

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 158th Meeting of the South Australian Heritage Council (the Council) was held on Level 10, 81-95 Waymouth Street, Adelaide on Thursday 26 June 2025.

Statement of Acknowledgement

The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kaurna people and that the Council respects their spiritual relationship with their country. The Chairperson also acknowledged the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.

Heritage Council: Chair: Ms Sandy Verschoor Members: Dr Stephen Schrapel, Mrs Deborah Lindsay, Mr Jamie Botten, Mr David Brooks, Professor Gini Lee, Mr Tim Lloyd and Mr Simon Weidenhofer.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager, Heritage South Australia (DEW).

1. WELCOME AND APOLOGIES

Ms Verschoor welcomed all to the 158th meeting of the South Australian Heritage Council (the Council).

There were apologies from Ms Michelle Toft and Ms Eleanor Walters.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted without amendment.

Declarations of conflict of interest

- Mrs Deborah Lindsay regarding the in-camera matter.
- Mr Stephen Schrapel declared a conflict in relation to Cargo Shed No.1 at Port Adelaide.

3. ITEM FOR DECISION

3.1 Heritage Strategy for South Australia

Mr James Lesh from Heritage Workshop was welcomed to the meeting.

Mr Lesh gave an overview of the approach to drafting the Strategy.

He mentioned it was a challenge to stay in the remit of the Council but also the great feedback from the Steering Committee.

Council thanked Heritage Workshop for its work. Council made the following comments on the draft:

- There is need for support of the Government but also being aspirational.
- Order of “Aboriginal”, “multicultural” and “colonial” through the document and agreed that there is no particular hierarchy and the order can be interchangeable through the document.
- Numbers removed from actions at the request of the steering committee to prevent suggestion of a hierarchy.
- Suggestion that the actions be bolded and highlighted at start of document. This could happen through the graphic design phase.
- Noted the strategy will be delivered through delivery plans.
- Addition of more information about the existence of compliance powers in the strategy.
- The importance of bringing Aboriginal and colonial heritage together into one document was stressed as a positive.
- Case studies: how do they interact with the actions. Are they appropriately located in the document in relation to the actions?
- The case studies should clearly reflect some of the items in the actions. Could match the case study with the relevant action OR all case studies could be put to the end. Noting the case studies are great. If the case studies are interwoven, they need to relate. Bolding of key words in case studies, or colour coding them may link a reader back to the action items.
- Heritage Workshop to work on a sentence to accompany each case study to link it to the actions.
- Noted that the State Aboriginal Heritage Committee will have an opportunity to comment during their meeting with Mr James Lesh.
- Noted that the Chair has a meeting with the Deputy Premier on 1 July 2025 to discuss the draft Strategy.

The Council agreed to endorse the draft Heritage Strategy “in-principle”.

Action: Heritage Workshop to deliver final draft by Monday 30 June.

Action: Provide the Deputy Premier with a copy of the final draft at her meeting on 1 July.

Action: Mr Hanna to follow up with Attorney General's office re a meeting with Ms Verschoor and provide the final draft for feedback.

RESOLUTIONS:

The SA Heritage Council:

- **Approved** in-principle the Heritage Strategy for South Australia and noted that a final draft version will be circulated the following week.
- **Noted** that graphic design work still to be completed to finalise it for publication and final approval by the Deputy Premier and Attorney General.

4. PREVIOUS MEETING MINUTES

The Council approved the minutes of 8 May 2025 meeting without amendment.

The Council approved the minutes of 15 May 2025 meeting without amendment.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 8 May 2025.
- **Approved** the minutes of the 15 May 2025.

5. ACTION ITEMS

Council noted the status of the outstanding action items.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the information provided in the Action Items list.

6. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

Text removed for publication.

7. ITEMS FOR DISCUSSION / DECISION

7.1 Procedure: Confirmation or removal of provisional entry in the SA Heritage Register

The Council Procedure “Confirmation or removal of provisional entry in the South Australian Heritage Register”, (Attachment A) has been amended to include guidance on the standard time allocated to speakers and owners and/or their representatives.

To allow for procedural fairness Heritage SA recommends owners are granted additional time to speak given the direct impact the decision of the Council has upon their property rights.

An amendment on how to manage documents presented as part of their verbal representation has been modified also within the procedure for Council consideration.

Council reviewed the suggested changes and requested that the sentence “No further time can be requested” be deleted. With this and a few other minor edits, the Council approved the revised procedure.

RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the revised Procedure
- **Approved** the changes suggested with some minor amendments.
- **Noted** that the updated procedure will be made available on the Council's webpage.

7.2 Council's Action Plan 2025/26

Ms Verschoor departed the meeting at this point and Mr David Brooks acted a Chair.

The 2025-2026 action plan for the Council updated for the Council's consideration at the meeting.

The Council has an approved budget of \$133,000 for projects in 2025-2026.

A draft action plan for 2025 - 2026 provided for consideration. Actions derived from discussions in relation to the Heritage Strategy for SA, the Government response to the expert panel planning review, matters raised identifying inability of SAHC in meeting its legislative responsibilities to maintain the SA Heritage Register, and outcomes of the local government and stakeholder workshops.

The Council considered the proposed actions and approved them without amendment.

Council discussed the project proposals and alternatives associated with its budget allocation for 2025/26. The following comments were made:

- The Council agreed to allocate funding for an annual heritage forum for this financial year but considered holding one every second year. It was noted there may be scope

to collaborate with the History Trust and / or National Trust. The forum can be seen as an avenue to educate people and increase interest in heritage.

- It was noted that many of the actions relate mainly to the promote category in the action plan.
- Suggestions were made for the following two projects, but they were not included in the final allocation for funding:
 - Research into legislative models in other states – this could be commissioned as a project.
 - Demonstration of heritage trades at heritage sites.
- Funding will be provided to research and report on the economic value of heritage. Council indicated that it is important this research has a broad scope and captures the variety of ways heritage contributes to South Australia.
- Council suggested that Heritage SA consider a more general research project rather than just economic value of research with a possible university partnership.

Council approved the budget allocation to the seven projects suggested by Heritage SA.

RESOLUTIONS:

The South Australian Heritage Council:

- **Discussed** and **Approved** its Action Plan and Projects for 2025/26.
- **Noted** that Heritage SA would provide a fuller project proposal and description for each project.

7.3 Council Report to the Minister

At its meeting on 15 May 2025, the Council requested that a report that summarises the results of the local council survey as well as the two reports on the stakeholder and local council workshops from 3 and 4 April 2025 be formed into one document.

This summary document can then be used by the Chair of the Council for subsequent meetings with key stakeholders including the Chair of the State Planning Commission.

Heritage SA provided this summary report for Council's consideration.

Council discussed and approved the summary report and agreed to the other recommendations put forward by Heritage SA as per below.

RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the summary report.
- **Resolved** to provide a copy of the summary report as well as the detailed reports and survey results to the Deputy Premier.

- **Resolved** to provide copies of the summary report as well as the detailed reports and survey results to the invitees for the stakeholder workshop, and all local councils, as well as the Outback Communities Authority.
- **Agreed** on actions the Council will take as a result of the workshops, which will be reflected in the action plan for 2025/26 or subsequent years.
- **Resolved** that the Chair write a cover letter to the recipients of the documents, which will include the Council's proposed actions.

8 ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY IN THE SA HERITAGE REGISTER

8.1 No. 1 Cargo Shed, (former Fishermen's Wharf Markets) Port Adelaide. On Kurna Country.

Mr David Brooks invited the observers to the meeting.

Mr Brooks noted that Mr Schrapel would not vote on any motion by the Council, given he prepared the 2016 Heritage Assessment Report for Swanberry Penglase Architects.

Dr Thomas MacKay, Heritage SA, was asked to provide an overview of the Heritage SA report.

Dr Mackay noted that the Council had received three nominations for the No. 1 Cargo Shed for listing as a State Heritage Place.

It was noted that the No 1. Shed (former Fishermen's Wharf Markets) was previously nominated for consideration as a State Heritage Place on 29 October 2015 under the name Fishermen's Wharf Market Building. The nominee believed the place met criteria (a) and (b).

In May 2016, Swanberry Penglase Architects prepared a Heritage Assessment Report recommended rejecting the place as it did not meet any of the s16(1) criteria for listing as a State Heritage Place.

On 7 September 2016, the Council considered the Heritage Assessment Report and rejected No. 1 Cargo Shed (former Fishermen's Wharf Markets) as it did not meet any of the s16(1) criteria of the Act.

Heritage SA suggested that nominations 1 and 2 do not provide any additional information relevant to consideration of the s16 criteria and Heritage SA doubts that the argument for criterion a) presented in Nomination 3 will meet the threshold for listing as a SHP. Therefore, Heritage SA recommends that No.1 Cargo Shed (former Fishermen's Wharf Markets) does not meet the threshold for listing as a State Heritage Place and that the nominations are rejected.

The Council indicated that it would only discuss criteria a), b) and f) as possible pathways to listing, as it agreed that criteria c), d), e) and g) were not met.

Council discussed the information provided in the nominations and the 2016 assessment report and Heritage SA advice.

Council discussed criterion a) and agreed that it was not met.

Council discussed criterion b) and agreed that it was not met.

Council discussed criterion f) and agreed that it was not met.

Given the above, the Council agree that the building will not be provisionally entered.

Dr Mackay said that Heritage SA recommends that No. 1 Cargo Shed (former Fishermen's Wharf Markets) potentially meets the criteria for listing as a Local Heritage Place, as specified in s67(1) of the *Planning Development and Infrastructure Act 2016*.

Action: The Council agreed to write to the City of Port Adelaide Enfield Council to recommend this place for local heritage consideration.

Mr Brooks thanked the observers for attending the meeting.

RESOLUTION:

The South Australian Heritage Council:

- **Rejected No. 1 Cargo Shed (former Fishermen's Wharf Markets)**, Black Diamond Square, North Parade, Port Adelaide (CT 6162/67 D110276 A202 and CT 6209/572 D118571 Q206, Hundred of Port Adelaide) as it does not meet any of the s16(1) criteria in the *Heritage Places Act 1993*.

8.2 Mount Wudinna and Environs. On Barngarla Country.

Ms Megan Thomas, Heritage SA, was welcomed to the meeting.

It was noted that Ms Verschoor returned to the meeting part way through this item

Ms Thomas noted that on 10 April 2025, the Council agreed that Mount Wudinna and Environs (Mount Wudinna, Little Wudinna, Polda Rock and Turtle Rock) should be reconsidered for State Heritage listing as it meets criterion (c) under s16 criteria of the *Heritage Places Act 1993* and designated as a place of geological significance in accordance with S14(7)(a)(i) of the *Heritage Places Act 1993*.

The Summary of State Heritage Place and Heritage Assessment Report have been updated and expanded and are presented for the Council's consideration.

It was noted that a site visit was undertaken by Ms Megan Thomas and Dr Louise Bird on 5 and 6 June 2025.

During the site visit the unlisted granite outcrops intended to be included in the State Heritage Place in 2000, here titled 'central', 'central west', 'south' and 'west', were reassessed.

It was determined that two granite outcrops ('north' and 'south') were included in the 16 March 2000 listing of Mount Wudinna & Environs (Mount Wudinna, Little Wudinna, Polda Rock and Turtle Rock). However, the other granite exposures are not of the same quality as Mount Wudinna, Turtle Rock, Polda Rock and Little Wudinna and are not recommended to be included in the elements of significance as a part of the reassessment.

Granite outcrops identified as 'south' and 'north' remain as elements of significance as identified in the 2000 listing, while it is recommended that outcrops identified as 'central', 'central west', 'east' and 'west' are not included in the extent of listing as they do not contribute to the significance of the place.

It was recommended that the Registered name is shortened to "Mount Wudinna and Environs" and the known as name continues to identify the significant outcrops and is "Mount Wudinna and Environs (Mount Wudinna, Little Wudinna, Polda Rock and Turtle Rock)."

A historic water reserve is located to the south of Polda Rock and is not contained within the land parcels of the State Heritage Place.

Yarwondutta Rock Tank (SHP 14225) is a similar water collection system that is State Heritage listed and was used to inform the design of several other tanks commonly found on the Eyre Peninsula in association with granite outcrops.

While the water reserve at Polda Rock is an excellent example of a water collection system directly linked to a granite outcrop, Yarwondutta Rock Tank (SHP 14225) is a better example of these water reserves than the Polda Rock reserve.

It was recommended that the water reserve associated with Polda Rock is not included in the State Heritage listing of Mount Wudinna and Environs and that the Council considers contacting the District Council of Wudinna to recommend listing the water collection system at Polda Rock as a Local heritage place as it was instrumental in providing water to the township of Wudinna.

Council discussed the appropriate acknowledgement of the Aboriginal story relating to the place.

Council considered the assessment report and agreed to provisionally enter this place as a State Heritage Place. Council also agreed to designate the place as a place of geological significance.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** Mount Wudinna and Environs (CR 5763/286 H641600 S51, CR 5897/847 D59272 A101, CR 6199/369 H641600 S53, CR 6196/869 F31595 A10; CT 5897/848 D59272 A102; CT 5958/645 D69310 Q11 and a public road (CT 5958/646 D69310 (Road) A13) Hundred of Wudinna) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criterion (c) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
(c) it may yield information that will contribute to an understanding of the State's history, including its natural history.
- **Designated** Mount Wudinna and Environs as a place of geological significance.
- **Approved** the Summary of State Heritage Place for the Mount Wudinna and Environs.
- **Noted** the s25 permit allowing Neville and Renee Simpson to maintain and repair the fence on the same alignment around Mount Wudinna and to undertake activities outside of the hotspot area that may disturb or excavate the land.
- **Endorsed** the sending of a letter to the District Council of Wudinna recommending the Local Heritage listing of the water catchment system at Polda Rock.

8.3 Bulk Grain handling assessment

Ms Jade Kanas, Heritage SA, was welcomed to the meeting.

Ms Kanas indicated that six bulk handling sites were short listed for full assessment, and these are located at Ardrossan, Paskeville, Brinkworth, Coonalpyn, Gladstone and Kimba.

Ms Kanas said that Heritage SA recommends that Brinkworth Bulk Grain Handling Complex meets s16 criteria (a) and (d) and Gladstone Bulk Grain Handling Complex meets s16 criteria (a) and (g) for listing as State Heritage Places.

The remaining four places have not been recommended for heritage listing. These are:

- Ardrossan Bulk Grain Handling Terminal Complex.
- Paskeville Bulk Grain Handling Complex.
- Coonalpyn Silo.
- Kimba Bulk Grain Handling Terminal Complex.

The Chair thanked Ms Kanas for her assessment and recommendations.

Council deliberated on each of the six places as follows:

Ardrossan Bulk Grain Handling Terminal Complex, Lot 5571/Lot 50 Silo Road, Ardrossan. On Narungga Country.

Council discussed and agreed with the Heritage SA assessment that this place did not meet the threshold for listing.

RESOLUTION:

The South Australian Heritage Council:

- **Rejected** the Ardrossan Bulk Grain Handling Terminal Complex, Lot 5571/Lot 50 Silo Road, Ardrossan SA 5571 (CT 5880/832 D59518 A50, CT 5830/252 F34313 Q5, CT 5830/252 F34313 Q6, CT 5850/730 F215381 A100, CT 5801/508 F215377 A96, Hundred of Cunningham, CT 5880/590 D58918 A101, CT 5880/589 D58918 A100, Out of Hundreds), for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State Heritage listing under section 16 of the *Heritage Places Act 1993*.

Paskeville Bulk Grain Handling Complex, Lot 11 Drewitt Road, Paskeville. On Narungga Country.

Council discussed the popularity of the Paskeville Field Days, the stump jump plough and the weight this may give to the importance of the Paskeville bulk handling facility.

Council considered the report and agreed that this place did not meet the threshold for listing but that it would add it to the inactive list in case it needs to be revisited in years ahead.

RESOLUTION:

The South Australian Heritage Council:

- **Rejected** the Paskeville Bulk Grain Handling Complex, Lot 11 Drewitt Road, Paskeville SA 5552 (CT 5791/560 D34180 A11, Hundred of Kulpara), for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State Heritage listing under section 16 of the *Heritage Places Act 1993*.

Brinkworth Bulk Grain Handling Complex, Lot 32 Main Street, Brinkworth. On Kurna and Ngadjuri Country.

Council discussed the comparisons that were done in assessing the silo complexes, including this one located in Brinkworth.

It was noted that the silos act as signals in the landscape – they are part of the cultural landscape. The silos were built for storage but have become landmarks in the landscape.

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The Council considered and agreed that the Brinkworth Bulk Grain Handling Complex met the threshold for listing and agreed to provisionally enter it under criteria a) and d) as a State Heritage Place.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** the Brinkworth Bulk Grain Handling Complex, Lot 32 Main Street, Brinkworth SA 5464 (CT 6028/47 D77195 A32, Hundred of Hart), in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (a) and (d) for State Heritage listing under section 16(1) of the *Heritage Places Act 1993*:
 - (a) it demonstrates important aspects of the evolution or pattern of the state's history.
 - (d) it is an outstanding representative of a particular class of place of cultural significance.
- **Approved** the Summary of State Heritage Place for Brinkworth Bulk Grain Handling Complex, Lot 32 Main Street, Brinkworth SA 5464.

Coonalpyn Silo, 19 Dukes Highway, Coonalpyn. On Ngarrindjeri and Ngarkat Country.

Council considered the report and agreed that this place did not meet the threshold for listing but that it would add it to the inactive list in case it needs to be revisited in years ahead.

RESOLUTIONS:

The South Australian Heritage Council:

- **Rejected** the Coonalpyn Silo, 19 Dukes Highway, Coonalpyn SA 5265 (CT 6141/509 D60234 A17, Hundred of Coneybeer), for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State Heritage listing under section 16 of the *Heritage Places Act 1993*.
- **Added** the Coonalpyn Silo to the inactive list for future consideration as a State Heritage Place in the South Australian Heritage Register.

Gladstone Bulk Grain Handling Complex, 16251 Horrocks Highway, Lot 14 Gladstone Street, Lot 6 Horrocks Highway, Gladstone. On Nukunu Country.

Council discussed the train line that is used to move grain and that there used to be three gauges. It was noted that all weighing facilities were updated a few years ago.

The Council considered and agreed that the Gladstone Bulk Grain Handling Complex met the threshold for listing and agreed to provisionally enter it under criteria a) and g) as a State Heritage Place.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally Entered** the Gladstone Bulk Grain Handling Complex 16251 Horrocks Highway, Gladstone SA 5473 (CT 5912/49 D63290 A12, CT 5855/563 D187795 A473, Hundred of Booyoolie), Lot 14 Gladstone Street, Gladstone SA 5473 (CT 5834/834 D7491 A8, CT 5834/834 D7491 A9, Hundred of Booyoolie and Yangya), and Lot 6 Horrocks Highway, Gladstone SA 5473 (CT 6142/183 D78107 A14, Hundred of Booyoolie) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criteria (a) and (g) for State Heritage listing under section 16(1) of the *Heritage Places Act 1993*:
 - (a) it demonstrates important aspects of the evolution or pattern of the state's history.
 - (g) It has a special association with the life or work of a person or organisation or an event of historical importance.
- **Approved** the Summary of State Heritage Place for Gladstone Bulk Grain Handling Complex, 16251 Horrocks Highway, Lot 14 Gladstone Street, Lot 6 Horrocks Highway, Gladstone SA 5473.

Kimba Bulk Grain Handling Complex, 27 Railway Terrace, Kimba. On Barnjarla Country.

Council considered the report and agreed that this place did not meet the threshold for listing but that it would add it to the inactive list in case it needs to be revisited in years ahead.

RESOLUTIONS:

The South Australian Heritage Council:

- **Rejected** the Kimba Bulk Grain Handling Complex, 27 Railway Terrace, Kimba SA 5641 (CT 6029/873 D32674 A2, CT 6266/888 D128222 A55, CT 5428/912 D38941 A101, Hundred of Solomon) and Lot 1 Aerodrome Road, Moseley SA 5641 (CT 5661/23 D51538 A1, Hundred of Moseley), for entry in the South Australian Heritage Register as a State Heritage Place, as it does not meet any of the criteria for State Heritage listing under section 16 of the *Heritage Places Act 1993*.
- **Added** the Kimba Bulk Grain Handling Complex to the Inactive List for future consideration as a State Heritage Place in the South Australian Heritage Register.

Post-listing discussion

Council discussed silo art in South Australia and the economic benefit of silo art in SA, noting it is a fast-growing phenomenon but probably still too young to judge in terms of its significance to South Australia. Council agreed that it gives weight to keep it on its radar through the inactive list.

Council noted that Heritage SA will prepare advice for Council if there are any further nominations for bulk grain handling facilities.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** all future nominations related to the bulk handling of grain in South Australia be presented to the Council at its next scheduled meeting in an agenda paper outlining the key points for consideration but not a full assessment. Nominations with substantive new information will be prioritised for assessment through the status of assessments.

9 ITEMS FOR NOTING

9.1 Correspondence

Council noted the correspondence received from the Lord Mayor in relation to the proposed development of tower two at Festival Plaza. Council noted the other correspondence that had been sent and received.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** incoming and outgoing correspondence.

9.2 Delegations Report

The Council noted the following permits granted under delegation as reported on through the Chair and Manager's report:

Section 27 permit: McKinlay Memorial and Pioneer Park State Heritage ID 10381

Permit for the reconstruction of the heritage wall and restoration of the McKinlay monument at Pioneer Park, requiring demolition of the wall, tree removal and excavation within the park. Pioneer Park is a historical cemetery dating from 1847–1870. Previous excavations and investigations uncovered at least three burials abutting the wall. As directed by the Coroner's Office, Council has engaged an archaeologist/medical scientist (anatomy and pathology) trained in forensic anthropology to supervise further excavations. Any additional burials uncovered will be assessed by the Permit Supervisor and potentially studied to gain an insight into the early settlement of Gawler prior to being reinterred.

Section 27 permit: Remains of 'Theberton Cottage', Colonel Light's House (including underground room, tank, well and outbuildings) State Heritage ID 26527

Permit for the archaeological excavation and salvage of archaeological features across the land parcel (Lot 1007) west of the archaeological remains of Col. Light's Cottage, to systematically record and remove some of the ancillary structures—such as the stables

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and cesspits—and any other extant archaeological materials that remain in this area, prior to Renewal SA's sale of the property.

Action: The Council requested updates on the outcome of these permit approval processes.

The Council also noted the report provided by the Heritage Register Officer in the exercise of delegations granted Council interested in the findings of the permit arrangement.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the delegations report.

10 Any Other Business

Nil.

CLOSE OF MEETING

Ms Sandy Verschoor closed the meeting at 1:05pm.

Ms Sandy Verschoor

Date:

Chair