

SOUTH AUSTRALIAN HERITAGE COUNCIL

MINUTES

The 162nd Meeting of the South Australian Heritage Council (the Council) was held at 81 – 95 Waymouth Street, Adelaide on Thursday 11 December 2025.

Statement of Acknowledgement

The Chairperson acknowledged that the land that the Council members meet on today is the traditional lands for Kurna people and that the Council respect their spiritual relationship with their country. The Chairperson also acknowledged the Kurna people as the custodians of the Adelaide region and that their cultural and heritage beliefs are still as important to the living Kurna people today.

Heritage Council: Chair: Ms Sandy Verschoor Members: Mr David Brooks, Ms Eleanor Walters, Mrs Deborah Lindsay, Mr Jamie Botten, Professor Gini Lee, Ms Michelle Toft, Mr Tim Lloyd and Mr Simon Weidenhofer.

Secretariat: Mr David Hanna, Executive Officer, Heritage South Australia, Department for Environment and Water (DEW) and Ms Ann Gee A/Manager, Heritage South Australia (DEW).

1. WELCOME AND APOLOGIES

Ms Verschoor, Chair, welcomed all to the 162nd meeting of the South Australian Heritage Council (the Council).

Apologies were received from Dr Stephen Schrapel.

2. ADOPTION OF AGENDA AND DECLARATION OF CONFLICTS OF INTEREST

Agenda

The agenda was adopted.

Declarations of conflict of interest

Mrs Lindsay declared a conflict of interest in relation to Keswick Barracks (Item 8.1) and the Former Malcolm Reid Emporium (Item 9.2) as her place of work is engaged in these matters.

Mr Weidenhofer declared a conflict of interest in relation to the Adelaide Park Lands matters, the Former GJ Coles & Company Adelaide Store and the Former Malcolm Reid Emporium as he worked on these matters when he was recently employed with the City of Adelaide.

3. PREVIOUS MEETING MINUTES

The Council considered the draft minutes of the 30 October 2025 meeting and approved them without amendment.

RESOLUTION:

The South Australian Heritage Council:

- **Approved** the minutes of the 30 October 2025 meeting.

4. ACTION ITEMS

The Council noted the status of the action items.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the action items.

5. CHAIRPERSON'S REPORT

Ms Verschoor noted that she had met with the Minister and discussed the Council's recommendation to the Planning Minister to consider designating the Adelaide Park Lands and City Layout as a State Heritage Area, and the Heritage Strategy for South Australia.

A round table with the Minister and the Council has been proposed for 2026 to discuss the integration of heritage listing.

Ms Verschoor noted that she had also met with the State Planning Commissioner and had discussed the integration of Local and State Heritage listing, and climate change and heritage.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Chair's report.

6. IN CAMERA DISCUSSION

The Council had an in-camera discussion pursuant to section 7 (6) of the *Heritage Places Act 1993*.

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7. ITEMS FOR DISCUSSION / DECISION

7.1 Former Adelaide Gaol Olive Grove, part Park 27 Tulya Wardli Kate Cocks Park, Adelaide Park Lands. On Kurna Country.

Mrs Deborah Lindsay returned to the meeting.

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It was noted that Mr Simon Weidenhofer departed the meeting at this point given he had declared a conflict of interest.

Dr Louise Bird DEW was welcomed to the meeting. The Council considered the paper provided by DEW and discussed the recommendations.

RESOLUTIONS

The South Australian Heritage Council:

- **Noted** the information provided in this agenda paper regarding Olive Grove, Kate Cocks Park, Adelaide Park Lands (CR 6166/588 D85638 A13, Hundred of Adelaide).
- **Approved** a full Heritage Assessment Report to be prepared for Olive Grove, Kate Cocks Park, Adelaide Park Lands (CR 6166/588 D85638 A13, Hundred of Adelaide).

7.2 Park 26 / Tarntanya Wama Adelaide Oval and Surrounds, Montefiore Hill and Creswell gardens; Adelaide Park Lands. On Kurna Country.

The Council considered the paper provided by DEW and discussed the recommendations.

The Council noted and approved the recommendations.

RESOLUTIONS

The South Australian Heritage Council:

- **Noted** the information provided in the agenda paper that recommends only smaller parts of the nominated area of Park 26 / Tanttanya Wama, Adelaide Park Lands (CR 6102/703 D81642 A100, CR 6102/703 D81642 A129, Hundreds of Adelaide and Yatala) should be considered for listing as State Heritage Places.
- **Noted** that Montefiore Hill including Light's Vision is already listed as a State Heritage Place but only has limited documentation outlining the elements of significance.
- **Approved** the preparation of Heritage Assessment Reports for:
 - Adelaide Oval (CR 6102/703 D81642 A100, CR 6102/703 D81642 A129, Hundreds of Adelaide and Yatala)
 - Memorial Drive Tennis Club (including the Drive) (CR 6102/703 D81642 A100, CR 6102/703 D81642 A129, Hundreds of Adelaide and Yatala)
- **Approved** the use of the potential significance identified in paragraphs 17-19 of the Agenda Paper as the basis to engage in consultation with Aboriginal people as a part of the assessment process, if consultation is requested by 17 December 2025.
- **Approved** the preparation of a Better Heritage Information Summary of State Heritage Place for Light's Vision and Memorial to Colonel William Light, Montefiore Hill (SHP 16232) before determining if any further heritage assessment of this State Heritage Place is required.

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The Council considered the paper provided by DEW and discussed the recommendations.

The Council noted and approved the recommendations.

RESOLUTIONS:

The South Australian Heritage Council:

- **Noted** the information provided in this agenda paper regarding Brougham Gardens / Tantutitngga, Park 29 Adelaide Park Lands (CR, 6144/507 H106100 S1637, CR 6144/507 H106100 S1636, CR 5744/254 H106100 S1192, CR 6144/507 H106100 S1635, CR 5896/254 H106100 S1193, CR 6144/507 H106100 S1634 and road reserves, Hundred of Yatala)
- **Approved** engagement with Aboriginal people as a part of the assessment process, confirmed by 17 December 2025.
- **Noted** that a Heritage Assessment Report will be prepared for the Council's consideration.

8. ITEMS TO BE CONSIDERED FOR PROVISIONAL ENTRY IN THE SA HERITAGE REGISTER**8.1 Keswick Barracks, 2 Anzac Highway, Keswick. On Kurna Country.**

It was noted that Mrs Deborah Lindsay departed the meeting at this point given she had declared a conflict of interest in this matter.

Mr Weidenhofer returned to the meeting.

DEW requested that this matter be deferred. This would enable a site visit by the Council before deciding.

The Chair asked the Council if it would defer this matter to enable a site visit and better understand the components of listing. It was agreed that this matter would be deferred by majority vote. It was noted that Mr Tim Lloyd and Mr Jamie Botten were not in favour of deferring this matter.

The Chair will discuss this matter with the Chief Executive and Minister.

RESOLUTION

The South Australian Heritage Council:

- **Deferred** its consideration of this matter until a site visit can be arranged.

8.2 Lobethal Woollen Mill Collection, Lobethal Woollen Mill, 1 Lobethal Road, Lobethal SA 5241. On Peramangk Country.

Mrs Deborah Lindsay returned to the meeting.

Ms Jade Kanas (DEW) was welcomed to the meeting. Ms Kanas noted that on 22 March 2024, a member of the public nominated the Onkaparinga Woollen Mill

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Museum Inc. National Significance Collection for listing as a State Heritage Object in the South Australian Heritage Register.

The Council:

- noted the Onkaparinga Woollen Mill Museum Inc. collection comprises over 8000 objects;
- noted the objects proposed for listing as the Lobethal Woollen Mill Collection SHO number 64 and are closely associated with the history of the company; and
- discussed the content of the draft Summary of State Heritage Object.

Following the discussion, the Council agreed by unanimous vote to provisionally enter the Lobethal Woollen Mill Collection, comprising 64 individual objects and component parts, in the South Australian Heritage Register and approved the draft Summary of State Heritage Object for consultation.

RESOLUTIONS:

The South Australian Heritage Council:

- **Provisionally Entered** the Lobethal Woollen Mill Collection (SHO 26583-001) in the South Australian Heritage Register as a State Heritage Object, as the South Australian Heritage Council holds the opinion that it is of heritage significance under section 16(2)(c) of the *Heritage Places Act 1993* as a collection of 64 objects intrinsically related to the heritage significance of the Lobethal Woollen Mill, 1 Lobethal Road, Lobethal SA 5241 (CT 0000/000,CT 6223/766 C41675 F301,CT 6223/767 C41675 F302,303,CT 6223/768 C41675 F304,CT 6223/769 C41675 FCP,CT 6223/762 C41623 F203,CT 6223/763 C41623 FCP,CT 6223/764 C41623 F204, Hundred of Onkaparinga).
- **Approved** the draft Summary of State Heritage Object to be provided during the 3-month consultation period.

8.3 Former GJ Coles & Company Adelaide Store, 112 – 118 Building, Rundle Street. On Kaurana Country.

Mr Simon Weidenhofer departed the meeting at this point as he had declared a conflict of interest in this matter.

Mr Chris Burns, DEW, was welcomed to the meeting.

Mr Burns noted that on 13 March 2024, a member of the public nominated the place for listing as a State Heritage Place in the South Australian Heritage Register as they believe it satisfies criteria (a), (b) and (e) under section 16 (1) of the *Heritage Places Act 1993*.

The Council:

- noted that the owners would prefer the place is not State Heritage listed;
- discussed the content of the Assessment Report and draft Summary of State Heritage Place;

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Following the discussion, the Council voted and a majority agreed that criteria (a), (b) and (e) are satisfied and approved the draft Summary of State Heritage Place for consultation.

RESOLUTIONS:

The South Australian Heritage Council:

- **IS OF THE OPINION** that the whole of the land below:

Place: FORMER G. J. COLES & COMPANY ADELAIDE STORE, Kaurna Country together with the cantilevered awning attached to the facades fronting Rundle Mall and Charles Road

Address: 112-118 Rundle Mall, Adelaide SA 5000, Charles Street Road Reserve and Rundle Mall Road Reserve

Title Information: CT 5886/22 A3 FP122182; CT 5886/24 A4 FP112182; CT 6129/288 A1 FP112189

is of heritage significance under section 17(2) of *Heritage Places Act 1993*;

- **PROVISIONALLY ENTERED** the Place in the South Australian Heritage Register (under section 14(1)(a) of the Act) as a State Heritage Place;

- **CONSIDERED** that the place satisfies the following criteria under section 16(1) of the Act:

(a) it demonstrates important aspects of the evolution or pattern of the State's history

(b) it has rare, uncommon or endangered qualities that are of cultural significance

(e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics

- **APPROVED** the draft Summary of State Heritage Place to be provided to the owner(s) of the Place and the public in the three-month consultation period for the Place.

9 ITEMS TO BE CONSIDERED FOR CONFIRMATION IN THE SA HERITAGE REGISTER

9.1 Former Sisalkraft Factory Complex, 356 Torrens Road, Kilkenny (SHP 26557). On Kaurna Country.

Mr Simon Weidenhofer returned to the meeting.

The Chair welcomed the owner Mr Robert Tinga and representative Mr John Biggs to the meeting. The Chair also welcomed Dr Thomas Mackay, DEW, to the meeting.

Dr Mackay noted that on 8 May 2025, the Council under s17(1) and s17(2)(a) of the *Heritage Places Act 1993*, provisionally entered the Former Sisalkraft Factory Complex in the South Australian Heritage Register as a State Heritage Place as it held the opinion that it is a place of heritage significance satisfying criteria (d) and (e) under s16 of the *Heritage Places Act 1993*.

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On 15 May 2025, the Council gave notice of a 3-month period for making written representations, which closed on 15 August 2025. Four written representations were received; two give reasons why the place should be confirmed in the Register, one is neutral and the other gives reasons why the Former Sisalkraft Factory should not be confirmed in the Register. The written representation giving reasons not to confirm the entry in the Register was submitted on behalf of the owner.

The owner, having made a written representation requested to make a verbal representation under s18(2) of the Act.

The Chair invited the owner or representative to provide an oral representation. Mr Biggs spoke on behalf of the owner.

Ms Verschoor thanked Mr Biggs for his verbal representation.

The Council considered the content of the agenda paper, draft Summary of State Heritage Place, four written representations and the verbal representation.

Council agreed:

- the place does not meet criteria (c), and (f),
- the two submissions in favour of confirming the entry under additional criteria (a), (b) and (g) did not provide additional information to that already considered by the Council at provisional entry and that these criteria are not met, and
- to focus its deliberations on criteria (d) and (e).

The Council discussed the information before it regarding criterion (d).

The Chair invited Council members to vote, and the Council agreed by unanimous decision that criterion (d) is satisfied.

The Council discussed the information before it regarding criterion (e).

The Chair invited Council members to vote, and the Council agreed by unanimous decision that criterion (e) is satisfied.

The Council approved the Summary of State Heritage Place.

RESOLUTIONS:

The South Australian Heritage Council:

- **Confirmed Former Sisalkraft Factory Complex** (CT 5491/302 F6312 A8; CT 5491/304 F6312 A7; CT 5491/305 F6312 A11; CT 5491/306 F6312 A10; and CT 5232/375 F6312 A6; Hundred of Yatala) in the South Australian Heritage Register as a State Heritage Place, as the South Australian Heritage Council holds the opinion that it is a place of heritage significance under sections 18(4) & 18(5) satisfying criteria (d) and (e) under section 16(1) of the *Heritage Places Act 1993*:

(d) it is an outstanding representative of a particular class of places of cultural significance

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(e) it demonstrates a high degree of creative, aesthetic or technical accomplishment or is an outstanding representative of particular construction techniques or design characteristics

- **APPROVED** the Draft Summary of State Heritage Place for Former Sisalkraft Factory Complex and the addition of the information contained in it in the South Australia Heritage Register under s14 of the *Heritage Places Act 1993*.

9.2 Former Malcolm Reid's Emporium, 187 – 195 Rundle Street, Adelaide (SHP 26610). On Kaurna Country.

It was noted that Mrs Deborah Lindsay and Mr Simon Weidenhofer departed the meeting at this point given they had declared a conflict of interest in this matter.

Ms Verschoor welcomed the owner and his representatives Mr Jason Schulz and Ms Taniel Flaherty to the meeting, noting that Dr Mohindra listened to proceedings via electronic means.

It was noted that the Former Malcolm Reid's Emporium, 187-195 Rundle Street, Adelaide was provisionally entered in the Register on 15 January 2025 under s17(2)(b) of the *Heritage Places Act 1993*.

On 26 September 2025, a written submission was received from Stewart-Rattray Lawyers on behalf of their client, OM Holdings (SA) Pty Ltd (the owner). The submission objects to confirmation.

On 30 October 2025, the Council heard oral representation on behalf of the owner objecting to the confirmation. At this meeting, the Council accepted an invitation for a site visit and agreed to defer its decision on whether or not to confirm the Entry in the SA Heritage Register.

The Council conducted a site visit on the 14 November 2025.

The Council considered the information before it: the draft Summary of State Heritage Place, written representation, verbal representation given on 30 October 2025, content of the agenda papers from the 30 October and 11 December meetings and the site visit on 14 November 2025.

The Chair asked the Council if it agreed that criteria (c), (d), (e) and (f) under section 16 of the *Heritage Places Act 1993* are not satisfied. The Council agreed unanimously that those criteria are not satisfied and to confirm its deliberations to criteria (a), (b) and (g).

The Council discussed the information before it with regard to criterion (a).

The Council agreed unanimously that criterion (a) is not satisfied.

The Council discussed the information before it with regard to criterion (b).

The Council agreed unanimously that criterion (b) is not satisfied.

The Council discussed the information before it with regard to criterion (g).

The Council agreed unanimously that criterion (g) is not satisfied.

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Ms Verschoor indicated to those in attendance that this meant the place would be removed from the South Australian Heritage Register as it did not meet the threshold for confirmation under any of the s16(1) criteria in the *Heritage Places Act 1993*.

Ms Verschoor thanked Dr Mohindra, representative of OM Holdings for facilitating the site visit.

RESOLUTION:

The South Australian Heritage Council:

- **Agreed** that the Former Malcolm Reid's Emporium would be removed from the South Australian Heritage Register as it does not satisfy any criteria under section 16(1) of the *Heritage Places Act 1993*.

10 ITEMS FOR NOTING**10.1 Status of Heritage Assessments**

Mrs Deborah Lindsay and Mr Simon Weidenhofer returned to the meeting.

Noted.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Status of Heritage Assessments.

10.2 Communications Strategy

Mr Leonard Blazeby (DEW) was welcomed to the meeting. Mr Blazeby gave an update on the communication strategy. In conversation with Council it was noted:

- Ms Verschoor, Ms Toft and Mr Blazeby had prepared this document on behalf of Council;
- it is a high level document that is not time bound;
- there is an action plan that accompanies it;
- under the heading of target audience – tourism suggested as an addition. Action: DEW to add tourism.
- that DEW would work on communicating with universities and other establishments as appropriate;
- having a list of iconic heritage places to visit would be a good promotional tool however staff resourcing and ability to do promotion is minimal; and
- it is a living document.

Action: DEW to provide the action plan for information at a future meeting.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the Communications Strategy.

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10.3 Research on Economic value of Heritage

Mr Blazeby informed the council that the research is progressing on schedule and that he is having fortnightly meetings with the consultants.

The next step is to review the benefits framework to identify and consider priorities.

The benefits framework and preliminary research will be provided to the Council for review at the February 2026 meeting.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the progress on the research on the economic value of heritage.

10.4 Correspondence

Noted.

RESOLUTION:

The South Australian Heritage Council:

- **Noted** the incoming and outgoing correspondence.

10.5 Delegations Report

Noted.

RESOLUTION:

The South Australian Heritage Council:

- **NOTED** the delegations report.

11 Any Other Business

Noted that the ICOMOS Australia conference will be held in Burra in 2026.

CLOSE OF MEETING

Ms Sandy Verschoor closed the meeting at 1:30pm.



Ms Sandy Verschoor
Chair

Date: 12 February 2026

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