

**SOUTH AUSTRALIAN HERITAGE COUNCIL****MINUTES**

The 163<sup>rd</sup> Meeting of the South Australian Heritage Council (the Council) was held at 81 – 95 Waymouth Street, Adelaide on Thursday 12 February 2026

*Statement of Acknowledgement*

*The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.*

**Heritage Council:** Chair: Ms Sandy Verschoor Members: Mr David Brooks, Ms Eleanor Walters, Mrs Deborah Lindsay, Mr Jamie Botten, Professor Gini Lee, Ms Michelle Toft, Mr Tim Lloyd and Dr Stephen Schrapel.

**Secretariat:** Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Bev Voigt Manager, Heritage South Australia (DEW).

**1. WELCOME AND APOLOGIES**

Ms Verschoor, Chair, welcomed all to the 163<sup>rd</sup> meeting of the Council.

There were nil apologies.

**2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST****Agenda**

The agenda was adopted.

**Declarations of conflict of interest**

Mrs Lindsay declared a conflict of interest in relation to matters to be discussed in-camera as her place of work is engaged in these matters.

**3. PREVIOUS MEETING MINUTES**

The Council considered the draft minutes of the 11 December 2025 meeting and approved them with the following amendment:

- In relation to Item 8.1, include a notation that Mr Tim Lloyd and Mr Jamie Botten were not in favour of deferring consideration of Keswick Barracks.

In relation to the consideration of Keswick Barracks, the Council asked for a site visit to be arranged as soon as possible. Action: DEW to arrange.

**RESOLUTION:**

The South Australian Heritage Council:

- **Approved** the minutes of the 11 December 2025 meeting subject to the amendment described above.

**4. ACTION ITEMS**

The Council noted the status of the action items.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the action items.

**5. CHAIRPERSON'S REPORT**

Ms Verschoor noted that, along with the Planning Commissioner, she met with the Minister and discussed the Council's recommendation for State and Local heritage listing.

The following was noted:

- Local Government assessment would remain with Local Government, but the listing will occur outside the Code Amendment process.
- There are approximately 42 steps to list a local place through the Code Amendment process currently.
- The Council is recommending a cost neutral process for this reform.
- An important outcome of this reform would mean that individual listings could be assessed by Local Government in a less costly and less resource intensive manner.
- That the recommendations were informed through the survey work the Council had done.
- Indicative timeframe of two years to undertake this reform, if approved.
- Councils will undertake assessment under Local Criteria

It was also noted that the Heritage Strategy for South Australia will be reconsidered post the State election.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the Chair's report.

**6. IN CAMERA DISCUSSION**

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

*Text removed for publication.*

## 7. ITEMS FOR DISCUSSION / DECISION

### 7.1 Presentation from researcher on Economic Value of Heritage

Mrs Deborah Lindsay returned to the meeting.

Mr Blazeby, DEW, was welcomed to the meeting. Mr Blazeby noted that the Council had approved, at its 26 June 2025 meeting, a research project to provide evidence of the economic benefit of heritage.

Mr Blazeby introduced Mr Nick McShane and Mr Travis Ford-Franz from Stenning & Associates who were awarded the contract for this work and presented to Council on the benefits framework.

It was noted by Mr McShane that they are currently at stage two of five of the project. The project is due to be delivered in June 2026 with a presentation to Council in May 2026.

Mr McShane provided a presentation. At the conclusion of the presentation, the Council discussed the following with Mr McShane:

- Noted the outcomes of the Victorian study and that these can be used to illustrate how they might apply in South Australia.
- That this study is not meant to be restricted to buildings. It will also capture natural heritage and landscapes.
- The category of Professional services – in the Building and Construction side of “Heritage and State Growth” will be broadened to include planning.
- Agreed that it would be beneficial to know the gaps in knowledge as a result of this project. It was agreed this will be provided.

Mr McShane and Mr Ford-Franz were thanked for their time.

The Chair suggested that the next research project could be heritage with a climate change focus. Currently, the Council are not well linked into the climate change agenda.

The Council stated it was comfortable with the benefits framework.

### RESOLUTIONS

The South Australian Heritage Council:

- **Noted** the progress of the research project on the economic value of heritage.
- **Noted** that if the Council members have any further comments for the consultants, they can provide through Mr Leonard Blazeby.

### 7.2 Discussion with Chair of the State Aboriginal Heritage Committee.

Ms Fiona Singer, Chair of the State Aboriginal Heritage Committee was not able to attend.

### RESOLUTION

The South Australian Heritage Council:

- **Noted** that the discussion with Ms Singer will be rescheduled.

### 7.3 Risk Assessment for the Council

Mr Blazeby, DEW, noted that the Council had previously agreed that the Risk Register be a working and active document.

The Council last considered its Risk Register at its 27 February 2025 meeting and these changes were incorporated into the version provided for this meeting.

The Council discussed and made the following comments:

- The Register should consider the is the priority of each Risk – whether it is High, Medium or Low.
- The Register would be updated to demonstrate where the Council has limited control to mitigate the risk.
- That the Register be audited against the Council's functions in the *Heritage Places Act 1993*.

Council agreed that a small working group be established to consider changes to the Risk Register and its findings would be returned to the Council for consideration. Members of the working group are Ms Verschoor, Mr Brooks and Mrs Lindsay.

Action: Mr Blazeby to organise a meeting of the working group.

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Considered** reviewing and updating the SA Heritage Council's Risk Register
- **Noted** that a small working group would consider it in more detail.

### 7.4 Self-evaluation exercise

Ms Beverley Voigt, DEW, provided an overview of this matter. The Council discussed joint responses to the maturity survey.

Each section was ranked from 1 to 5. A score of 1 = Initial, a score of 2 = Defined, a score of 3 = Implemented, a score of 4 = Managed and a score of 5 = Optimised.

The Council scored as follows:

Membership and Capability Score = 4

Role and Responsibilities Score = 4.5

Professional Practices Score = 4.5

Performance and Accountability Score = 4

Ministerial and Statutory Relationships Score = 3.5

Governance and Reporting Score = 3.5

Remuneration Score = 2.5

#### RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** that the findings of the Self-Assessment Tool would be collated by DEW.
- **Discussed** and reached a consensus score for each assessment in the Maturity Evaluation Survey and identified areas for improvement.

### 7.5 Review: Instrument of Delegation

It was noted by Mr David Hanna, DEW, that Council can delegate its authority under the *Heritage Places Act 1993* relating to many of its functions through an Instrument of Delegation.

The Council has committed to reviewing its Instrument of Delegation at the first meeting of each calendar year.

Council considered the paper provided by DEW and discussed the recommendations.

The Council noted and approved the recommendations.

#### **RESOLUTIONS:**

The South Australian Heritage Council:

- **Considered** the suggested updates to the Instrument of Delegation.
- **Approved** the Instrument of Delegation including changes
- **Noted** that the department will provide the Council with an opportunity to review the Instrument of Delegation at the first meeting of each calendar year.

### 7.6 Consider: Heritage Protection Report for the Minister

Mr Blazeby, DEW, noted that the Council has a role to provide advice to the Minister on matters set out under section 5A(1)(a) of the *Heritage Places Act 1993*. The Report on Heritage Protection 2022 (updated September 2024) was provided to the Hon Lucy Hood MP when she commenced in the role as Minister for Climate, Environment and Water as an attachment to the 18 September 2025 meeting communique.

The Council considered the paper provided by DEW and agreed that a new Heritage Protection Report is not required at this point in time given the themes in the current report are still appropriate. Council requested that the date be removed from the title but that the various versions are reflected at the end of the document.

The Council noted and approved the recommendations.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Noted** the progression towards the key themes of the Report on Heritage Protection (updated September 2024).
- **Rejected** the creation of a new Report on Heritage Protection given the themes of the report updated in 2024 are still relevant.
- **Determined** that the date would be removed from heading and that the version history be added to the back end of the report before presenting to the Minister.
- **Approved** the report be formally submitted to the Minister following the election on 21 March 2026.
- **Approved** that the Chair discuss this report with the Minister when the opportunity arises.

**7.7 Guideline: State Heritage Listed Statues and Monuments**

The Council considered the paper provided by DEW and discussed the recommendations.

The Draft 'Guideline: State Heritage Listed Monuments and Statues' has been revised as requested by the Council with regard to the language. Proposed additional text has been highlighted in yellow. Strikethrough has been used to denote proposed deletion of words.

The Council noted and approved the recommendations.

**RESOLUTION:**

The South Australian Heritage Council:

- **Approved** draft Guidelines: State Heritage Listed Statues and Monuments

**7.8 Update to Better Heritage Information Procedure to align with recent advice from Crown Solicitor's Office**

Dr Louise Bird, DEW, was welcomed to the meeting and provided the Council with an overview of the suggested changes to the Better Heritage Information (BHI) Procedure and the Template.

The Council requested that a photo of the place be added to the front page of each BHI report, and this become standard for future reports.

It was requested that the appropriate references to representation to Council be articulated in the procedure i.e. if it is written representation – denote as such.

The Council noted and approved the recommendations subject to the above changes.

**RESOLUTIONS:**

The South Australian Heritage Council:

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- **Considered** the proposed changes to Procedure: Better Heritage Information and Better Heritage Information Summary of State Heritage Place template.
- **Approved** updated Procedure: Better Heritage Information subject to the above changes.
- **Approved** updated BHI SSHP template.

**7.9 Status of Assessments**

Dr Thomas Mackay, DEW, was welcomed to the meeting and provided the Council with an update on assessments status. It was noted that the Council has received three new public nomination since the Status of Assessments was last considered on 11 December 2025.

The Council noted and approved the recommendations.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Noted** the contents of the agenda paper.
- **Approved** assigning Former Church, 238-240 Franklin Street, Adelaide priority three for assessment at an unspecified future meeting.
- **Approved** assigning Tintara Winery Complex, 202-206 Main Road, McLaren Vale priority one.
- **Approved** the assessment of Tintara Winery Complex McLaren Vale, Tintara Winery Ruins Blewitt Springs, Grange Farm Willunga, Ingleburne McLaren Vale and Strout Farm McLaren Vale in the second half of 2026.

**7.10 Communication Strategy**

Mr Blazeby, DEW, spoke to the updated Communications Strategy.

Council approved the updated Communications Strategy.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Approved** the communications strategy as amended.
- **Noted** that the action plan will be discussed and updated at the March 2026 meeting of Council.

**8. ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY IN THE SA HERITAGE REGISTER****8.1 Daweslee Cottage, 231 Chandlers Hill Road, Aberfoyle Park. On Kaurana Country.**

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Ms Catherine Howell, DEW, was welcomed to the meeting. Ms Howell noted that on 1 March 2023, a member of the public nominated Daweslee Cottage for listing as a State Heritage Place in the South Australian Heritage Register as they believe it satisfies criteria (e) and (g) under s16(1) of the *Heritage Places Act 1993*.

An Assessment of the place indicates that the place does not satisfy any of the criteria under s16(1) of the Act for listing as a State Heritage Place.

A Heritage Assessment Report has been prepared for Council's consideration to determine whether the place should be provisionally entered as a State Heritage Place in the Register.

Council discussed each criteria that it had been nominated against and agreed it did not meet any s16(1) criteria and rejected the nomination.

**RESOLUTIONS**

The South Australian Heritage Council:

- **Is of the opinion** that the whole of the land below:

Place: **Daweslee Cottage**, Karna Country

Address: 231 Chandlers Hill Road, Aberfoyle Park SA 5159

Title Information: CT 5060/556 D31232 A112, Hundred of Noarlunga; encumbrance to George Dawes and Dorothee Sophia Dawes for driveway access

Does not satisfy any criteria under section 16(1) of the *Heritage Places Act 1993*; and

- **Rejected** the nomination of the place as it does not have heritage significance under section 17(2)(a) of the *Heritage Places Act 1993*.

**8.2 Neighbour House, 61 Braemar Road, Torrens Park. On Karna Country.**

Dr Tom Mackay, DEW, noted that on 10 April 2025, the Council approved a 'flexible approach' to the 'prioritisation of assessment' of 87 places from 1945-1999. Neighbour House was one of these 87 places.

As other places associated with the oeuvre of architect Keith Neighbour are currently under assessment, Neighbour House has been included as a part of this work program.

An Assessment of the place indicates that the place satisfies criteria (e) and (g) under s16(1) of the Act for listing as a State Heritage Place.

A draft Summary of State Heritage Place and a Heritage Assessment Report have been prepared for Council's consideration to determine whether the place should be provisionally entered as a State Heritage Place in the Register.

The Council discussed as follows:

- Original plan for the landscaping exists.

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- Shape of the drive and creek bed below.
- Noted there are two trees at the rear of the property that were on the original plan, but do not appear to be in great health so have not been individually itemised as significant.
- The connection between house and landscape. The views and landscape setting seem to be important. It is a tangible element.
- Neighbour was very conscious about building on sloped terrain and was an early pioneer in this regard.

The Council agreed to provisionally enter the place in the South Australian Heritage Register under criteria e) and g) of section 16 of the *Heritage Places Act 1993*.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Is of the opinion** that the whole of the land below:

Place: **Neighbour House**, Kaurna Country  
 Address: 61 Braemar Road, Torrens Park  
 Title Information: CT 5084/739 F19264 A60

is of heritage significance under section 17(2)(a) of *Heritage Places Act 1993* (Act); and

- **Provisionally Entered** the Place in the South Australian Heritage Register under section 14(1)(a) of the Act as a State Heritage Place;
- **Considered** that the place satisfies the following criteria under section 16(1) of the Act:
  - (e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics
  - (g) it has a special association with the life or work of a person or organisation or an event of historical importance
- **Approved** the draft Summary of State Heritage Place to be provided to the owner(s) of the Place and the public in the three-month consultation period for the Place.

**9 BETTER HERITAGE INFORMATION****9.1 – 9.7**

Ms Megan Thomas, DEW, was welcomed to the meeting. Ms Thomas noted that all owners have been notified that their State Heritage Place had been selected to have a Better Heritage Information (BHI) Summary of State Heritage Place (SSHP) prepared for it and were invited to provide information about the State Heritage Place. The owners will be provided with a draft BHI SSHP after it has been approved by the Council and invited to make a written representation within 3-months of the meeting.

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The Council considered the seven reports, and the following comments were made:

- Request to add origin of other names attributed to places, if known. If unknown, it was suggested that is recorded too.
- Reference why specific language is used to describe a place. Suggested that if we say it is excellent and that is from a scientific journal – we can reference that.
- Noted that the Council has a duty of care around the way it promotes natural places – as owners may not necessarily want public attention drawn to it.
- Discussed the cultural sensitives of places.
- Discussed the Councils role under the *Heritage Places Act 1993*.
- In relation to Yarwondutta Rock and Quarry, add the date the photo was taken. If the date is not known, please indicate this.
- In relation to Lakes Kanunka, Pitikanta and Ngapakaldi (Tertiary Vertebrate Fossil Sites), noted there were two spelling errors to be addressed.
- In relation to Late Pleistocene Vertebrate Fossils Site, Lake Callabonna Fossil Reserve, need to fix spelling error of “Cooper Creek”.

## RESOLUTIONS:

The South Australian Heritage Council:

- **Approved** BHI SSHP Pildappa Rock, Barngarla Country, 792 Pildappa Road, Minnipa SA 5654 (CR 5755/14 H600100 S8 Hundred of Pildappa) and the addition of the information in it to the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* ‘hold other information in association with the Register’.
- **Approved** BHI SSHP Ucontitchie Hill, Wirangu and Nauo Country, Ucontitchie Road, Cocata SA 5654 (CR 5772/130 D31914 A23 Hundred of Cocata) and the addition of the information in it to the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* ‘hold other information in association with the Register’.
- **Approved** BHI SSHP Coralbignie (Houlderoo) Rocks, Gawler Ranges People’s Country, Nonning Road, Nonning SA 5717 (CL 6312/903, F 260955 Q 13 Outside of Hundreds) and the addition of the information in it to the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* ‘hold other information in association with the Register’.
- **Approved** BHI SSHP Yarwondutta Rock and Quarry, Barngarla Country, McKenzie Road, Minnipa SA 5654, (CR 5757/306 H640800 S27, CT 5954/216 H640800 S117 Hundred of Minnipa) and the addition of the information in it to

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the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* 'hold other information in association with the Register'.

- **Approved** correction to the Entry in the Register - Register Name: Lakes Kanunka, Pitikanta and Ngapakaldi (Tertiary Vertebrate Fossil Sites) **to** Lakes Kanunka, Pitikanta and Ngapakaldi (Cenozoic Vertebrate Fossil Sites), Dieri Country, Birdsville Track, Mulka 5733, (CR 5771/691 H832300 B422, CR 5772/920 H833000 S1468, CL 6175/774 D35807 A104 Outside of Hundreds) under s21 of the *Heritage Places Act 1993*.
- **Approved** BHI SSHP Lakes Kanunka, Pitikanta and Ngapakaldi (Cenozoic Vertebrate Fossil Sites), Dieri Country, Birdsville Track, Mulka 5733, (CR 5771/691 H832300 B422, CR 5772/920 H833000 S1468, CL 6175/774 D35807 A104 Outside of Hundreds) and the addition of the information in it to the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* 'hold other information in association with the Register'.
- **Approved** correction to the Entry in the Register - Register Name: Late Pleistocene Vertebrate Fossils Site, Lake Callabonna Fossil Reserve **to** Lake Callabonna Fossil Reserve, Lindon, SA 5731 (CR 5759/715 H833200 S1002 Outside of Hundreds) under s21 of the *Heritage Places Act 1993*.
- **Approved** BHI SSHP Lake Callabonna Fossil Reserve, Lindon, SA 5731 (CR 5759/715 H833200 S1002 Outside of Hundreds) and the addition of the information in it to the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* 'hold other information in association with the Register'.
- **Approved** correction to Entry in the Register – Register Name: Saltia Creek Elatina Formation, Saltia Creek - Pichi Richi Pass **to** Saltia Creek Rhythmite Locality, Nukunu Country, 2120 Flinders Ranges Way, Quorn SA 5433 (CT 5780/814 D24725 Q1 Hundred of Woolundunga) under s21 of the *Heritage Places Act 1993*.
- **Approved** BHI SSHP Saltia Creek Rhythmite Locality, Nukunu Country, 2120 Flinders Ranges Way, Quorn SA 5433 (CT 5780/814 D24725 Q1 Hundred of Woolundunga) and the addition of the information in it to the content of the South Australia Heritage Register under s14(6) of the *Heritage Places Act 1993* 'hold other information in association with the Register'.

## 10 ITEMS FOR NOTING

### 10.1 Correspondence

Noted.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the Correspondence.

**10.2 DEW Report**

Noted.

**RESOLUTIONS:**

The South Australian Heritage Council:

- **Noted** the DEW Report.
- **Noted** that once the Outback Community Authority Heritage Trails are publicly available, the Council will promote them through the Heritage News.

**10.3 Delegations Report**

Noted.

**RESOLUTION:**

The South Australian Heritage Council:

- **Noted** the Delegations Report.

**Any Other Business**

Port Adelaide Visitor Centre – Draft Heritage Agreement.

Ms Pryde, DEW, noted that a draft Heritage Agreement has been prepared by Heritage South Australia and the Crown Solicitor's Office. After inspection of the State Heritage Place by Susan Avey, Senior Heritage Architect and Kirsty Nield, Senior Heritage Officer, Heritage South Australia, a Maintenance Schedule has been developed by Heritage South Australia and will be included as an annexure to the Heritage Agreement.

The proposed heritage agreement ensures the ongoing maintenance of the State Heritage Place once a change in ownership occurs.

The Council considered the draft and noted that reference to a Conservation Schedule needs to be removed, as there is a Maintenance Schedule only.

Council agreed to provide the Draft Heritage Agreement to the Minister's delegate for consideration.

**RESOLUTIONS:**

- **Considered** the attached draft Heritage Agreement

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- **Agreed**, subject to changes described above, that the Draft Heritage Agreement would be recommended for signing and provide it to the Minister's delegate, pursuant to subsection 32(1) of the *Heritage Places Act 1993*.
- **Noted** that Heritage South Australia will draft a letter containing the Council's advice for the chairperson's review and signature, to be forwarded to the Minister's delegate (P27235), pursuant to section 32 (1) of the *Heritage Places Act 1993*.

**CLOSE OF MEETING**

Ms Sandy Verschoor closed the meeting at 2:15pm.



**Ms Sandy Verschoor**  
Chair

**Date:** 19 March 2026