

**SOUTH AUSTRALIAN HERITAGE COUNCIL**

**MINUTES**

The 137<sup>th</sup> Meeting of the South Australian Heritage Council (the Council) was held on Level 7, 81 – 95 Waymouth Street, Adelaide on 15 June 2023.

*Statement of Acknowledgement*

*The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kaurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kaurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kaurna people today.*

**Heritage Council:** Chair: Mr Sandy Verschoor, Members: Ms Jan Ferguson, Mr Stephen Schrapel, Ms Eleanor Walters, Ms Kate McDougall, Mr David Brooks and Mrs Deborah Lindsay.

**Secretariat:** Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Beverley Voigt, Manager, Heritage South Australia (DEW).

**1. WELCOME AND APOLOGIES**

Ms Verschoor welcomed all to the 137<sup>th</sup> meeting of the South Australian Heritage Council (the Council).

There were apologies from Mr Gavin Leydon and Mr Marcus Rolfe.

**2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST**

**Agenda**

The agenda was adopted without any additions.

**Declarations of conflict of interest**

Ms Eleanor Walters and Mrs Deborah Lindsay noted they had a conflict of interest with the In-Camera matter and would depart the meeting for that discussion.

Mr Stephen Schrapel indicated he had a conflict of interest with Item 6.1 Goyder Council correspondence and indicated he would depart the meeting during that discussion.

### 3. PREVIOUS MEETING MINUTES

#### Minutes of 30 March 2023 meeting

Approved without amendment.

#### Minutes of 1 June 2023 meeting

Approved subject to the removal of the words “There were no declarations of conflict of interest” at the bottom of page one.

### RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** the minutes of the 30 March 2023 meeting.
- **Approved** the minutes of the 1 June 2023 meeting subject to the above.

### 4. ACTION ITEMS

Council members considered and noted the action items.

Council discussed the possibility of inviting Mr. Donovan Rypkema to Adelaide in September 2023 noting he will be in the country for the ICOMOS conference. If he is available, there is the possibility of a partnership with National Trust and TICSA and Heritage SA. May help with progressing Heritage Tourism Strategy.

Action: Heritage SA to enquire about Mr Rypkema’s availability to visit Adelaide post the ICOMOS General Assembly in Sydney.

### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the action items.

## 5. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

*The Council approved the following text for release at its 14 August 2025 meeting.*

### 5.1 A Correspondence for In-Camera:

#### Letter from Opposition Leader re Park 21, South Park Lands.

Council noted the letter from Mr David Speirs regarding the opposition's position on development in the south Park Lands. Council noted the Government has now made its decision to move the Mounted Police Operations to vacant Adelaide Airport land and not build in the south Park Lands.

#### **RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the correspondence received from Mr David Speirs.

#### Letter from Deputy Premier requesting a report on unused heritage buildings.

It was noted that Council had received a request from the Deputy Premier for a report on unused heritage buildings.

Ms Voigt noted that Heritage SA has previously done some work on vacant building stock and this can contribute to the draft report for Council.

Mr Leonard Blazeby, Heritage SA was welcomed to the meeting. Mr Blazeby indicated he will be able to support the Council in preparing a first draft report for the Deputy Premier. Mr Blazeby said he will consider two issues being adaptive reuse and demolition by neglect as part of the report.

It was noted that adaptive reuse is usually encouraged through policy rather than legislation. Mr Blazeby will provide some examples from overseas.

Mr Blazeby will provide a draft report for Council's consideration at its 6 July meeting.

Council discussed the following matters for consideration in the report:

- Ownership matter – public v private
- Role of Renewal SA
- City and Regional examples
- Policy work in the UK related to embodied energy
- Role of the Capital City Committee
- Scoping issues from the Deputy Premier's other portfolios of interest

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- Flexibility within the Planning system
- Building Code issues

Action: Advise the Deputy Premier that Council will provide a report by end of August 2023.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** a draft report will be provided to its 6 July 2023 meeting.

Letter from Dr Fiona Carroll and draft reply re Dr Kent's Paddock – for Council's consideration.

It was noted that Ms Eleanor Walters and Mrs Deborah Lindsay departed the meeting due to their declared conflicts of interest.

Council approved the draft reply to Dr Carroll.

**RESOLUTION:**

The South Australian Heritage Council:

- **Approved** the draft reply for Dr Fiona Carroll.

**6. FOR DISCUSSION / DECISION****6.1 Conservation Management Plan 'Australian Cornish Mining Sites, Burra'**

It was noted that Mr Schrapel departed the meeting at this point due to his declared conflict of interest. Ms Walters and Mrs Lindsay returned to the meeting.

Mr Hanna noted that the South Australian Heritage Council has received a letter from Mr David Stevenson, Chief Executive of Goyder Council, seeking endorsement of the Conservation Management Plan "Australian Cornish Mining Sites (ACMS): Burra".

Council noted that endorsement of the CMP for ACMS (Burra), a National Heritage Place, by the SA Heritage Council will have no impact on assessment of Development Applications considered by Heritage SA as it would remain a document for regard only.

It was noted that the CMP has been endorsed by the Goyder Council and the National Heritage Council. The Minister for Climate, Environment and Water, the Hon Dr Susan Close MP, has also endorsed State Government support to progress a World Heritage bid.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Endorsed** the Conservation Management Plan “Australian Cornish Mining Sites: Burra”
- **Approved** the draft response to the Goyder Council.

## 7 ITEM TO BE CONSIDERED FOR PROVISIONAL ENTRY ON THE SA HERITAGE REGISTER

### 7.1 Tantanoola Caves Complex, Boandik Country, Tantanoola Caves Conservation Park, 32047 Princes Highway, Tantanoola

It was noted that Mr Stephen Schrapel returned to the meeting at this point.

Ms Megan Thomas, Heritage SA was welcomed to the meeting. On 4 November 2021, the South Australian Heritage Council considered the findings of the Fossil Heritage Survey and added Tantanoola Caves Complex to the Assessment Priority List.

The Boandik (Bunganditj language) People are the traditional owners of the land where Tantanoola Caves Complex is located and are represented by the Burrendies Aboriginal Corporation (the Corporation).

The Heritage Assessment Report recommends that the place meets s16 criterion (c) of the *Heritage Places Act 1993* and is eligible for entry as a State Heritage Place in the South Australian Heritage Register.

It is also recommended that the Tantanoola Caves Complex is considered for intention to designate as a place of geological and speleological significance pursuant to section 14(7)(a) of the Act.

Tantanoola Caves Complex, contains the only pink dolomite cave in South Australia and is a highly significant site due to its potential to yield information about the geological and speleological development of South Australia.

Council members were unanimous in their approval to provisionally enter the Tantanoola Caves Complex as a State Heritage Place and also unanimously approved the Summary of State Heritage Place.

Council agreed that it intends to designate the Tantanoola Caves Complex as a place of geological and speleological significance.

Action – Mr Hanna to provide the Fossil Heritage Survey Report by Megan Thomas to Mr David Brooks and Ms Sandy Verschoor.

## RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally entered** Tantanoola Caves Complex, Boandik Country, Tantantoola Caves Conservation Park, 32047 Princes Highway, Tantanoola CR/5772/853, H420600 S213, Hundred of Hindmarsh), in the South Australian Heritage Register as a State Heritage Place, as it fulfils criterion (c) for State heritage listing under section 16 (1) of the *Heritage Places Act, 1993*:

(c) it may yield information that will contribute to an understanding of the State's history, including its natural history

- **Agree** that there is an intent to designate the Tantanoola Caves Complex as a place of geological and speleological significance, pursuant to section 14(7)(a) of the Heritage Places Act 1993 after a three-month consultation process.
- **Approved** the Summary of State Heritage Place for Tantanoola Caves Complex, Boandik Country, Tantantoola Caves Conservation Park, 32047 Princes Highway, Tantanoola CR/5772/853, H420600 S213, Hundred of Hindmarsh).
- **Noted** the Boandik People do not need to apply for a permit under s25 of the Act to undertake non-commercial cultural activities within the boundaries of the Tantantoola Caves Complex SHP 26555 but that a permit may apply for commercial activities that disturbs or excavates land within those boundaries.

## 7.2 St John Vianney Catholic Church, Karna Country, 544 Glynburn Road, Burnside

Mr Chris Burns, Heritage SA, was welcomed to the meeting. Mr Burns noted that an assessment of St John Vianney's Catholic Church has been prepared and recommends that the church meets criterion (e) under s16 of the *Heritage Places Act 1993* for listing as a State Heritage Place.

St John Vianney's Catholic Church and St Peter Claver's Catholic Church, Dulwich, were designed concurrently by Cecil William (Bill) Peters for the Burnside Parish during the early 1960s, with St John Vianney's Catholic Church built first and opened in 1962. St Peter Claver's Church opened in 1964.

St Peter Claver's Catholic Church, while well-resolved post-war church, has not been critically recognised to the extent that St John Vianney's Catholic Church has. Thus, it is recommended that St Peter Claver's Catholic Church should not be added to the Council's 20<sup>th</sup> Century Assessment List for future assessment.

St John Vianney's Catholic Church is highly intact. While the original freestanding stainless steel spire was toppled during a storm in 2013, the loss of the spire is not considered to adversely affect the heritage values of the place. Minor changes, such as relocation of the font, removal of altar rails and the addition of a carport at the front of the

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church, are either reversible or are considered to have had little impact on the architectural integrity of the place.

The place is not considered to meet criterion c) as any potential archaeological remains associated with the church and former buildings are unlikely to contribute meaningfully to our understanding of the State's history.

Ms McDougall noted she was very pleased that a systematic proactive process is occurring in relation to consideration of post-war churches.

Ms Verschoor gave similar sentiments with regard the work of Ms Megan Thomas in relation to South Australian fossil sites.

Council discussed and members unanimously agreed to provisionally enter this place as a State Heritage Place. Council also approved the Summary of State Heritage Place.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Provisionally entered** The St John Vianney's Catholic Church, 544 Glynburn Road, Burnside (CT 6276/148 D130353 A5441 Hundred of Burnside) in the South Australian Heritage Register as a State Heritage Place, as it is deemed to fulfil criterion (e) for State heritage listing under section 16(1) of the *Heritage Places Act 1993*:
  - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
- **Approved** the Summary of State Heritage Place for the St John Vianney's Catholic Church, 544 Glynburn Road, Burnside.

## **8 ITEMS TO BE CONSIDERED FOR CONFIRMATION ON THE SA HERITAGE REGISTER**

### **8.1 Everard Court, Kaurna Country, 46 Anzac Highway, Everard Park**

Mr Burns noted that this place was provisionally entered as a State Heritage Place by the Council on 8 December 2022 as it met criteria (a), (b) and (e) under s16 of the *Heritage Places Act 1993*.

The period for making a public submission closed on 16 April 2023. Six formal submissions were received, five in favour of confirmation and one against. One informal submission was also received, in favour of confirmation.

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Mr Burns noted that the submissions do not provide any new or additional information to that considered by the Council in the Assessment Report and nomination, or as approved in the Summary of State Heritage Place.

All owners were notified in writing of the provisional entry of Everard Court (flats) and invited to make a written submission.

It was noted that a further six Inter-War Flats have been prioritised for assessment.

It was noted that there are a list of places excluded from heritage significance including the kitchen and bathrooms that are not original. They were replaced approximately 15 years ago.

Council discussed the submissions received and all were in favour of confirming this place in the South Australian Heritage Register, and approved the Summary of State Heritage Place document.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Considered** the submissions received in relation to the entry of Everard Court (flats) in the South Australian Heritage Register
- **Confirmed** the entry of Everard Court (flats), 46 Anzac Highway, Everard Park (CT 5867/503 UN1, CT 5867/504 UN2, CT 5867/505 UN3, CT 5867/506 UN4, CT 5867/508 UN6, CT 5867/509 UN7, CT 5867/510 UN8, CT 5867/511 UN9, CT 5867/512 UN10, CT 5867/513 UN11, CT 5867/514 UN12, CT 5867/515 UN13, CT 5867/516 UN14, CT 5867/517 COMMON PROPERTY, CT 6123/858 UN5, S14477 Hundred of Adelaide) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criterion (a), (b) and (e) under section 16(1) of the Act:
  - (a) it demonstrates important aspects of the evolution or pattern of the State's history
  - (b) it has rare, uncommon or endangered qualities that are of cultural significance
  - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
- **Approved** the Summary of State Heritage Place.

## 8.2 Semaphore Carousel, Kaurna Country, The Esplanade, Semaphore.

Mr Burns noted that on 8 December 2022, the Council provisionally entered the Semaphore Carousel in the South Australian Heritage Register as a State Heritage Place as it met criteria (a) and (b) under s16 of the *Heritage Places Act 1993*.

The period for making a public submission closed on 24 May 2023. One submission was received in favour of confirmation.

The Summary of State Heritage Place for the Semaphore Carousel was provided for the Council's final approval.

Council members discussed and were unanimous in their approval to confirm the entry of the Semaphore Carousel and also the Summary of State Heritage Place.

### RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** the submission received in relation to the entry of the Semaphore Carousel (CR 6230/172 A103 DP42723 Hundred of Port Adelaide) in the South Australian Heritage Register
- **Confirmed** the entry of the Semaphore Carousel (CR 6230/172 A103 DP42723 Hundred of Port Adelaide) in the South Australian Heritage Register as a State Heritage Place, pursuant to sections 18(4) & 18(5) of the *Heritage Places Act 1993* as it satisfies criterion (a) and (b) under section 16(1) of the Act:
  - (a) it demonstrates important aspects of the evolution or pattern of the State's history
  - (b) it has rare, uncommon or endangered qualities that are of cultural significance
- **Approved** the Summary of State Heritage Place

## 9 BETTER HERITAGE INFORMATION

### 9.1 Process for Better Heritage Information

Dr Louise Bird noted that this paper proposes an approach for Council to adopt in regards to reviewing and adopting additional supporting heritage information for State Heritage Places entered in the South Australian Heritage Register under historic legislation.

The purpose of the Better Heritage Information project is to prepare authorised Statements of Significance as supporting documentation for the approximate 1500 State Heritage Places that do not have such Statements and / or documentation. The aim of

the documentation is to enable the public and owners to understand why places are State Heritage listed, and to facilitate decision making by the Conservation Architects, under delegation from the Minister, for Development Applications.

On 17 February 2022 the Council agreed that it would include 'Statements of Heritage Significance in the Register but not as a part of the entry for the place', that is 'hold other information in association with the Register, as the Council thinks fit'. The Council also determined that interested persons would be notified.

At approximately 5000 words each, Better Heritage Information Summary of State Heritage Place reports are approximately half the size of a full Assessment Report and reviewing each document will increase the Council's workload.

To accommodate the additional workload, it is anticipated that additional meetings of the Council will be required. Currently the Council meets 7-8 times each year. It is proposed that from 2024, the Council will meet 10 times per year. The additional meetings will also enable an increased number of Assessment Reports to be considered.

Dr Bird noted that a guideline or procedure around the approach to finalising additional information for each place, including correspondence with interested parties, will be provided for Council's consideration at its 6 July meeting.

Action: A template letter and a draft procedure to be provided to 6 July meeting of Council.

Ms Ferguson discussed with Council members the webpage of the South Australian Heritage Council. It was noted it is currently housed within the Department for Environment and Water website. Council discussed the fact that sometimes it might want to promote a position that is not necessarily that of the Departments and this is difficult when the Department owns and operates the webpage. Council agreed that this matter would be further explored at a later meeting.

Action: Place "Council's webpage" on the October 2023 meeting agenda.

## RESOLUTION:

The South Australian Heritage Council:

- **Approved** the Process for Better Heritage Information

### 9.2 **Minlaton Showground, West Terrace, Minlaton & Former Kapunda Showground Pavilion & Wall.**

Ms Jade Kanas, Heritage SA was welcomed to the meeting. Ms Kanas prepared the reports for these two places.

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Dr Bird noted that at this meeting, the Council will consider additional information to be included in the “Commentary on the Listing” for these two places. The information will not form part of the formal Register entry.

This action is proposed under Section 14 of the *Heritage Places Act 1993* —Content of Register – “The Council may include other information in the Register, or hold other information in association with the Register, as the Council thinks fit.”

Council considered and discussed both reports and approved them both.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Approved** BHI SSHP Minlaton Showground Pavilion, West Terrace Minlaton (CT 5727/38 H131000 S279, Hundred of Minlacowie), including correction of Register Name to Minlaton Showground Complex (including Pavilion and Grandstand, Walls and Pedestrian Gate, Ticket Office and Outbuildings).
- **Approved** BHI SSHP Former Showground Pavilion and Wall, 4 Perry Road, Kapunda (CT 6020/833 D33302 A201 Hundred of Kapunda)

**10 ITEMS FOR NOTING****10.1 Status of Assessment Reports**

Council thanked Dr Bird for the update report on the status of assessments.

Dr Bird noted two new assessment officers have joined the team which will enable additional assessments such as the Better Heritage Information project to occur.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the Status of Assessment Reports.

**10.2 Correspondence**

Noted.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the Correspondence report.

### 10.3 Delegations Report

Noted.

#### RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Delegations report.

### 11 ANY OTHER BUSINESS

Nil.

#### CLOSE OF MEETING

Ms Verschoor closed the meeting at 11:45am.



**Sandy Verschoor**  
Chair

**Date:** 6 July 2023