. Naracoorte Church of Christ, built in 1966 demonstrates a similarly high level of architectural merit and remains highly intact and as such is considered to meet criterion (e). It is also considered to meet criterion (d) as an outstanding example of the class of place – post war church - due to the inclusion of many of the elements of the class including community facilities and amenities.

It was built in a single construction phase. Presence of bespoke sacred art works – protestant churches always had less artwork than Catholic Church, but it has much more community facilities.

A Summary of State Heritage Place and a Heritage Assessment Report have been prepared for Council's consideration to determine whether the Naracoorte Church of Christ should be provisionally entered as a State Heritage Place in the Register.

It was noted that the Churches of Christ in South Australia and Northern Territory Inc. recognise the heritage significance of Naracoorte Church of Christ and support its listing.

It is one of the few Churches where woman could give Communion.

Council discussed the assessment and agreed to provisionally enter this place under criterion d) and e).

Council approved the Summary of State Heritage Place.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Provisionally entered** the Naracoorte Church of Christ, 64 Jenkins Terrace, Naracoorte (CT 5716/343 FP199043 A149 Hundred of Naracoorte) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (d) and (e) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
  - (d) it is an outstanding representative of a particular class of places of cultural significance
  - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
- **Approved** the Summary of State Heritage Place for the Naracoorte Church of Christ, 64 Jenkins Terrace, Naracoorte.

**7.3 Former Salisbury Methodist Church, 59-61 Park Terrace, Salisbury. On Karna Country.**

Mr Chris Burns, Heritage SA, noted that on 4 November 2021, the Council added 14 additional post war places of worship to the assessment list, including the former Salisbury Methodist Church (now Salisbury Uniting Church).

An assessment of the former Salisbury Methodist Church, 59-61 Park Terrace, Salisbury has been prepared and recommends that the church meets criterion (e) under s16 of the *Heritage Places Act 1993* (the Act) for listing as a State Heritage Place. A draft Summary of State Heritage Place has also been prepared for Council's consideration.

Mr Burns noted that the former Salisbury Methodist Church was designed by Adelaide architect Lance Brune and opened in 1961. It is considered to be the prototype that inspired numerous other true A-frame churches subsequently built in South Australia.

The former Salisbury Methodist Church is considered to meet criterion (e) as it is an outstanding example of South Australian post-war Modern Movement ecclesiastical architecture.

Council discussed the assessment and agreed to provisionally enter the place under criterion e) of section 16 of the *Heritage Places Act 1993*.

Council also approved the Summary of State Heritage Place document without amendment.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Provisionally entered** the Former Salisbury Methodist Church, 59-61 Park Terrace, Salisbury (CT 5309/267 FP 113781 A86 Hundred of Yatala) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criterion (e) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:

(e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics

- **Approved** the Summary of State Heritage Place for the Former Salisbury Methodist Church, 59-61 Park Terrace, Salisbury.

#### **7.4 Highgate Park (former Julia Farr Centre), 103 Fisher Street, Fullarton. On Karna Country.**

It was noted that Mrs Deborah Lindsay and Mr Marcus Rolfe departed the meeting at this point due to their declared conflict of interest with this matter.

Dr Louise Bird, Heritage SA noted that on 26 September 2023, Heritage South Australia received a public nomination for Highgate Park, 103 Fisher Street, Fullarton. The nominator believes that Highgate Park, meets criteria (a), (b), (c), and (g) under s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place in the South Australian Heritage Register.

The nominator indicated that the place is currently in the process of being sold for redevelopment.

An Assessment Report has been prepared for the Council's consideration and recommends that Highgate Park is not considered to meet any of the s16 criteria for listing as a State Heritage Place. The nomination is also provided for the Council's consideration.

Dr Bird summarised the reasons why the assessment concluded the place did not meet the threshold for listing against any criteria under section 16 of the *Heritage Places Act 1993*.

Council discussed and agreed with the recommendation that the place did not meet the criteria for listing and agreed not to provisionally enter it.

**RESOLUTION:**

The South Australian Heritage Council:

- **Rejected** the nomination for State-listing of Highgate Park, 103 Fisher Street, Fullarton (CT 5994/236 D74086 A73, Hundred of Adelaide) as it does not meet any of the section 16 criteria in the *Heritage Places Act 1993*.

## **8 ITEM TO BE CONSIDERED AS AN OBJECT INTRINSICALLY ASSOCIATED WITH A STATE HERITAGE PLACE**

### **8.1 Commissioner of Public Works Honour Board, Torrens Building, Victoria Square / Tarndanyangga, Adelaide. On Kurna Country.**

It was noted that Mrs Lindsay and Mr Rolfe returned to the meeting at this point.

Ms Verschoor noted that the nominator attended the meeting and welcomed that person to the meeting.

Ms Jade Kanas, Heritage SA introduced this matter. Ms Kanas noted that on 10 September 2019, a member of the public nominated the 'Public Works Department WW1 Honor Board' for consideration for listing as a State Heritage Object in the South Australian Heritage Register. The nominator suggested that it is intrinsically associated with the heritage significance of the Torrens Building (SHP 10895).

The Commissioner of Public Works Honour Board (the Honour Board) is located in the western ground-floor corridor of the Torrens Building. Although not its original location, the Honour Board has been continuously on display in the building since its unveiling in 1919, with exception for the years between 1993 to 1997 when it was placed in storage during building works. Therefore, it is recommended that the Honour Board is considered to be intrinsically related to the heritage significance of the Torrens Building.

It was noted that the Honour Board was unveiled to the public in the Torrens Building's northern corridor on 27 May 1919 and was commissioned by the state government to commemorate the contribution of the Public Works Department to the defence of South Australia and Australia during the First World War. The creation of the Honour Board was the responsibility of the Works and Buildings branch and was designed by Architect-in-Chief draughtsman Archibald J. Lavender and created by South Australian artist Blanche Francis.

Both the Architect-in-Chief and Works and Buildings were departments of the Commissioner of Public Works, meaning that the Honour Board was made for and by members of staff who worked in the Torrens Building.

Ms Kanas noted that new information had recently come to light regarding the inclusion of Aboriginal service personnel on the Honour Board and that these details should be included in the Summary of State Heritage Object report. It was recommended that these amendments be made during provisional entry.

Council discussed the nomination and assessment and agreed to provisionally enter the Honour Board as an Object intrinsically associated with the Torrens Building. Council also approved the Summary of State Heritage Object.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Provisionally entered** the Commissioner of Public Works Honour Board (SHO 10895-001) as an object intrinsically related to the heritage significance of the Torrens Building, 202-220 Victoria Square, Adelaide (CT 5896/686 D27841 A5, Hundred of Adelaide) (SHP 10895), pursuant to section 14(2)(b) of the *Heritage Places Act 1993*.
- **Approved** the 'Summary of State Heritage Object' for the Commissioner of Public Works Honour Board.

**9 BETTER HERITAGE INFORMATION**

Dr Louise Bird noted that Heritage South Australia had prepared additional information for seven State Heritage Places at this meeting. Council considered these reports at this meeting under Section 14 of the *Heritage Places Act 1993*: 14 (6) The Council may include other information in the Register, or hold other information in association with the Register, as the Council thinks fit.

Council discussed parts of South Australia that could be considered for recommendation as State Heritage Areas.

Action: Ms McDougall to meet with Dr Bird to consider surveys and then formulate advice for the Council in relation to any possible areas that could be considered for recommendation as State Heritage Areas.

It was noted that the Regional Planning Process for South Australia is underway and there may be an opportunity for Council to link into this process to recommend heritage places. Action: Heritage SA to advise Council.

**9.1 Robe House (former Government Residence), 1A Hagen Street, Robe. On Bunganditj Country.**

The Council approved the Better Heritage Information Report without any changes and also approved the change to the registered name.

**RESOLUTION:**

The South Australian Heritage Council:

- **Approved** amendment of Registered name from "Seahaven Motel" to "Former Government Residency"

- **Approved** BHI SSHP Former Government Residency, 1A Hagen Street, Robe SA 5276 (CT 5225/626 D40810 A201, Hundred of Waterhouse)

### 9.2 Robe Institute, Smillie Street, Robe. On Bungaditj Country.

The Council approved the Better Heritage Information Report without any changes and approved the amendment to the registered name.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** amendment of registered name from 'Institute Building' to 'Robe Institute'.
- **Approved** BHI SSHP Robe Institute, Mundy Terrace, Robe SA 5276 (CR 5647/289 T441801 A130, Hundred of Waterhouse)

### 9.3 Former CSIRO Field Research Station (including shed, water tank, yard fencing and gates).

The Council approved the Better Heritage Information Report without any changes and the proposed change to the Registered Name.

#### RESOLUTION:

The South Australian Heritage Council:

- **Approved** BHI SSHP Former CSIR/CSIRO Field Research Station, including shed, water tank, yard fencing and gates, Lot 1 Nora Creina Road, Robe SA 5276 (CT 5464/91 F15911 A1, Hundred of Waterhouse)

### 9.4 Colman's Store, 25 Commercial Road, Strathalbyn.

The Council approved the Better Heritage Information Report without any changes and also approved the amendment to the registered name.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** BHI SSHP Coleman's Store, 25 Commercial Road, Strathalbyn 5255 CT 5231/258 F126924 A2, Hundred of Strathalbyn)
- **Approved** amendment of registered name from "Coleman's Store" to "Colman's Store".

### 9.5 Shops, 4-6 Albyn Terrace, Strathalbyn.

Council approved the Better Heritage Information report without any changes and approved the proposed amendment to the Registered Name.

#### RESOLUTION:

The South Australian Heritage Council:

- **Approved** BHI SSHP Shops, 4-6 Albyn Terrace, Strathalbyn 5255 (CT 5443/970 D103 A9, Hundred of Strathalbyn)

### 9.6 Capri Cinema (former New Goodwood Star, later New Curzon), 141 Goodwood Road, Goodwood.

The Council approved the Better Heritage Information Report without any changes and also approved the amendment to the registered name.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** amendment to registered name from Cinema - 'Capri' to "Capri Theatre (former New Goodwood Star Theatre)".
- **Approved** BHI SSHP Cinema – 'Capri', 141 Goodwood Road, Goodwood 5034 (CT 5437/653 F11430 A44, Hundred of Adelaide).

### 9.7 Piccadilly Theatre, 181-189 O'Connell Street, North Adelaide. On Kaurna Country.

The Council approved the Better Heritage Information Report without any changes and also approved the amendment of the registered name.

#### RESOLUTION:

The South Australian Heritage Council:

- **Approved** amendment of Registered name from "Forum Cinema" to "Piccadilly Theatre".
- **Approved** BHI SSHP Forum Cinema, 181-189 O'Connell Street, North Adelaide 5006 (CT 5545/271 F183783 A511 CT 5560/395 F183699 A427, Hundred of Adelaide).

#### Other Business related to BHI – name changes

It was noted that the Council previously approved two BHI SSHPs which now require amendments to their Register names. Council discussed and agreed to approve.

## RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** amendment to registered name for BHI SSHP Marion Lake Geological Site, Dhillba Guuranda-Innes National Park (designated place of geological significance), Stenhouse Bay (CR 5769/587 H131500 S177, Hundred of Warrenben)
- **Approved** amendment to registered name for BHI SSHP Inneston Lake and Deep Lake Geological Sites, Dhilan Guuranda-Innes National Park, Pondalowie Bay Road, near Stenhouse Bay (CR 6240/20 H131500 S131, CR 6240/20 H131500 S101, Hundred of Warrenben)

### Other Business related to BHI – process

The agenda paper provided by Heritage SA requested Council consider and endorse a process for its attention to be drawn to anomalies in older listings.

Council discussed the BHI process and were supportive of the fact that staff sometimes uncover elements of older listings that were not documented and may require documentation or listing in its own right. In these instances, the staff will raise these matters with Council.

## RESOLUTION:

The South Australian Heritage Council:

- **Approved** the approach for notifying the Council through the Status of Assessments Agenda Paper about irregularities identified in a Register Entry by the BHI process, where a reassessment of the State Heritage Place is considered to be warranted.

## 10 ITEMS FOR NOTING

### 10.1 Status of Assessments Report

Council noted that the Barmera Wall assessment will be provided to Council at its 15 February 2024 meeting.

## RESOLUTION:

The South Australian Heritage Council:

- **Noted** the contents of the paper.
- **Approved** the recommended priority of assessment for new nominations.
- **Approved** the reprioritisation of All Soul's Anglican Church, St Peters and Axel Stenross Maritime Museum, Port Lincoln with assessments to occur in 2024.

## 10.2 Correspondence

Noted.

### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the correspondence sent and received since the last meeting.

## 11 Any Other Business

Council discussed the progress of Heritage Standards for the 17 State Heritage Areas. Council requested it be provided an opportunity to comment on the Heritage Standards as they are prepared. Action: Heritage SA to provide an opportunity to Council to comment on the draft Heritage Standard for the Gawler Church Hill State Heritage Area.

It was noted that the Outback Areas Authority is the appropriate body to consult on draft Heritage Standards for State Heritage Areas out of Council areas.

### CLOSE OF MEETING

Ms Verschoor closed the meeting at 11:45pm.



**Ms Sandy Verschoor**

**Date:** 15 February 2024

**Chair**